CITY OF FRANKLIN PLAN COMMISSION MEETING* FRANKLIN CITY HALL COUNCIL CHAMBERS 9229 W. LOOMIS ROAD, FRANKLIN, WISCONSIN AGENDA THURSDAY, JULY 22, 2021, 7:00 P.M.

The YouTube channel "City of Franklin WI" will be live streaming the Plan Commission meeting so that the public will be able to watch and listen to the meeting.

https://www.youtube.com/c/CityofFranklinWIGov.

- A. Call to Order and Roll Call
- B. Approval of Minutes
 - 1. Approval of regular meeting of July 8, 2021.
- C. **Public Hearing Business Matters** (action may be taken on all matters following the respective Public Hearing thereon)
- D. **Business Matters** (no Public Hearing is required upon the following matters; action may be taken on all matters)
 - 1. **MLG DEVELOPMENT, INC. LOT DIVISION FOR POTENTIAL FUTURE DEVELOPMENT.** Certified Survey Map application by MLG
 Development, Inc., to divide Lot 2 of Certified Survey Map No. 8546, located on
 the south side of West Oakwood Park Drive, into two new lots [the existing
 property has an area of approximately 7.66 acres, and is located in the Franklin
 Business Park, generally east of the intersection of West Oakwood Park Drive and
 South 52nd Street]; proposed Lot 1 would have an area of 2.63 acres and the new
 Lot 2 5.02 acres, the common lot line between the proposed lots would run along
 the existing 12 foot elevation change [the purpose of this application is to sell Lot
 1 to a third-party buyer who will develop this portion of the property], property
 zoned Planned Development District No. 18 (Franklin Business Park); Tax Key
 Number 930-1004-000.
 - 2. ANTHONY D. KRAUS AND ANNE T. KRAUS AGRICULTURAL EQUIPMENT STORAGE BUILDING CONSTRUCTION. Site Plan application by Anthony D. Kraus and Anne T. Kraus, applicants and property owners, to allow for construction of a 72 foot wide by 40 foot high (2,880 square foot) metal paneled building (at the west side setback line of the property) to store agricultural equipment such as tractors, skid-loader, plow, cultivators, weed killer machines, hay wagons, etc., upon property located at 10233 West Oakwood Road, zoned A-1 Agricultural District; Tax Key No. 942-0004-000.

- 3. PROPOSAL TO CHANGE THE PUBLIC NOTICES TO PROPERTY OWNERS AND NOTICES TO THE MEDIA WITH REGARD TO ZONING AND LAND DIVISION AND LAND USE MATTERS APPLICATIONS ITEMS PURSUANT TO THE UNIFIED DEVELOPMENT ORDINANCE, METHODS AND FORMATS PROCESS, TO IMPLEMENT A MORE ACCESSIBLE AND EFFICIENT PROCESS-FORMAT RECOMMENDATIONS.
- 4. PARKLAND ACQUISITION STUDY INPUT SESSION.

E. Adjournment

*Supporting documentation and details of these agenda items are available at City hall during normal business hours.

[Note: Upon reasonable notice, efforts will be made to accommodate the needs of disabled individuals through appropriate aids and services. For additional information, contact the City Clerk's office at (414) 425-7500.]

REMINDERS:

Next Regular Plan Commission Meeting: August 5, 2021

^{**}Notice is given that a majority of the Common Council may attend this meeting to gather information about an agenda item over which they have decision-making responsibility. This may constitute a meeting of the Common Council per *State ex rel. Badke v. Greendale Village Board*, even though the Common Council will not take formal action at this meeting.

City of Franklin Plan Commission Meeting July 8, 2021 Minutes

unapproved

A. Call to Order and Roll Call

Mayor Steve Olson called the July 8, 2021, regular Plan Commission meeting to order at 7:00 p.m. in the Council Chambers at Franklin City Hall, 9229 West Loomis Road, Franklin, Wisconsin.

Present were Mayor Steve Olson, Commissioners Patricia Hogan and Kevin Haley, City Engineer Glen Morrow and Alderman Mark Dandrea. Commissioners Adam Burckhardt and Patrick Leon were absent. Also present were City Attorney Jesse Wesolowski, Planning Manager Heath Eddy and Principal Planner Régulo Martínez-Montilva.

B. Approval of Minutes

1. Regular Meeting of June 17, 2021

Alderman Dandrea moved and Commissioner Hogan seconded approval of the June 17, 2021 regular meeting minutes. On voice vote, all voted 'aye'. Motion carried (4-0-2).

