

## CAPITAL PROJECTS FUNDS

The capital budgets were requested from the departments in mid-July, with a due date at the end of July. Amounts are assumed to be purchased during the year budgeted. In recent years, capital project funds have increasingly relied upon the landfill siting resource. This resource has a finite life, and a new resource will be required at some point.

**Capital Outlay Fund** – This fund is the primary fund used to account for new departmental capital outlays. These expenditures are funded by the tax levy and landfill siting resources and are under the direction of the department supervisor.

**Equipment Replacement Fund** - This fund accounts for the rolling stock replacement program, accumulating annual funding for replacing vehicles and similar equipment instead of using borrowed monies. Funding is provided by landfill siting resources and proceeds from sales of retired equipment.

**Street Improvement Fund** - This fund is used to account for the activities of the local road improvement program. Funding is provided by the State General Transportation Aids and landfill siting revenues and every other year local road improvement grant from the State.

**Capital Improvement Fund** - This fund accounts for land acquisitions, building projects, and all public works projects. The Fund is funded with borrowed money or from some source other than the tax levy.

**Development Fund** – This fund tracks Impact fees imposed on new land developed. These fees help finance infrastructure improvements required to service the new development in the City.

**Utility Development Fund** captures the utility connection fees and Special Assessments. The resources are then used to fund infrastructure projects as they occur.

The Debt Service Fund supports the Capital Project Funds.

**Debt Service Fund** - This fund accounts for general obligation debt issued by the City to support the capital construction projects undertaken. Funding comes from tax levies and Special assessments.

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## CAPITAL OUTLAY FUND 41

### PROGRAM DESCRIPTION:

The Capital Outlay Fund finances the City's general capital asset purchases. It covers various capital-intensive items, such as vehicles, infrastructure improvements, and building-related expenses. Several other Capital Funds track specific asset categories, including equipment replacement and street improvements.

The resources for the Capital Outlay Fund come from a variety of sources, including:

- Tax levy
- Landfill siting resources
- Grants
- Investment earnings
- Retired equipment sales

For 2025, no tax levy is being used to fund the Capital Outlay. Instead, the total projected resources of \$1,012,000 will come from:

- Landfill siting resources: \$954,000
- Grants, donations, and property sales: \$32,000
- Investment earnings: \$26,000

No new debt resources are planned for 2025.

**2025 Budgeted Expenditures:** While departments requested \$4,263,854 for new projects in 2025, the budgeted expenditures total \$1,165,449.

Key projects include:

- **Administration Department:** \$48,575 for a auditing/budgeting software upgrade.
- **Finance Department:** \$1,000 for a check-printing printer.
- **Elections:** \$8,000 for two new Badger Books (electronic poll books).
- **Department of Public Works (DPW) and Police:** \$40,000 for vehicles under the fleet management program.
- **DPW:** \$300,000 for a sidewalk snow machine and \$80,200 for vehicles under the fleet management program.
- **Information Technologies (IT):** \$344,004 for servers and other IT equipment.
- **Fire Department:** \$36,000 for two advanced cardiac monitors and \$50,000 for building improvements.
- **Planning Department:** \$100,000 to update the Comprehensive Master Plan.

These expenditures address the priorities identified by the City's department heads.

**Future Considerations:** The yearly funding for Capital Outlay is based on department requests and available resources, which are expected to remain relatively consistent. However, levy limits imposed by the State, particularly those related to net new construction, have not kept pace with growing equipment and infrastructure needs. Expanding the landfill in 2019 provided additional landfill siting resources to meet some of these needs, but this funding source will eventually end. As a result, new revenue streams or enhanced capital efficiency will be required to continue funding essential projects.

**Capital Outlay vs. Equipment Replacement Fund:** New equipment purchases are handled through the Capital Outlay Fund. They are not eligible for the Equipment Replacement Fund, reserved for replacing major equipment that has reached the end of its useful life.

**City Of Franklin WI**  
**Capital Outlay Request by Dept**  
**2025 by Dept**

Where no priorities are listed, none provided by requester

Dept - Prior Year Adopted Budget	Priority	Dept. Requested	Mayor's Recommended	Adopted
<b>Municipal Court - 121</b>				
Municipal Courtroom & Judge Chambers Carpet Replacement	1	25,000	0	0
Windows 12 - PC Replacements - Court		6,700	6,700	6,700
<b>Total Municipal Court - 121 -</b>		<b>31,700</b>	<b>6,700</b>	<b>6,700</b>
<b>Elections - 142</b>				
Badger Books	1	8,000	8,000	8,000
<b>Total Elections - 142</b>		<b>8,000</b>	<b>8,000</b>	<b>8,000</b>
<b>Information Services Dept - 144</b>				
Emergency IT Replacements - CH Hardware	1	14,000	14,000	14,000
CH Server and 3PAR Warranties Ext.	2	45,987	45,987	45,987
2FA Security Tokens	5	73,945	-	0
Data Center Core Switch Replacements	4	81,267	81,267	81,267
Windows 12 - PC Replacements - IT	3	1,540	1,540	1,540
DMS & Document Scanning	6	21,320	-	0
<b>Total Information Services Dept - 144</b>		<b>238,059</b>	<b>142,794</b>	<b>142,794</b>
<b>Administration Dept - 147</b>				
Website Update	1	20,000	20,000	0
Elected Official Ipads/Laptops	4	-	-	0
ClearGov	3	48,575	-	48,575
Citywide Strategic Planning	2	30,000	-	0
<b>Administration Dept - 147</b>		<b>98,575</b>	<b>20,000</b>	<b>48,575</b>
<b>Finance Dept</b>				
Treasury & Finance Office	2	20,000	-	-
HP Printer - AP Checks	1	1,000	1,000	1,000
<b>Total Finance Dept - 151 -</b>		<b>21,000</b>	<b>1,000</b>	<b>1,000</b>
<b>Municipal Buildings - 181</b>				
Windows 12 - PC Replacements - Maintenance	X	1,340	1,340	1,340
<b>Total Municipal Buildings Dept - 181</b>		<b>1,340</b>	<b>1,340</b>	<b>1,340</b>
<b>Total General Government</b>		<b>398,674</b>	<b>179,834</b>	<b>208,409</b>

**City Of Franklin WI**  
**Capital Outlay Request by Dept**  
**2025 by Dept**

Where no priorities are listed, none provided by requester

Dept - Prior Year Adopted Budget	Priority	Dept. Requested	Mayor's Recommended	Adopted
<b>Police Dept - 211</b>				
PD Server and 3PAR Warranties Ext		60,878	60,878	60,878
Data Center Core Switch Replacements		81,267	81,267	81,267
Windows 12 - PC Replacements - Police		16,000	16,000	16,000
Replacement Squads - Fleet Lease Program		310,000	310,000	40,000
Taser 10		48,260	-	48,260
Body Worn Cameras		69,410	-	69,410
Ballistic Shields		21,160	-	-
Bearcat G3		397,000	-	-
<b>Total Police Dept - 211</b>		<b>1,003,975</b>	<b>468,145</b>	<b>315,815</b>
<b>Fire Dept - 221</b>				
Windows 12 - PC Replacements - Fire		2,710	2,710	2,710
iPad Generation 6 Replacement - Fire		4,135	4,135	4,135
Station 1 - Admin Office Remodel		78,000	-	50,000
Training Room Chair Replacements		3,500	-	-
Training Room Table Replacements		4,300	-	-
Station 1 & 2 - AC Condensers Replacement		9,610	-	-
Ice/Water Rescue Equipment		15,300	-	-
Dive Equipment Replacement		36,000	-	-
UTV Trailer		6,000	-	-
2 Zoll X-Series Advanced Cardiac Monitors/Defibrillators		36,000	36,000	36,000
<b>Total Fire Dept - 221</b>		<b>195,555</b>	<b>42,845</b>	<b>92,845</b>
<b>Building Inspection Dept</b>				
Windows 12 - PC Replacements - Inspections		8,720	8,720	8,720
<b>Total Building Inspection Dept - 231-</b>		<b>8,720</b>	<b>8,720</b>	<b>8,720</b>
<b>Total Public Safety</b>		<b>1,208,250</b>	<b>519,710</b>	<b>417,380</b>

