CITY OF FRANKLIN COMMITTEE OF THE WHOLE MEETING MONDAY, NOVEMBER 5, 2012, 6:30 P.M.

COMMON COUNCIL CHAMBERS, FRANKLIN CITY HALL 9229 W. LOOMIS ROAD, FRANKLIN, WISCONSIN AGENDA

- I. Call to Order and Roll Call
- II. Business
 - A. Public Hearing 2013 Proposed Budget
 - B. Concept review for a proposed Kwik Trip gasoline service station, convenience store and carwash development (approximately 10750 West Speedway Drive) (Leah Berlin, Applicant).
- III. Adjournment

[Note: Upon reasonable notice, efforts will be made to accommodate the needs of disabled individuals through appropriate aids and services. For additional information, contact the City Clerk's office at (414) 425-7500.]

*Notice is given that a majority of the Community Development Authority, Forward Franklin Economic Development Committee, and Plan Commission may attend this meeting to gather information about an agenda item over which the Community Development Authority, Forward Franklin Economic Development Committee, and Plan Commission has decision-making responsibility. This may constitute a meeting of the Community Development Authority, Forward Franklin Economic Development Committee, and Plan Commission per State ex rel. Badke v. Greendale Village Board, even though the Community Development Authority, Forward Franklin Economic Development Committee, and Plan Commission will not take formal action at this meeting.

APPROVAL Slw COUNCIL ACTION Public Hearing - 2013 Proposed Budget Public Hearing - 2013 Proposed Budget REQUEST FOR DATE 11/05/2012 ITEM NUMBER IT. A.

The Common Council scheduled a Public Hearing on the 2013 Proposed Budget for Monday, November 5, 2012. The Public Hearing was duly noticed in accordance with the law. Attached is a copy of the notice that comprises the Summary of the 2013 Proposed Budget and reflects the actions as taken by the Committee of the Whole at their meeting of October 1, 2012.

The Director of Administration will present an overview of the 2013 Proposed Budget.

Also, please note that I have received a number of emails from citizens who are unable to attend the meeting supporting the inclusion of funding for the extension of Marquette Avenue, as previously authorized by the Common Council. A copy of those emails will be provided to you at the meeting for inclusion in the public hearing comments. Additionally, I will be prepared to address funding considerations on November 13th when you meet on final budget deliberations and to consider approval.

COUNCIL ACTION REQUESTED

This item is to hold a Public Hearing on the 2013 Proposed Budget.

City of Franklin 2013 Proposed Budget

SUMMARY OF CITY OF FRANKLIN REVENUE AND EXPENDITURES

The Common Council of the City of Franklin, Wisconsin, will hold a public hearing on Monday, November 5, 2012, at 6:30 p.m., or as soon thereafter as the matter may be heard, in the Common Council Chambers, 9229 West Loomis Road, Franklin, Wisconsin, for the purpose of hearing any citizen or taxpayer on the proposed 2013 City Budget. Summary of the proposed budget is published herewith and a copy of the complete proposed budget will be available for public inspection at the office of the City Clerk, Franklin City Hall, Monday - Friday from 8:30 a.m. to 5:00 p.m. (holidays excepted), at the Franklin Public Library, following the date of this notice and is on the City of Franklin website-www.franklinwi.gov.

Dated at Franklin, Wisconsin, this 18th day of October, 2012.