C. Public Hearing Business Matters

JAMES A. ROGOSIENSKI AND SANDRA D. ROGOSIENSKI SINGLE-FAMILY RESIDENCE DETACHED GARAGE EXPANSION [recommendation to Board of Zoning and Building Appeals]. Application by James A. Rogosienski and Sandra D. Rogosienski for an Area Exception from Section 15-3.0801C.1. of the Unified Development Ordinance to allow for an 864 square foot accessory structure, exceeding the 720 square feet maximum size by 20%, for property located at 3800 West Acre Avenue [an existing dwelling totaling 1100 square feet and two existing detached accessory buildings are currently on the property, the first building is a detached 24 foot by 24 foot frame garage totaling 576 square feet and the second building is a detached 12 foot by 20 foot frame accessory building totaling 240 square feet-proposal is to remove the 12 foot by 20 foot accessory building to provide clearance to expand the existing 24 foot by 24 foot garage to 24 feet by 36 feet for a total of 864

Principal Planner Régulo Martínez-Montilva presented the request by James A. Rogosienski and Sandra D. Rogosienski for an Area Exception from Section 15-3.0801C.1. of the Unified Development Ordinance to allow for an 864 square foot accessory structure, exceeding the 720 square feet maximum size by 20%, for property located at 3800 West Acre Avenue [an existing dwelling totaling 1100 square feet and two existing detached accessory buildings are currently on the property, the first building is a detached 24 foot by 24 foot frame garage totaling 576 square feet and the second building is a detached 12 foot by 20 foot frame accessory building totaling 240 square feet-proposal is to remove the 12 foot by 20 foot accessory building to provide clearance to expand the existing 24 foot by 24 foot garage to 24 feet by 36 feet for a total of 864 square feet], property zoned R-3 Suburban/Estate Single-Family Residence District; Tax Key No. 833-0065-000.

The Official Notice of Public hearing was read in to the record by Planning Manager Heath Eddy and the Public Hearing was opened at 7:03 p.m. and closed at 7:03 p.m.

Alderman Dandrea moved and Commissioner Haley seconded a motion to recommend approval of an application for an Area Exception to allow for an 864 square foot accessory structure [application requests an

square feet], property zoned R-3 Suburban/Estate Single-Family Residence District; Tax Key No. 833-0065-000. Area Exception from Section 15-3.0801c.1. of the Unified Development Ordinance to exceed the 720 square feet maximum size by 20%] [an existing dwelling totaling 1100 square feet and two existing detached accessory buildings are currently on the property, the first building is a detached 24 foot by 24 foot frame garage totaling 576 square feet and the second building is a detached 12 foot by 20 foot frame accessory building totaling 240 square feet-proposal is to remove the 12 foot by 20 foot accessory building to provide clearance to expand the existing 24 foot by 24 foot garage to 24 feet by 36 feet for a total of 864 square feet], for property located at 3800 West Acre Avenue. On voice vote, all voted 'aye'. Motion carried (4-0-2).

D. Business Matters

1. DETACHED ACCESSORY BUILDING ADDITION TO A CHILD CARE CENTER. Site Plan

Amendment application by Christopher W. Colton, President of Ingenious Inc., for the addition of an approximately 880 square foot (40 feet by 22 feet) detached accessory building to Ingenious Inc, a child care facility (proposed building would be located east of the existing parking lot and would be used for storage), property zoned B-3 Community Business District, located at 7260 South 76th Street; Tax Key No. 756-9993-011.

Principal Planner Régulo Martínez-Montilva presented a request by Christopher W. Colton, President of Ingenious Inc., for the addition of an approximately 880 square foot (40 feet by 22 feet) detached accessory building to Ingenious Inc, a child care facility (proposed building would be located east of the existing parking lot and would be used for storage), property zoned B-3 Community Business District, located at 7260 South 76th Street; Tax Key No. 756-9993-011.

Alderman Dandrea moved and Commissioner Hogan seconded a motion to adopt a Resolution amending the Site Plan for property located at 7260 South 76th Street to allow for a detached accessory building addition to Ingenious Inc., a child care facility (tax key no. 756-9993-011). On voice vote, all voted 'aye'. Motion carried (4-0-2).

2. BEAR DEVELOPMENT, LLC RECONFIGURATION OF THREE LOTS FOR POTENTIAL FUTURE CONDOMINIUM DEVELOPMENT.

Certified Survey Map application by Stephen R. Mills, President of Bear Development, LLC (Boomtown, LLC, property owner), to reconfigure 3 properties (Tax Key No. 891-9993-000, 8.58 acres, 12000 West Loomis Road, with access to Ryan Road; Tax Key No. 891-9996-000, 6.68 acres, generally between 12000 and 12204 West Loomis Road and Tax Key No. 891-9997-000, 3.54 acres, 12204 West Loomis Road) to create 2 lots as follows: Lot 1 with 15.06 acres north of Loomis Road and access

Principal Planner Régulo Martínez-Montilva presented a request by Stephen R. Mills, President of Bear Development, LLC (Boomtown, LLC, property owner), to reconfigure 3 properties (Tax Key No. 891-9993-000, 8.58 acres, 12000 West Loomis Road, with access to Ryan Road; Tax Key No. 891-9996-000, 6.68 acres, generally between 12000 and 12204 West Loomis Road and Tax Key No. 891-9997-000, 3.54 acres, 12204 West Loomis Road) to create 2 lots as follows: Lot 1 with 15.06 acres north of Loomis Road and access to Ryan Road, and Lot 2 with 0.91 acres south of Loomis Road and access to West Loomis Court [a Concept Review was presented before the Common Council on April 5, 2021, for the "Ryan Road Duplexes", a two-family residential condominium development, with 26 units in 13 two-family attached dwellings on the area designated as Lot 1 in this Certified Survey Map]; properties located at 12000 West Loomis Road and 12204 West Loomis Road, zoned R-8 to Ryan Road, and Lot 2 with 0.91 acres south of Loomis Road and access to West Loomis Court [a Concept Review was presented before the Common Council on April 5, 2021, for the "Ryan Road Duplexes", a two-family residential condominium development, with 26 units in 13 two-family attached dwellings on the area designated as Lot 1 in this Certified Survey Map]; properties located at 12000 West Loomis Road and 12204 West Loomis Road, zoned R-8 Multiple-Family Residence District and C-1 Conservancy District.