**City Of Franklin WI**  
**Capital Outlay Request by Dept**  
**2025 by Dept**

Where no priorities are listed, none provided by requester

Dept - Prior Year Adopted Budget	Priority	Dept. Requested	Mayor's Recommended	Adopted
<b>Engineering - 321</b>				
Windows 12 - PC Replacements - Engineering		4,220	4,220	4,220
<b>Total Engineering Dept - 321</b>		<b>4,220</b>	<b>4,220</b>	<b>4,220</b>
<b>Highway Dept - 331</b>				
DPW Lease Program		80,200	80,200	80,200
New Development Trees - On going		30,000	30,000	30,000
DPW Replacement Perimeter Security Fence		50,000	-	0
Perimeter Security Camera System		55,000	-	0
Dump Truck #231		350,000	-	0
Dump Truck #232		350,000	-	0
One-Ton Dump Truck #226		140,000	-	0
Stake Bed Truck #227		145,000	-	0
Stainless Steel V-Box Salt Spreaders (Qty 2)		68,000	-	0
Traffic Arrow Board #03		26,000	-	0
Truck Mounted Brine Geo Sprayer		36,000	-	0
Road Saw & Trailer		56,000	-	0
Floor Scrubber		26,000	-	0
Windows 12 - PC Replacements - DPW		5,360	5,360	5,360
<b>Total Highway Dept - 331</b>		<b>1,417,560</b>	<b>115,560</b>	<b>115,560</b>
<b>Street Lighting - 351</b>				
<b>Total Public Works</b>		<b>1,421,780</b>	<b>119,780</b>	<b>119,780</b>

**City Of Franklin WI**  
**Capital Outlay Request by Dept**  
**2025 by Dept**

Where no priorities are listed, none provided by requester

Dept - Prior Year Adopted Budget	Priority	Dept. Requested	Mayor's Recommended	Adopted
<b>Health &amp; Human Services</b>				
Windows 12 - PC Replacements - Health		3,880	3,880	3,880
Public Health Dept - 411 -		3,880	3,880	3,880
<b>Total Health &amp; Human Services</b>		<b>3,880</b>	<b>3,880</b>	<b>3,880</b>
<b>Culture &amp; Recreation</b>				
<b>Parks Dept - 551</b>				
Park Play Equipment Replacement		47,000	-	0
Baseball Field Grooming Machine		62,000	-	0
Ken Windl Exterior Painting		33,000	-	0
Complete Play Structure		175,000	-	0
Turf Fertilizer & Sprayer Applicator		30,000	-	0
Sidewalk Snow Machine #222		300,000	300,000	300,000
John Deere Utility Tractor #41		73,000	-	0
<b>Total Parks Dept - 551</b>		<b>720,000</b>	<b>300,000</b>	<b>300,000</b>
<b>Total Culture &amp; Recreation</b>		<b>720,000</b>	<b>300,000</b>	<b>300,000</b>
<b>Conservation &amp; Development</b>				
<b>Planning Dept - 621</b>				
Windows 12 - PC Replacements - Planning		3,940	3,940	3,940
Comprehensive Master Plan & CORP Combined		100,000	100,000	100,000
Park Facilities Permit Software		12,000	-	-
<b>Total Planning Dept - 621</b>		<b>115,940</b>	<b>103,940</b>	<b>103,940</b>
<b>Economic Development</b>				
Windows 12 - PC Replacements - Econ Dev.		2,060	2,060	2,060
<b>Total Economic Development -</b>		<b>2,060</b>	<b>2,060</b>	<b>2,060</b>
<b>Total Conservation &amp; Development</b>		<b>118,000</b>	<b>106,000</b>	<b>106,000</b>
<b>Contingency</b>		<b>10,000</b>	<b>10,000</b>	<b>10,000</b>
<b>Total Capital Outlay</b>		<b>3,880,584</b>	<b>1,239,204</b>	<b>1,165,449</b>
<b>Resources</b>			<b>1,012,000</b>	<b>1,012,000</b>
<b>Net Rev (expenditures)</b>		<b>(3,880,584)</b>	<b>(227,204)</b>	<b>(153,449)</b>
<b>Forecasted Beginning Fund Balance</b>		<b>932,414</b>	<b>932,414</b>	<b>932,414</b>
<b>Ending Fund Balance</b>		<b>(2,948,170)</b>	<b>705,210</b>	<b>778,965</b>



**City of Franklin, WI**  
**Capital Outlay Fund - Fund 41**

GL NUMBER	DESCRIPTION	2025 ORIGINAL BUDGET	2025 DEPT REQ BUDGET	2024 PROJECTED ACTIVITY	2024 AMENDED BUDGET	2023 ACTIVITY
INTERGOVERNMENTAL						
41-0000-4143	WI DNR URBAN FORESTRY					5,600
41-0000-4150	OTHER GRANTS			192,998	63,000	10,218
41-0000-4150.9822	OTHER GRANTS - MMSD TREES			50,000	50,000	
41-0000-4157	OTHER POLICE GRANTS					6,709
CHARGES FOR SERVICES						
41-0000-4480	DPW CHARGES			400		919
41-0000-4493	LANDFILL SITING REVENUE	954,000	954,000	905,000	965,000	700,000
INVESTMENT EARNINGS						
41-0000-4711	INTEREST ON INVESTMENTS	26,000	26,000	49,000	28,000	37,827
41-0000-4717	BOND PROCEEDS INTEREST INCOME					1,905
41-0000-4719	MISCELLANEOUS INTEREST			350		404
MISCELLANEOUS REVENUE						
41-0000-4730	Developer Grant-Trees Donated	30,000	30,000	31,200	30,000	60,400
41-0000-4751	PROPERTY SALE	2,000	2,000	11,888	2,000	47,025
41-0000-4781	REFUNDS/REIMBURSEMENTS				5,262	
41-0000-4799	MISCELLANEOUS REVENUE					750
FUND TRANSFERS						
41-0000-4830	TRANSFERS FROM OTHER FUNDS			7,000	61,000	20,000
<b>TOTAL REVENUES</b>		<b>1,012,000</b>	<b>1,012,000</b>	<b>1,247,836</b>	<b>1,204,262</b>	<b>891,757</b>
Dept 0121 - MUNICIPAL COURT						
CAPITAL OUTLAY						
41-0121-5812	FURNITURE/FIXTURES		25,000	34,931	35,000	
41-0121-5841	COMPUTER EQUIPMENT	6,700	6,700	2,191	2,191	
TOTAL MUNICIPAL COURT		(6,700)	(31,700)	(37,122)	(37,191)	
Dept 0141 - CITY CLERK						
CAPITAL OUTLAY						
41-0141-5813	OFFICE EQUIPMENT			8,876	11,500	
41-0141-5841	COMPUTER EQUIPMENT				10,327	
TOTAL CITY CLERK				(8,876)	(21,827)	
Dept 0142 - ELECTIONS						
CAPITAL OUTLAY						
41-0142-5841	COMPUTER EQUIPMENT	8,000	8,000	15,320	16,000	
TOTAL ELECTIONS		(8,000)	(8,000)	(15,320)	(16,000)	
Dept 0144 - INFORMATION SERVICES						
CAPITAL OUTLAY						
41-0144-5841	COMPUTER EQUIPMENT	96,807	118,127	239,252	165,307	158,641
41-0144-5843	SOFTWARE			129,692	129,692	18,500
TOTAL INFORMATION SERVICES		(96,807)	(118,127)	(368,944)	(294,999)	(177,141)
Dept 0147 - ADMINISTRATION						
CAPITAL OUTLAY						
41-0147-5819	OTHER CAPITAL EQUIPMENT		30,000			
41-0147-5841	COMPUTER EQUIPMENT	45,987	47,527	8,541	8,541	
41-0147-5843	SOFTWARE	48,575	68,575			
TOTAL ADMINISTRATION		(94,562)	(146,102)	(8,541)	(8,541)	
Dept 0151 - FINANCE						
CAPITAL OUTLAY						
41-0151-5812	FURNITURE/FIXTURES			3,500	3,500	
41-0151-5841	COMPUTER EQUIPMENT	1,000	1,000	13,794	14,603	
TOTAL FINANCE		(1,000)	(1,000)	(17,294)	(18,103)	