Sandra Wesolowski, City Clerk

Operating Funds:		2010 Actual		2011 Actual		2012 Adopted Budget		2012 Amended Budget	(2012 Estimate 12 months)		2013 Proposed Budget	Percent Change
General Fund Revenue		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		Daugar	_	Duugut	1	12 monard		Daugot	Griarige
Other Taxes	\$	1,634,580	\$	1,649,438	\$	1,675,000	\$	1,675,000	\$	1,764,000	\$	1,802,000	7.6%
Intergovernmental Revenue		2,511,258		2,735,049		2,686,000		2,686,000		2,783,000		2,542,600	-5.3%
Licenses and Permits		729,432		702,674		721,000		721,000		728,300		739,000	2.5%
Fines, Forfeitures, and Penalties		422,505		433,106		407,000		407,000		470,000		450,000	10.6%
Public Charges for Service		1,838,076		1,985,052		1,295,000		1,295,000		1,354,600		1,323,500	2.2%
Intergovernmental Charges		237,319		245,000		125,000		125,000		125,000		125,000	0.0%
Interest Revenue		226,207		229,768		421,000		421,000		157,000		142,000	-66.3%
Miscellaneous Revenue Transfers from Other Funds		185,265 0		142,751 110,543		91,000 0		91,000 0		91,000 0		91,000 0	0.0% 0.0%
Total non-tax levy revenue	_	7,784,642		8,233,381		7,421,000		7,421,000		7,472,900	_	7,215,100	-2.8%
Property Taxes		16,121,570		16,973,282		16,226,000		16,226,000		16,226,000		16,330,000	0.6%
Total Revenue		23,906,212		25,206,663		23,647,000		23,647,000		23,698,900	_	23,545,100	-0.4%
Expenditures			_										
General Government	\$	2,694,374	\$	2,596,579	\$	2,380,203	\$	2,380,203	\$	2,458,963	\$	2,517,863	5.8%
Public Safety		15,142,906		15,992,111		16,346,632		16,346,632		16,317,467		16,168,265	-1.1%
Public Works		4,521,992		4,779,794		3,510,351		3,522,351		3,445,371		3,497,059	-0.4%
Health and Human Services Culture and Recreation		628,052 160,758		623,602 165,533		650,109 173,009		650,109		653,716		659,002	1.4%
Conservation and Development		386,183		404,756		173,009 444,696		173,009 452,696		171,559 404,151		171,901	-0.6% -8.2%
Contingency		360,163		404,730		142,000		134,000		142,000		408,010 123,000	-8.2% -13.4%
Other Financing Uses		ō		ő		0		220,000		220,000		123,000	0.0%
Total Expenditures Fund Balance:	\$	23,534,266	\$	24,562,374	\$	23,647,000	\$	23,879,000	\$	23,813,227	\$	23,545,100	-0.4%
Beginning of Year Net Change/Transfer from Fund Bal.		5,104,638 371,946		5,476,585 644,288		6,120,873		6,120,873 (232,000)		6,120,873 (114,327)		6,006,546	
End of Year	\$	5,476,585	\$	6,120,873	\$	6,120,873	\$	5,888,873	\$	6,006,546	\$	6,006,546	
Charles Davienus Eurode													
Special Revenue Funds Revenue													
Property Taxes - Library	\$	1,150,000	\$	1,175,000	\$	1,222,000	\$	4 222 000	\$	1,222,000	\$	4 240 000	4 50/
Reciprocal Borrowing - Library	•	122,021	*	121,908	*	50,000	Ą	1,222,000 50,000	4	50,000	Þ	1,240,000 50,000	1.5% 0.0%
Miscellaneous Revenue - Library		11,078		11,387		16,000		16,000		16,000		16,000	0.0%
Solid Waste Collection		0		0		1,591,000		1,591,000		1,638,000		1,615,000	1.5%
Total Revenue		1,283,099		1,308,295	\$	2,879,000	\$	2,879,000	\$	2,926,000	\$	2,921,000	1.5%
Expenditures													
Library		1,246,259		1,302,812	\$	1,357,945	\$	1,357,945	\$	1,354,891	5	1,352,356	-0.4%
Solid Waste Collection		-		•		1,512,000		1,512,000		1,472,896		1,547,934	2.4%
Total Expenditures		1,246,259		1,302,812	\$	2,869,945	\$	2,869,945	\$	2,827,787	\$	2,900,290	1.1%
Fund Balance Beginning of the Year		252.042		200 000		000 405							
End of the Year		353,843 390,683		390,683 396,165	\$	396,165 405,220	\$	396,165 405,220	_	396,165	-	494,378	
Cha of the real	_	390,003	M FANTA	350,103		403,220	-	403,220	_\$_	494,378		515,088	
Sanitary Sewer Fund Revenue													
Charges for Services	s	3,064,177	\$	3,126,277	s	3,242,000	\$	3,242,000	s	3,142,000	\$	3,238,000	0.40/
Miscellaneous Revenue	*	21,713		37,230	J	16,000	Þ	16,000	ð	16,000	*	9,000	-0.1% -43.8%
Total Revenue	\$	3,085,889	\$	3,163,507	-\$	3,258,000	\$	3,258,000	\$	3,158,000	\$	3,247,000	-0.3%
Expenditures													
Operations and Maintenance	\$	2,687,161	\$	2,666,308	\$	2,784,250	\$	2,784,250	\$	2,709,250		2,796,727	0.40/
Capital Outlay	*	19,624	*	36,282	•	150,000	Þ	150,000	Þ	100,000	\$	2,796,727 150,000	0.4% 0.0%
Transfers to Other Funds		93,200		94,000		97,750		97,750		97,750		96,000	-1.8%
Total Expenditures	\$	2,799,985	\$	2,796,590	\$	3,032,000	\$	3,032,000	\$	2,907,000	\$	3,042,727	0,4%
Retained earnings													
Beginning of the Year		1,346,116		1,036,614		2,011,257		2,011,257		2,011,257		2 494 057	
Transfer to Invested in Capital		(595,406)		607,726		(1,430,450)		2,011,257 (80,450)		2,011,25 <i>1</i> (80,450)		2,181,807 (34,350)	
End of the Year	\$	1,036,614	\$	2,011,257	-\$	806,807		2,156,807	\$	2,181,807	s	2,351,730	
		, ,,					<u> </u>	-1:-2 -21	<u> </u>		-		