3. SIGN CODE INTERIM AMENDMENTS, CITY-WIDE (REVIEW OF STAFF'S PROPOSALS FOR MINOR AMENDMENTS TO CHAPTER 210 OF THE MUNICIPAL CODE).

Adjournment

Multiple-Family Residence District and C-1 Conservancy District.

Alderman Dandrea moved and Commissioner Hogan seconded a motion to recommend approval of a Resolution conditionally approving a 2 lot Certified Survey Map, being a part of the Southwest 1/4 and Northwest 1/4 of the Northwest 1/4 of Section 30, Township 5 North, Range 21 East, City of Franklin, Milwaukee County, Wisconsin (at 12000 West Loomis Road and 12204 West Loomis Road), subject to the additional language provided by the City Attorney relative to the recording. On voice vote, all voted 'aye'; motion carried (4-0-2).

Planning Manager Heath Eddy presented the sign code interim amendments, review of staff's proposals for minor amendments to chapter 210 of the municipal code.

Commissioner Haley moved and Commissioner Hogan seconded a motion to recommend to the Common Council the changes outlined in the staff memo and the ordinance attached to Common Council. On voice vote, all voted 'aye'; motion carried (4-0-2).

Commissioner Hogan moved and Alderman Dandrea seconded to adjourn the Plan Commission meeting of July 8, 2021 at 7:26 p.m. On voice vote, all voted 'aye'; motion carried. (4-0-2).



REPORT TO THE PLAN COMMISSION AND COMMUNITY DEVELOPMENT AUTHORITY (CDA)

Meeting of July 22, 2021

Certified Survey Map

RECOMMENDATION: City Development Staff recommends approval of this Certified Survey Map (CSM) application submitted by MLG Development, Inc, subject to the conditions set forth in the draft resolution.

Project Name: MLG Development Certified Survey Map

Project Location: Unassigned address, Tax Key Number 930-1004-000.

Approximately 300 feet east of the intersection of 52nd

Street and Oakwood Park Drive.

Property Owner:MLG Development, Inc.Applicant:MLG Development, Inc.

Agent: Joe Bukovich, MLG Capital

Current Zoning: Planned Development District #18, Franklin Business Park

2025 Comprehensive Plan: Commercial

Applicant's Action Requested: Recommendation of approval for this Certified Survey Map

Planner: Régulo Martínez-Montilva, Principal Planner

INTRODUCTION

Certified Survey Map (CSM) application to divide Lot 2 of CSM No. 8546 into 2 new lots. The existing property has an area of approximately 7.66 acres and it is located in the Franklin Business Park (PDD No. 18), east of the intersection of West Oakwood Park Drive and South 52nd Street. The proposed Lot 1 would have an area of 2.63 acres and the new Lot 2 5.02 acres, the common lot line between the proposed lots would run along the existing 12-foot elevation change. According to the applicant, the purpose of this CSM is to sell Lot 1 to a third-party buyer who will develop this portion of the property.

PROJECT DESCRIPTION AND ANALYSIS

Proposed lots 1 and 2 meet the minimum lot area requirement of 1 acre in the Planned Development District #18. Both lots would have access to W. Oakwood Park Drive, so no right-of-way dedication is required for this CSM. The subject property is currently served by city water and sewer.

Natural resources

Per Natural Resource Protection Plan dated May 20, 2021, natural resources are present on site, specifically steep slopes, mature woodlands, four wetlands and a waterway. Most of these natural resources are located on lot 2, specifically wetlands W-1, W-2 and W-4. However, these

wetlands have been deemed exempt from state wetlands regulations by the Department of Natural Resources (DNR), see Artificial Wetland Determination attached to this packet. The applicant is waiting for the jurisdictional determination from U.S. Army Corps of Engineers as of writing of this staff report. If these wetlands are deemed to be non-federal, natural resources protections standards of the Unified Development Ordinance (UDO) would not apply. The applicant shall submit the jurisdictional determination to the city before development of lots 1 and 2 (condition #6), any wetland deemed to be federal would be subject to natural resource protection standards.

Natural resources, such as shore buffers and mature woodlands would be protected by a conservation as depicted in sheet 3 of the CSM. This conservation easement does not include steep slopes, note that steep slopes could be impacted up to 40% for nonresidential development.

Landscape bufferyard to the south

Pursuant to UDO Section 15-5.0301.D, bufferyards are required to separate different zoning districts, this requirement applies to the south property line abutting properties zoned R-2 Estate Single-Family Residence District. A 30-foot bufferyard along the south property line is depicted in sheet 1 of the CSM. A landscape bufferyard easement is required to recorded concurrently with the CSM (condition #8).

RECOMMENDATION

Staff recommends approval of this Certified Survey Map subject to the conditions set forth in the draft resolution.