**City of Franklin, WI**  
**Capital Outlay Fund - Fund 41**

GL NUMBER	DESCRIPTION	2025 ORIGINAL BUDGET	2025 DEPT REQ BUDGET	2024 PROJECTED ACTIVITY	2024 AMENDED BUDGET	2023 ACTIVITY
	Dept 0154 - CITY ASSESSORS					
CAPITAL OUTLAY 41-0154-5843	SOFTWARE			62,299	62,299	
	TOTAL CITY ASSESSORS			(62,299)	(62,299)	
	Dept 0181 - MUNICIPAL BUILDINGS					
CAPITAL OUTLAY 41-0181-5812.9652	FURNITURE/FIXTURES - Phone System			185,000	185,000	
41-0181-5819	OTHER CAPITAL EQUIPMENT		5,000			14,930
41-0181-5841	COMPUTER EQUIPMENT	1,340	1,340	1,356	1,356	
	TOTAL MUNICIPAL BUILDINGS	(1,340)	(6,340)	(186,356)	(186,356)	(14,930)
	Dept 0199 - CONTINGENCY					
CONTINGENCY 41-0199-5499	UNRESTRICTED CONTINGENCY	10,000	10,000		3,738	
	TOTAL CONTINGENCY	(10,000)	(10,000)		(3,738)	
	Dept 0211 - POLICE DEPT					
CAPITAL OUTLAY 41-0211-5811	AUTO EQUIPMENT			89,078	289,078	407,326
41-0211-5819	OTHER CAPITAL EQUIPMENT	117,670	1,006,505			72,014
41-0211-5841	COMPUTER EQUIPMENT	158,145	158,145	86,334	86,334	
41-0211-5843	SOFTWARE			57,000	57,000	5,720
41-0211-5810	FLEET LEASE PROGRAM - PD	40,000	310,000			
	TOTAL POLICE DEPT	(315,815)	(1,474,650)	(232,412)	(432,412)	(485,060)
	Dept 0221 - FIRE DEPT					
CAPITAL OUTLAY 41-0221-5812	FURNITURE/FIXTURES		7,800	70,000	70,000	
41-0221-5815	SHOP EQUIPMENT		6,000	34,179		13,990
41-0221-5818	SAFETY EQUIPMENT	36,000	87,300	14,000		
41-0221-5822	BUILDING IMPROVEMENTS	50,000	87,610	221,498	241,700	
41-0221-5841	COMPUTER EQUIPMENT	6,845	6,845	37,201	37,201	
	TOTAL FIRE DEPT	(92,845)	(195,555)	(376,878)	(348,901)	(13,990)
	Dept 0231 - INSPECTION SERVICES					
CAPITAL OUTLAY 41-0231-5841	COMPUTER EQUIPMENT	8,720	8,720	6,104	6,104	
	TOTAL INSPECTION SERVICES	(8,720)	(8,720)	(6,104)	(6,104)	
	Dept 0321 - ENGINEERING					
CAPITAL OUTLAY 41-0321-5819	OTHER CAPITAL EQUIPMENT				6,262	
41-0321-5841	COMPUTER EQUIPMENT	4,220	4,220	23,567	23,567	
	TOTAL ENGINEERING	(4,220)	(4,220)	(23,567)	(29,829)	
	Dept 0331 - HIGHWAY					
CAPITAL OUTLAY 41-0331-5811	AUTO EQUIPMENT		985,000	140,000	201,000	
41-0331-5814	NONMOTORIZED EQUIPMENT		212,000			
41-0331-5821	TREES & LANDSCAPING	30,000	30,000	30,000	50,000	30,798
41-0331-5821.9822	TREES & LANDSCAPING - MMSD TREES			50,000	50,000	
41-0331-5822	BLDG CONSTRUCTION/IMPROVEMTS		105,000	1,200	1,200	18,783
41-0331-5823	STREET EXT/IMPROVEMT/CONSTRUCTION			1,431	1,431	58,566
41-0331-5841	COMPUTER EQUIPMENT	5,360	5,360	5,125	5,125	
41-0331-5810	FLEET LEASE PROGRAM - DPW	80,200	80,200	10,768		
	TOTAL HIGHWAY	(115,560)	(1,417,560)	(238,524)	(308,756)	(108,147)
	Dept 0411 - PUBLIC HEALTH					
CAPITAL OUTLAY 41-0411-5811	AUTO EQUIPMENT			40,218	40,218	
41-0411-5841	COMPUTER EQUIPMENT	3,880	3,880	17,796	17,796	
	TOTAL PUBLIC HEALTH	(3,880)	(3,880)	(58,014)	(58,014)	

**City of Franklin, WI**  
**Capital Outlay Fund - Fund 41**

GL NUMBER	DESCRIPTION	2025 ORIGINAL BUDGET	2025 DEPT REQ BUDGET	2024 PROJECTED ACTIVITY	2024 AMENDED BUDGET	2023 ACTIVITY
	Dept 0551 - PARKS					
CAPITAL OUTLAY						
41-0551-5814	NONMOTORIZED EQUIPMENT		62,000			
41-0551-5821	TREES & LANDSCAPING		47,000		30,750	
41-0551-5822	BUILDING IMPROVEMENTS		33,000		65,000	
41-0551-5832	PARK IMPROVMENTS-DEVELOPMENT		175,000		40,000	
41-0551-5835	PARK EQUIPMENT & SUPPLIES	300,000	403,000	7,408	7,500	
	TOTAL PARKS	(300,000)	(720,000)	(7,408)	(143,250)	
	Dept 0621 - PLANNING					
CAPITAL OUTLAY						
41-0621-5841	COMPUTER EQUIPMENT	3,940	3,940	9,872	9,872	
41-0621-5843	UDO REWRITE	100,000	100,000	281,607	281,607	42,910
41-0621-5844	SOFTWARE/SUBSCRIPTIONS		12,000			
	TOTAL PLANNING	(103,940)	(115,940)	(291,479)	(291,479)	(42,910)
	Dept 0641 - ECONOMIC DEVELOPMENT					
CAPITAL OUTLAY						
41-0641-5841	COMPUTER EQUIPMENT	2,060	2,060			
	TOTAL ECONOMIC DEVELOPMENT	(2,060)	(2,060)			
	TOTAL APPROPRIATIONS	(1,165,449)	(4,263,854)	(1,939,138)	(2,267,799)	(842,178)
ESTIMATED REVENUES - FUND 41		1,012,000	1,012,000	1,247,836	1,204,262	891,757
APPROPRIATIONS - FUND 41		1,165,449	4,263,854	1,939,138	2,267,799	842,178
	NET REVENUES (EXPENDITURES)	(153,449)	(3,251,854)	(691,302)	(1,063,537)	49,579
BEGINNING FUND BALANCE		932,414	932,414	1,623,716	1,623,716	1,574,137
ENDING FUND BALANCE		778,965	(2,319,440)	932,414	560,179	1,623,716

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## **EQUIPMENT REPLACEMENT FUND 42**

### **PROGRAM DESCRIPTION:**

The Equipment Replacement Fund, established in 1996, provides resources for replacing rolling stock and similar equipment essential to City operations. Funding sources for this program include landfill siting fees, proceeds from the sale of retired equipment, and investment earnings. To qualify for replacement through this fund, assets must meet two critical criteria: a minimum purchase value of \$20,000 and a minimum useful life of seven years.

Annual expenditures for vehicle and equipment replacements vary based on the condition and need for replacements. The Equipment Replacement Fund helps ensure that essential City equipment remains reliable and up-to-date.

### **Key Funding Sources:**

- Landfill siting fees are the primary resource, particularly since 2020, when additional fees were allocated following the landfill expansion.
- Proceeds from retired equipment sales
- Investment earnings

**2025 Budget and Funding:** The 2025 budgeted expenditures total \$1,848,600, primarily funded through additional resources from the closure of Tax Increment District (TID) #4, landfill siting revenue, and using the fund balance.

**The 2025 replacements include the Department of Public Works (DPW):** A skid steer, two dump trucks, a street sweeper, and an aerial bucket truck.

**Planned Equipment Replacements (2025-2030):** The following replacements are scheduled over the next six years:

- |                            |                            |
|----------------------------|----------------------------|
| • <b>2025:</b> \$1,277,900 | • <b>2028:</b> \$308,225   |
| • <b>2026:</b> \$1,234,800 | • <b>2029:</b> \$378,000   |
| • <b>2027:</b> \$1,803,000 | • <b>2030:</b> \$1,492,400 |

Department Heads use the equipment replacement schedule as a guide for their requests. Notably, the 2025 replacements include items scheduled for replacement in 2022, 2023, and 2024 but were delayed.

### **Funding Challenges and Future Considerations:**

While landfill siting resources have risen significantly since 2015, increasing from \$100,000 to \$530,000 for 2025, caution must be exercised when adding new equipment to the fund. Additional equipment will significantly strain future resources since this fund has been underfunded recently. To address the growing backlog of un-replaced equipment, the City must explore additional funding sources to supplement landfill siting fees.

