

PLAN COMMISSION MEETING AGENDA Thursday, October 3, 2024 at 6:00 P.M.

- A. Call to Order and Roll Call
- B. Approval of Minutes
 - 1. Approval of the regular meeting of September 19, 2024.
- C. Public Hearing Business Matters
 - 1. **Chudada, Area Exception.** Request to allow for a detached accessory structure with an approximate 40-foot front yard setback, opposed to the R-3 District minimum front yard setback of 45-feet, on property located at 11250 Mayers Drive (799 0033 000).
 - 2. **Salam Private High School, Major Planned Development District Amendment and Site Plan.** Request to amend Section 15-3.0434 of the Unified Development Ordinance Planned Development District No. 29 (Wellness Center Mark E. Carstensen Inc.) to allow "Educational Services" as a Permitted Use and to allow for building and site changes, including a building addition, parking lot modifications, and installation of new landscaping, upon property located at 8910 S 102nd Street Road (846 9987 003).
 - 3. **Loomis & Ryan Inc., Special Use Amendment.** Request to remove condition of approval requiring installation of trail or sidewalk, for property located at 9524 S. Sophia Court (891 9054 000).
- **D. Citizen comment period.** Citizens may comment upon the Business Matter items set forth on this Meeting Agenda.
- **E.** Business Matters

None

F. Adjournment

The YouTube channel "City of Franklin WI" will live stream the Plan Commission meeting so the public can watch and listen to it at https://www.youtube.com/c/CityofFranklinWIGov. Any questions on this agenda may be directed to the Department of City Development's office at 414-425-4024, Monday through Friday, 8 AM – 4:30 PM.

[Note: Upon reasonable notice, efforts will be made to accommodate the needs of disabled individuals through appropriate aids and services. For additional information, contact the City Clerk's office at 414- 425-7500.]

REMINDERS: Next Regular Plan Commission Meeting: October 17, 2024.

^{*}Supporting documentation and details of these agenda items are available at City Hall during regular business hours.

^{**}Notice is given that a majority of the Common Council may attend this meeting to gather information about an agenda item over which they have decision-making responsibility. This may constitute a meeting of the Common Council per *State ex rel. Badke v. Greendale Village Board*, even though the Common Council will not take formal action at this meeting.

City of Franklin Plan Commission Meeting September 19, 2024 Minutes

A. Call to Order and Roll Call

Mayor John Nelson called the September 19, 2024 Plan Commission meeting to order at 6:00 p.m. in the Council Chambers at Franklin City Hall, 9229 West Loomis Road, Franklin, Wisconsin.

Present were Mayor John Nelson, Alderwoman Courtney Day and Commissioners Michael Shawgo and Rebecca Specht. Excused was Commissioners Kevin Haley and Patrick Leon. Also, present were City Attorney Jesse Wesolowski, Planning Manager Régulo Martínez-Montilva, Principal Planner Marion Ecks and Houseal Lavigne Associates, Jackie Berg.

B. Approval of Minutes – Regular Meeting of August 22, 2024

Alderwoman Day moved and Commissioner Shawgo seconded a motion to approve the August 22, 2024 meeting minutes. On voice vote, all voted 'aye'; motion carried (4-0-2).

- C. Public Hearing Business Matters
- 1. None.
- **D**. **Citizen comment period**. Citizens may comment upon the Business Matter items set forth on this meeting agenda.

The citizen comment period opened at 6:01 p.m. and closed at 6:02 p.m.

E. Business Matters

1. ReCraft & Relic, Temporary Use. Request to allow for a two-day indoor ticketed, curated shopping event on three separate weekends, November 9-10, February 1-2, 2025 and April 5-6, 2025, on property located at 6000 W Ryan Road (882 9987 001 & 852 9999 001).

Principal Planner Ecks presented the Temporary Use application.

Commissioner Specht moved and Alderwoman Day seconded a motion to adopt a Resolution imposing conditions and restrictions for the approval of a Temporary Use for a Recraft and Relic market ticketed, curated shopping event for property located at 6000 West Ryan Road (Milwaukee County Sports Complex). On voice vote, all voted 'aye'; motion carried (4-0-2).

2. Unified Development Ordinance (UDO) Rewrite Task Force. Article 9, Administrative Standards and Procedures. Session prepared by planning staff and project consultants Houseal Lavigne Associates and Birchline Planning, LLC.

Houseal Lavigne Associates, Jackie Berg presented the UDO Rewrite Task Force.

Discussion only, no action taken.

F. Adjournment

Commissioner Shawgo moved and Alderwoman Day seconded to adjourn the meeting at 6:45 pm. On voice vote, all voted 'aye'; motion carried (4-0-2).







CITY OF FRANKLIN

REPORT TO THE PLAN COMMISSION

Meeting of October 3, 2024

Area Exception

RECOMMENDATION: City Development staff recommends approval of the Area Exception request to allow for a reduced front yard setback.

Project name: Chudada Area Exception, detached garage

Property Owner: Zachary Chudada

Applicant: Zachary Chudada

Property Address/TKN: 11250 West Mayers Drive / 799 0033 000

Aldermanic District: District 6

Zoning District: R-3 / Suburban/Estate Single Single-Family Residence District

Staff Planner: Nick Fuchs, Planning Associate

Application number: PPZ24-0143

Introduction

The applicant, Zachary Chudada, filed an Area Exception and Variance applications to allow for a detached garage that encroaches into the front yard setback and exceeds the maximum size allowed.

More specifically, the Area Exception requests an exception from Table 15-3.0203 of the Unified Development Ordinance to allow for a detached accessory structure with an approximate 40-foot front yard setback, opposed to the R-3 District minimum front yard setback of 45-feet.

The applicant has concurrently requested a Variance from Section 15-3.0801C.1. of the Unified Development Ordinance to allow for an approximately 945 square foot detached accessory structure, opposed to the maximum size allowed of 720 square feet for properties not exceeding 40,000 square feet in area.

Note the Plan Commission action is requested only on the Area Exception application, as the Variance application is solely reviewed and approved by the Board of Zoning and Building Appeals.

Area Exception

The subject accessory structure has a setback from the front or street property line from West Mayers Drive that ranges between 40.69-feet to 45.71-feet. As indicated, the R-3 District minimum front yard setback is 45-feet.

Section 15-10.0209 permits area exceptions including a reduction of the required front yard setback as long as it is not reduced to less than three feet. This section also states that "bulk" requirements, which includes size, height, area, density, intensity and location of structures, not be reduced by more than 20%. The proposed setback reduction meets both of these standards.

Section 15-10.0209.G. of the Unified Development Ordinance (UDO) specifically lists Standards to be reviewed to grant or deny an Area Exception, which the Plan Commission and Board of Zoning and Building Appeals must use to consider the request.

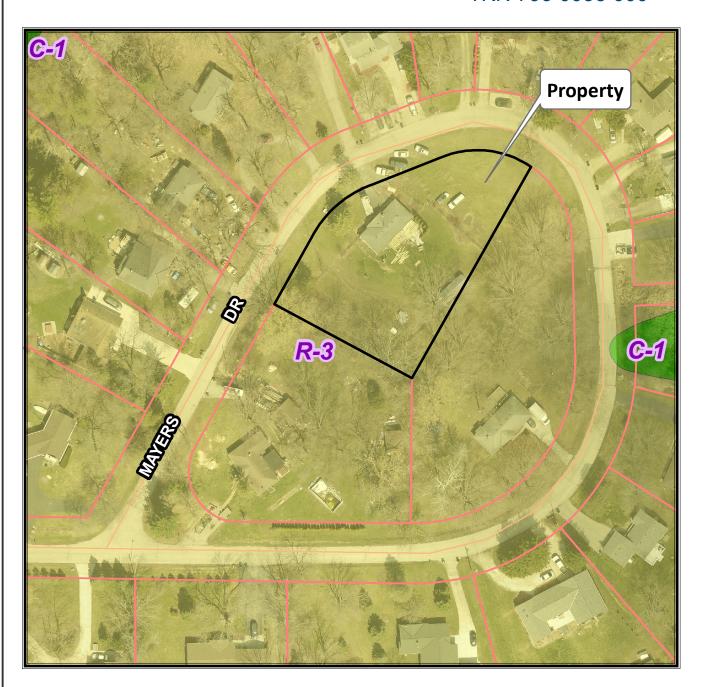
The applicant has provided responses to these standards for Plan Commission and BZBA review.

Staff Recommendation

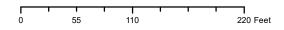
Considering the garage location does not extend closer to the street than the home and is within the allowable standards for an area exception, City Development staff recommends approval of the Area Exception request to allow for a reduced front yard setback



11250 W. Mayers Drive TKN 799 0033 000



Planning Department (414) 425-4024

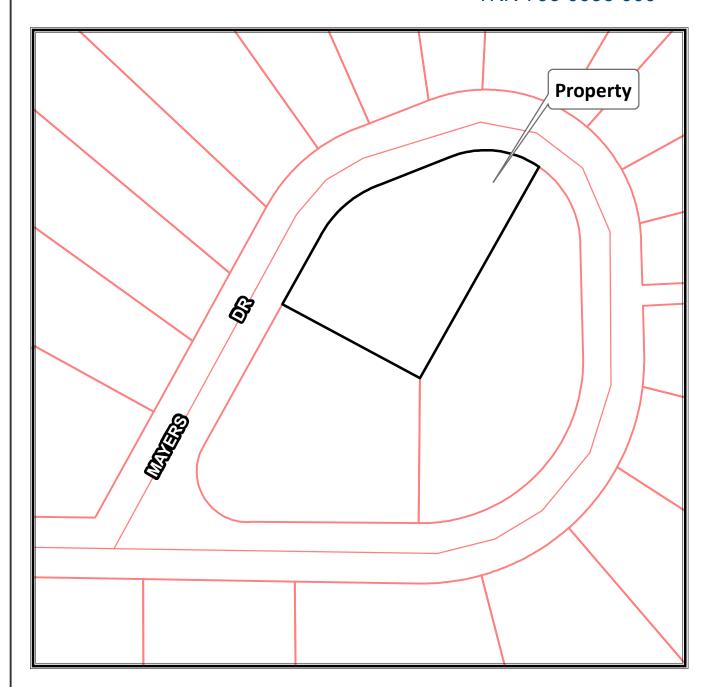


NORTH 2021 Aerial Photo

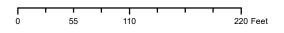
This map shows the approximate relative location of property boundaries but was not prepared by a professional land surveyor. This map is provided for informational purposes only and may not be sufficient or appropriate for legal, engineering, or surveying purposes.



11250 W. Mayers Drive TKN 799 0033 000



Planning Department (414) 425-4024



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PLAT OF SURVEY

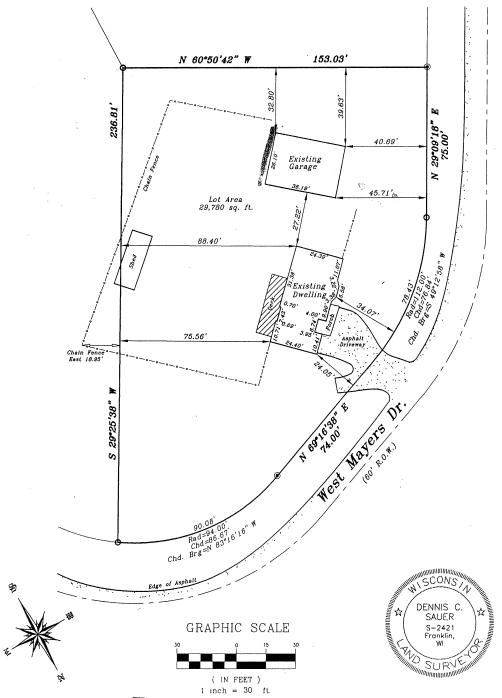
LOCATION: 11250 West Mayers Drive, Franklin, Wisconsin

LEGAL DESCRIPTION:

Lot 2 in Block 2 in **FLORENTINE MANOR**, being a Subdivision of a part of the West 1/2 of the Northeast 1/4 of Section 18, Township 5 North, Range 21 East, in the City of Franklin, Milwaukee County, Wisconsin.

October 14, 2022

Survey No. 113861



METROPOLITAN SURVEY SERVICE, INC.

PROFESSIONAL LAND SURVEYORS

9415 West Forest Home Avenue, Suite 202
Hales Corners, Wisconsin 53130
PH. (414) 529-5380
survey@metropolitansurvey.com
www.metropolitansurvey.com

1 • — Denotes Iron Pipe Found

o — Denotes Iron Pipe Set

I HEREBY CERTIFY THAT I HAVE SURVEYED THE ABOVE DESCRIBED PROPERTY AND THAT THE ABOVE MAP IS A TRUE REPRESENTATION THEREOF AND SHOWS THE SIZE AND LOCATION OF THE PROPERTY. ITS EXTERIOR BOUNDARIES, THE LOCATION OF ALL VISIBLE STRUCTURES AND DIMENSIONS OF ALL PRINCIPAL BUILDINGS THEREON, BOUNDARY FENCES, APPARENT EASEMENTS AND ROADWAYS AND VISIBLE ENCROACHMENT, IF ANY.