Given this property is located in the Franklin Business Park (Planned Development District #18), this Certified Survey Map (CSM) is subject to Plan Commission and Community Development Authority (CDA) recommendation, the Common Council is the approving authority for CSM applications.

RESOLUTION NO. 2021-

A RESOLUTION CONDITIONALLY APPROVING A 2 LOT CERTIFIED SURVEY MAP, BEING A REDIVISION OF LOT 2 OF CERTIFIED SURVEY MAP NO. 8546 BEING A REDIVISION OF OUTLOT 1, BLOCK 11 OF THE PLAT OF FRANKLIN BUSINESS PARK ADDITION NO. 1 AND BEING PART OF THE SOUTHWEST QUARTER (SW 1/4) AND SOUTHEAST QUARTER (SE 1/4) OF THE SOUTHEAST QUARTER (SE 1/4) OF SECTION 26, TOWN 5 NORTH, RANGE 21 EAST, CITY OF FRANKLIN, MILWAUKEE COUNTY, WISCONSIN (MLG DEVELOPMENT, INC.)

(GENERALLY EAST OF THE INTERSECTION OF WEST OAKWOOD PARK DRIVE AND SOUTH 52ND STREET IN THE CITY OF FRANKLIN BUSINESS PARK)

WHEREAS, the City of Franklin, Wisconsin, having received an application for approval of a certified survey map, such map being a redivision of Lot 2 of Certified Survey Map No. 8546 being a redivision of Outlot 1, Block 11 of the Plat of Franklin Business Park Addition No. 1 and being part of the Southwest Quarter (SW 1/4) and Southeast Quarter (SE 1/4) of the Southeast Quarter (SE 1/4) of Section 26, Town 5 North, Range 21 East, City of Franklin, Milwaukee County, Wisconsin, more specifically, of the property generally located east of the intersection of West Oakwood Park Drive and South 52nd Street in the City of Franklin Business Park (Planned Development District No. 18), bearing Tax Key No. 930-1004-000, MLG Development, Inc., applicant; said certified survey map having been reviewed by the City Plan Commission and the Community Development Authority and the Plan Commission and the Community Development Authority having recommended approval thereof pursuant to certain conditions; and

WHEREAS, the Common Council having reviewed such application and Plan Commission and Community Development Authority recommendation and the Common Council having determined that such proposed certified survey map is appropriate for approval pursuant to law upon certain conditions.

NOW, THEREFORE, BE IT RESOLVED, by the Mayor and Common Council of the City of Franklin, Wisconsin, that the Certified Survey Map submitted by MLG Development, Inc., as described above, be and the same is hereby approved, subject to the following conditions:

- 1. That any and all objections made and corrections required by the City of Franklin, by Milwaukee County, and by any and all reviewing agencies, shall be satisfied and made by the applicant, prior to recording.
- 2. That all land development and building construction permitted or resulting under this Resolution shall be subject to impact fees imposed pursuant to §92-9 of the Municipal

MLG DEVELOPMENT, INC. – CERTIFIED SURVEY MAP RESOLUTION NO. 2021-_____Page 2

Code or development fees imposed pursuant to §15-5.0110 of the Unified Development Ordinance, both such provisions being applicable to the development and building permitted or resulting hereunder as it occurs from time to time, as such Code and Ordinance provisions may be amended from time to time.

- 3. Each and any easement shown on the Certified Survey Map shall be the subject of separate written grant of easement instrument, in such form as provided within the City of Franklin Design Standards and Construction Specifications and such form and content as may otherwise be reasonably required by the City Engineer or designee to further and secure the purpose of the easement, and all being subject to the approval of the Common Council, prior to the recording of the Certified Survey Map.
- 4. MLG Development, Inc., successors and assigns and any developer of the 2 lot certified survey map project shall pay to the City of Franklin the amount of all development compliance, inspection and review fees incurred by the City of Franklin, including fees of consults to the City of Franklin, for the 2 lot certified survey map project, within 30 days of invoice for same. Any violation of this provision shall be a violation of the Unified Development Ordinance, and subject to §15-9.0502 thereof and §1-19 of the Municipal Code, the general penalties and remedies provisions, as amended from time to time.
- 5. The approval granted hereunder is conditional upon MLG Development, Inc., and the 2 lot certified survey map project for the property generally located east of the intersection of West Oakwood Park Drive and South 52nd Street: (i) being in compliance with all applicable governmental laws, statutes, rules, codes, orders and ordinances; and (ii) obtaining all other governmental approvals, permits, licenses and the like, required for and applicable to the project to be developed and as presented for this approval.
- 6. The applicant must submit the U.S. Army Corps of Engineers jurisdictional determination to the Department of City Development when available or prior to any site plan approval for lots 1 and 2. If any wetland is deemed as a federal wetland, such wetland with associated buffer and setback must be protected by a conservation easement prior to any land disturbance activity.
- 7. The Conservation Easement is subject to review by City staff, and approval by the Common Council, this easement must be recorded with the Milwaukee County Register of Deeds Office concurrently with recording of the Certified Survey Map.