**City of Franklin, WI**  
**Equipment Replacement Fund**  
**2025 Budget**

	Priority	Dept Request Amount	Mayor's Recommend	Adopted
Ambulance Re-Mount (2015 Ford/Lifeline E450)	1	293,600	293,600	293,600
Total Fire		293,600	293,600	293,600
Vehicle	1	32,000	-	-
Total Inspection Services		32,000	-	-
Vehicle	1	80,000	-	-
Total Engineering		80,000	-	-
			-	-
Skid Steer #61	8	115,000	115,000	115,000
Dump Truck #725	3	350,000	350,000	350,000
Dump Truck #728	4	350,000	350,000	350,000
Pavement Roller	21	60,000	-	-
Roadside Mower #43	7	355,000	-	-
Street Sweeper - #704	6	430,000	430,000	430,000
Street Sweeper - #705	15	430,000	-	-
Large Capacity Brush Chipper #05	11	340,000	-	-
Brush Chipper #06	17	187,000	-	-
Aerial Bucket Truck #722	5	310,000	-	-
Aerial Bucket Truck #723	16	310,000	310,000	310,000
Mini Excavator #18	13	165,000	-	-
Oshkosh Heavy Duty Truck #702	12	480,000	-	-
Portable Diesel Air Compressor #10	20	33,000	-	-
Skid Steer Milling Cold Planer #64	18	36,000	-	-
Tilt Bed Trailer #58	14	55,000	-	-
Pick-up Truck #708	10	75,000	-	-
Pick-up Truck #700	9	75,000	-	-
Total Highway		4,156,000	1,555,000	1,555,000
			-	-
Total Parks		-	-	-
<b>Total Requested Equipment</b>		<b>\$ 4,561,600</b>	<b>\$ 1,848,600</b>	<b>\$ 1,848,600</b>
Resources		605,000	605,000	605,000
<b>Net Revenue (Expenditures)</b>		<b>\$ (3,956,600)</b>	<b>\$ (1,243,600)</b>	<b>\$ (1,243,600)</b>
Beginning Fund Balance		1,734,054	1,734,054	1,734,054
Ending Fund Balance		(3,956,600)	490,454	490,454
Potential Sales Value				
Highway Trucks				
Total Revenue		-	-	-

**City of Franklin, WI**  
**Equipment Replacement Fund - Fund 42**

GL NUMBER	DESCRIPTION	2025 ORIGINAL BUDGET	2025 DEPT REQ BUDGET	2024 PROJECTED ACTIVITY	2024 AMENDED BUDGET	2023 ACTIVITY
CHARGES FOR SERVICES						
42-0000-4493	LANDFILL OPERATION SITING FEES	530,000	530,000	465,000	480,000	337,367
INVESTMENT EARNINGS						
42-0000-4711	INTEREST ON INVESTMENTS	55,000	55,000	59,000	34,000	45,335
42-0000-4719	MISCELLANEOUS INTEREST					5,303
MISCELLANEOUS REVENUE						
42-0000-4751	PROPERTY SALE	20,000	20,000	13,175	20,000	78,080
42-0000-4781	REFUNDS/REIMBURSEMENTS					718,265
FUND TRANSFERS						
42-0000-4830	TRANSFERS FROM OTHER FUNDS					650,000
<b>TOTAL REVENUES</b>		<b>605,000</b>	<b>605,000</b>	<b>537,175</b>	<b>534,000</b>	<b>1,834,350</b>
Dept 0221 - FIRE DEPT						
CAPITAL OUTLAY						
42-0221-5811	AUTO EQUIPMENT	293,600	293,600	855,452	855,452	308
	TOTAL FIRE DEPT	(293,600)	(293,600)	(855,452)	(855,452)	(308)
Dept 0231 - INSPECTION SERVICES						
CAPITAL OUTLAY						
42-0231-5811	AUTO EQUIPMENT		32,000	26,476	32,000	
	TOTAL INSPECTION SERVICES		(32,000)	(26,476)	(32,000)	
Dept 0321 - ENGINEERING						
CAPITAL OUTLAY						
42-0321-5811	AUTO EQUIPMENT		80,000			77,358
	TOTAL ENGINEERING		(80,000)			(77,358)
Dept 0331 - HIGHWAY						
CAPITAL OUTLAY						
42-0331-5811	AUTO EQUIPMENT	1,555,000	4,156,000	445,400	460,000	230,998
	TOTAL HIGHWAY	(1,555,000)	(4,156,000)	(445,400)	(460,000)	(230,998)
<b>TOTAL APPROPRIATIONS</b>		<b>(1,848,600)</b>	<b>(4,561,600)</b>	<b>(1,327,328)</b>	<b>(1,347,452)</b>	<b>(308,664)</b>
ESTIMATED REVENUES - FUND 42		605,000	605,000	537,175	534,000	1,834,350
APPROPRIATIONS - FUND 42		1,848,600	4,561,600	1,327,328	1,347,452	308,664
<b>NET REVENUES (EXPENDITURES)</b>		<b>(1,243,600)</b>	<b>(3,956,600)</b>	<b>(790,153)</b>	<b>(813,452)</b>	<b>1,525,686</b>
BEGINNING FUND BALANCE		1,734,054	1,734,054	2,524,207	2,524,207	998,521
<b>ENDING FUND BALANCE</b>		<b>490,454</b>	<b>(2,222,546)</b>	<b>1,734,054</b>	<b>1,710,755</b>	<b>2,524,207</b>

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## **CAPITAL IMPROVEMENT FUND 46**

### **PROGRAM DESCRIPTION:**

Maintaining a capital improvement plan (CIP) is an essential financial planning tool for structuring the review and funding of capital improvement projects competing for limited resources. A CIP helps schedule the availability of resources to meet needs when they occur. Annually, the Council adopts a capital budget that details the projects to be accomplished in the coming year. Similar to other funds with adopted budgets, the council must approve changes to project amounts or additions to the budget.

As a general guideline, capital improvement expenditures are those expended for infrastructure with long, useful lives requiring significant funding. Resurfacing City streets is funded through the Street Improvement Fund. Equipment replacement costs less than \$20,000, and new equipment is funded as part of each department's Capital Outlay Fund budget. Rolling stock and similar equipment replacements are funded via the City's Equipment Replacement Fund.

**Resources and Funding:** Capital Improvement Fund resources include long-term debt, landfill siting, impact fees, one-time resources, grants, transfers from other funds, and investment earnings. Typically, the City has used long-term debt to fund its capital expenditures. An indirect resource for infrastructure improvements is special assessments. Property owners are assessed their pro-rata share of the cost when the City makes improvements such as sewer or water infrastructure. Construction costs for these projects are paid with borrowed funds, and assessment collections are applied to future debt service.

### **Status of 2023 Projects:**

#### **Public Works:**

- DPW Cold Storage Building and Other Prep - \$2,964,000 – ongoing.
- Water Tower on Hwy 100 construction - \$8,118,000 – ongoing.

### **Status of 2024 Projects:**

#### **Municipal Buildings:**

- Facility improvements—\$350,000—moved to the Energy Efficiency Project with Johnson Controls. Set for bidding in the fall.

#### **Public Works:**

- Industrial Park Lighting - \$130,000 – ongoing annually
- City Street Lighting - \$75,000 – ongoing annually
- The School Traffic Light Project—\$250,000—is ongoing, with an MOU for cost-sharing with Franklin School District.

**Parks & Trail Projects:**

- Cascade Trail Design - \$110,000 - ongoing
- Kayla's Playground Flooring - \$300,000 – completed in 2024
- STH 36 from STH 100 to W. Rawson Ave. - \$466,000 - ongoing
- St. Martin's Land Purchase - \$101,500 - delayed
- 116th Street Trail - \$75,434 – ongoing from 2023
- STH 100 LL, 60th St. to St. Martins Land Purchase - \$101,500 – completed in 2024

**Library:**

- Air Chiller—\$375,000—moved to the Energy Efficiency Project with Johnson Controls. Set for bidding in the fall.

**Water & Sanitary Sewer Projects:** These projects are processed through the fund for operational control. To be included, a water or sanitary sewer project must have a funding source outside this fund. This ensures that contract processing is centralized and funding is determined before a project is approved.

- Unrestricted Water Projects - \$400,000
- General Sanitary Sewer Main Projects - \$500,000

**2025 Major Projects****Parks & Trails Projects:**

- WisDOT—S. LL/W. Ryan Rd. from S. 60th Street to W. St. Martins Rd—\$1,434,400—partially funded through Impact Fees. It will be constructed in 2025, with an SMA signed by the Common Council.
- WisDOT – Puetz Pathway – \$340,000 – partially funded through Impact Fees. SMA was signed by the Common Council for design in 2025.

**Future Projects:** Future capital projects are included in the capital improvement plan after the Council makes a policy decision. Several potential future projects are awaiting policy decisions. Borrowing or other funding will be needed to fund these projects.

