

CITY OF FRANKLIN  
COMMITTEE OF THE WHOLE MEETING\*  
MONDAY, MARCH 6, 2017, 6:30 P.M.  
COMMON COUNCIL CHAMBERS, FRANKLIN CITY HALL  
9229 W. LOOMIS ROAD, FRANKLIN, WISCONSIN  
AGENDA\*\*

1. Call to Order and Roll Call.
2. Status Report from the Ballpark Commons Development Team Regarding the Project Proposed at and near The Rock Sports Complex, 7900 W. Crystal Ridge Road.
3. Presentation by Ruckert & Mielke, Inc., Regarding potential Sewer and Water Extension in Area D, an Area Approximately Between W. Oakwood and W. South County Line Roads and S. 27<sup>th</sup> and 42<sup>nd</sup> Streets.
4. Recommendation from the Fair Commission Regarding Changes to the Monthly St. Martins Fairs (Time, Day, Location).
5. Request for Commitment to Support a Resolution of the Intergovernmental Cooperation Council Regarding Gun Safety Technologies.
6. Adjournment.

\*Notice is given that a majority of the Plan Commission, Community Development Authority, Fair Commission and Economic Development Commission may attend this meeting to gather information about an agenda item over which the Plan Commission, Community Development Authority, Fair Commission and Economic Development Commission has decision-making responsibility. This may constitute a meeting of the Plan Commission, Community Development Authority, Fair Commission and Economic Development Commission per State ex rel. Badke v. Greendale Village Board, even though the Plan Commission will not take formal action at this meeting.

\*\*Supporting documentation and details of these agenda items are available at City Hall during normal business hours.

[Note: Upon reasonable notice, efforts will be made to accommodate the needs of disabled individuals through appropriate aids and services. For additional information, contact the City Clerk's office at (414) 425-7500.]

<p>Approval <i>Slw</i></p>	<p>Council Action Sheet</p>	<p>MEETING DATE 3/6/17</p>
<p>REPORTS &amp; RECOMMENDATIONS</p>	<p>Status report from the Ballpark Commons development team regarding the project proposed at and near The Rock Sports Complex, 7900 W. Crystal Ridge Road</p>	<p>ITEM NUMBER 2.</p>
<p><b>Summary</b> Representatives from the Ballpark Commons development team will provide an update on the status of their project and present a revised site plan and renderings. The updated materials to be presented have not received a complete review from staff. The development team preferred to offer the presentation to the Common Council for feedback prior to a complete staff review. The requested action is to receive and file the update.</p> <p><b>Background</b> Staff continues to assist the Ballpark Commons development team in their pursuit of development at and near the Rock Complex at 7900 W. Crystal Ridge Drive. The Council approved general plans for the development at their April 4, 2016 meeting. The Council and Joint Review Board approved the boundaries and project plan for tax increment finance (TIF) district #5 in September. The state has since certified the TIF district.</p> <p>At the Council's February 7, 2017 meeting, Alderman Dan Mayer requested that staff provide an update on the status of the project. Staff provided an updated to the Council at their February 21, 2017 meeting. Staff also requested the development team prepare a more extensive update for the Council as to provide a more detailed update on the status of the project and as appropriate to share revised plans.</p> <p style="text-align: center;"><b>COUNCIL ACTION REQUESTED</b></p> <p>Motion to receive and file the status report from the Ballpark Commons development team regarding the project proposed at and near The Rock Sports Complex, 7900 W. Crystal Ridge Road.</p>		

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<b>APPROVAL</b> <i>Slw</i>	<b>REQUEST FOR Council ACTION</b>	<b>MEETING DATE</b> <b>3/6/17</b>
<b>REPORTS AND RECOMMENDATIONS</b>	Presentation by Ruckert & Mielke, Inc. regarding potential sewer and water extension in Area D, an area approximately between W. Oakwood and W. South County Line Roads and S. 27 <sup>th</sup> and 42 <sup>nd</sup> Streets.	<b>ITEM NUMBER</b> <b>3.</b>

**INTRODUCTION**

Consultants from Ruckert & Mielke, Inc. will presented to the Common Council regarding potential sewer and water extension in Area D, an area from approximately between W. Oakwood and W. South County Line Roads and S. 27<sup>th</sup> and S. 42<sup>nd</sup> Streets.