MLG DEVELOPMENT, INC. – CERTIFIED SURVEY MAP
RESOLUTION NO. 2021-
Page 3

- 8. The applicant must submit a landscape bufferyard easement for City staff review, Common Council approval, and recording with the Milwaukee County Register of Deeds Office concurrently with recording of the Certified Survey Map.
- 9. The applicant must revise the second note in sheet 2 of the Certified Survey Map, "COA" should be replaced with "CDA".
- 10. The technical corrections noted by the Engineering Department in memorandum dated June 21, 2021, and Milwaukee County Register of Deeds in letter dated June 14, 2021, must be addressed prior to recording of this Certified Survey Map.

BE IT FURTHER RESOLVED, that the Certified Survey Map, certified by owner, MLG Development, Inc., be and the same is hereby rejected without final approval and without any further action of the Common Council, if any one, or more than one of the above conditions is or are not met and satisfied within 180 days from the date of adoption of this Resolution.

BE IT FINALLY RESOLVED, that upon the satisfaction of the above conditions within 180 days of the date of adoption of this Resolution, same constituting final approval, and pursuant to all applicable statutes and ordinances and lawful requirements and

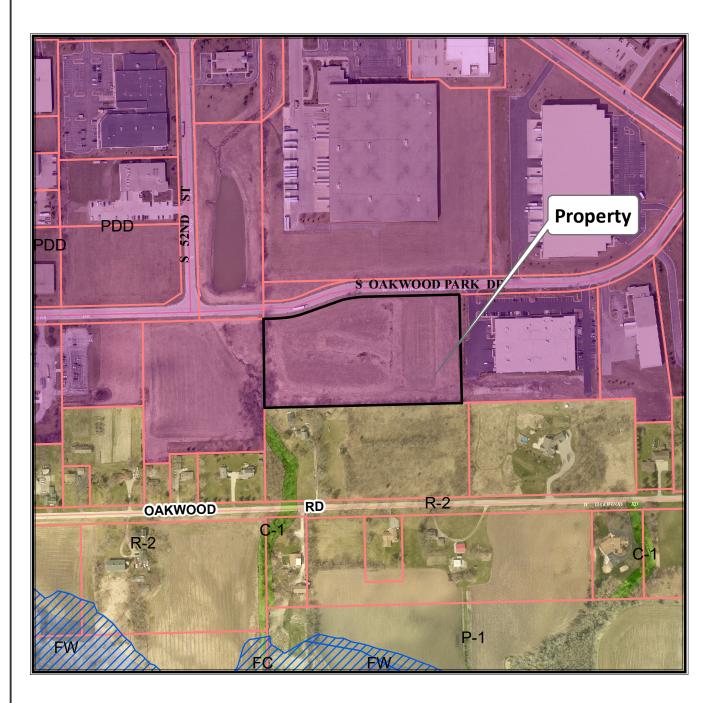
procedures for the recording of a certified survey map, the City Clerk is hereby directed to obtain the recording of the Certified Survey Map, certified by owner, MLG Development, Inc., with the Office of the Register of Deeds for Milwaukee County.

Introduced at a regular meeting of the Common Council of the City of Franklin this

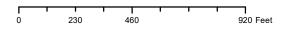
day	_	, 20)21.
		ed at a regular m	eeting of the Common Council of the City of, 2021.
			APPROVED:
ATTEST:			Stephen R. Olson, Mayor
Sandra L. W	esolowski, Ci	ty Clerk	
AYES	NOES	ABSENT	



TKN: 930 1004 000



Planning Department (414) 425-4024

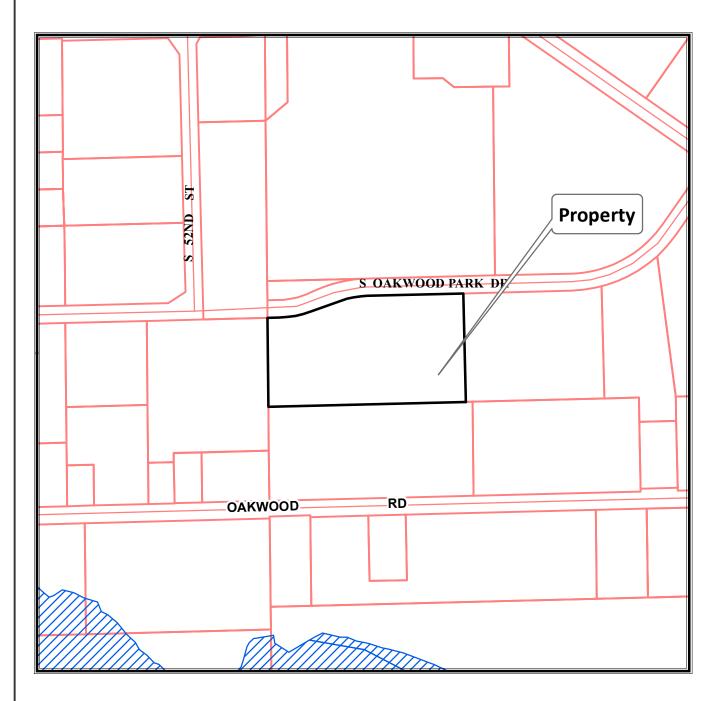


NORTH 2021 Aerial Photo

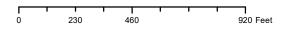
This map shows the approximate relative location of property boundaries but was not prepared by a professional land surveyor. This map is provided for informational purposes only and may not be sufficient or appropriate for legal, engineering, or surveying purposes.