City of Franklin  
Capital Improvement Fund  
Budget 2025

		Adopted			
Project/Name	Activity	Total	Funding Source	Amount	Net City Funds
Landfill Siting Revenue		159,000			\$ 159,000
ARPA Funds		-			\$ -
Investment Income		32,500			\$ 32,500
<b>Total Revenue</b>		<b>191,500</b>			<b>191,500</b>

Expenditures

**PROJECTS**

<b>Muni Buildings</b>					-
Capital Facility Improvements	Muni Bldg	-			-

<b>Public Safety</b>					-
Fire Station #4 Design	Fire	-			-
Police - Parking Lot Replacement	Police	-			-

<b>Public Works</b>					-
City Streetlights	DPW	100,000			100,000
Street Improvement - Guardrails	DPW	-			-
ADA Curb Ramps - Misc. Locations	DPW	20,000			20,000
Curb & Gutter Repairs - Misc. Locations	DPW	-			-
Puetz Pathway	DPW/Parks	340,000	Park Impact Fees	210,800	129,200
Cascade Trail Construction	DPW/Parks	-			-
STH 100 LL, 60th St to St. Martins - Construction	DPW/Parks	1,434,400	Park Impact Fees	889,328	545,072

<b>Library</b>					
Flat Roof Replacement	Library	-		-	-
Boiler Replacement	Library	-			-

<b>Sewer</b>					
Sewer Projects	Utility	500,000	Sewer Connection Fees	500,000	-

**Total Approved Projects** 2,394,400 1,600,128 794,272

**PROJECTS PENDING APPROVAL**

Water Projects	Utility	225,000	Water Connection Fees	225,000	-
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<b>Contingency</b>		150,000			150,000
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**Total Projects Pending Approval**

<b>Total Projects</b>		<b>2,769,400</b>		<b>1,825,128</b>	<b>944,272</b>
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Net Revenue (Expenditures)					(752,772)
Loan Proceeds					
Transfers from General Fund					857,800
Transaction fees					
Net Rev (Expenditures)					105,028
Beginning Fund balance					663,706
Ending Fund Balance				\$	768,734
			Park Impact Fees	1,100,128	
			Donations	-	
			Library Impact Fees	-	
			Sewer & Water Connection	725,000	
			total	1,825,128	

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**City of Franklin, WI**  
**Capital Improvement Fund - Fund 46**

GL NUMBER	DESCRIPTION	2025 ORIGINAL BUDGET	2025 DEPT REQ BUDGET	2024 PROJECTED ACTIVITY	2024 AMENDED BUDGET	2023 ACTIVITY
<b>INTERGOVERNMENTAL</b>						
46-0000-4143	BLOCK GRANTS				37,710	
<b>CHARGES FOR SERVICES</b>						
46-0000-4493	LANDFILL SITING REVENUE	159,000	159,000	120,000	120,000	407,640
<b>INVESTMENT EARNINGS</b>						
46-0000-4711	INTEREST ON INVESTMENTS	32,500	32,500	100,000	2,125	30,567
46-0000-4717	BOND PROCEEDS INTEREST INCOME			255,000		23,587
<b>MISCELLANEOUS REVENUE</b>						
46-0000-4730	DONATIONS-Cash				50,000	
46-0000-4781	REFUNDS/REIMBURSEMENTS			254,613	262,613	
46-0000-4799	MISCELLANEOUS REVENUE					1,653
<b>FUND TRANSFERS</b>						
46-0000-4830	TRANSFERS FROM OTHER FUNDS				2,053,000	1,771,942
46-0000-4834	TRSFER FROM GENERAL FUND 01	857,800				
46-0000-4839	TSFR FR DEVELPMT-IMPACT FD27	1,100,128	1,497,750	719,381	719,381	1,048,177
<b>DEBT PROCEEDS</b>						
46-0000-4911	BOND PROCEEDS					2,980,000
46-0000-4912	NOTES PROCEEDS					2,350,000
46-0000-4913	BOND & NOTE PREMIUM					6,409
46-0000-4915	LOAN PROCEEDS			2,129,586	2,129,586	
<b>WATER FUND TRANSFERS</b>						
46-0755-4833	TSFR FR CONNECTION FEES FD22	225,000	225,000		400,000	
<b>SEWER FUND TRANSFERS</b>						
46-0756-4833	TSFR FR CONNECTION FEES FD22	500,000	500,000		500,000	
	<b>TOTAL REVENUES</b>	<b>2,874,428</b>	<b>2,414,250</b>	<b>3,578,580</b>	<b>6,274,415</b>	<b>8,619,975</b>
<b>46-0000-5601 DEBT SERVICE</b>						
	BOND/NOTE ISSUANCE COST					150,792
	TOTAL DEBT SERVICE					(150,792)
<b>Dept 0181 - MUNICIPAL BUILDINGS</b>						
<b>CAPITAL OUTLAY</b>						
46-0181-5822.9645	FACILITY IMPROVEMENTS - CITY BLDG				1	195,190
46-0181-5822.9661	BUILDING IMPROVEMENTS - JCI		350,000	3,025,636	3,025,636	
46-0181-5846.9650	FIBER OPTIC CABLE			547,397	547,397	1,042,522
	TOTAL MUNICIPAL BUILDINGS		(350,000)	(3,573,033)	(3,573,034)	(1,237,712)
<b>Dept 0199 - CONTINGENCY</b>						
<b>CONTINGENCY</b>						
46-0199-5499	UNRESTRICTED CONTINGENCY	150,000	150,000			
	TOTAL CONTINGENCY	(150,000)	(150,000)			
<b>Dept 0211 - POLICE DEPT</b>						
<b>CAPITAL OUTLAY</b>						
46-0211-5812.7102	POLICE VIDEO SURV CAM REPL					241,974
46-0211-5822.2115	PARKING LOT RESURFACE		362,825			
	TOTAL POLICE DEPT		(362,825)			(241,974)
<b>Dept 0221 - FIRE DEPT</b>						
<b>CONTRACTUAL SERVICES</b>						
46-0221-5216.2210	DESIGN - FIRE STAT RYAN & 76TH		355,000			
	TOTAL FIRE DEPT		(355,000)			

**City of Franklin, WI**  
**Capital Improvement Fund - Fund 46**

GL NUMBER	DESCRIPTION	2025 ORIGINAL BUDGET	2025 DEPT REQ BUDGET	2024 PROJECTED ACTIVITY	2024 AMENDED BUDGET	2023 ACTIVITY
	Dept 0331 - HIGHWAY					
CAPITAL OUTLAY						
46-0331-5823	CONSTRUCTION - DPW COLD STORAGE			2,891,740	3,041,740	72,261
46-0331-5823.3544	MARQUETTE AVE IMPROVEMENTS				29,449	
46-0331-5823.3968	Streets-WisDOT S LL Rawson to College			581,133	593,350	
46-0331-5823.9799	STREET EXT/IMPROVMT-GUARDRAILS		60,000			
46-0331-5823.9800	STREET EXT/IMPROVMT-CURB, GUTTER, RAMPS	20,000	70,000			
46-0331-5834.9693	LIGHTING - IND PARK			130,000	167,710	190,995
46-0331-5834.9694	LIGHTING	100,000	100,000	75,000	75,000	136,685
46-0331-5836	PARKING LOT PAVEMT RESURFACE			13,938		369,858
46-0331-5839.9780	TRAFFIC SIGNALS - School Traffic Light			438,998	446,998	15,615
46-0331-5858.3051	LAND PURCHASE RIGHT-OF-WAY				16,000	
	CAPITAL OUTLAY	(120,000)	(230,000)	(4,130,809)	(4,370,247)	(785,414)
	CONTRACTUAL SERVICES					
46-0331-5216.3313	W Elm Rd west of S 27 eng svc				9,656	
46-0331-5216.9692	DESIGN HIGHWAY BLDG			85,000	85,000	
46-0331-5219.9692	PLANNING SERVICES HWY BLDG ADD				4,675	
	CONTRACTUAL SERVICES			(85,000)	(99,331)	
	TOTAL HIGHWAY	(120,000)	(230,000)	(4,215,809)	(4,469,578)	(785,414)
	Dept 0511 - LIBRARY					
CAPITAL OUTLAY						
46-0511-5819	OTHER CAPITAL EQUIPMENT		400,000			
	TOTAL LIBRARY		(400,000)			
	Dept 0551 - PARKS					
CAPITAL OUTLAY						
46-0551-5832	PARK IMPROVEMENTS			340,482	340,482	103,658
46-0551-5832.5130	PARK IMPROV - PLEASANT VIEW PK			7,208	7,208	55,833
46-0551-5832.5131	PARK IMPROVEMENTS					13,600
46-0551-5832.5135	IMPROVEMENTS - WTR TWR PARK			40,115	92,375	7,625
46-0551-5832.5136	PARK IMPVMT - TOWN HALL MUSEUM			13,580	13,580	
46-0551-5832.5137	PARK DVLPMT - ST MARTINS TO RAWSON			647,551	647,551	
46-0551-5832.9820	KAYLA'S PLAYGROUND-Franklin Woods Park			210,000	300,000	
46-0551-5833	RECREATION/BIKE TRAIL				1,370,626	3,913
46-0551-5833.3934	TRAIL - FOREST HOME			97,534	94,622	
46-0551-5833.5125	TRAILS - 116TH ST TRAIL			115,000	940,446	244,988
46-0551-5833.5127	TRAIL - STH 100 - 60TH TO ST MARTINS	1,434,400	1,265,000	101,500	101,500	190,312
46-0551-5833.5128	TRAIL - ST. MARTINS OF TOURS				222,559	1,576
46-0551-5833.5129	TRAIL - CASCADE CREEK		450,000			
46-0551-5833.5138	WISDOT - PUETZ PATHWAY	340,000	340,000			
	CAPITAL OUTLAY	(1,774,400)	(2,055,000)	(1,572,970)	(4,130,949)	(621,505)
	CONTRACTUAL SERVICES					
46-0551-5219.5141	DESIGN COSTS - RYAN CREEK TRAIL				39,711	1,071
46-0551-5219.5155	DESIGN - CASCADE TRAIL			73,500	110,000	
	CONTRACTUAL SERVICES			(73,500)	(149,711)	(1,071)
	TOTAL PARKS	(1,774,400)	(2,055,000)	(1,646,470)	(4,280,660)	(622,576)
	Dept 0755 - WATER CONNECTION					
CAPITAL OUTLAY						
46-0755-5830	UNAPPROVED WATER PROJECTS	225,000	225,000		182,528	
46-0755-5830.3565	WATER EXTENSION/IMPROVEMENT				884	24,573
46-0755-5830.9717	WATER EXTSN - LL FROM PHYLLIS TO HERDA				217,472	
	TOTAL WATER CONNECTION	(225,000)	(225,000)		(400,884)	(24,573)