The Common Council approved rezoning this land for Mixed-Use Business Park at the November 1, 2016 Council Meeting. A request to direct staff regarding contracting engineering and financial services plans was referred to the Economic Development Commissions' January meeting by the Council on November 15, 2016. The Economic Development Commission considered the item at its January 23, 2017 meeting and approved a motion to recommend approval of the item. The Council then approved the direction to staff on February 7, 2017. With the approval, Alderman Dan Mayer requested that discussion of Area D be brought forth at a Committee of the Whole meeting. On February 21, 2017, the Council approved a task order with Ruckert & Mielke regarding engineering and cost projects for potential sewer and water connections in Area D and meeting with MMSD, surrounding communities, staff and the Common Council regarding the project.

**PRESENTATION MATERIALS**

During the presentation, Ruckert & Mielke, will provide an update on their work outlined in their task order and explain their considerations in approaching the project.

A letter from the Milwaukee Metropolitan Sewerage District (MMSD) is included in your packet and outlines scenarios by which MMSD would construct or partner with the City of Franklin in construction of a new pump station and force main system within Area D. Collaboration with MMSD and surrounding municipalities could have significant benefits for the City of Franklin. This will be further discussed at the meeting.

The following maps are included for your packet and will be further discussed at the meeting.

- Map 1: Elevation Map of Area D
- Map 2: Conceptual Sanitary Sewer & Water Main Layout. \*For the purpose of this map, utility placement has been generalized. Exact placement is yet to be determined.
- Map 3: Conceptual Sanitary Sewer & Water Main Layout: Phase 1 Projects. \*For the purpose of this map, utility placement has been generalized. Exact placement is yet to be determined.

**NEXT STEPS**

Based on feedback from the Common Council work to complete the previously approved task order will continue. If the Council demonstrates interest in advancing the project, additional engineering task orders will likely be required and will be brought forth as necessary.

A professional services contract to consider the financial impacts and availability of funds from tax increment district No. 4 will also be necessary. Ehlers, Inc. has previously completed analysis of TID 4 and would likely be staff's preferred consultant for future work in the area.

**COUNCIL ACTION REQUESTED**

A motion to receive and file a presentation by Ruckert & Mielke, Inc. regarding potential sewer and water extension in Area D, an area approximately between W. Oakwood and W. South County Line Roads and S. 27<sup>th</sup> and 42<sup>nd</sup> Streets.



PARTNERS FOR A CLEANER ENVIRONMENT

Kevin L. Shafer, P.E.  
Executive Director

February 21, 2017

Glen Morrow  
City Engineer/Director of Public Works  
City of Franklin  
9229 W. Loomis Road  
Franklin, WI 53132

Subject: Provision of Sanitary Sewer Service to Area D – City of Franklin

Dear Glen:

Thank you for meeting with Bill Krill and me on February 16, 2017. It is always beneficial to understand Franklin's potential development impacts on our regional sewers early in the development process.

Franklin is currently considering a development at the subject location. To provide sanitary sewer service to this location, a new pump station and force main system is contemplated to be built along 27<sup>th</sup> Street. The purpose of our meeting was to ascertain whether this is a local, Franklin sewer or this could be a regional, MMSD interceptor sewer.

Assuming a sewer is built in this location, it will be a local sewer, owned, constructed, operated, and maintained by the City of Franklin as long as it only receives sanitary flows from the City of Franklin.

An MMSD metropolitan interceptor sewer (MIS) would be owned, constructed, operated, and maintained by MMSD. To be classified as an MIS, this proposed system would have to receive sanitary flows from more than one municipality within the MMSD sanitary sewer service area (SSSA).

Oak Creek is the only potential municipality currently in the MMSD SSSA that could connect to this system. There is the potential for portions of the Town of Raymond or Village of Caledonia to petition to be included in the SSSA. If this were to happen and MMSD included these municipal areas, then they could also potentially connect to this proposed system and it would become part of the MIS.