		2010 Actual		2011 Actual		2012 Adopted Budget		2012 Amended Budget		2012 Estimate 2 months)		2013 Proposed Budget	Percent Change
Capital Expenditure Funds <u>Equipment Replacement Fund, Capital Out</u>	ay Fu	nd & Street I	mpro	<u>vement Fu</u> nd									
Revenue Property Taxes-Capital Outlay Property Taxes-Equip Replacement Property Taxes-Street Improvement Intergovernmental Revenue Landfill Siting Revenue Miscellaneous Revenue	\$	475,000 277,000 500,000 33,905 0 103,784	\$	380,000 130,000 400,000 6,119 450,000 130,581	\$	384,000 281,000 604,000 78,000 450,000 90,000	\$	384,000 281,000 604,000 78,000 450,000 224,091	\$	384,000 281,000 604,000 78,000 450,000 224,000	\$	394,000 285,000 610,000 25,000 450,000 79,000	2.6% 1.4% 1.0% 0.0% 0.0% -12.2%
Total Revenue	\$	1,389,688	\$	1,496,699	\$	1,887,000	\$	2,021,091	\$	2,021,000	\$	1,843,000	-2.3%
Expenditures Capital Outlay-Equip Replacement Capital Outlay-Capital Outlay Capital Outlay-Street Improvement	\$	432,731 460,857 308,281	\$	296,003 645,776 748,347	\$	539,300 551,050 620,000	\$	539,300 556,050 620,000	\$	539,300 550,250 697,176	\$	403,000 683,073 778,450	-25.3% 24.0% 25.6%
Total Expenditures	\$	1,201,869	\$	1,690,126	\$	1,710,350	\$	1,715,350	\$	1,786,726	\$	1,864,523	9.0%
Fund Balance Begixning of the Year End of the Year	\$	2,131,124 2,318,944	\$	2,318,944 2,125,517	5	2,318,944 2,495,594	\$	2,125,517 2,431,258	\$	2,125,517 2,359,791	\$	2,359,791 2,338,268	
Debt Service Fund Revenue													
Property Taxes Other Financing Source: Transfer from Other Funds	\$	1,900,000	\$	1,900,000 259,624	\$	1,750,000 311,000	\$	1,750,000 162,000	\$	1,750,000 162,000	\$	1,650,000 206,000	-5.7% -33.8%
Transfer from TIF Districts Transfer from Special Assessments		197,117 115,152		174,164 345,720		143,623		143,623 2,318		144,248 2,318		148,380	-100.0% 0.0%
Total Revenue Proceeds from Borrowing Exoenditure	\$	2,377,023	\$ \$	2,679,508	\$	2,204,623	\$	2,057,941	\$	2,058,566	\$ \$	2,004,380	-9.1%
Debt Service * Fund Balance	\$	1,607,023	\$	1,729,508	\$	8,863,652	\$	8,863,652	\$	8,908,566	\$	1,029,380	-88.4%
Beginning of the Year Interfund advances *		(0) 770,000		950,000		(0) (6,850,000)	1	(0) (6,850,000)		(0) (6,850,000)		(0) 975,000	
End of the Year * Excludes TIF Districts Debt service an	\$ d inte	(0) rnal investme	\$ ent a	ctivity	\$	190,971	\$	44,289	\$	(0)	\$	(0)	
Summary of Budgeted Funds (without Capi	tal Im	provement a	nd De	evelopment F	<u>unds</u>	i) :							
Total Revenue	\$	32,041,911	\$	33,854,672	\$	33,875,623	\$	33,863,032	\$	33,862,466	\$	33,560,480	-0.9%
Total Expenditures		30,389,402		32,081,411		40,122,947		40,359,947		40,243,306		32,382,020	-19.3%
Total Tax Levy Percent of Total Revenue		20,423,570 63.7%		20,958,282 61.9%		20,467,000 60.4%		20,467,000 60.4%		20,467,000 60.4%		20,509,000 61.1%	0.2%
Assessed Value Tax Rate	3,4	490,551,540 \$5.851	3,	,490,551,541 \$6.004	3,	535,626,388 \$5.789	3	,535,626,388 \$5.789	3,	535,626,388 \$5.789	3	,546,814,889 \$5.782	0.3% -0.1%
Total Fund Balance & Retained Earnings Percent of Total Expenditures		9,222,824 30.3%		10,653,811 33.2%		10,019,464 25.0%		10,926,446 27.1%		11,042,521 27.4%		11,211,631 34.6%	11.9%
Capital Improvement Fund (One time project	cts):												
Intergovernmental Revenue Landfill Siting Revenue Miscellaneous Revenue Other Financing Sources	\$.	300,000 116,987 187,534	\$	113,620 98,455 1,046,047	\$	427,000 5,000 3,800,000	\$	209,000 1,000 1,320,000	\$	209,000 1,000 1,320,000	\$	215,500 96,720 1,048,360	0.0% -49.5% 1834.4% -72.4%
Total Revenue	_	\$604,521		\$1,258,122		\$4,232,000	_	\$1,530,000	_	\$1,530,000		\$1,360,580	-67.9%
Proceeds from Borrowing		\$0		\$0		\$62,000		\$0		\$0		\$200,000	222.6%
Expenditures Capital Outlay Other Financing Uses	\$	261,066 -	\$	1,402,868	\$	4,413,500	\$	1,774,500	\$	1,742,500	\$	1,569,830	-64.4%
Fund Balance Beginning of the Year End of the Year	\$	47,846 391,301	\$	391,301 246,556	\$	246,556 127,056	\$	246,556 2,056	\$	246,556 34,056	\$	34,056 24,806	
<u>Development Fund (Impact Fees)</u> Revenue													
Impact Fees Interest, Investment & Other Revenue	\$	725,129 72,891	\$	489,058 50,586	\$. 0	\$	- 0	\$	725,600 124,948	\$	550,000 111,570	
Total Revenue		798,020		539,644		0		0		850,548		661,570	
Expenditures Transfer to Debt Service Transfer to Capital Improvement Other	\$	164,754 47 63,955	\$	259,624 0 5,806	\$	- 0 0	\$	- 0 0	\$	161,347 0 6,550	\$	455,176 48,360	
Shortfall of Available fees		0		0		ŏ		ő		0,550		-225,000	
Total Expenditures		228,756		265,430		0		0		167,897		278,536	
Fund Balance Beginning of the Year End of the Year	\$	3,051,562 3,620,826	\$	3,620,826 3,895,040	\$	3,895,040 3,895,040	\$	3,895,040 3,895,040	\$	3,895,040 4,577,691	<u>\$</u>	4,577,691 4,960,725	