**City of Franklin, WI**  
**Capital Improvement Fund - Fund 46**

GL NUMBER	DESCRIPTION	2025 ORIGINAL BUDGET	2025 DEPT REQ BUDGET	2024 PROJECTED ACTIVITY	2024 AMENDED BUDGET	2023 ACTIVITY
	Dept 0756 - SEWER CONNECTION					
CAPITAL OUTLAY						
46-0756-5826	General Sanitary Sewer Main Project	500,000	500,000		500,000	
	TOTAL SEWER CONNECTION	(500,000)	(500,000)		(500,000)	
	<b>TOTAL APPROPRIATIONS</b>	<b>(2,769,400)</b>	<b>(4,627,825)</b>	<b>(9,435,312)</b>	<b>(13,224,156)</b>	<b>(3,063,041)</b>
ESTIMATED REVENUES - FUND 46		2,874,428	2,414,250	3,578,580	6,274,415	8,619,975
APPROPRIATIONS - FUND 46		2,769,400	4,627,825	9,435,312	13,224,156	3,063,041
	<b>NET REVENUES (EXPENDITURES)</b>	<b>105,028</b>	<b>(2,213,575)</b>	<b>(5,856,732)</b>	<b>(6,949,741)</b>	<b>5,556,934</b>
BEGINNING FUND BALANCE		663,706	663,706	6,520,438	6,520,438	963,504
FUND BALANCE ADJUSTMENTS						(1)
<b>ENDING FUND BALANCE</b>		<b>768,734</b>	<b>(1,549,869)</b>	<b>663,706</b>	<b>(429,303)</b>	<b>6,520,437</b>

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## STREET IMPROVEMENT FUND 47

### PROGRAM DESCRIPTION:

The Street Improvement Fund draws resources from General Property Taxes, State Transportation Aids, a portion of landfill siting fees, and a biennial state grant for Local Road Improvements. In 2019, General Transportation Aids replaced much of the tax levy to preserve 'expenditure restraint aids' in the General Fund. However, in 2024, the State of Wisconsin's Shared Revenues increased significantly, allowing a portion of the General Tax Levy to shift back to the Street Improvement Fund. The goal is to align total resources with the City's growth. The 2025 total resources of \$2,343,900 represent a 4.6% increase from 2024.

This pavement resurfacing program funds major maintenance (resurfacing) of the City's approximately 180 miles of local streets. The City's street maintenance needs have increased as urban subdivision streets from the late 1980s and 1990s end their useful life and require resurfacing. While a 30-year pavement life is ideal, the 2023 Local Street Improvement Program saw an average of 41.5 years between resurfacing.

As Franklin continues to grow with the development of new subdivisions, the local road improvement program will need to expand 30 years from now to accommodate the maintenance needs of additional roads. The City accepted maintenance responsibilities for S North Cape Road and W St. Martin's Road in 2017 and 2018, and Crystal Ridge Drive (Ballpark Commons Dr) in 2020, adding approximately six miles of road to be serviced annually.

**Funding Needs:** The City's Engineering department estimates that \$3 million annually is required to maintain a 25-year pavement life cycle for City streets. Variations in street type, width, and condition may cause this amount to fluctuate yearly. Additionally, the growth bubbles of the 1990s and 2000s will put further pressure on street improvement costs in the near term.

### Historical Expenditures (Last 5 Years):

Year	Expenditure
2020	\$1,130,167
2021	\$1,059,274
2022	\$1,154,054
2023	\$1,841,391
2024	\$2,267,000 (Est.)

Despite the Engineering department's estimates, adequate funding is currently unavailable to meet the City's 5-Year Road Improvement Plan. The 2023 5-Year Budget Plan Scenario projected that \$3.5 million per year is now required to eliminate the backlog of road improvements over the next five years.

**City of Franklin, WI**  
**Street Improvement Fund - Fund 47**

GL NUMBER	DESCRIPTION	2025 ORIGINAL BUDGET	2025 DEPT REQ BUDGET	2024 PROJECTED ACTIVITY	2024 AMENDED BUDGET	2023 ACTIVITY
REAL ESTATE TAXES						
47-0000-4011	GENERAL PROPERTY TAX	300,000	300,000	291,700	291,700	
INTERGOVERNMENTAL						
47-0000-4144	TRANSPORTATION AIDS	1,486,000	1,470,000	1,394,465	1,315,000	1,219,120
47-0000-4151	LOCAL ROAD IMPROVEMENT AIDS				80,000	
CHARGES FOR SERVICES						
47-0000-4493	LANDFILL SITING REVENUE	530,000	530,000	520,000	520,000	617,637
INVESTMENT EARNINGS						
47-0000-4711	INTEREST ON INVESTMENTS	43,900	43,900	70,000	34,000	44,674
FUND TRANSFERS						
47-0000-4830	TRANSFERS FROM OTHER FUNDS					106,704
	<b>TOTAL REVENUES</b>	<b>2,359,900</b>	<b>2,343,900</b>	<b>2,276,165</b>	<b>2,240,700</b>	<b>1,988,135</b>
47-0000-5597	TRANSFERS					
	TSFR TO CAPITAL OUTLAY FD 41				61,000	
	<b>TOTAL TRANSFERS</b>				<b>(61,000)</b>	
	Dept 0331 - HIGHWAY					
CAPITAL OUTLAY						
47-0331-5823	STREET EXT/IMPROVEMT/CONSTRUCTION	2,356,000	2,340,000	2,267,000	2,379,188	
47-0331-5823.3050	2022 Minnesota Ave Project				3,224	406,625
47-0331-5823.3935	2023-Hawthorne (92 to 90)					63,125
47-0331-5823.3936	2023-Meadow Ln (92 to 90)					53,375
47-0331-5823.3937	2023-90th (Hawthorne to Meadow)					42,879
47-0331-5823.3938	2023-Hawthorne (N end to Rawson)					163,575
47-0331-5823.3939	2023-Meadow (90 to Hawthorne)					103,431
47-0331-5823.3940	2023-92nd (200' N of Hawthorne to Rawson)					44,517
47-0331-5823.3941	2023-Coventry (82 to 500' E of Imperial)					171,410
47-0331-5823.3942	2023-Nottingham (Winston to Coventry)					98,451
47-0331-5823.3943	2023-Winston (Nottingham to East Termini)					150,805
47-0331-5823.3944	2023-66th (Robinwood to Drexel)					62,257
47-0331-5823.3945	2023-66th (N Termini to Robinwood)					38,407
47-0331-5823.3946	2023-Charles Ct (W Termini to 66)					71,559
47-0331-5823.3947	2023-Robinwood (W Termini to 66)					80,144
47-0331-5823.3948	2023-Bur Oak (Cascade to 77)					23,559
47-0331-5823.3949	2023-Forest Hills Cir					11,780
47-0331-5823.3950	2023-Legend Dr (Schlueter to Forest Hill)					11,780
47-0331-5823.3951	2023-Woelfel (Sanctuary to 92nd)					136,913
47-0331-5823.3953	2023-S 112th St (CTH H-W Oakwood Rd)					26,968
47-0331-5823.3954	2023-S 36th St (W Missouri-W Marq)					3,969
47-0331-5823.3955	2023-S 37th St (CTH BB-W Marq Ave)					3,969
47-0331-5823.3956	2023-W Missouri Ave (S 37th-S 36th)					3,969
47-0331-5823.3957	2023-W Madison Blvd (S 37th-S 35th)					3,969
47-0331-5823.3958	2023-W Marquette Ave (S 37th-S 35th)					3,969
47-0331-5823.3959	2023-S 35th St (W Madison Blvd-W Marq)					3,969
47-0331-5823.3960	2023-S 81st St (W Elm Ct-W High St)					3,776
47-0331-5823.3961	2023-S 79th St (W Elm Ct-W High St)					3,776
47-0331-5823.3962	2023-S 77th St (W Elm Ct-W High St)					3,776
47-0331-5823.3963	2023-W Elm Ct (S 83rd St-S 77th St)					3,776
47-0331-5823.3964	2023-S 83rd St (W Elm Ct-W Hilltop Ln)					3,776
47-0331-5823.3965	2023-S 68th St (W ParkView-400' S of 36)					13,939
47-0331-5823.3966	2023-S 68th St (W Lindner Dr-CTH BB)					6,970
47-0331-5823.3967	2023-W Puetz Rd (W Yorkshire Cir-S 27th)					16,228
47-0331-5839.3934	TRAFFIC SIGNALS-Emer Veh Pre-emption				41,101	
	<b>TOTAL HIGHWAY</b>	<b>(2,356,000)</b>	<b>(2,340,000)</b>	<b>(2,267,000)</b>	<b>(2,423,513)</b>	<b>(1,841,391)</b>
	<b>TOTAL APPROPRIATIONS</b>	<b>(2,356,000)</b>	<b>(2,340,000)</b>	<b>(2,267,000)</b>	<b>(2,484,513)</b>	<b>(1,841,391)</b>
ESTIMATED REVENUES - FUND 47		2,359,900	2,343,900	2,276,165	2,240,700	1,988,135
APPROPRIATIONS - FUND 47		2,356,000	2,340,000	2,267,000	2,484,513	1,841,391
	<b>NET REVENUES (EXPENDITURES)</b>	<b>3,900</b>	<b>3,900</b>	<b>9,165</b>	<b>(243,813)</b>	<b>146,744</b>
BEGINNING FUND BALANCE		1,372,119	1,372,119	1,362,954	1,362,954	1,216,210
<b>ENDING FUND BALANCE</b>		<b>1,376,019</b>	<b>1,376,019</b>	<b>1,372,119</b>	<b>1,119,141</b>	<b>1,362,954</b>