THIS SURVEY IS MADE FOR THE EXCLUSIVE USE OF THE PRESENT OWNERS OF THE PROPERTY, AND ALSO THOSE WHO PURCHASE, MORTGAGE, OR GUARANTEE THE TITLE THERETO WITHIN ONE (1) YEAR FROM THE DATE HEREOF.

Dennis C. Sauer

Dennis C. Sauer
Professional Land Surveyor S-2421

Planning Department 9229 West Loomis Road Franklin, Wisconsin 53132 (414) 425-4024 <u>franklinwi.gov</u>



APPLICATION DATE:					
STAMP DATE:	city use only				

ROARD	OF ZONING AN	D BUILDING	APPEALS REVIEW	/ APPLICATION
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COMPANY	COMPANY:
MAILING ADDRESS: MALIONS MA	MAILING ADDRESS:
CITY/STATE: YEAR WI S3132	CITY/STATE: ZIP:
PHONE: 9/4 366-8835	PHONE:
EMAIL ADDRESS: Zachany, Chun ana Wccls VI. on	2 EMAIL ADDRESS:
PROJECT PROPE	RTY INFORMATION
PROPERTY ADDRESS:	TAX KEY NUMBER:
PROPERTY OWNER: TO C Chusana	PHONE:
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CITYSTATE: ZIP: 53132	DATE OF COMPLETION: office use only
5 (1.79) (1.79) (2.79)	TION TYPE
Please check the application	type that you are applying for
Most requests require Board of Zo	Variance and Appeals Variance and Appeals oning and Building Appeals approval. Is resubmittal materials up to 12 copies pending staff request and comments.
SIGNA	ATURES
of applicant's and property owner(s)' knowledge; (2) the applicant and property ow applicant and property owner(s) agree that any approvals based on representation building permits or other type of permits, may be revoked without notice if there it this application, the property owner(s) authorize the City of Franklin and/or its age p.m. daily for the purpose of inspection while the application is under review. The property owner is supplication in the purpose of inspection while the application is under review. The property owner is supplicant's signature must be from a Managing Member if the business is an inspection of the purpose of inspection and managing Member if the business is an inspection of the purpose of the purpose of inspection and managing Member if the business is an inspection of the purpose of the purpose of inspection and managing Member if the business is an inspection of the purpose of	ner information submitted as part of this application are true and correct to the best wher(s) has/have read and understand all information in this application; and (3) the ns made by them in this Application and its submittal, and any subsequently issued is a breach of such representation(s) or any condition(s) of approval. By execution of ints to enter upon the subject property(ies) between the hours of 7:00 a.m. and 7:00 roperty owner(s) grant this authorization even if the property has been posted against that the president or Vice President if the business is a corporation. A signed
applicant's authorization letter may be provided in lieu of the applicant's signature of the property owner's signature[s] below. If more than one, all of the owners of	e below, and a signed property owner's authorization letter may be provided in lieu
I, the applicant, certify that I have read the following page detailing t incomplete applications and s	the requirements for BZBA approval and submittals and understand that submittals cannot be reviewed.
PROPERTY OWNER SIGNATURE: Jan Muddur	APPLICANT SIGNATURE:
NAME & TITLE: MAN CANON BY/1/24	NAME & TITLE: DATE:
ROPERTY OWNER SIGNATURE:	APPLICANT REPRESENTATIVE SIGNATURE:
NAME & TITLE: DATE:	I and the second

Planning Department 9229 West Loomis Road Franklin, Wisconsin 53132 Email: generalplanning@franklinwi.gov



Phone: (414) 425-4024 Fax: (414) 427-7691 Web Site: <u>www.franklinwi.gov</u>

Questions to be Answered by the Applicant for Zoning Appeal or Variance

Date: <u>6/21/2024</u>	Case No
Property Owner: Zachary Chudada	L .
Property Address: 1/250 W Mayers	Dr + Parcel No. 799-0033-000
Section 15-9.0105 / Section 15-9.0106 of the C specifically lists Questions to be Answered by the Ap Building Appeals to grant or deny a Variance or an Ap	oplicant to be reviewed by the Board of Zoning and
1. Indication of the section(s) of the Ordinance being Area exception, UDO 15-3.00	appealed or from which a variance is requested.
Variance, UDO Section 15-3	1.080 B1
2. Statement regarding the <i>appeal</i> requested, giving	
Statement regarding the variance requested, giving	distances and dimensions where appropriate.
Area exception - accesory st.	ructure maximum area in R-3
75 4111-600	ructure maximum area in R-3 ding is approx 944 sqft = 224 tback 40.69' and 45.71' actual
3. Statement of the reason(s) for the request.	2
The building exceeds the man Setback allowed.	aximum aren and building
4. Statement of the exceptional, extraordinary, or unus or parcel, structure, use, or intended use that do no same district and which cause the hardship. [Note: not grounds for the granting of a variance.]	t apply generally to other properties or uses in the Economic hardship and self-imposed hardship are
The lotis irregularly shaped	and has over 239 feet of
The lot is irregularly shaped Street frontage and the goras in the southern side of yard	e can only be constructed
in the southern side of yard	•
5. Date of any previous application for an appeal/varia (if any).	ance and the disposition of the previous application
/ `	

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Standards in the Review of Area Exceptions

Date: 6/21/2024	Case No.	
Property Owner: Zachury Chudada Property Address: 1/250 W Mayers		
Property Address: //250 W Mayers	Dr. + Parcel No. 799-003	3-600
Section 15-10.0209G of the City of Franklin Unified Devereviewed by the Board of Zoning and Building Appeals to are:		
1. That the area exception will not be detrimental to or en welfare. It will not. The nearest point Street right of way and approximately street povement.		
Street pavement.	<u> </u>	
2. That the uses, values and enjoyment of other property in shall be in no foreseeable manner substantially impaired or lot size = 29,780 saft = .6830 Dwelling, Deck, Potches, Shed	r diminished by the area exception	
3. That the area exception will not impede the normal surrounding property for uses permitted in the district. It will not. All surrounding	and orderly development and improvement of the	ie
4. That the area exception will not impair an adequate substantially increase the congestion in the public structure in the public structure.	reets, or increase the danger of fire within th	
5. That the area exception shall be in harmony with Development Ordinance. Zt will not. Area of garage garage is approximately 945 sq.		

Planning Department 9229 West Loomis Road Franklin, Wisconsin 53132 Email: generalplanning@franklinwi.gov

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Findings and Factors in the Review of Variances

Date: 4/2/20	Case No
Property Owner: Zachary Chudad	la
Property Address: 1/250 W Mayers	la S Dr. + Parcel No. 799-0033-000
Section 15-10.0206C(1) of the City of Franklin Ur Findings and Factors to be reviewed by the Board of Variance or an Appeal. The Findings and Factors are:	nified Development Ordinance specifically lists Zoning and Building Appeals to grant or deny a
1. The granting of the Variance is not contrary to the putter Variance provides a garage	iblic interest. I for my vehicle and yard
The Variance provides a garage equipment. My nearest neighbor provided expert.	r supports this, and has
2. A literal enforcement of the Ordinance provisions we hardship due to special conditions. Yes, + would. I need this s	ould result in practical difficulties or unnecessary
equipment.	
The second secon	·
3. The spirit of the Ordinance is preserved if the Variance	ce is granted
The ordinance serves to prov development of this residential	neishborhood. My residence
and building are compatible w	ith this weal.
The granting of the Variance retains the protection of	public safety and welfare.
The structure's setback only e	x creas the standard by
0.71 feet on one corner, and	vetains the protection of
public softy and welfare.	

In reviewing the application and evidence relating to a variance the Board of Zoning and Building Appeals shall consider the findings statements set forth in Section 15-10.0211 of the Unified Development Ordinance. No variance shall be granted by the Board unless it finds beyond a reasonable doubt that all the following facts and conditions exist and so indicates in the minutes of its proceedings. The Findings are:

(see Page 2)

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CITY OF FRANKLIN REPORT TO THE PLAN COMMISSION

Meeting of October 3, 2024

Planned Development District Amendment and Site Plan Amendment

RECOMMENDATION: City Development Staff recommends approval of the Planned Development District Amendment and Site Plan applications related to the Salam Private High School use and development project.

Project Name: Salam Private High School Planned Development District

Amendment and Site Plan Amendment

Project Address/Tax Key: 8910 South 102nd Street / 846 9987 003

Property Owner: ISLAMIC FOUNDATION OF GREATER MILWAUKEE, INC

Applicant: Othman Atta, Executive Director, Islamic Foundation of Greater

Milwaukee, Inc. (d/b/a Islamic Society of Milwaukee)

Aldermanic District: District 1

Zoning District: Planned Development District No. 29

Staff Planner: Nick Fuchs, Planning Associate

Introduction

Please note:

- Recommendations are *underlined*, *in italics* and are included in the draft resolution.
- Suggestions are underlined and not included in the draft resolution.

The applicant has filed a Major Planned Development District Amendment and Site Plan Amendment applications for a proposed school use and associated site modifications for property located at 8910 S. 102^{nd} Street.

The applicant is also proposing interior changes to create a second floor consisting of classrooms and administrative offices.

Project Description/Analysis

Planned Development District (PDD) Amendment

The requested PDD Amendment proposes to amend Section 15-3.0434 of the Unified Development Ordinance Planned Development District No. 29 (Wellness Center – Mark E. Carstensen Inc.) to allow "Educational Services" as a Permitted Use and to allow for the requested building and site changes, which are also part of the Site Plan Amendment Application.

The subject property is located within Area A of PDD No. 29. The requirements for Area A lists "Wellness Center" and "Indoor Movie Theater" as the only permitted uses and further states, "Any other uses within Area A shall only be permitted after a public hearing to amend this Planned Development District."

The addition of "Educational Services" will allow the proposed high school use. Furthermore, the PDD Amendment updates applicable references and exhibits to this project, opposed to the former movie theater use and site plan.

Note that this is being proposed as a Major Amendment. Staff concurs that this should be a major amendment as it includes a change of use.

Site Plan

The subject property has an area of approximately 13.449 acres with three existing retention ponds. The proposed site plan requests approval of building and site changes, including a 29,404 square foot building addition, parking lot modifications, and installation of new landscaping. The site includes about 43.3% greenspace. According to the applicant, the proposed improvements result in an increase of approximately 800 square feet of impervious surface.

The trash enclosure is located to the southwest of the building. Material details have not been provided; however, the applicant indicated that it will be constructed of decorative split face masonry or maintenance free simulated wood fencing, whichever the Plan Commission prefers. Staff suggests masonry to match that of the building. Staff recommends that the applicant provide dumpster enclosure details, such as height and building materials, to the Planning Department for review and approval.

The applicant has indicated that the parking lot will be repaired as needed, resealed, and restriped as part of this project.

Access and Traffic

The property has multiple access locations at 102^{nd} Street, which connects to Falcon Lane and to W. Loomis Road. Staff did not require a Traffic Impact Analysis considering the design and capacity of W. Loomis Road and the previous use of a 14 screen, 2,338 seat movie theater.

With that said, the applicant did reach out to the Wisconsin Department of Transportation and will have to comply with any State requirements for a traffic impact analysis and access improvements along W. Loomis Road, if any.

The applicant has provided a bus route plan in addition to the site plan. This plan illustrates the location for bus queuing. Considering the large parking lot, it is anticipated that this site provides sufficient area for queuing busses as well as accommodating parent drop-off and pick-up and student and faculty parking.

Natural Resources

The Site Plan illustrates wetlands and the associated wetland buffer and setbacks that are located on the property. These are the original delineations, likely dating back to around the year 2000 when the PDD was created. The applicant anticipates having updated delineations in October. As such, <u>staff recommends that the applicant provide current wetland delineations and show the updated delineations on the Site Plan, prior to any land disturbance. The Site Plan shall also include the date of the delineation and name of the person that completed the delineations. All wetland protection standards, including those applicable to the wetland buffers and wetland setbacks shall be met, unless otherwise approved through the Natural Resource Special Exception process.</u>

It can be noted that the applicant is removing existing parking that is located within the wetland buffer and setback on the east side of the site. There is existing parking to the west of the building located within the wetland buffer and setback that will remain.

Parking

The UDO suggests a parking ratio for high schools of 0.3/gym or auditorium seat, or 0.3/student, whichever is greater and 12 queuing spaces.

Based on the above standard, the 800-seat auditorium would require 240 parking spaces. The enrollment of 600 students requires 180 parking spaces.

According to the applicant, there are 518 parking spaces provided. The drive along the front of the building satisfies the queuing standard. This is demonstrated on the attached Bus Route Plan.