Planning Department (414) 425-4024



NORTH 2021 Aerial Photo

This map shows the approximate relative location of property boundaries but was not prepared by a professional land surveyor. This map is provided for informational purposes only and may not be sufficient or appropriate for legal, engineering, or surveying purposes.

MEMORANDUM

Date:

June 22, 2021

To:

Joseph A. Bukovich. MLG Development, Inc.

From:

Régulo Martínez-Montilva, Principal Planner

City of Franklin, Department of City Development

RE:

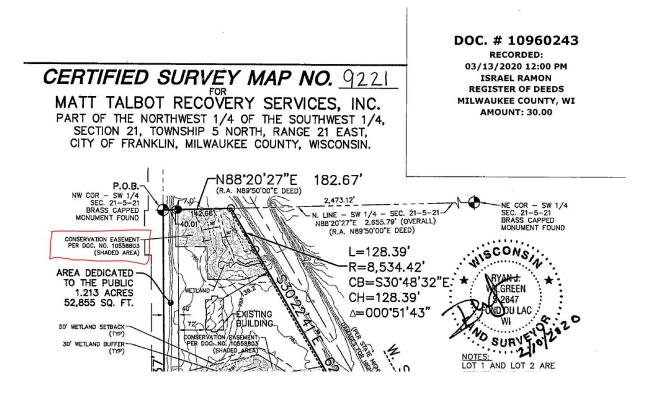
Review comments for Certified Survey Map application,

Tax Key No. 930-1004-000 (Lot 2 of CSM 8546)

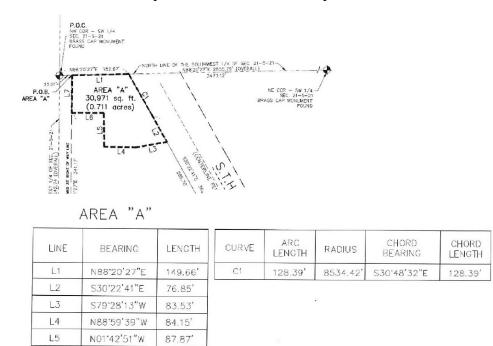
Below are comments and recommendations for the Certified Survey Map (CSM) application submitted by MLG Development, Inc. on June 9, 2021.

Department of City Development comments

1. Conservation easement delineated on the CSM. The location of conservation easements shall be graphically indicated and clearly delineated and dimensioned on the face of the Certified Survey Map. The location and extent of conservation easements should be directly related to the Natural Resource Protection Plan per Unified Development Ordinance (UDO) Section 15-7.0702.P. All protected natural resources on the proposed lots must be made part of a conservation easement, specifically the 75-foot shore buffer, mature woodlands and steep slopes (excluding man-made steep slopes). This boundary must be shown on the CSM, see example below:



2. Conservation easement document to be recorded separately. Per the UDO section noted above, in addition to graphic delineation of conservation easement areas, a conservation easement document must be filed with the Certified Survey Map or submitted for review as a condition of approval. Attached is the city's conservation easement template. A graphic detail and table of the conservation easement area is required as exhibit, see example below:



3. **Landscape bufferyard.** Pursuant to UDO Section 15-5.0301.D, bufferyards are required to separate different zoning districts, this requirement applies to the south property line abutting properties zoned R-2 Estate Single-Family Residence District. Given the presence of natural resources such as shore buffer, mature woodlands and steep slopes along the south property line. Staff suggests to include the 30-foot landscape bufferyard into the conservation easement indicated above (comments #1 and #2).

L6

L7

S89"28'33"W

N00'31'27"W

84.43

98.97

- 4. Please add a note to the CSM stating that wetlands W-1, W-2, W-3 and W-4 have been deemed exempt from state wetlands regulations.
- 5. Please submit a copy of the U.S. Army Corps of Engineers jurisdictional determination when available. Note that any wetland subject to federal regulations would be also subject to local natural resource protection standards set forth in the UDO Part 4 "Natural Resource Protection", including the conservation easement requirement.
- 6. Please revise the zoning information for Lot 2, it should be PDD-18 instead of "BLK-11".
- 7. Per the Declaration of Protective Covenants for Franklin Business Park section 21 Right to Re-Subdivide, a re-subdivision shall not be permitted without prior approval by the Association and the CDA. Has this CSM received approval from the Association Review Board?
- 8. Please add middle name initial to the Mayor's name, it should read Stephen R. Olson.

Engineering Department comments

9. See separate letter.

Note: Engineering comment #3 does not apply to exempt wetlands.

Milwaukee County Register of Deeds comments

10. See separate letter.

Fire Department comments

11. No comments

Inspection Services Department comments

12. Inspection Services has no comments on the proposal at this time.

Police Department comments

13. The PD has no comment regarding this request.

Franklin Business Park Project Summary for Proposed CSM Dividing Lot 2 CSM 8546

General Summary

MLG Capital is proposing to divide Lot 2 of CSM 8546, located on the south side of W. Oakwood Park Drive in the Franklin Business Park, in order to sell a portion of the property to a third-party buyer who will construct a building to house a new business in Franklin. Lot 2 is proposed to be divided into two new parcels containing 2.63 acres and 5.03 acres which coincide with the two previously graded and relatively flat areas that are separated by a 12-foot elevation change. The property will be served by municipal sanitary sewer and water and the entire property was previously rough graded during development of the Franklin Business Park.