APPROVAL	REQUEST FOR COMMITTEE OF THE WHOLE ACTION	MEETING DATE 11/05/12
REPORTS & RECOMMENDATIONS	CONCEPT REVIEW FOR A PROPOSED KWIK TRIP GASOLINE SERVICE STATION, CONVENIENCE STORE AND	ITEM NUMBER
e : 2 3 - 2	CARWASH DEVELOPMENT (APPROXIMATELY 10750 WEST SPEEDWAY DRIVE) (LEAH BERLIN, APPLICANT)	II.B.

On October 31, 2012, the applicant filed a Concept Review Application with the Department of City Development for a proposed Kwik Trip gasoline service station, convenience store and carwash development.

The development is being proposed on a reconfiguration of two vacant lots on West Speedway Drive across from the existing Menards store. The applicant plans to record a lot line adjustment with the Milwaukee County Register of Deeds. The existing lot bearing tax-key No. 704-1009-001 has an area of approximately 1.93 acres and the existing lot bearing tax-key No. 704-1009-002 has an area of 1.49 acres. The applicant is proposing to shift the property line dividing these two lots north to create an approximately 2.20 acre property for the subject development. The remaining lot will have an area of approximately 1.22 acres and will remain vacant for future development.

The subject parcels are zoned M-1 Limited Industrial District and are both currently vacant. These parcels are bounded by Hiller Ford to the north; vacant M-1 zoned property to the northwest; Wauwatosa Savings Bank to the south; the Garden Plaza shopping center to the east; and Menards to the west. The subject properties are identified as "Commercial" in the City of Franklin 2025 Comprehensive Master Plan.

The proposed Kwik Trip development meets all of the minimum required setbacks of the M-1 Limited Industrial District. The applicant is proposing a Landscape Surface Ratio (LSR) of .35 or 35%, which does not meet the minimum LSR of .40 in the M-1 District. The applicant intends to provide landscaping in conformance with Section 15-5.0302E of the UDO to utilize the Alternative Minimum Landscape Surface Ratio, which is .30.

The Site Plan depicts thirty-two (32) off-street parking spaces. Table 15-5.0203 of the UDO requires eight (8) parking spaces per 1,000 square feet of gross floor area for a convenience store and one (1) space per bay, plus ten (10) queuing spaces per wash bay for automatic carwashes. The building is 5,766 square feet, which would require forty-seven (47) parking spaces, plus two (2) additional parking spaces for the carwash for a total of forty-nine (49) required off-street parking spaces. The UDO does allow for parking reductions. The applicant has also noted that there are twenty (20) additional parking spaces at the gas pumps.

The proposed building will be constructed of brick, with stucco accents and a standing seam metal roof. The applicant has indicated this building is planned to be registered for L.E.E.D. certification with the United States Green Building Council.

The applicant's initial Site Plan included a separate diesel fueling canopy. However, at the Development Review Team meeting, staff raised concerns with Speedway Drive's load limit (only 3 tons), inadequate turning radii, and the potential wear and tear on the pavement. The applicant's current proposal does <u>not</u> include a separate diesel fueling canopy.