Parking spaces are 9' wide and 180 square feet in compliance with the Unified Development Ordinance.

Landscape Plan

The applicant is proposing to replace missing and/or dead landscaping. This will include thirty-nine maple trees and five honey locust trees.

The applicant has noted in their narrative that they agree to a 2-year planting guaranty for the proposed plantings.

The species provided are consistent with the existing plantings and original landscape plan. <u>Staff</u> suggests that a minimum number of species be provided in accordance with Section 15-5.0302F. of the <u>Unified Development Ordinance</u>.

Lighting Plan

The applicant is not proposing any new parking lot lighting. The existing decorative lighting on the building will be replaced with new light fixtures and the new prayer hall will have ground mounted up lighting within the front landscaping.

<u>Architecture</u>

The exterior building materials consist of decorative CMU and precast architectural panels to match that of the existing building. The new entrance also mimics the design of the existing entrance.

Signage

The school intends to utilize the existing freestanding sign located at the corner of Loomis Road and Falcon Drive. A wall sign on the front or north side of the building is also anticipated. Sign details have not yet been provided; however, any signage will require separate sign review and sign permits prior to installation. All signage must comply with the PDD No. 29 sign regulations, which refers to City Sign Requirements in place at the time the sign is erected.

Engineering and Storm Water Management

The applicant is not proposing changes to storm water management. The Site Plan notes that the storm water pond located on the east side of the property will be reconfigured and expanded to the north if needed.

It is recommended that final approval of grading, erosion control, storm water management, and utilities, as may be applicable, be granted by the Engineering Department prior to any land disturbance activities.

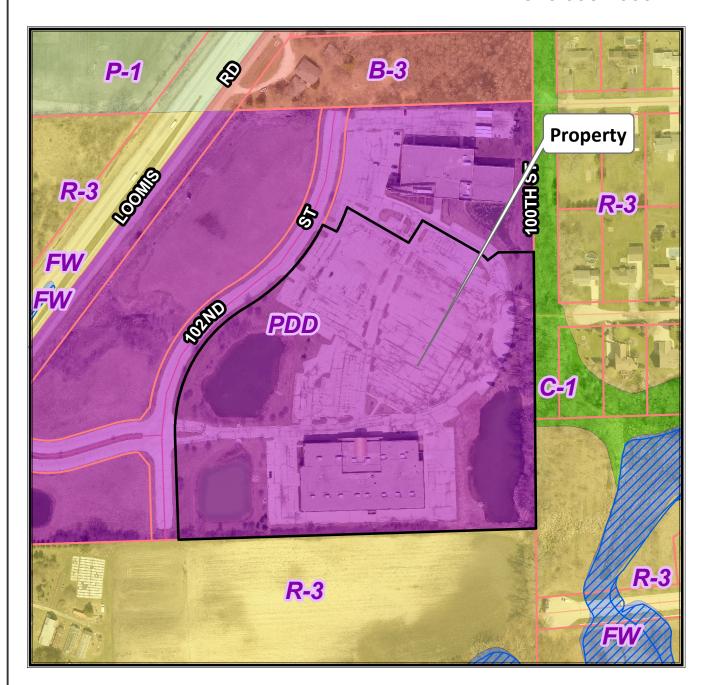
A plat of survey will also be submitted as requested by the Engineering Department.

Staff Recommendation:

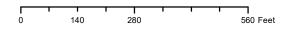
City Development Staff recommends approval of the PDD Amendment and Site Plan applications for the Salam Private High School project.



8910 S. 102nd Street TKN 846 9987 003



Planning Department (414) 425-4024

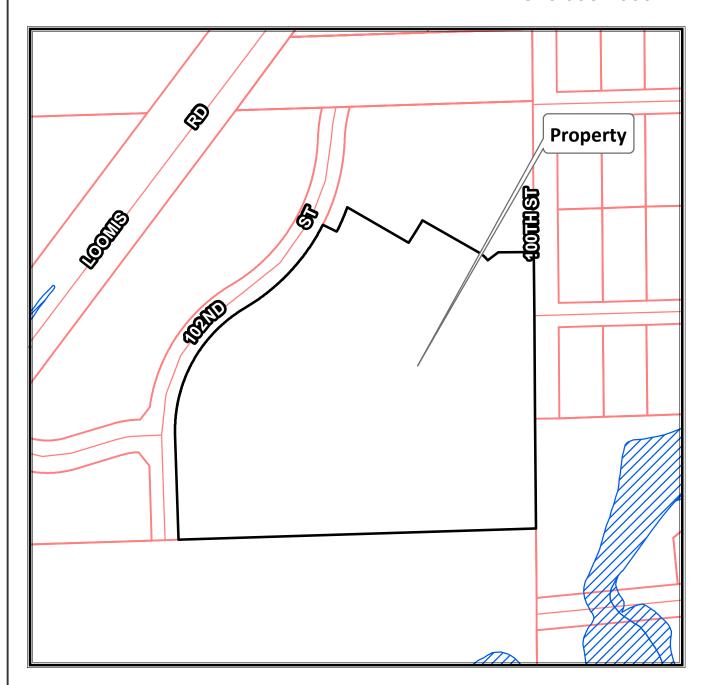


NORTH 2021 Aerial Photo

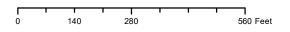
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8910 S. 102nd Street TKN 846 9987 003



Planning Department (414) 425-4024



NORTH 2021 Aerial Photo

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ORDINANCE NO. 2024-

AN ORDINANCE TO AMEND SECTION 15-3.0434 OF THE UNIFIED DEVELOPMENT ORDINANCE PLANNED DEVELOPMENT DISTRICT NO. 29 (WELLNESS CENTER – MARK E. CARSTENSEN INC.) TO ALLOW EDUCATIONAL SERVICES AS A PERMITTED USE AND TO ALLOW A BUILDING ADDITION AND SITE CHANGES (ISLAMIC SOCIETY OF MILWAUKEE, APPLICANT) (ISLAMIC FOUNDATION OF GREATER MILWAUKEE, PROPERTY OWNER) (8910 SOUTH 102ND STREET)

WHEREAS, Section 15-3.0434 of the Unified Development Ordinance provides for and regulates Planned Development District No. 29 (Wellness Center – Mark E. Carstensen Inc.), same having been created by Ordinance No. 2000-1626, and amended via Ordinance Nos. 2001-1657, 2002-1711, 2003-1746, and 2019-2351, with such District being located along West Loomis Road, properties bearing Tax Key Nos. 846-9987-001, 846-9987-002, 846-9987-003, and 846-9987-004;

WHEREAS, Planned Development District No. 29 (Wellness Center – Mark E. Carstensen Inc.) includes those lands more particularly described below; and

Parcel Number 3 of CSM Number 7099, being the Northwest 1/4 of Section 20, Township 5 North, Range 21 East, in the City of Franklin, Milwaukee County, Wisconsin; containing approximately 13.446-acres.

WHEREAS, Islamic Society of Milwaukee having petitioned for an amendment to Planned Development District No. 29 (Wellness Center – Mark E. Carstensen Inc.), to allow Educational Services as a Permitted Use and to allow a building addition and site changes; and

WHEREAS, the City of Franklin Plan Commission having considered the application on the 3rd day of October, 2024, and the Plan Commission having determined that the proposed amendment was a major amendment related to the change in use and having recommended to the Common Council that the proposed amendment to Planned Development District No. 29 (Wellness Center – Mark E. Carstensen Inc.) be approved; and

WHEREAS, the Common Council having considered the application and having concurred with the recommendation of the Plan Commission and having determined that the proposed amendment to Planned Development District No. 29 (Wellness Center – Mark E. Carstensen Inc.) is consistent with the 2025 Comprehensive Master Plan of the

ORDINANCE NO. 2024-____ Page 2

City of Franklin, Wisconsin and that it will promote the health, safety and welfare of the Community.

NOW, THEREFORE, the Mayor and Common Council of the City of Franklin, Wisconsin, do ordain as follows:

SECTION 1:

§15-3.0434 Section 2.0B. Planned Development District No. 29 (Wellness Center – Mark E. Carstensen Inc.), of the Unified Development Ordinance of the City of Franklin, Wisconsin, is hereby amended to add "10. Exhibit J: Proposed Site Plan, Landscaping, and Elevations for the Salam High School modifications, with a date of _______, 2024; prepared by Stack Design Group.

SECTION 2:

§15-3.0434 Section 2.0D2.b. Planned Development District No. 29 (Wellness Center – Mark E. Carstensen Inc.), of the Unified Development Ordinance of the City of Franklin, Wisconsin, is hereby amended to delete "Indoor Movie Theater" and in its place substitute "Educational Services."

SECTION 3:

§15-3.0434 Section 2.0D3. Planned Development District No. 29 (Wellness Center – Mark E. Carstensen Inc.), of the Unified Development Ordinance of the City of Franklin, Wisconsin, is hereby amended to add "and Exhibit J." following "Exhibit B.".

SECTION 4:

§15-3.0434 Section 2.0D4.b. Planned Development District No. 29 (Wellness Center – Mark E. Carstensen Inc.), of the Unified Development Ordinance of the City of Franklin, Wisconsin, is hereby amended to delete in its entirety, and in its place substitute the following language:

b. Educational Services

- 1) The floor plan of the educational services building shall conform to Exhibit J. Deviations to the floor plan shall be allowed subject to conformance with Building Codes and Fire Safety Codes.
- 2) Exterior design of the educational services building shall conform to Exhibit J.

3) Prior to issuance of a Building Permit for the educational services building, the Plan Commission shall approve of the exterior design and site modifications.

SECTION 5:

§15-3.0434 Section 2.0D5.a. Planned Development District No. 29 (Wellness Center – Mark E. Carstensen Inc.), of the Unified Development Ordinance of the City of Franklin, Wisconsin, is hereby amended to add "and as revised per Exhibit J." following "Exhibit B.".

SECTION 6:

All other applicable terms and provisions of §15-3.0444 Planned Development District No. 29 (Wellness Center – Mark E. Carstensen Inc.) not inconsistent with the terms of this Ordinance, and the Unified Development Ordinance of the City of Franklin, as amended from time to time, shall apply to the Islamic Society of Milwaukee Salam Private High School development, and all terms and provisions of §15-3.0434 Planned Development District No. 29 (Wellness Center – Mark E. Carstensen Inc.) as existing immediately prior to the adoption of this Ordinance and not amended by this Ordinance, shall remain in full force and effect.

SECTION 7:

The terms and provisions of this ordinance are severable. Should any term or provision of this ordinance be found to be invalid by a court of competent jurisdiction, the remaining terms and provisions shall remain in full force and effect.

SECTION 8:

All ordinances and parts of ordinances in contravention to this ordinance are hereby repealed.

SECTION 9:

This ordinance shall take effect and be in force from and after its passage and publication.

Introduced at a regular meeting of the Common Council of the City of Franklin this 15th day of October, 2024.

Passed and adopted at a regular meeting of the Common Council of the City of Franklin this 15th day of October, 2024.

APPROVE	D:
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ORDINANCE NO. 2024 Page 4	_	
		John R. Nelson, Mayor
ATTEST:		
Shirley J. Roberts, City Clerk		
AYESNOES	ABSENT	

STATE OF WISCONSIN

CITY OF FRANKLIN PLAN COMMISSION

MILWAUKEE COUNTY

RESOLUTION NO. 2024-____

A RESOLUTION APPROVING A SITE PLAN TO ALLOW FOR EXTERIOR BUILDING AND SITE MODIFICATIONS CONSISTING OF A BUILDING ADDITION, PARKING LOT MODIFICATIONS, AND INSTALLATION OF NEW LANDSCAPING UPON PROPERTY LOCATED AT 8910 SOUTH 102ND STREET (ISLAMIC SOCIETY OF MILWAUKEE, APPLICANT) (ISLAMIC FOUNDATION OF GREATER MILWAUKEE, PROPERTY OWNER)

WHEREAS, Islamic Society of Milwaukee, having applied for approval of a proposed site plan to allow for exterior building and site modifications consisting of an approximately 29,404 square foot building addition, parking lot modifications, and installation of new landscaping upon property located at 8910 South 102nd Street, within Planned Development District No. 29 (Wellness Center – Mark E. Carstensen Inc.); and

WHEREAS, the Plan Commission having reviewed such proposal and having found same to be in compliance with the applicable terms and provisions of §15-3.0434 of the Unified Development Ordinance and in furtherance of those express standards and purposes of a site plan review pursuant to Division 15-7.0100 of the Unified Development Ordinance.