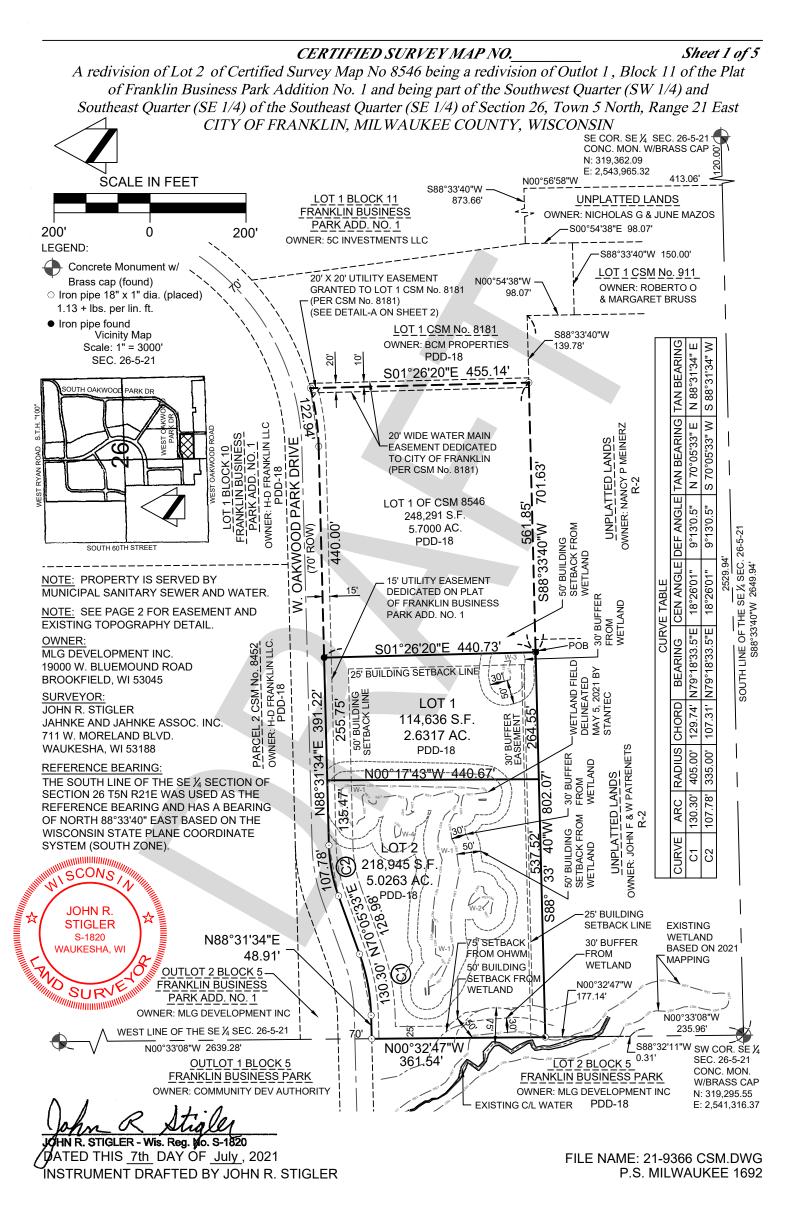
Natural Resources Protection Plan

Stantec investigated the property for steep slopes, woodlands and forests, lakes and ponds, streams, shore buffers, floodplain and wetlands and prepared a Natural Resources Protection Plan report dated May 20, 2021 for the property. The report identifies the following environmentally sensitive areas:

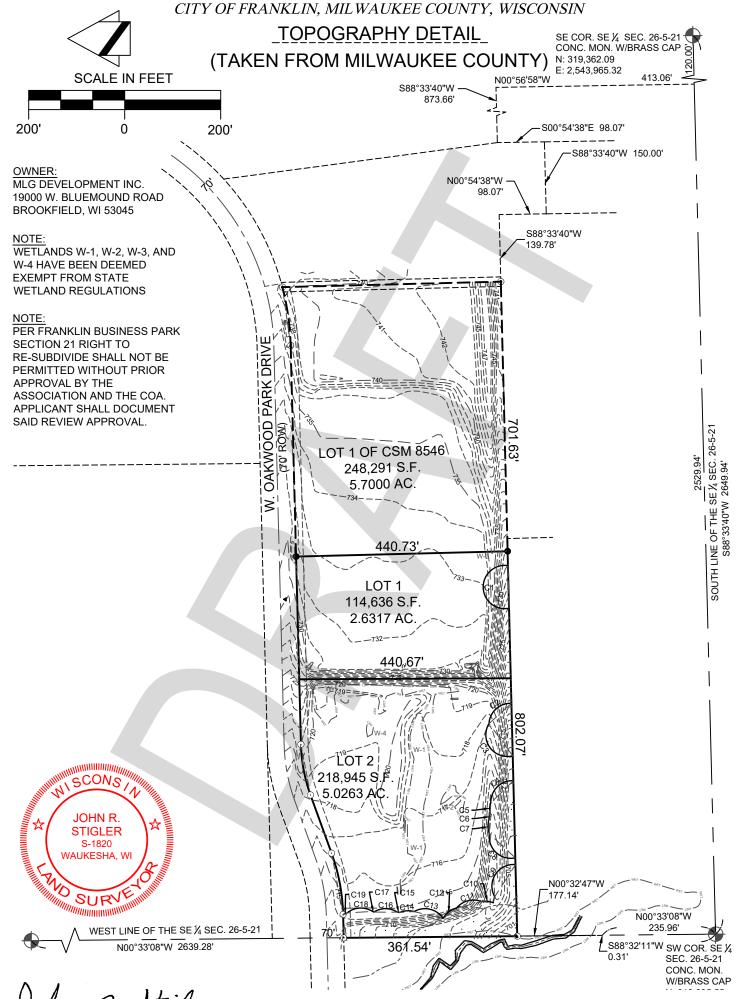
- 1. Slopes greater than 10% are located in the swale along the western and southern property boundaries, the area between the two proposed lots and along the berm on the eastern edge of the property.
- 2. Mature woodland areas were identified along the western and southern perimeter of the property. The canopy trees in this woodland averaged approximately 13"-15" in diameter at breast height.
- 3. Four wetland communities and their associated buffers and setbacks were delineated within the property. The wetland delineation information is contained in Stantec's Assured Wetland Delineation Report dated May 18, 2021.
- 4. A waterway was identified immediately adjacent to the western property line.