## **UTILITY DEVELOPMENT FUND 22**

The Utility Development Fund provides resources for financing new sanitary sewer and water facilities to support the ongoing development within the City of Franklin. City Officials have recognized the need to recover new infrastructure costs by imposing Impact Fees on new developments, which are collected when plumbing permits are issued. Properties that pay the Impact Fee are exempt from paying a connection fee.

For 2025, a single-family home's water connection/impact fee is \$3,219, while the sanitary sewer connection fee is \$600.

This fund also captures Sanitary Sewer and Water Special Assessments, which recover a portion of the sanitary sewer or water main construction costs benefiting properties based on their frontage. The collection of prior Special Assessments provides funding for future projects.

In 2013, the Common Council created the Southwest Sanitary Sewer District, served by the Ryan Creek Sanitary Sewer Interceptor. A Sanitary Sewer Impact Fee was established to support the construction of sanitary sewer mains in this district, and those fees are held in the Utility Development Fund. For 2025, the Sanitary Sewer Impact Fee is \$4,327.

The City adopted Ordinance No. 2024-2580, which established the new Water Impact Fee and Southwest Sanitary Sewer Impact Fee, effective February 1, 2024.

In 2025, this fund is expected to contribute to unrestricted water and sewer projects.

**City of Franklin, WI**  
**Utility Development Fund - Fund 22**

GL NUMBER	DESCRIPTION	2025 ORIGINAL BUDGET	2025 DEPT REQ BUDGET	2024 PROJECTED ACTIVITY	2024 AMENDED BUDGET	2023 ACTIVITY
Dept 0755 - WATER CONNECTION						
SPECIAL ASSESSMENTS						
22-0755-4091	SPEC ASSESSMENT - WATER PRINCIPAL	20,000	20,000	33,000	20,000	93,164
	SPECIAL ASSESSMENTS	20,000	20,000	33,000	20,000	93,164
INVESTMENT EARNINGS						
22-0755-4711	INTEREST ON INVESTMENTS	43,875	43,875	61,000	46,750	59,079
22-0755-4712	SPECIAL ASSESSMENTS-INTEREST	5,000	5,000	3,300	1,700	5,838
	INVESTMENT EARNINGS	48,875	48,875	64,300	48,450	64,917
TRANSFERS OUT						
22-0755-5598	TSFR TO CAPITAL IMPROVEMENT FUND 46	225,000	225,000		400,000	
	TRANSFERS OUT	(225,000)	(225,000)		(400,000)	
<b>NET WATER REVENUES (EXPENDITURES)</b>		<b>(156,125)</b>	<b>(156,125)</b>	<b>97,300</b>	<b>(331,550)</b>	<b>158,081</b>
Dept 0756 - SEWER CONNECTION						
SPECIAL ASSESSMENTS						
22-0756-4091	SPEC ASSESSMENT-SEWER PRINCIPAL	25,000	25,000	25,000	25,000	23,937
22-0756-4093	SEWER CONNECTION FEE	30,000	30,000	105,000	10,000	16,860
	SPECIAL ASSESSMENTS	55,000	55,000	130,000	35,000	40,797
INVESTMENT EARNINGS						
22-0756-4711	INTEREST ON INVESTMENTS	57,525	57,525	75,000	59,500	74,390
22-0756-4712	SPECIAL ASSESSMENTS-INTEREST	2,500	2,500	2,000	6,500	1,929
	INVESTMENT EARNINGS	60,025	60,025	77,000	66,000	76,319
TRANSFERS OUT						
22-0756-5598	TSFR TO CAPITAL IMPROVEMENT FUND 46	500,000	500,000		500,000	
	TRANSFERS OUT	(500,000)	(500,000)		(500,000)	
<b>NET SEWER REVENUES (EXPENDITURES)</b>		<b>(384,975)</b>	<b>(384,975)</b>	<b>207,000</b>	<b>(399,000)</b>	<b>117,116</b>
ESTIMATED REVENUES - FUND 22		183,900	183,900	304,300	169,450	275,197
APPROPRIATIONS - FUND 22		725,000	725,000	-	900,000	-
<b>NET OF REVENUES/APPROPRIATIONS - FUND 22</b>		<b>(541,100)</b>	<b>(541,100)</b>	<b>304,300</b>	<b>(730,550)</b>	<b>275,197</b>
BEGINNING FUND BALANCE		3,228,642	3,228,642	2,924,342	2,924,342	2,649,143
FUND BALANCE ADJUSTMENTS						1
<b>ENDING FUND BALANCE</b>		<b>2,687,542</b>	<b>2,687,542</b>	<b>3,228,642</b>	<b>2,193,792</b>	<b>2,924,341</b>

## **DEVELOPMENT IMPACT FEES FUND 27**

### **PROGRAM DESCRIPTION:**

The Development Impact Fee Fund helps finance essential public facilities such as roads, water systems, sanitary sewers, public safety infrastructure, and recreational amenities for undeveloped land. The City of Franklin, once one of the fastest-growing communities in Southeastern Wisconsin until the 2008 Recession, recognized the need to recover the costs of providing infrastructure and public services for new developments through impact fees. These fees adjust as development progresses and growth rates fluctuate. A revised Impact Fee study was adopted on April 6, 2020.

In 2025, the Impact Fee for a single-family residence is \$8,168. This fee supports Parks/Recreation, Water Systems, Transportation Facilities, Public Safety, Library Services, and Administration and is collected when building permits are issued. The City also imposes a Sanitary Sewer Impact Fee for properties in the Southwest Sanitary Sewer Service Area, established by Ordinance 2013-2105. The 2025 Sanitary Sewer Impact Fee is \$4,327.

### **Key infrastructure projects supported by impact fees include:**

- **Library Impact Fees:** Originally set at \$1,722,000, these fees are dedicated to debt service for the library, which was built in 2002 to accommodate future growth. Current fee receipts are insufficient to cover the debt service, but deferred amounts will be recovered as development resumes.
- **Law Enforcement Impact Fees:** These fees are tied to a portion of the 2001 Law Enforcement building project, valued at \$2,530,380. Current receipts are insufficient to meet debt service, but deferred amounts will be recovered as growth continues.
- **Fire Protection Impact Fees:** The Fire Department anticipates the need for additional fire station space in the southwestern portion of the city. Impact fees will assist in funding this future infrastructure.
- **Transportation Impact Fees:** These fees are allocated to debt service for the reconstruction of Drexel Avenue from Loomis Road to Highway 100, with a total project cost of \$1,086,715. Current receipts are insufficient, but deferred amounts will be recovered as growth resumes.
- **Water Impact Fees:** These fees support water infrastructure, including oversizing needs. Future projects include constructing elevated water storage near Highway 100 and St. Martin's Road in 2023-2025. In February 2024, new Water Impact Fee rates were set at \$3,219 per single-family or two-family dwelling unit.
- **Park/Recreation Impact Fees:** These fees support the Comprehensive Outdoor Recreation Plan (CORP), initially adopted in 1994 and most recently updated in April 2020. The fees contribute to the city's need for expanded recreational facilities.