NOW, THEREFORE, BE IT RESOLVED, by the Plan Commission of the City of Franklin, Wisconsin, that the Site Plan to allow for exterior building and site modifications consisting of an approximately 29,404 square foot building addition, parking lot modifications, and installation of new landscaping, as depicted upon the plans City dated September 23, 2024, attached hereto and incorporated herein, is hereby approved, subject to the following terms and conditions:

- 1. The property subject to the Site Plan shall be developed in substantial compliance with, and operated and maintained pursuant to the Site Plans for the Islamic Society of Milwaukee Salam Privat High School development project City dated September 23, 2024.
- 2. Islamic Society of Milwaukee, successors and assigns, and any developer of the Islamic Society of Milwaukee Salam Private High School development project, shall pay to the City of Franklin the amount of all development compliance, inspection and review fees incurred by the City of Franklin, including fees of consults to the City of Franklin, for the Islamic Society of Milwaukee Salam Private High School development project, within 30 days of invoice for same. Any violation of this provision shall be a violation of the Unified Development Ordinance, and subject to §15-9.0502 thereof and §1-19 of the Municipal Code, the general penalties and remedies provisions, as amended from time to time.

ISLAMIC SOCIETY OF MILWAUKEE SALAM PRIVATE HIGH SCHOOL – SITE PLAN RESOLUTION NO. 2024-____ Page 2

- 3. The approval granted hereunder is conditional upon the Islamic Society of Milwaukee Salam Private High School development project, located at 8910 South 102nd Street, within Planned Development District No. 29 (Wellness Center Mark E. Carstensen Inc.): (i) being in compliance with all applicable governmental laws, statutes, rules, codes, orders and ordinances; and (ii) obtaining all other governmental approvals, permits, licenses and the like, required for and applicable to the project to be developed and as presented for this approval.
- 4. Dumpster enclosure details, such as height and building materials, shall be submitted to the Planning Department for review and approval.
- 5. Current wetland delineations shall be provided and shown on the Site Plan, prior to any land disturbance activities. The Site Plan shall also include the date of the delineation and name of the person that completed the delineations. All wetland protection standards, including those applicable to the wetland buffers and wetland setbacks shall be met, unless otherwise approved through the Natural Resource Special Exception process
- 6. Final approval of grading, erosion control, storm water management, and utilities, as may be applicable, shall be granted by the Engineering Department prior to any land disturbance activities.

BE IT FURTHER RESOLVED, by the Plan Commission of the City of Franklin, Wisconsin, that the Islamic Society of Milwaukee Salam Private High School development project as depicted upon the site plans dated September 23, 2024, attached hereto as Exhibit A and incorporated herein, shall be developed and constructed within one year from the date of adoption of this Resolution, or this Resolution and all rights and approvals granted hereunder shall be null and void, without any further action by the City of Franklin; and the Site Plan for the property located at 8910 South 102nd Street (Tax Key No. 846 9987 003), as previously approved, is amended accordingly.

Introduced at a regular meeting of the Plan Commission of the City of Franklin this 3rd day of October, 2024.

Passed and adopted at a regular meeting of the Plan Commission of the City of Franklin this 3rd day of October, 2024.

	APPROVED:	
	John R. Nelson, Chairman	
ATTEST:	John IX (Velson, Chairman	

PLAN	CHOOL – SITE
RESOLUTION NO. 2024-	
Page 3	
Shirley J. Roberts, City Clerk	
Shirley J. Roberts, City Clerk	

ISLAMIC S	SOCIETY	OF	MILWA	UKEE	SALAM	PRIVATE	HIGH	SCHOOL	_	SITE
PLAN										
RESOLUTION	ON NO. 20)24								
Page 4										
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Existing Showtime Cinema Alteration for

SALAM PRIVATE HIGH SCHOOL

8910 S. 102nd Street Franklin, WI 53132

Owner: Islamic Society of Milwaukee

4707 S. 13th Street Milwaukee, WI 53221

414-282-1812

Developer: Ahmad Properties, LLC

8101 W. 123rd Street Unit C

Palos Park, IL 60464

708-997-0202

Architect: Stack Design Group

413 N. 2nd Street

Milwaukee, WI 53203

414-807-8033

Project Narrative

The owner of the former Marcus Showtime Cinema located at 8910 S. 102^{nd} Street is proposing to redevelop the vacant movie theater with a major alteration and addition for the proposed use as a 600 student private high school and religious facility. The existing building has a footprint of 49,055 square feet and has a small mezzanine of 5,415 square feet that served as the movie projectionists stations. The mezzanine would be completely removed and a new second floor would be added throughout the majority of the existing building. Two of the existing theaters will be retained and combined to create a large lecture hall and auditorium. The construction of two additions is proposed that would consist of a new 5,000 square foot prayer hall and a 15,448 square foot gymnasium. A second addition with a 2,188 square foot footprint would be added to allow space for food service for the cafeteria on the first level and additional classroom space above. In total the footprint of the proposed expansion would be 29,404 square feet, bringing the total footprint of the facility to 78,424 square feet.

The proposed development would be subject to all applicable building codes and customary plan review and inspections. The proposed development would be conditioned upon final utility, grading, erosion control and storm water management plan approval.

The proposed site plan was sent to Kevin Koehnke of the Wisconsin Department of Transportation for review and commentary in regard to traffic impact. We do not anticipate any concerns as the use may have a lower impact than the previous movie theater occupancy conditions.

Site Plan

The property is 13.449 acres. The proposed development leaves 43.3% of the entire site unbuilt and unpaved. Since the proposed additions are planned for areas that are already paved, and there is a substantial area of the existing parking lot be returned to greenspace, the net change in impervious area results in an increase of less than 800 square feet in total.

The proposed development involves the adaptive re-use of an existing building that was approved through the Planned Development process. The building location, parking layout and landscaping, which were approved, will all substantially remain with the proposed alteration. The proposed additions to the building do not exceed building setbacks, including setbacks from wetland delineations. The parking layout will only receive minor modifications with some of the parking being removed and returned to green space. The proposed landscaping will allow for the replacement of ash trees that are missing or unhealthy along with any other plantings that were on the original approved landscape plan but are no longer living or present. All added landscaping is proposed to be a continuation and intensification of the original intent of the approved plan.

The sweeping curve entry drive that loops past the front of the building is being relocated to the north to allow additional space at the front for the addition of the prayer hall. The character of the sweeping arc drive lane is being retained with the replacement drive. The relocation of the drive lane allows for space for the bus parking and loading without parking stalls along the edge of the drive lane. A Bus Route Site Plan is attached. The plan allows for enough room for this bus lane parking to be recessed off the may drive lane if desired as there is plenty of room to accommodate the bus cue lane with a concrete sidewalk leading to the building entrances.

The site plan shows the proposed trash dumpster enclosure in the south west corner of the parking lot, which is behind the building. The enclosure can be constructed in decorative split faced masonry or maintenance-free simulated wood fencing, whichever is the preference of the City of Franklin.

Natural Resource Protection

The wetland delineation shown is the same delineation used for the original planned development approval. The property owner has retained the services of Stephen Chu of Assured Wetland Delineation to update the actual location of the existing wetlands. We anticipate the final report to be available around mid-October. We will use the report to update our drawings so that the actual delineation will be accurate at the time of our construction plan submittal. All required setbacks from the wetland, including the restrictions within the 30 foot wetland buffer

zone, will be adhered to. A Natural Resources Protection Plan will be created based on the confirmed location of existing wetland areas. While we do not anticipate an Exception Application to be required, this can only be determined after we have the updated boundary lines that will govern the location of the required setbacks.

Parking

An agreement is not currently in place with the adjacent business, Innovative Health & Fitness, for the use of parking. The property has substantially more available parking than is anticipated to be needed. The parking ratio can be computed based on number of students: $600 \times .3 = 180$, or potential auditorium seating with a highly generous estimate even at $800: 800 \times .3 = 240$. The site has 518 parking stalls so there are more than double the number of stalls needed even with the highest calculation method.

The site has a 300 foot drive lane leading into the parking lot which easily accommodates the required 12 vehicle cue lane. The extension of Falcon Lane between 102nd Street and Loomis Road adds additional vehicle cue space prior to entering the major thoroughfare of Loomis Road.

The existing parking lot is in relatively good condition. The entire lot would be resealed and restriped during the final stages of the construction process. Any areas requiring repair will receive attention before the sealcoating is applied.

All parking stall dimensions meet the minimum code requirements. Drive lanes exceed the minimum 24 foot width. ADA stalls are indicated on the site plan. The path of travel from the ADA stalls will be verified to be compliant.

Landscaping

The final landscape plans will include exploded views at larger scale to show shrubbery surrounding the main facades of the building. The final quantities of plantings will exceed the total requested by the City of Franklin. The calculated quantity of 150 evergreens may be higher than what will be practical for the available land area. In any case, the owner desires an end result of the site being as heavily landscaped as is practical for the property while fitting with the original landscaping already installed under the original approval for this property. A landscape exemption will not be requested.

Owner shall provide a 2 year plant replacement guarantee for all landscaping installed.

The site has substantially more parking than will be required for the use. Therefore, snow storage is not a concern for a property of this size. The majority of the snow will be moved to the eastern part of the parking lot toward the eastern most retention pond. If required under heavy conditions, the parking stalls adjacent to this retention pond will be used for excess snow storage.

Signage

The former cinema monument sign exists along Loomis Road at the intersection of Falcon Lane. This sign will be repurposed for the high school signage. A building mounted sign will also be added on the front façade. The size and advertising restrictions will conform with signage requirements. No signage will be installed on the south and east walls of the high school building.

Lighting

The existing parking lot has light poles that will be retained. No additional pole lighting appears to be required. The existing decorative building mounted sconces will be replaced with new sconces. The new prayer hall addition will have up lighting in the landscape beds to highlight the front façade.

Engineering

Review of the storm water management will be performed with the submission of final construction documents. A Plat of Survey has been ordered and this will provide existing topography of the site. A grading plan will be created based on the information that will be obtained.

Fire Department

All applicable codes will be adhered to for fire protection systems. Existing fire alarm and sprinkler systems shall be maintained and updated as required. All existing fire hydrants shall remain and if required, new hydrants will be installed. A Knox Box will be provided for mater keys.

Schedule

The existing building is planned to be redeveloped for occupancy in the September 2025 school season. The addition of the gym and prayer hall will be planned for completion by middle of 2026.

Fiscal Impact

The owner is planning an expenditure for the entire redevelopment project in excess of \$2,500,000.00 in addition to the expenditure of the land acquisition. Since the existing building currently sits vacant, the proposed redevelopment of this property is a substantial construction project that will enhance the area and stimulate local growth.



BUS ROUTE PLAN



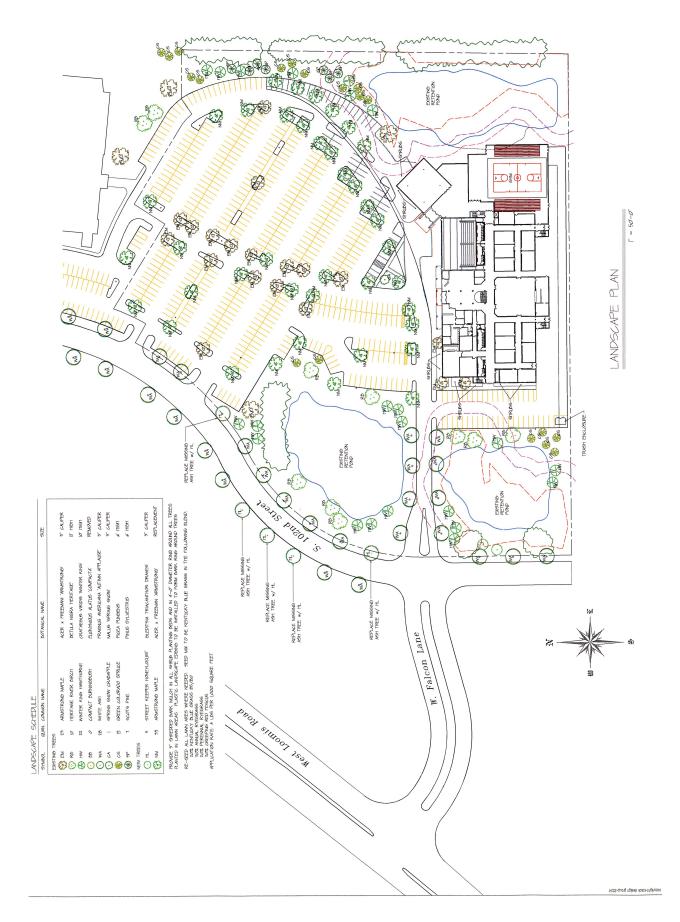
413 NORTH SECOND STREET MILWAUKEE, WI 53203-3111 414-414-807-8033 FAX: 414-224-8034 ARCHITECTURE