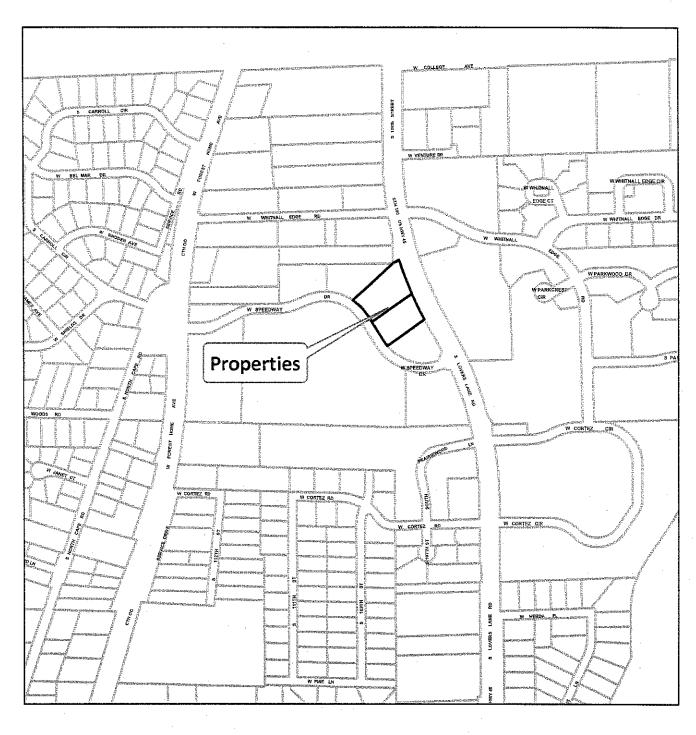
Staff has made the following preliminary comments:

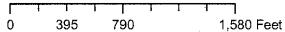
- 1. Section 15-3.0803B.5. of the UDO states, "No signs shall be permitted on canopy roofs or fascia." The applicant is currently showing Kwik Trip signage on the canopy over the pump islands.
- 2. The design engineer should consider the site traffic flow. Staff recommends one way through the car wash to allow for cueing.
- 3. The existing sanitary sewer manhole located in the easement (proposed drive area) will need to be vertically adjusted and modified.
- 4. A sidewalk connection should be considered across Speedway Drive to the existing walk on the south side.
- 5. Future submittals should include site utility and grading plans.

COUNCIL ACTION REQUESTED

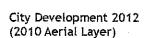
Provide direction to the applicant regarding the proposed Kwik Trip gasoline service station, convenience store and carwash development (approximately 10750 West Speedway Drive) (Leah Berlin, Applicant).