At our meeting, we discussed the steps involved to establish this sewer as an MIS. Those steps include:



milwaukee metropolitan sewerage district

260 W. Seeboth Street, Milwaukee, WI 53204-1446  
414-225-2088 • email: KShafer@mmsd.com • www.mmsd.com

February 21, 2017

Glen Morrow

Page 2 of 2

1. If Raymond and Caledonia wish to request areas of their municipalities be included in the MMSD SSSA and, subsequently, the MMSD Commission approves adding these areas into the MMSD SSSA, then both municipalities will need to provide signed resolutions stating that they wish to discharge sanitary flows to this system.
2. Signed resolutions by at least two municipalities, Oak Creek, Franklin, and, potentially, Caledonia and Raymond, stating that they wish to discharge sanitary flows to this system.
3. Incorporation of this new pump station and force main system into the MMSD 2050 Facilities Plan.

If step three was to occur, MMSD would then program the design and construction of this system with the other projects identified in the 2050 Facilities Plan. If Franklin wished to accelerate the completion of this system, then MMSD and the impacted municipalities could look at partner arrangements to complete this work sooner.

I hope this addresses the questions you posed. Please feel free to call me at any time.

Sincerely,



Kevin L. Shafer, P.E.  
Executive Director  
Milwaukee Metropolitan Sewerage District