AREA OF EXISTING RETENTION POAD TO BE REMONDED. RETENTION POAD TO BE EXPANDED TO THE NORTH FADDITIONAL CAPACITY BE PETERNINED TO BE NEEDED. A STATE OF THE STA .28.089 NOTIABLIEN GVALTEN 87.63' -32.50 **₽** 0 " = 50-0" <u>a</u> 880.60 SITE PLAN **3** Falcon Lane 43.3% 56.7% EXISTING RETENTION POND 50 WETTARD SETBACK NO WELLAND SETDION FF F 2,26 78,424 SQ. 1 518 253,966 334,872 PROPERTY LAND AREA: 12449 ACRES 585,838 SQ. FT. .19.832 BUILDING FOOTPRINT: PARKING STALLS: PERVIQUS AREA: IMPERVIQUS AREA: Falcon Lane Deog Sittoot 1894

09-23-24

LANDSCAPE PLAN

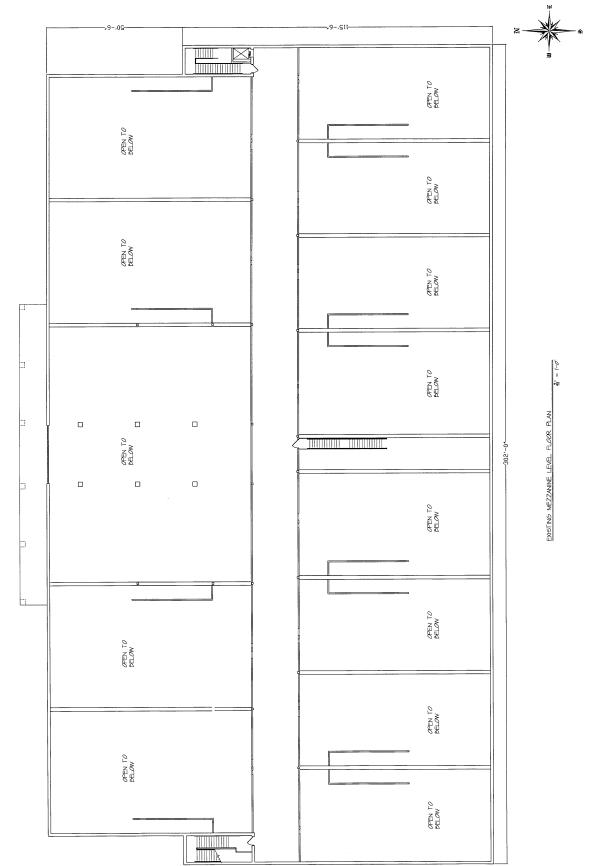


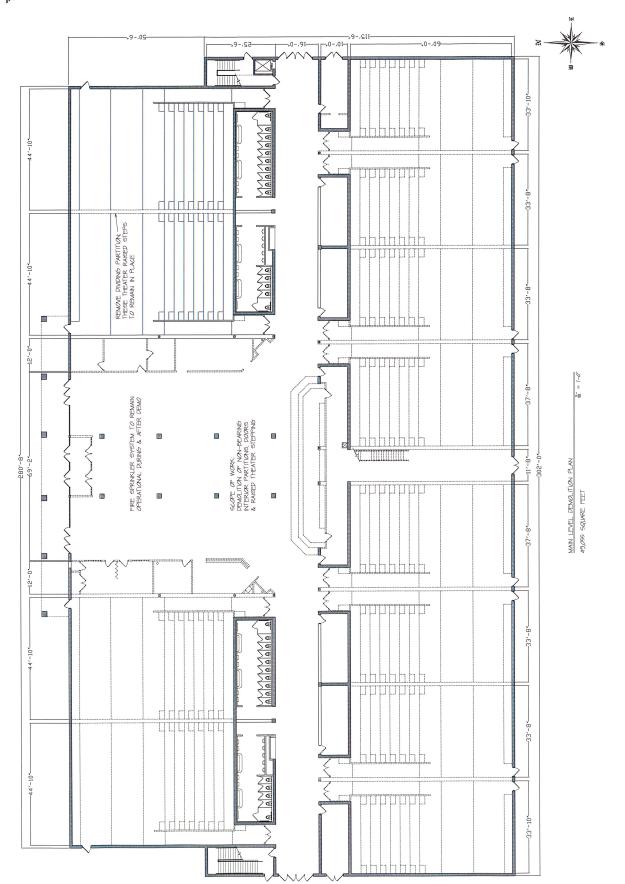


Existing Showtime Cinema Alteration for SALAN PRIVATE HIGH SCHOOL SAJO S. IOZNA Street Franklin, WI SAJSZ

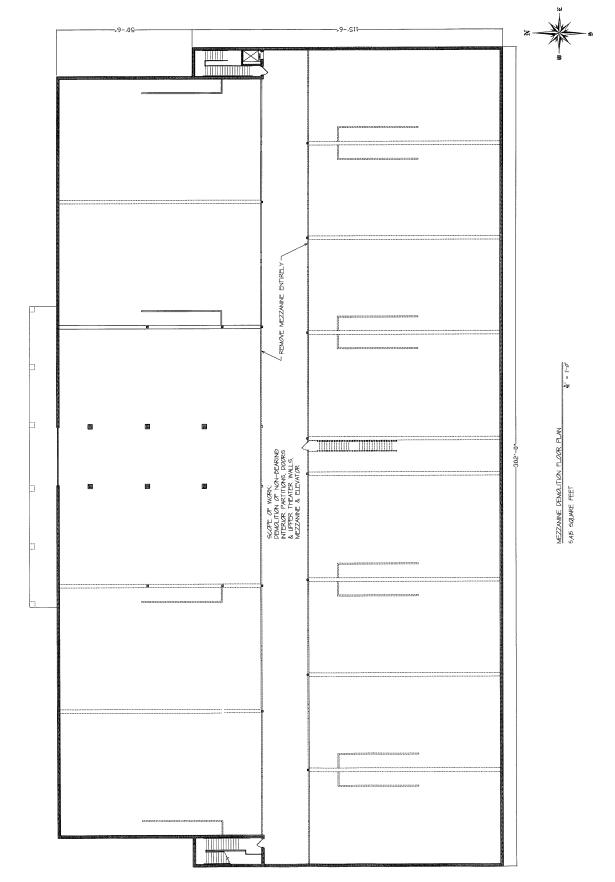


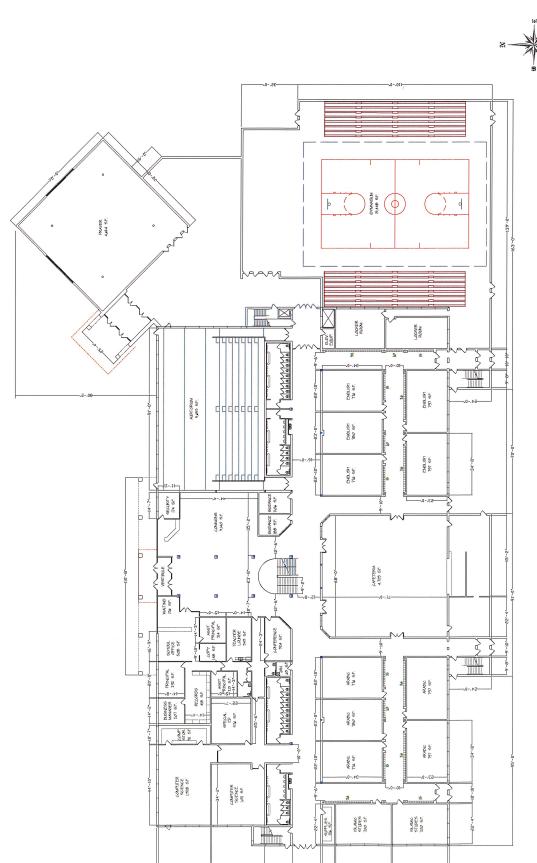








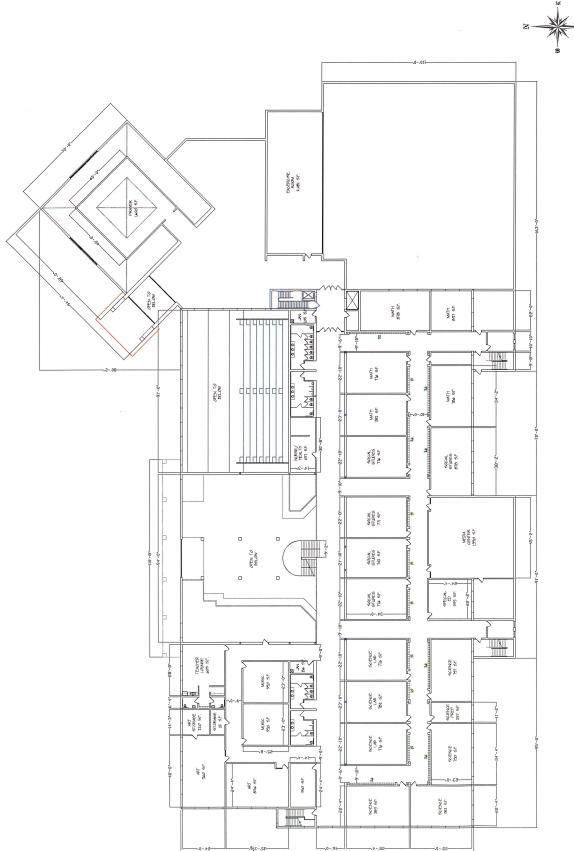




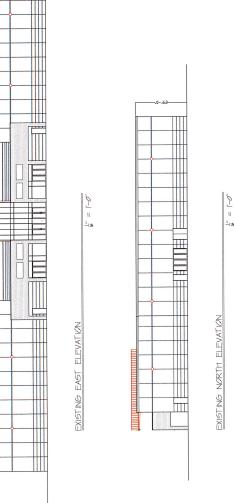
Existing Showtime Cinema Alteration for SALAM PRUNTE HIGH SCHOOL SALO S LOZnd Street Franklin, WI SAIS

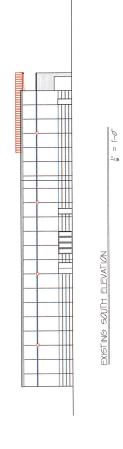
PROPOSED FIRST FLOOR PLAN

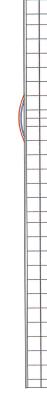
Existing Showtime Cinema Alteration for SALAM PRUNTE HIGH SCHOOL SSIQ S USAG Street Franklin, WI SSIS2



DESIGN DESIGN GROUP	A R C H I T E C T U R E 413 Neath SCROUS STRETT MANAMENTE, MF 52203-5141 44690-803) for 44424-693	

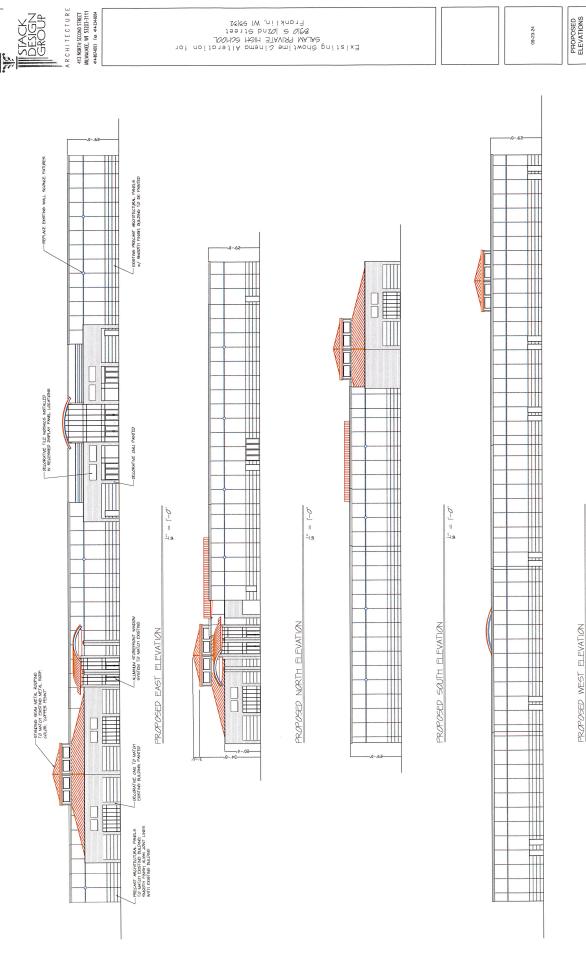








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Item C.3.



CITY OF FRANKLIN REPORT TO THE PLAN COMMISSION

Meeting of October 3, 2024

Special Use Amendment

RECOMMENDATION: City Development Staff recommends <u>denial</u> of this Special Use amendment to remove condition of approval #6 of Resolution No 2022-7873, requiring a sidewalk or trail along the frontage of the subject site, because this request is not consistent with the Comprehensive Master Plan and the Ryan Creek Pedestrian/Bicycle Trail Master Plan.

Project name: Woodfield Trail, removal of condition requiring sidewalk or trail

Property Owner: Home Path Financial Limited Partnership

Applicant: S.R. Mills. Loomis & Ryan, Inc.