~West Speedway Drive Kwik Trip

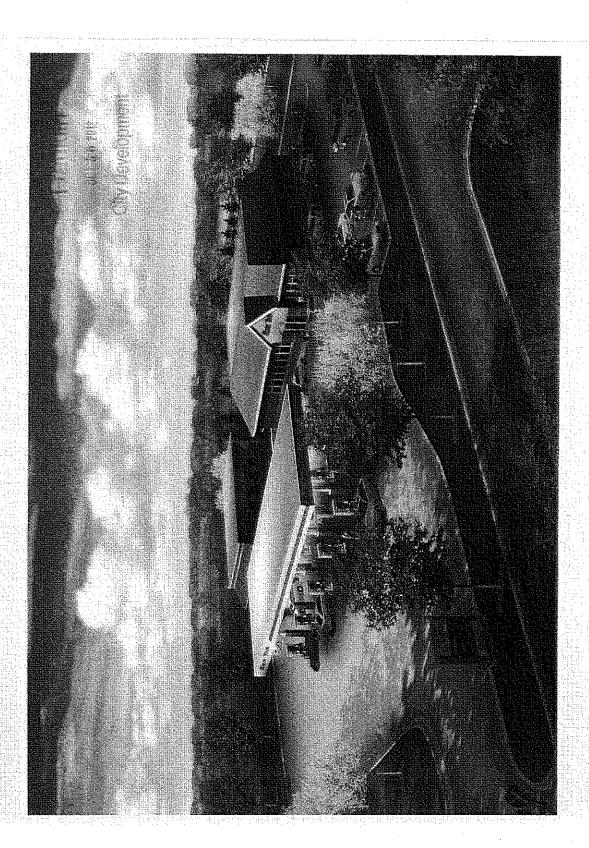


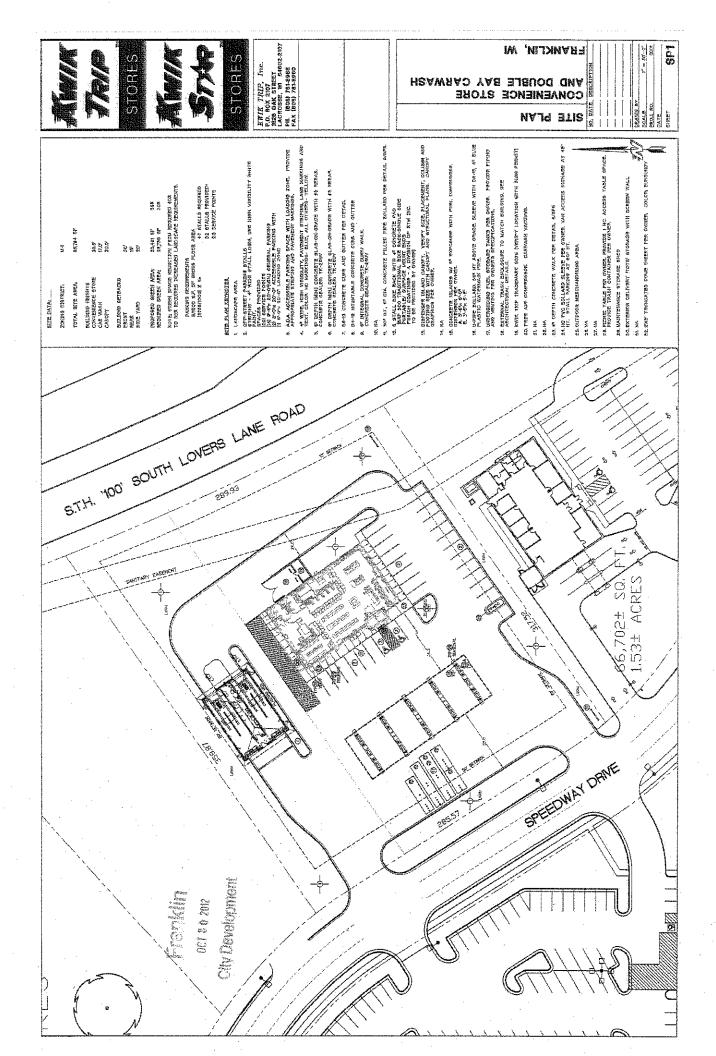


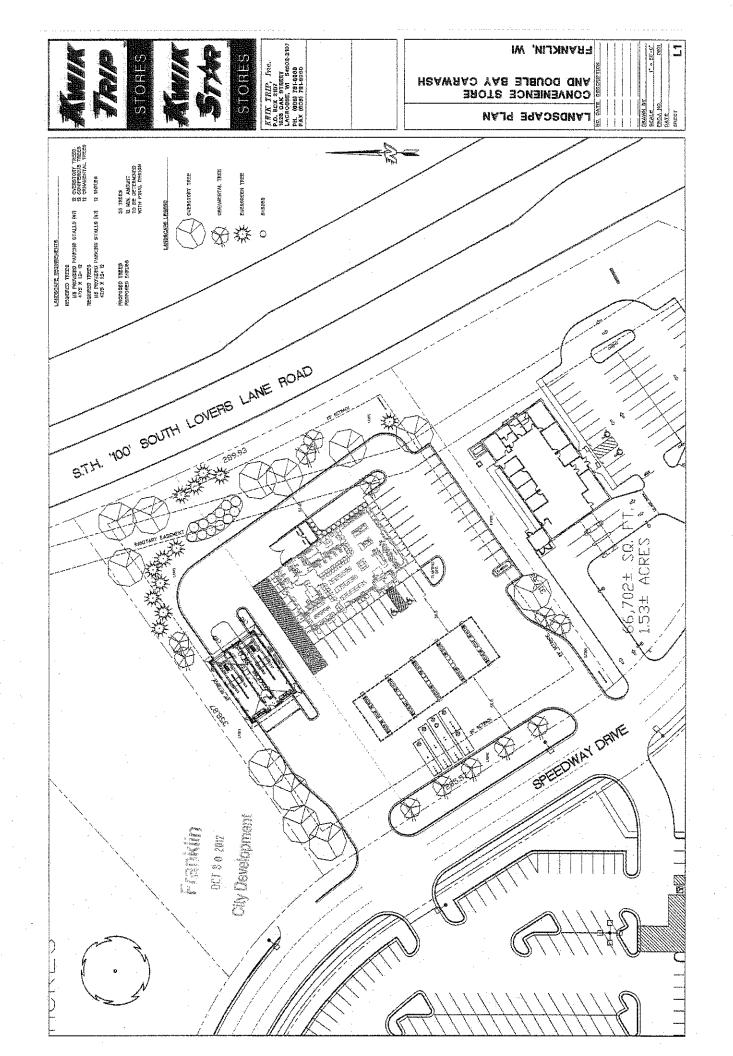
This map shows the approximate relative location of property boundaries but was not prepared by a professional land surveyor. This map is provided for informational purposes only and may not be sufficient or appropriate for legal, engineering, or surveying purposes.