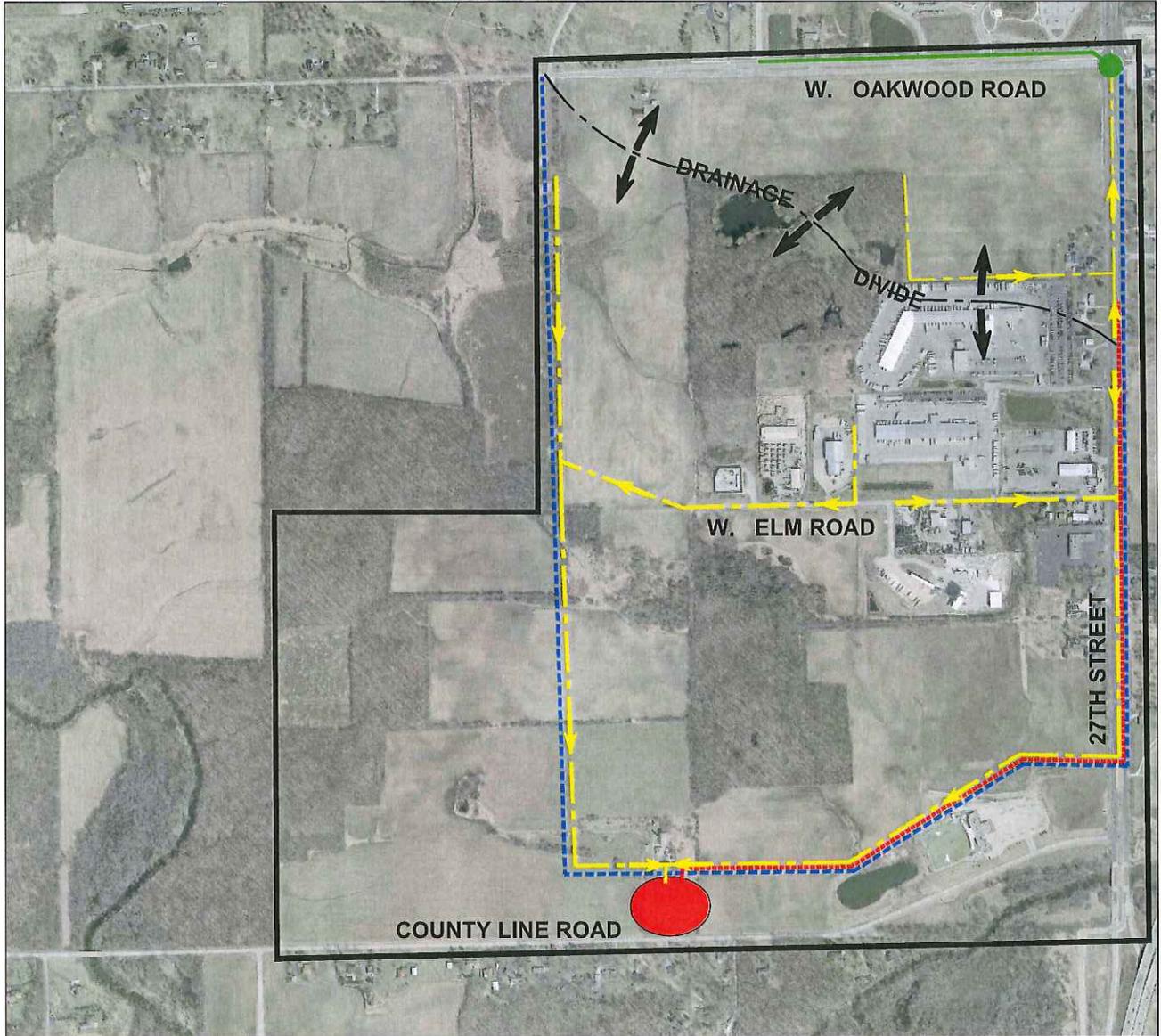


### MAP 2

## CONCEPTUAL SANITARY SEWER & WATER MAIN LAYOUT

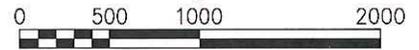
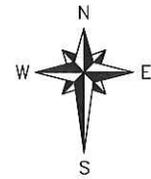
### AREA D

CITY OF FRANKLIN  
MILWAUKEE COUNTY, WISCONSIN



### LEGEND

- AREA D
- SANITARY SEWER
- WATER MAIN
- SEWAGE FORCE MAIN
- PUMPING STATION
- DRAINAGE DIVIDE
- FLOW DIRECTION
- EXISTING SANITARY SEWER



SCALE IN FEET

DATE: MARCH 2, 2017

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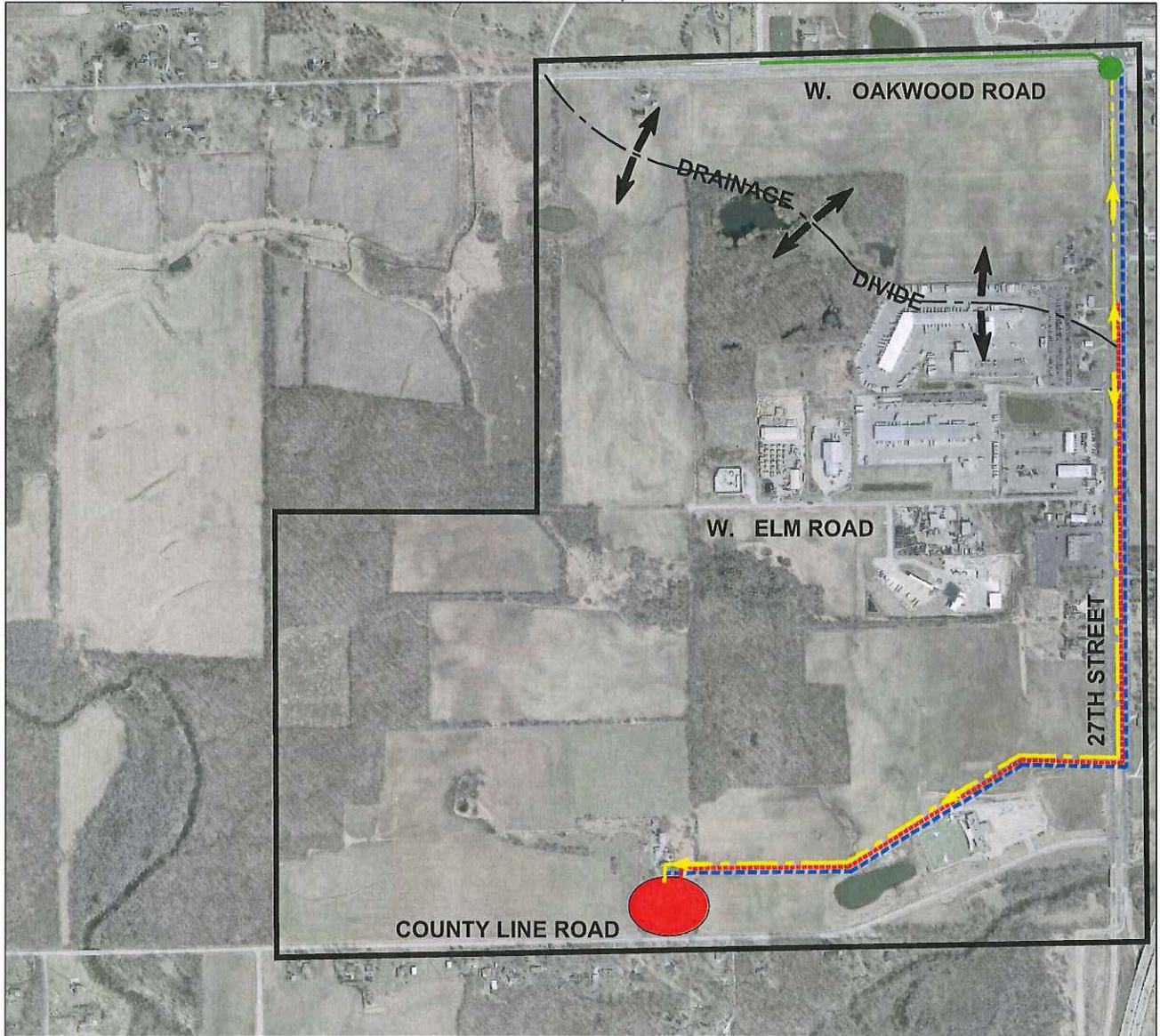
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SOURCE:  
BASEMAP SOURCE:

### MAP 3

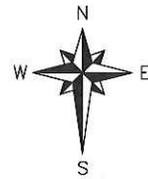
## CONCEPTUAL SANITARY SEWER & WATER MAIN LAYOUT PHASE I PROJECTS AREA D

CITY OF FRANKLIN  
MILWAUKEE COUNTY, WISCONSIN



### LEGEND

- AREA D
- SANITARY SEWER
- WATER MAIN
- SEWAGE FORCE MAIN
- PUMPING STATION
- DRAINAGE DIVIDE
- FLOW DIRECTION
- EXISTING SANITARY SEWER



SCALE IN FEET

DATE: MARCH 2, 2017

© 2017 Copyright Ruekert & Mielke, Inc.

Mar 02, 2017 10:22am PLOTTED BY: AKreuser SAVED BY: AKreuser  
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<p style="text-align: center;"><b>APPROVAL</b></p> <p style="text-align: center;"><i>slw</i></p>	<p style="text-align: center;"><b>REQUEST FOR COUNCIL ACTION</b></p>	<p style="text-align: center;"><b>MEETING DATE</b></p> <p style="text-align: center;"><b>3/06/2017</b></p>
<p style="text-align: center;"><b>COMMITTEE OF THE WHOLE</b></p>	<p style="text-align: center;"><b>Recommendation from the Fair Commission Regarding Changes to the Monthly St. Martins Fairs (Time, Day, Location)</b></p>	<p style="text-align: center;"><b>ITEM NUMBER</b></p> <p style="text-align: center;"><b>4.</b></p>

At the Common Council meeting of June 7, 2016, the Fair Commission was directed to review the monthly St. Martins Fair days, times, and location, in addition to reviewing future green markets and future farmers markets. Currently §203-7., Franklin Municipal Code, allows for monthly Fairs to be held the first Monday of each month from 6:00 a.m. to 2:00 p.m. No changes are proposed to any references in the Municipal Code to the Labor Day St. Martins Fair.

On February 16, 2017, after reviewing days and times of farmers' markets held in area municipalities, the Fair Commission moved to recommend amendments to the structure of 'first Monday' Fairs as follows:

- 'First Monday' Fairs will be changed to 'Every Monday from the second Monday in June through the first Monday in October.' In 2017, this change would be effective after the 'first Monday' Fair held on June 5; therefore, summer Monday Fairs will be held from June 12 through October 2.
- Delete the times of 6:00 a.m. to 2:00 p.m. Fairs will be held from 3:00 p.m. to 7:00 p.m.
- Initial primary focus of the location will be Market Square. Appropriate permits will still be required and the current fee schedule will remain the same; however, there will be no charge for space rental at Market Square. As the Fair Commission is hopeful that the vendor base at Monday Fairs will expand, a review of the Fair footprint (location) will be evaluated mid-summer.