Property Address/TKN: 9524 S. Sophia Court / 891 9054 000

Aldermanic District: District 6

Zoning District: R-8 Multiple-Family Residence District

Staff Planner: Régulo Martínez-Montilva, AICP, CNUa, Planning Manager

Submittal date: 07-09-2024 (deemed complete on 08-12-2024)

Application number: PPZ24-0146

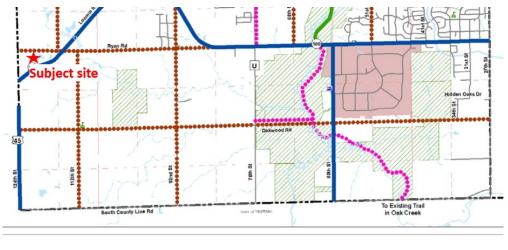
Project Description/Analysis

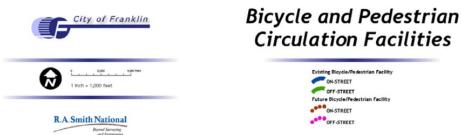
The Common Council granted a Special Use permit for the Woodfield Trail residential development on June 9, 2022, by Resolution No. 2022-7873. This resolution includes condition of approval #6 which states that: "The sidewalk or multi-use trail on the south side of Ryan Road, between the future Woodfield Court and the east boundary of this development, should be included in the development agreement".

The applicant is requesting to remove this condition of approval for the reasons outlined in the project narrative.

Consistency with the Comprehensive Master Plan and other adopted city policies

During the review of the Special Use permit granted in 2022, City Development staff stated that: "Based on the Comprehensive Master Plan, Map 7.4 Bicycle and Pedestrian Circulation Facilities. City Development staff recommends the installation of a pedestrian path per City of Franklin specifications on the south side of Ryan Road. The applicant is working with Engineering Department on the location of this pedestrian facility, location within the right-of-way is preferred, or within an easement on private property as a second option. This pedestrian path should be included in the developer's agreement" (Staff report for June 9, 2022, Plan Commission meeting).





Bicycle and Pedestrian Circulation Facilities, Map 7.4 of Comprehensive Master Plan Note the subject site (star) and on-street bicycle/pedestrian facility planned along Ryan Road



RYAN CREEK PEDESTRIAN/BICYCLE TRAIL MASTER PLAN

Trail route recommendations, Ryan Creek Pedestrian/Bicycle Trail Master Plan The subject site is labeled as "4", note the recommended trail route adjacent to the subject site

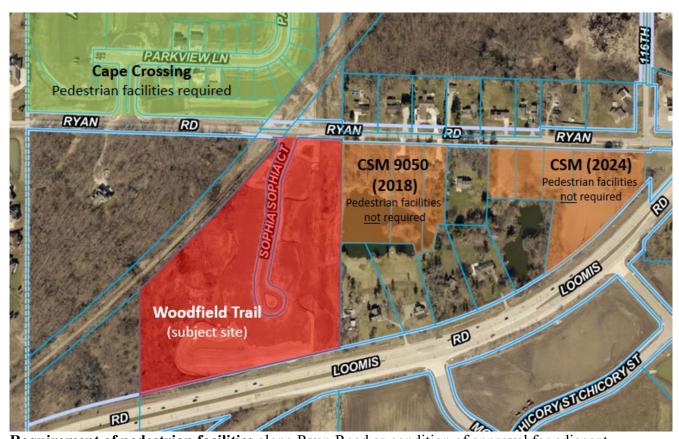
In addition to the Comprehensive Master Plan, such trail route is also depicted in the Ryan Creek Pedestrian/Bicycle Trail Master Plan (adopted by the Common Council on June 21, 2022).

Compliance with the Unified Development Ordinance

Pursuant to the Unified Development Ordinance (UDO) Section 15-8.0109 *Bicycle Paths and Trails*, "The Subdivider or Condominium Developer shall install required bicycle paths and trails in accordance with the plans and specifications, including the City Engineer's "Standards and Specifications for Development," approved by the City". Staff recommended this condition requiring a sidewalk or trail based on plans approved by the city, such as the Comprehensive Master Plan. The Ryan Creed Trail Master Plan was adopted shortly after the Special Use permit approval, but this plan doesn't contradict said condition.

Compatibility with adjacent development

Staff acknowledges that pedestrian facilities were not required as conditions of approval for Certified Survey Map (CSM) No. 9050 and other CSM approved this year (Resolution 2024-8152). On the other hand, such pedestrian facilities were required for the Cape Crossing subdivision (Res. No. 2022-7839).



Requirement of pedestrian facilities along Ryan Road as condition of approval for adjacent developments.

Prepared by City Development staff.



Pedestrian facilities at Cape Crossing subdivisionPhotographs by City Development staff



Approximate location of the trail segment in question Photograph by City Development staff

City Development staff routed this application to other city departments, comments below:

Engineering Department

Engineering has no comment.

Fire Department

No FD comments.

<u>Inspection Services Department</u>

Inspection Services has no comments on the proposal at this time.

Police Department

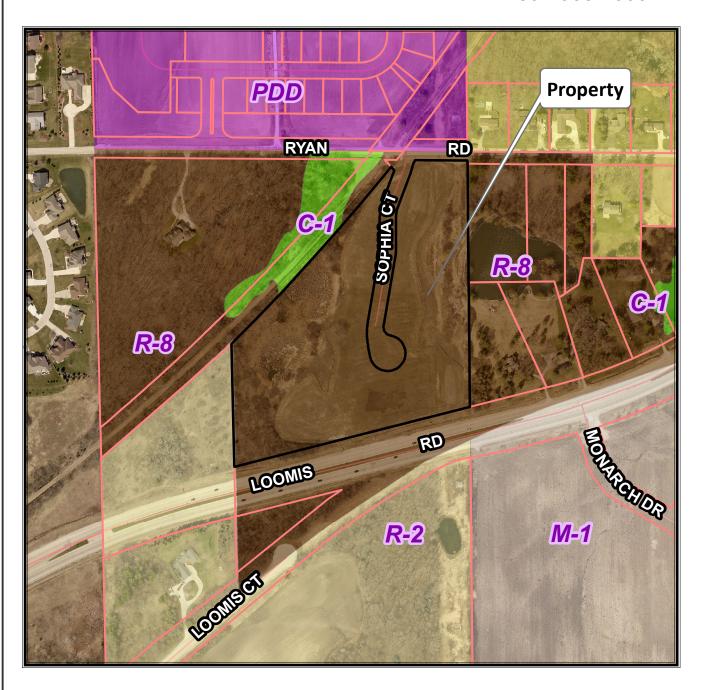
The PD has no comments or concerns.

Staff Recommendation

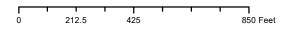
City Development Staff recommends <u>denial</u> of this Special Use amendment to remove condition of approval #6 of Resolution No 2022-7873, requiring a sidewalk or trail along the frontage of the subject site, because this request is not consistent with the Comprehensive Master Plan and the Ryan Creek Pedestrian/Bicycle Trail Master Plan.



9524 S. Sophia Court TKN 891 9054 000



Planning Department (414) 425-4024

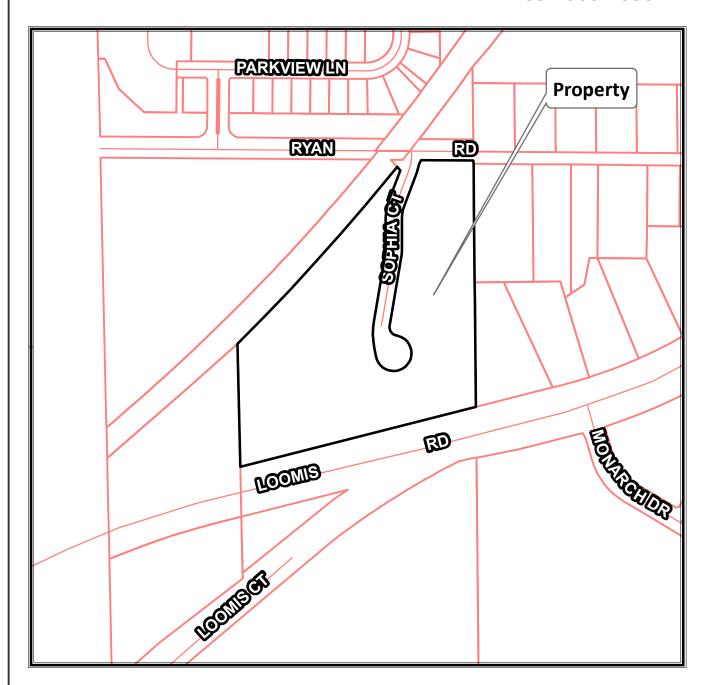


NORTH 2021 Aerial Photo

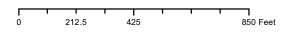
This map shows the approximate relative location of property boundaries but was not prepared by a professional land surveyor. This map is provided for informational purposes only and may not be sufficient or appropriate for legal, engineering, or surveying purposes.



9524 S. Sophia Court TKN 891 9054 000



Planning Department (414) 425-4024



NORTH 2021 Aerial Photo

This map shows the approximate relative location of property boundaries but was not prepared by a professional land surveyor. This map is provided for informational purposes only and may not be sufficient or appropriate for legal, engineering, or surveying purposes.

CITY OF FRANKLIN

MILWAUKEE COUNTY [Draft 09-23-24]

RESOLUTION NO. 2024-

A RESOLUTION TO AMEND RESOLUTION NO. 2022-7873 IMPOSING CONDITIONS AND RESTRICTIONS FOR THE APPROVAL OF A SPECIAL USE FOR A CONDOMINIUM COMPLEX DEVELOPMENT USE UPON PROPERTY LOCATED AT 9524 S. SOPHIA COURT

(STEPHEN R. MILLS LOOMIS & RYAN INC.)

(STEPHEN R. MILLS, LOOMIS & RYAN, INC., APPLICANT, HOME PATH FINANCIAL LIMITED PARTNERSHIP, PROPERTY OWNER)

WHEREAS, Stephen R. Mills, Loomis & Ryan, Inc. having petitioned the City of Franklin for the approval of an amendment to Resolution No. 2022-7873, to allow for the development of a condominium complex ("Woodfield Trail"), property located at 9524 S. Sophia Court, bearing Tax Key No. 891-9054-000, more particularly described as follows:

Condominium Plat of Woodfield Trail, a Condominium. Being a part of the Southwest ¼ of the Northwest ¼ of the Northwest ¼ of Section 30, Township 5 North, Range 21 East, City of Franklin, Milwaukee County, Wisconsin.; and

WHEREAS, such proposed amendment is to remove condition of approval No. 6 which states that: "The sidewalk or multi-use trail on the south side of Ryan Road, between the future Woodfield Court and the east boundary of this development, should be included in the development agreement"; and

WHEREAS, such petition having been duly referred to the Plan Commission of the City of Franklin for a public hearing, pursuant to the requirements of §15-9.0103D. of the Unified Development Ordinance, and a public hearing having been held before the Plan Commission on the _____th day of ______, 2024, and the Plan Commission thereafter having determined to recommend that the proposed Special Use amendment be approved, subject to certain conditions, and the Plan Commission further finding that the proposed Special Use upon such conditions, pursuant to §15-3.0701 of the Unified Development Ordinance, will be in harmony with the purposes of the Unified Development Ordinance and the Comprehensive Master Plan; that it will not have an undue adverse impact upon adjoining property; that it will not interfere with the development of neighboring property; that it will be served adequately by essential public facilities and services; that it will not cause undue traffic congestion; and that it will not result in damage to property of significant importance to nature, history or the like; and

WHEREAS, the Common Council having received such Plan Commission recommendation and also having found that the proposed Special Use amendment, subject to conditions, meets the standards set forth under §15-3.0701 of the Unified Development Ordinance.

WOODFIELD TRAIL CONDOMINIUMS - SPECIAL USE AMENDMEN	I۱
RESOLUTION NO. 2024	
Page 2	

NOW, THEREFORE, BE IT RESOLVED, by the Mayor and Common Council of the City of Franklin, Wisconsin, that the petition of Stephen R. Mills, Loomis & Ryan, Inc., to remove condition of approval No. 6 of Resolution No. 2022-7873 which states that: "The sidewalk or multi-use trail on the south side of Ryan Road, between the future Woodfield Court and the east boundary of this development, should be included in the development agreement", be and the same is hereby approved, subject to the following conditions and restrictions:

- 1. That this Special Use amendment is approved only for the use of the subject property by Stephen R. Mills, Loomis & Ryan, Inc., successors and assigns, as a condominium complex development use, which shall be developed in substantial compliance with, and operated and maintained by Stephen R. Mills, Loomis & Ryan, Inc., pursuant to those plans dated September 25, 2023 and annexed hereto and incorporated herein as Exhibit A.
- 2. Stephen R. Mills, Loomis & Ryan, Inc., successors and assigns, shall pay to the City of Franklin the amount of all development compliance, inspection and review fees incurred by the City of Franklin, including fees of consults to the City of Franklin, for the Stephen R. Mills, Loomis & Ryan, Inc. condominium complex development, within 30 days of invoice for same. Any violation of this provision shall be a violation of the Unified Development Ordinance, and subject to §15-9.0502 thereof and §1-19 of the Municipal Code, the general penalties and remedies provisions, as amended from time to time.
- 3. The approval granted hereunder is conditional upon Stephen R. Mills, Loomis & Ryan, Inc., and the condominium complex development use, for the property located at 12000 West Loomis Road: (i) being in compliance with all applicable governmental laws, statutes, rules, codes, orders and ordinances; and (ii) obtaining all other governmental approvals, permits, licenses and the like, required for and applicable to the project to be developed and as presented for this approval.