The Common Council has directed Impact Fee revenues to purchase land in the city's southwest area, utilizing \$542,754.45 of existing fee revenue from a total purchase price of \$1,500,000.

Staff is currently revising the Impact Fee Spending Plan to ensure compliance with statutory deadlines for using fee revenue.

**Capital Projects:**

	<b>Project Cost</b>	<b>Impact Fee Use</b>
WisDOT - S. LL/W. Ryan Rd. from S. 60 <sup>th</sup> Street to W. St. Martins Rd	\$1,434,400	\$889,328
WisDOT - Puetz Pathway	\$340,000	\$210,800
<b>TOTALS:</b>	<b>\$1,774,400</b>	<b>\$1,100,128</b>

**City of Franklin, WI**  
**Development Fund - Fund 27**

GL NUMBER	DESCRIPTION	2025 ORIGINAL BUDGET	2025 DEPT REQ BUDGET	2024 PROJECTED ACTIVITY	2024 AMENDED BUDGET	2023 ACTIVITY
<b>SPECIAL ASSESSMENTS</b>						
27-0000-4291	IMPACT FEES-PARK/RECREATION	175,000	175,000	150,000	175,000	389,785
27-0000-4292	IMPACT FEES-SEWER-SW CORNER	50,000	50,000	245,000	50,000	115,825
27-0000-4293	IMPACT FEE-ADMINISTRATIVE	15,000	15,000	5,500	15,000	14,166
27-0000-4294	IMPACT FEE-WATER	750,000	75,000	445,000	750,000	901,674
27-0000-4295	IMPACT FEE-TRANSPORTATION	150,000	150,000	77,000	150,000	179,006
27-0000-4296	IMPACT FEE-FIRE PROTECTION	100,000	100,000	52,000	100,000	122,702
27-0000-4297	IMPACT FEE-LAW ENFORCEMENT	100,000	100,000	55,000	100,000	140,610
27-0000-4299	IMPACT FEE-LIBRARY	30,000	30,000	25,000	30,000	68,542
<b>INVESTMENT EARNINGS</b>						
27-0000-4711	INTEREST ON INVESTMENTS	315,000	315,000	660,000	255,000	565,765
27-0000-4716	INTERFUND INTEREST				26,250	13,125
<b>TOTAL REVENUES</b>		<b>1,685,000</b>	<b>1,010,000</b>	<b>1,714,500</b>	<b>1,651,250</b>	<b>2,511,200</b>
Dept 0147 - ADMINISTRATION						
<b>CONTRACTUAL SERVICES</b>						
27-0147-5219	OTHER PROFESSIONAL SERVICES	30,000	30,000	1,836	27,970	10,617
TOTAL ADMINISTRATION		(30,000)	(30,000)	(1,836)	(27,970)	(10,617)
Dept 0211 - POLICE DEPT						
<b>TRANSFERS OUT</b>						
27-0211-5593	TRSFER TO DEBT SERVICE FUND 31	90,000	90,000	125,600	125,600	
TRANSFERS OUT		(90,000)	(90,000)	(125,600)	(125,600)	
<b>CAPITAL OUTLAY</b>						
27-0211-5825	REIMB TO DEVELOPERS & OTHERS			8,320	8,320	
CAPITAL OUTLAY				8,320	8,320	
TOTAL POLICE DEPT		(90,000)	(90,000)	(117,280)	(117,280)	
Dept 0221 - FIRE DEPT						
<b>TRANSFERS OUT</b>						
27-0221-5589	TRANSFER TO OTHER FUNDS		223,650			
27-0221-5593	TRSFER TO DEBT SERVICE FUND 31	32,418	32,418	43,008	43,008	43,549
TRANSFERS OUT		(32,418)	(256,068)	(43,008)	(43,008)	(43,549)
<b>CAPITAL OUTLAY</b>						
27-0221-5825	REIMB TO DEVELOPERS & OTHERS			7,296	7,296	
CAPITAL OUTLAY				(7,296)	(7,296)	
TOTAL FIRE DEPT		(32,418)	(256,068)	(50,304)	(50,304)	(43,549)
Dept 0331 - HIGHWAY						
<b>TRANSFERS OUT</b>						
27-0331-5593	TRSFER TO DEBT SERVICE FUND 31	96,700	96,700	65,700	65,700	30,841
TRANSFERS OUT		(96,700)	(96,700)	(65,700)	(65,700)	(30,841)
<b>CAPITAL OUTLAY</b>						
27-0331-5825	REIMB TO DEVELOPERS & OTHERS			10,624	10,624	
CAPITAL OUTLAY				(10,624)	(10,624)	
TOTAL HIGHWAY		(96,700)	(96,700)	(76,324)	(76,324)	(30,841)
Dept 0511 - LIBRARY						
<b>TRANSFERS OUT</b>						
27-0511-5589	TRANSFER TO OTHER FUNDS				140,000	
27-0511-5593	TRSFER TO DEBT SERVICE FUND 31	88,800	88,800			(74,390)
TRANSFERS OUT		(88,800)	(88,800)		(140,000)	(74,390)
<b>CAPITAL OUTLAY</b>						
27-0511-5825	REIMB TO DEVELOPERS & OTHERS			5,376	5,376	
CAPITAL OUTLAY				(5,376)	(5,376)	
TOTAL LIBRARY		(88,800)	(88,800)	(5,376)	(145,376)	(74,390)

**City of Franklin, WI**  
**Development Fund - Fund 27**

GL NUMBER	DESCRIPTION	2025 ORIGINAL BUDGET	2025 DEPT REQ BUDGET	2024 PROJECTED ACTIVITY	2024 AMENDED BUDGET	2023 ACTIVITY
	Dept 0551 - PARKS					
	TRANSFERS OUT					
27-0551-5598	TSFR TO CAPITAL IMPROVEMENT FUND 46	995,100	1,274,100	466,819	466,819	1,048,177
	TRANSFERS OUT	(995,100)	(1,274,100)	(466,819)	(466,819)	(1,048,177)
	CAPITAL OUTLAY					
27-0551-5825	REIMB TO DEVELOPERS & OTHERS			30,720	30,720	
	CAPITAL OUTLAY			(30,720)	(30,720)	
	TOTAL PARKS	(995,100)	(1,274,100)	(497,539)	(497,539)	(1,048,177)
	Dept 0755 - WATER CONNECTION					
	CONTRACTUAL SERVICES					
27-0755-5219	OTHER PROFESSIONAL SERVICES					(1)
	CONTRACTUAL SERVICES					(1)
	TRANSFERS OUT					
27-0755-5589	TRANSFER TO OTHER FUNDS-WATER CONNECTION			4,192,430	4,192,430	
	TRANSFERS OUT			(4,192,430)	(4,192,430)	
	CAPITAL OUTLAY					
27-0755-5825	REIMB TO DEVELOPERS & OTHERS			66,432	66,432	
	CAPITAL OUTLAY			(66,432)	(66,432)	
	TOTAL WATER CONNECTION			(4,258,862)	(4,258,862)	(1)
	<b>TOTAL APPROPRIATIONS</b>	<b>(1,333,018)</b>	<b>(1,835,668)</b>	<b>(5,007,521)</b>	<b>(5,173,655)</b>	<b>(1,207,575)</b>
	ESTIMATED REVENUES - FUND 27	1,685,000	1,010,000	1,714,500	1,651,250	2,511,200
	APPROPRIATIONS - FUND 27	1,333,018	1,835,668	5,007,521	5,173,655	1,207,575
	<b>NET REVENUES (EXPENDITURES)</b>	<b>351,982</b>	<b>(825,668)</b>	<b>(3,293,021)</b>	<b>(3,522,405)</b>	<b>1,303,625</b>
	BEGINNING FUND BALANCE	9,786,850	9,786,850	12,967,743	12,967,743	11,515,337
	FUND BALANCE ADJUSTMENTS					(1)
	<b>ENDING FUND BALANCE</b>	<b>10,138,832</b>	<b>8,961,182</b>	<b>9,674,722</b>	<b>9,445,338</b>	<b>12,818,962</b>