The Fair Commission also discussed the promotion and advertising of changes to notify vendors and the public. As several of the publications listing farmers' markets, green markets, and fairs will list events at no charge, currently the only funds available for advertising are funds received by donations with the balance as of this date being \$250. It is requested that consideration be given for additional funds in the amount of \$500 for promotion of these changes.

**COUNCIL ACTION REQUESTED**

Motion to direct staff to prepare an Ordinance amending the Municipal Code to reflect changes to the monthly St. Martins Fairs as recommended by the Fair Commission and further authorize the transfer of \$500 from the Contingency Account for promotion/advertising of the Fair, with direction that the Finance Office include the transfer in a future budget modification.

OR

As directed.

**RESOLUTION OF THE INTERGOVERNMENTAL COOPERATION  
COUNCIL REGARDING GUN SAFETY TECHNOLOGIES**

WHEREAS tens of thousands of Americans are killed or injured each year in shooting incidents, and

WHEREAS this problem disproportionately affects Milwaukee County, and

WHEREAS these shooting incidents include:

- Significant numbers of shootings by children (including the 2016 fatal shooting of a Milwaukee resident by her 2-year-old child),
- Significant numbers of shootings involving stolen firearms (including shootings of law enforcement officers using stolen service weapons), and
- Significant numbers of suicides (including growing numbers of youth suicides) in which victims gain access to unsecured firearms; and

WHEREAS, a range of technologies are currently available -- and others are in development -- that could save lives by preventing shootings in each category above, and

WHEREAS a promising new technology is user-authenticating firearms (also known as "smart guns") that can be fired only by owners or users authorized by the owners, and

WHEREAS it is the responsibility of public safety agencies to adopt and promote practices, including the use of appropriate safety technologies, that could reduce the incidence of gun-related deaths and injuries, and

WHEREAS it is the mission of the Intergovernmental Cooperation Council to share best practices and enhance services through cooperative efforts among its participating jurisdictions,

THEREFORE, BE IT RESOLVED by the Intergovernmental Cooperation Council that its member jurisdictions shall work together to familiarize themselves with available and emerging gun safety technologies, to evaluate the capabilities of these technologies and their suitability for use by civilian gun owners as well as law enforcement agencies, and to encourage the development and appropriate use of these technologies.

BE IT FURTHER RESOLVED, as an initial step, that the Intergovernmental Cooperation Council agrees to develop and issue a multi-jurisdictional Request for Proposals for

prospective purchases of limited quantities of available "smart gun" models. The purpose of these purchases will be research. The jurisdictions agree to jointly determine reasonable terms for such purchases, and to submit each model purchased to rigorous test-firing and evaluation by police armorers and other officers.

BE IT FURTHER RESOLVED that the Intergovernmental Cooperation Council will work as needed with other jurisdictions in joint efforts to research and evaluate a variety of firearms safety technologies and to encourage their development and appropriate use.

APPROVED on this date:

Mayor Stephen Scaffidi, Mayor of Oak Creek  
Chair, Intergovernmental Cooperation Council

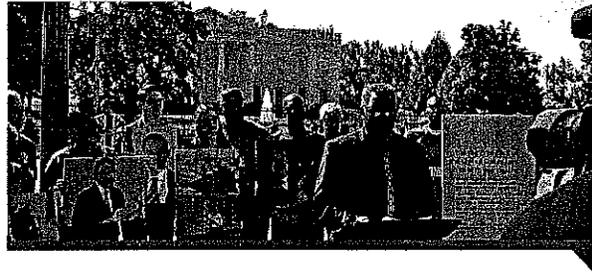
Mayor Michael Neitzke, Mayor of Greenfield  
Vice Chair, Intergovernmental Cooperation Council



WWW.METRO-IAF.ORG  
 22 Organizations in MA, CT, NY, NJ, MD, DC, VA, NC, OH, IL, WI  
 Affiliated with the Industrial Areas Foundation

ISSUE BRIEF: FEBRUARY 2016

► **DNSIB MOVES PRESIDENT OBAMA, WINS BREAKTHROUGH SMART GUN VICTORY—Washington Post Calls Action “Arguably Most Significant” of President’s Executive Actions on Guns.**