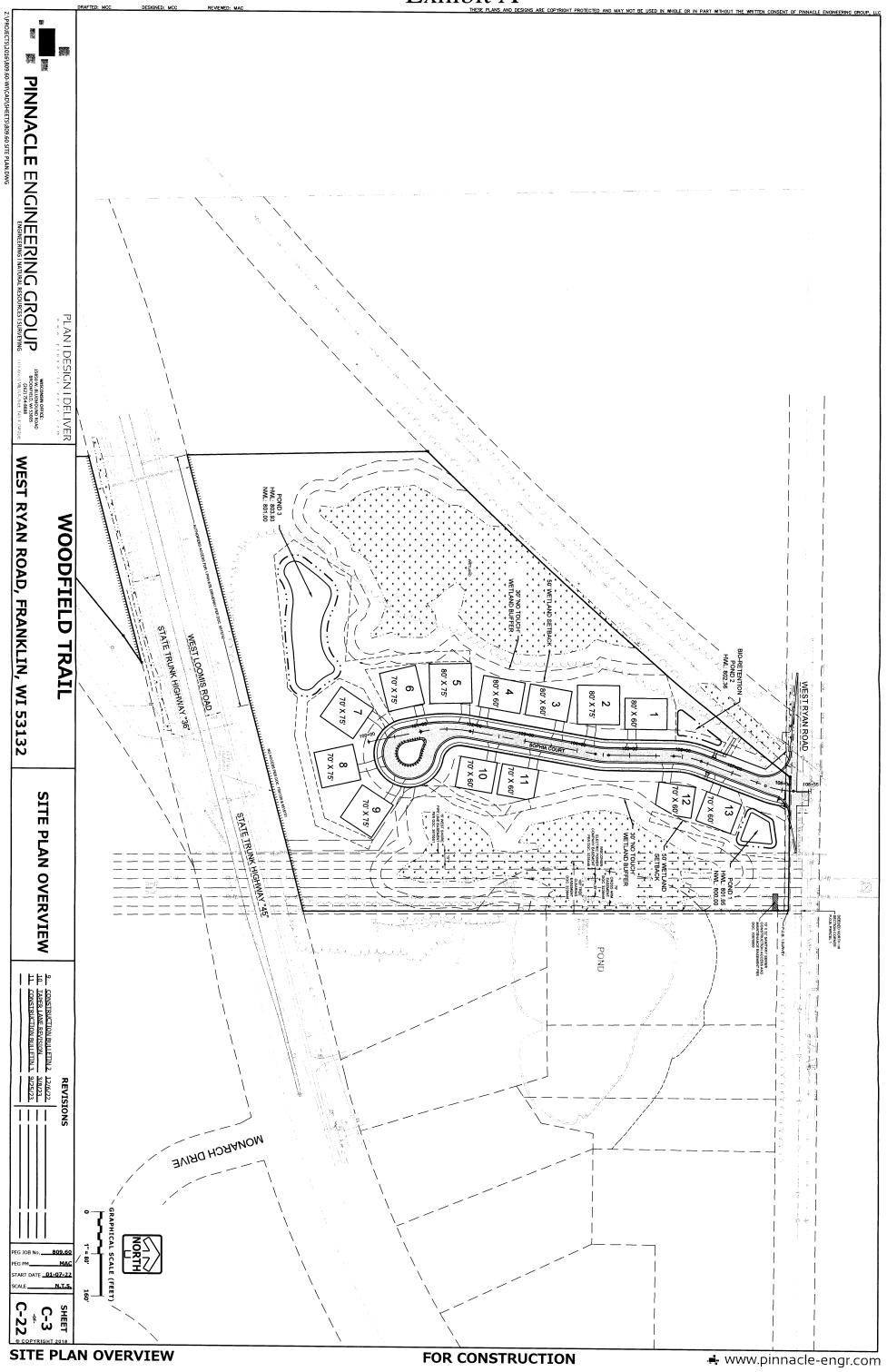
BE IT FURTHER RESOLVED, that in the event Stephen R. Mills, Loomis & Ryan, Inc., successors or assigns, or any owner of the subject property, does not comply with one or any of the conditions and restrictions of this Special Use Resolution, following a ten (10) day notice to cure, and failure to comply within such time period, the Common Council, upon notice and hearing, may revoke the Special Use permission granted under this Resolution.

BE IT FURTHER RESOLVED, that any violation of any term, condition or restriction of this Resolution is hereby deemed to be, and therefore shall be, a violation of the Unified Development Ordinance, and pursuant to §15-9.0502 thereof and §1-19 of the Municipal Code, the penalty for such violation shall be a forfeiture of no more than \$2,500.00, or such other maximum amount and together with such other costs and terms as may be specified therein from time to time. Each day that such violation continues shall be a

Shirley J. Roberts, City Clerk	
ATTEST:	
	John R. Nelson, Mayor
	APPROVED:
Passed and adopted at a regular mee	eting of the Common Council of the City of , 2024.
Introduced at a regular meeting of the, 202	e Common Council of the City of Franklin this 24.
•	e City Clerk be and is hereby directed to obtain ution in the Office of the Register of Deeds for
Development Ordinance, that the Special Use be null and void upon the expiration of one ye	pursuant to \$15-9.0103G. of the Unified permission granted under this Resolution shall ear from the date of adoption of this Resolution, by way of the issuance of an occupancy permit
amendment to such Special Use Permit as i Development Ordinance, and that all of t	t this Resolution shall be construed to be an is contemplated by §15-9.0103 of the Unified the terms and conditions of 2022-7873, not lirect conflict with this Resolution, shall remain
separate violation. Failure of the City to enfo that or any other violation.	orce any such violation shall not be a waiver of
WOODFIELD TRAIL CONDOMINIUMS – RESOLUTION NO. 2024 Page 3	SPECIAL USE AMENDMENT

AYES _____NOES ____ABSENT ____

Exhibit A





July 9, 2024

Mr. Regulo Martinez-Montilva 9229 West Loomis Road Franklin, WI 53132

Re: Special Use Amendment - Woodfield Trail

Dear Mr. Matinez-Montilva:

Please accept this letter and the enclosed materials as a formal request for a Special Use Amendment for the Woodfield Trail Condominium.

History

The City of Franklin Plan Commission recommended approval of a Special Use on June 9, 2022 which included the following condition:

 The sidewalk or multi-use trail on the south side of Ryan Road, between the future Woodfield Court and the east boundary of this development, should be included in the development agreement.

The City of Franklin Common Council passed and adopted Resolution 2022-7873 on June 21, 2022 which included the condition.

- The purpose of this condition is unclear as there is no existing trail to connect with on the east side of the Woodfield Trail property.
- It is possible that the Plan Commission was not aware of the obstacles and hardships involved in constructing a trail in this location.
- The requested trail does not correspond to the approved trail plans found in the City of Franklin Comprehensive Plan or the Comprehensive Outdoor Recreation Plan.

Loomis & Ryan, Inc. entered into a Development Agreement on September 28, 2023. The Development Agreement was recorded on October 12, 2023.

All design engineering plans for Woodfield Trail were reviewed and approved by City of Franklin.

Loomis & Ryan received all required permits for the construction of Woodfield Trail. The project was developed under the supervision of the City of Franklin.

Loomis & Ryan, Inc. sold the finished project to a third party.



Phone: 262.694.2327



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Request

Loomis & Ryan, Inc., respectfully requests an amendment to the Woodfield Trail Special Use and/or Development Agreement to remove this condition for the following reasons:

- 1) The Special Use language is unclear as its states the sidewalk "should be included in the development agreement". This is not mandatory language.
- 2) The Woodfield Trail Development Agreement which was approved by the City of Franklin Common Council includes the following language:

2. Pedestrian

- The public recreational trails shall be constructed and installed in a) accordance with the plans approved by the City Engineer.
- The edge of the walk shall be at least one (1) foot from either side b) of the easement.
- 3.) The approved engineering plans for Woodfield Trail referenced in the Development Agreement do not include any provisions, plans or specifications for a trail.
- 4.) There is no existing trail on the east side of Woodfield Trail for the proposed sidewalk or multi-use trail to connect with.
- 5.) The City of Franklin adopted Planning Documents do not call for a trail in this location:
 - a. Comprehensive Master Plan, Map 7.4 Bicycle and Pedestrian Circulation Facilities shows an On-Street Trail within W. Ryan Road. This indicates the use of the existing road for trail connections and would not require a trail to be constructed on or adjacent to Woodfield Trail. Please see attached.
 - b. The Comprehensive Outdoor Recreation Plan, Map 7.1 does not show a trail on or adjacent to Woodfield Trail. Please see attached.
- 6.) There is no planned or existing trail facility in the location at which the City of Franklin is requesting a trail. Please see attached.
- 7.) There are recorded easements in favor of Buckeye Partners (high-pressure gas main) and ATC (high voltage overhead electric) within the alignment. Both easement holders must grant permission for encroachment. Buckeye Partners Encroachment guidelines specifically prohibit sidewalks to cross their facilities. Please see attached.



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- 8.) The City of Franklin approved Certified Survey Map No, 9050 in 2018 directly east of the Woodfield Trail property. The City of Franklin did not require a trail or trail easement for this land division.
- 9.) On May 21, 2024, the City of Franklin adopted Resolution 2024-8152 which approved a Certified Survey Map on the south side of W. Ryan Road, 650 feet east of Woodfield Trail. After much discussion, the City of Franklin Plan Commission and Common Council did not require a trail or trail easements for this land division.

For all the reasons above, we respectfully request a Special Use Amendment and or Development Agreement Amendment to remove the implied requirement for trail construction at Woodfield Trail by Loomis & Ryan, Inc.

We ask that this matter be placed on the next available Plan Commission meeting agenda for consideration and approval.

Should you have any questions regarding this request, please do not hesitate to contact me. I can be reached at (262) 949-3788 or by email, dan@beardevelopment.com.

Thank you for your time and consideration.

Respectfully,

Daniel Szczap

Bear Development, LLC







General Standards. No special use permit shall be recommended or granted pursuant to this Ordinance unless the applicant shall establish the following:

1.

Ordinance and Comprehensive Master Plan Purposes and Intent. The proposed use and development will be in harmony with the general and specific purposes for which this Ordinance was enacted and for which the regulations of the zoning district in question were established and with the general purpose and intent of the City of Franklin Comprehensive Master Plan or element thereof.

The proposed amendment is consistent with the City of Franklin Comprehensive Plan and Comprehensive Outdoor Recreation Plan.

2.

No Undue Adverse Impact. The proposed use and development will not have a substantial or undue adverse or detrimental effect upon or endanger adjacent property, the character of the area, or the public health, safety, morals, comfort, and general welfare and not substantially diminish and impair property values within the community or neighborhood.

The proposed amendment will have no adverse or detrimental impacts on adjacent lands.

The proposed amendment will have no adverse or detrimental impacts on the character of the area

The proposed amendment will have no adverse or detrimental impacts on public health, safety, morals, comfort and general welfare.

The proposed amendment will not diminish and impair property values within the community or neighborhood.

3.

No Interference with Surrounding Development. The proposed use and development will be constructed, arranged, and operated so as not to dominate the immediate vicinity or to interfere with the use and development of neighboring property in accordance with the applicable zoning district regulations.

The proposed amendment will not interfere with adjacent lands or impair their ability to develop in the future.

4.

Adequate Public Facilities. The proposed use and development will be served adequately by essential public facilities and services such as streets, public utilities including public water supply system and sanitary sewer, police and fire protection, refuse disposal, public parks, libraries, schools, and other public facilities and utilities or the applicant will provide adequately for such facilities.

The proposed amendment will not affect public facilities.

<u>5.</u>

No Traffic Congestion. The proposed use and development will not cause undue traffic congestion nor draw significant amounts of traffic through residential streets. Adequate measures will be taken to provide ingress and egress so designed as to minimize traffic congestion in the public streets.

The proposed amendment will have no impact on traffic.