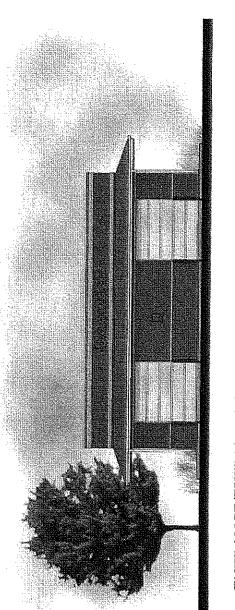




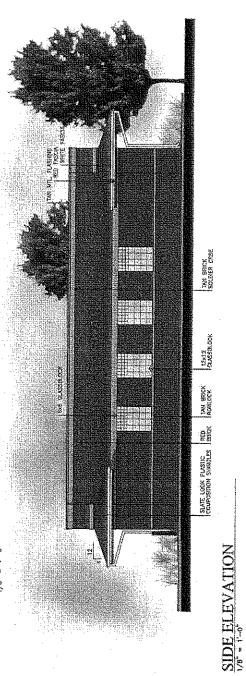








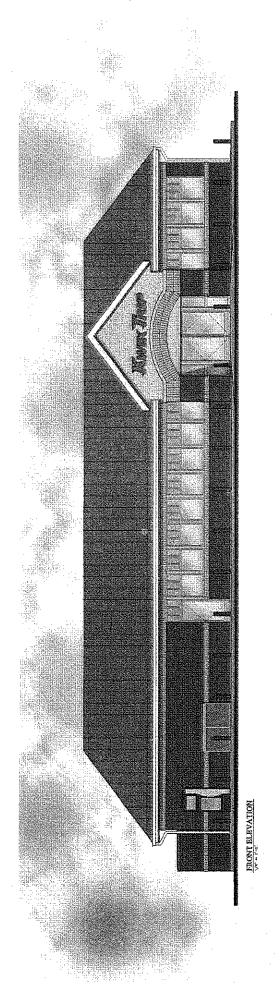
ENTRANCE/EXIT ELEVATION

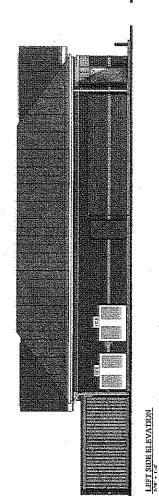


DOUBLE BAY CARWASH

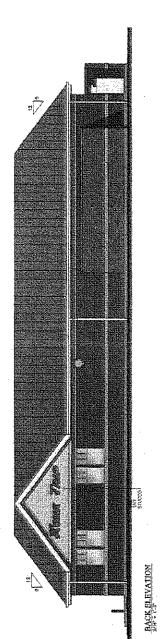








RIGHT SIDE FLEVATION





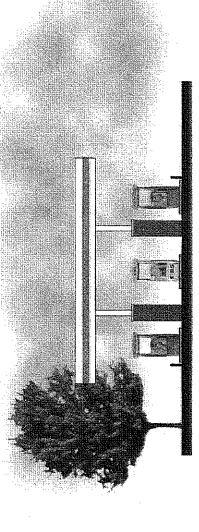
TRILL STORIES TRILL STAR

FUEL CANOPY

Revised: Date: Checked: IEE. Drawn: \$1184 Preject#:

Red LED channel Ill stripe and logo

FRONT ELEVATION SCALE: 3/32" = 1"



SIDE ELEVATION SCALE: 3/32" = 1"