On January 4, President Obama took an action to curb gun violence that Metro IAF and key allies had persistently recommended: He directed the three federal agencies that

purchase the most firearms—the departments of Defense, Homeland Security, and Justice—to research and, where appropriate, purchase “smart guns” and related technologies. This groundbreaking and long-overdue step will stimulate R&D investment in these life-saving technologies, and help smart-gun developers get their products to market despite ongoing attacks from gun-



rights extremists. Most importantly, the President has recognized that federal purchasing power can be used to leverage innovation and improvement in the gun industry. In a video in late January, Sen. Chris Murphy (CT) recognized CONNECT/DNSIB’s leading role in “holding gun manufacturers’ feet to the fire” and persuading the President to act. Murphy, Sen. Chuck Schumer (NY), Rep. Chris Van Hollen (Md.) were among Metro IAF’s key allies pressing for this action. This breakthrough victory resulted in extensive press coverage for DNSIB. Washington Interfaith Network Organizes to Ban Discrimination Against People with Criminal Records.



On Jan. 11, in the aftermath of President Obama’s action on smart guns, 75 Metro IAF leaders gathered on the NYC City Hall steps with City Comptroller Scott Stringer and Congressman Hakeem Jeffries to call on Mayor Bill de Blasio and the NYC Police Department to take similar action. De Blasio has broken a campaign promise by failing to use the city’s purchasing power to pressure gun manufacturers.



On Feb. 2, with public actions outside crime-gun dealers in Maryland and Ohio, DNSIB launched a new phase to push gun CEO’s to **CLEAN UP THEIR INDUSTRY**. 60 leaders from six Metro IAF affiliates gathered at Realco Guns—identified by the Washington Post as the largest supplier of crime guns in Maryland and DC. 55 leaders from Greater Cleveland Congregations gathered at Atlantic Gun and Tackle, which has long been known as one of the largest suppliers of crime guns in the United States. In each location, Metro IAF delegations entered the store and attempted to discuss the dealer’s distribution practices. We asked both dealers whether their suppliers—the major gun manufacturers—had ever expressed concern or given incentives or pressure to reduce the number of guns sold to straw purchasers.

**WHAT IS METRO IAF’S DO NOT STAND IDLY BY CAMPAIGN (DNSIB)?** Metro IAF’s campaign to persuade gun manufacturers to make and distribute guns more safely and responsibly, takes a unique approach: we seek to build an “NRA for the public sector”—an organized group of public-sector gun buyers using their market power to leverage change. To date, 83 jurisdictions, including Atlanta, Boston, Connecticut, Pittsburgh, and Durham are DNSIB signatories. Press coverage includes Metro IAF opeds in the NY Times, Daily News, and Bergen Record, and recent news stories in the Washington Post, Daily News, The Trace and NPR.

The response of Realco’s manager: “No.” Even after the Washington Post linked Realco Guns to 2,500 crimes? “They have never contacted us.” The response of Atlantic’s owner: “I’m going to ask you to leave my store now.” We asked each dealer to provide data on the number of crime guns traced to them. (Congress makes it impossible to obtain this information from the federal government.) We will follow up with Realco—and will also seek this information from major crime-gun dealers in other areas. With Atlantic, the answer was a definitive no.



COMMON GROUND

**DO NOT STAND IDLY BY**

MAKE, BUY & SELL GUNS SMARTER & SAFER

[www.donotstandidlyby.com](http://www.donotstandidlyby.com)

A Campaign of  
**Metro  
IAF**

## PUBLIC OFFICIALS' COMMITMENT

Please add my name to the growing list of public officials who are seeking **answers from gun manufacturers** to questions about their distribution practices, safety technologies, and cooperation with law enforcement.

**I agree to be listed on the Request for Information** submitted to gun manufacturers by officials from municipalities, counties and states across the United States.

I am committed to working together with citizens and with other public officials to:

- Encourage gun manufacturers to make safety a top priority.
- Develop purchasing practices that achieve the maximum public safety benefits from taxpayer dollars spent on firearms.
- Evaluate safer firearms technologies as they become available.
- Use all available data to measure and evaluate the safety practices of gun manufacturers and dealers.

Name: \_\_\_\_\_

Title: \_\_\_\_\_

Jurisdiction: \_\_\_\_\_

Email address: \_\_\_\_\_

Name & contact info for key staff person: \_\_\_\_\_

\_\_\_\_\_

Date: \_\_\_\_\_