<u>6.</u>

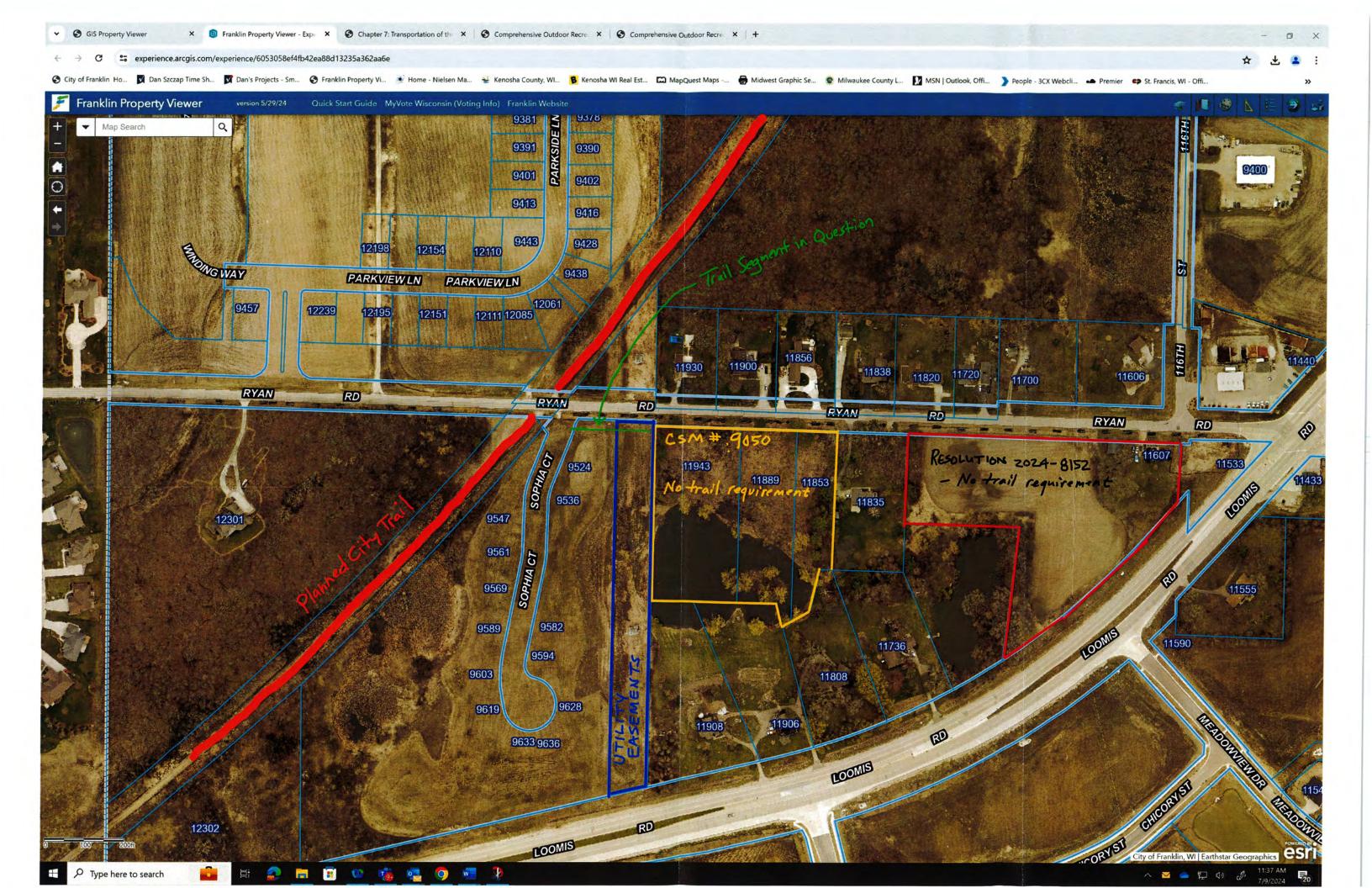
No Destruction of Significant Features. The proposed use and development will not result in the destruction, loss, or damage of any natural, scenic, or historic feature of significant importance.

The proposed amendment will not impact any of the natural resources on the site.

<u>7.</u>

Compliance with Standards. The special use shall, in all other respects, conform to the applicable regulations of the district in which it is located, except as such regulations may, in each instance, be modified by the Common Council pursuant to the recommendations of the Plan Commission. The proposed use and development shall comply with all additional standards imposed on it by the particular provision of this Division and Ordinance authorizing such use.

The proposed amendment has no effect on any applicable regulations of the R-8 zoning District.





Document Number

RESOLUTION NO. 2022-7873



. Tx:40907016

DOC # 11266614
RECORDED:
07/18/2022 08:51 AM
ISRAEL RAMON
REGISTER OF DEEDS
MILWAUKEE COUNTY, WI
AMOUNT: 30.00

Recording Area

Name and Return Address

Shirley J. Roberts, Deputy City Clerk City of Franklin 9229 West Loomis Road Franklin, Wisconsin 53132

891-9011-000

Parcel Identification Number (PIN)

This information must be completed by submitter: <u>document title</u>, <u>name & return address</u>, <u>and PIN</u> (if required). Other information such as the granting clause, legal description, etc., may be placed on this first page of the document or may be placed on additional pages of the document. WRDA Rev. 12/22/2010

RESOLUTION NO. 2022-7873

A RESOLUTION IMPOSING CONDITIONS AND RESTRICTIONS FOR THE APPROVAL OF A SPECIAL USE FOR A CONDOMINIUM COMPLEX DEVELOPMENT USE UPON PROPERTY LOCATED AT 12000 WEST LOOMIS ROAD (STEPHEN R. MILLS, PRESIDENT OF BEAR DEVELOPMENT, LLC

(STEPHEN R. MILLS, PRESIDENT OF BEAR DEVELOPMENT, LLC, APPLICANT, BOOMTOWN, LLC, PROPERTY OWNER)

WHEREAS, Stephen R. Mills, President of Bear Development, LLC having petitioned the City of Franklin for the approval of a Special Use in an R-8 Multiple-Family Residence District, to allow for the development of a condominium complex ("Woodfield Trail"), consisting of 26 dwelling units arranged in 13 side-by-side duplex structures, property located at 12000 West Loomis Road (15.6 acres), bearing Tax Key No. 891-9011-000 [a Special Use permit is required in the R-8 Multiple-Family Residence District for all residential uses, either single-family, two-family or multi-family], more particularly described as follows:

PARCEL 1: A part of the Northwest 1/4 of Section 30, Township 5 North, Range 21 East in the City of Franklin, County of Milwaukee, State of Wisconsin bounded and described as follows: Beginning at the 1/8 post of the North line of said Northwest 1/4 which post is 1325.63 feet West of the Northeast corner of said Northwest 1/4, thence West on and along said North line of said Northwest 1/4, 223.1 feet to the point in the right of way of the Milwaukee Electric Railway and Light Company, thence on and along the line of said right of way, 260.01 feet to a point on the arc of the curve of said right of way, said curve being to the convex Southeasterly center radius of 7877.6 feet and said point in said arc being on the long chord 260 feet and South 39°21' West from the intersection of said line of said right of way and the North line of said Northwest 1/4, South 0°17' East 1094.52 feet to a point in the centerline of the Loomis Road, thence Northeasterly on a 2° curve along said centerline 463.83 feet to a point, said point being on the long chord of 463.52 feet and North 59°29' East from the first mentioned point on the centerline of the Loomis Road; thence North 0°47' West, 1055.3 feet to the place of beginning. The 24.75 feet along the North line of said Northwest 1/4 being excepted therefrom and the 45 feet perpendicular to the center line of the Loomis Road being excepted therefrom further excepting therefrom that part hereof described in Deed recorded as Document 7391120; and

WHEREAS, such petition having been duly referred to the Plan Commission of the City of Franklin for a public hearing, pursuant to the requirements of §15-9.0103D. of the Unified Development Ordinance, and a public hearing having been held before the Plan Commission on the 9th day of June, 2022, and the Plan Commission thereafter having determined to recommend that the proposed Special Use be approved, subject to certain conditions, and the Plan Commission further finding that the proposed Special Use upon such conditions, pursuant to

§15-3.0701 of the Unified Development Ordinance, will be in harmony with the purposes of the Unified Development Ordinance and the Comprehensive Master Plan; that it will not have an undue adverse impact upon adjoining property; that it will not interfere with the development of neighboring property; that it will be served adequately by essential public facilities and services; that it will not cause undue traffic congestion; and that it will not result in damage to property of significant importance to nature, history or the like; and

WHEREAS, the Common Council having received such Plan Commission recommendation and also having found that the proposed Special Use, subject to conditions, meets the standards set forth under §15-3.0701 of the Unified Development Ordinance.

NOW, THEREFORE, BE IT RESOLVED, by the Mayor and Common Council of the City of Franklin, Wisconsin, that the petition of Stephen R. Mills, President of Bear Development, LLC, for the approval of a Special Use for the property particularly described in the preamble to this Resolution, be and the same is hereby approved, subject to the following conditions and restrictions:

- 1. That this Special Use is approved only for the use of the subject property by Stephen R. Mills, President of Bear Development, LLC, successors and assigns, as a condominium complex development use, which shall be developed in substantial compliance with, and operated and maintained by Stephen R. Mills, President of Bear Development, LLC, pursuant to those plans City file-stamped May 31, 2022 and annexed hereto and incorporated herein as Exhibit A.
- 2. Stephen R. Mills, President of Bear Development, LLC, successors and assigns, shall pay to the City of Franklin the amount of all development compliance, inspection and review fees incurred by the City of Franklin, including fees of consults to the City of Franklin, for the Stephen R. Mills, President of Bear Development, LLC condominium complex development, within 30 days of invoice for same. Any violation of this provision shall be a violation of the Unified Development Ordinance, and subject to §15-9.0502 thereof and §1-19 of the Municipal Code, the general penalties and remedies provisions, as amended from time to time.
- 3. The approval granted hereunder is conditional upon Stephen R. Mills, President of Bear Development, LLC, and the condominium complex development use, for the property located at 12000 West Loomis Road: (i) being in compliance with all applicable governmental laws, statutes, rules, codes, orders and ordinances; and (ii) obtaining all other governmental approvals, permits, licenses and the like, required for and applicable to the project to be developed and as presented for this approval.
- 4. The applicant must submit a conservation easement for City staff review, Common Council approval, and recording with the Milwaukee County Register of Deeds Office, prior to the issuance of grading permits.

- 5. The applicant must submit a landscape bufferyard easement for City staff review, Common Council approval, and recording with the Milwaukee County Register of Deeds Office, prior to the issuance of building permits.
- 6. The sidewalk or multi-use trail on the south side of Ryan Road, between the future Woodfield Court and the east boundary of this development, should be included in the development agreement.
- 7. This Special Use is not accepting any dedication of land for right-of-way purposes. A separate instrument, such as Certified Survey Map, shall be required for dedication of land for right-of-way purposes.
- 8. Pursuant to the Unified Development Ordinance Section 15-7.0601, a condominium plat shall be required for the establishment of a condominium.

BE IT FURTHER RESOLVED, that in the event Stephen R. Mills, President of Bear Development, LLC, successors or assigns, or any owner of the subject property, does not comply with one or any of the conditions and restrictions of this Special Use Resolution, following a ten (10) day notice to cure, and failure to comply within such time period, the Common Council, upon notice and hearing, may revoke the Special Use permission granted under this Resolution.

BE IT FURTHER RESOLVED, that any violation of any term, condition or restriction of this Resolution is hereby deemed to be, and therefore shall be, a violation of the Unified Development Ordinance, and pursuant to §15-9.0502 thereof and §1-19 of the Municipal Code, the penalty for such violation shall be a forfeiture of no more than \$2,500.00, or such other maximum amount and together with such other costs and terms as may be specified therein from time to time. Each day that such violation continues shall be a separate violation. Failure of the City to enforce any such violation shall not be a waiver of that or any other violation.

BE IT FURTHER RESOLVED, that this Resolution shall be construed to be such Special Use Permit as is contemplated by §15-9.0103 of the Unified Development Ordinance.

BE IT FURTHER RESOLVED, pursuant to §15-9.0103G. of the Unified Development Ordinance, that the Special Use permission granted under this Resolution shall be null and void upon the expiration of one year from the date of adoption of this Resolution, unless the Special Use has been established by way of the issuance of an occupancy permit for such use.

BE IT FINALLY RESOLVED, that the City Clerk be and is hereby directed to obtain the recording of a certified copy of this Resolution in the Office of the Register of Deeds for Milwaukee County, Wisconsin.

Introduced at a regular meeting of the Common Council of the City of Franklin this 21st day of June, 2022.

WOODFIELD TRAIL CONDOMINIUMS - SPECIAL USE RESOLUTION NO. 2022-7873 Page 4

Passed and adopted at a regular meeting of the Common Council of the City of Franklin this 21st day of June, 2022.

APPROVED:

Stephen R. Olson, Mayor

ATTEST:

Sandra L. Wesolowski, City Clerk

AYES 4

NOES 0

ABSENT (Ald. Holpfer and Ald. Barber)