Wetlands

The NRPP and wetland delineation reports both state that the four delineated wetlands were most likely created by prior grading activities and the wetlands qualified for a WI DNR artificial wetland exemption and are likely not to be regulated by the USACE. The Owner has applied for a USACE jurisdictional determination. If a non-jurisdictional determination is received, the delineated wetland areas and associated buffers will no longer be regulated or required to be protected.



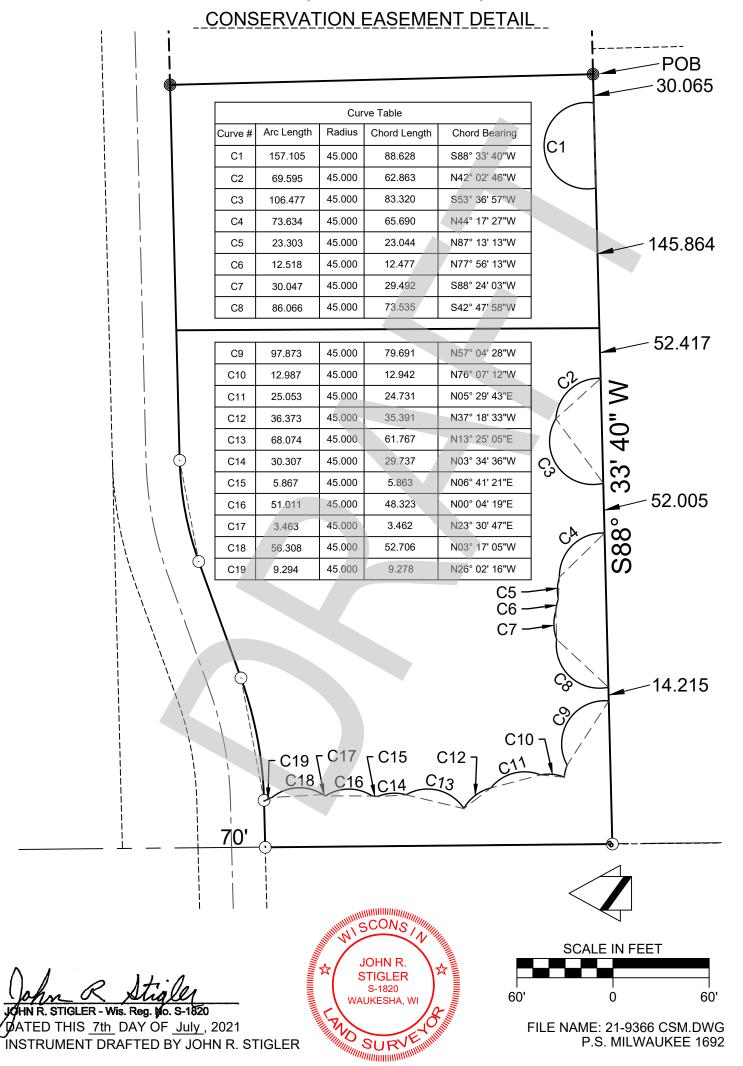
A redivision of Lot 2 of Certified Survey Map No 8546 being a redivision of Outlot 1, Block 11 of the Plat of Franklin Business Park Addition No. 1 and being part of the Southwest Quarter (SW 1/4) and Southeast Quarter (SE 1/4) of the Southeast Quarter (SE 1/4) of Section 26, Town 5 North, Range 21 East



CERTIFIED SURVEY MAP NO.

Sheet 3 of 5

A redivision of Lot 2 of Certified Survey Map No 8546 being a redivision of Outlot 1, Block 11 of the Plat of Franklin Business Park Addition No. 1 and being part of the Southwest Quarter (SW 1/4) and Southeast Quarter (SE 1/4) of the Southeast Quarter (SE 1/4) of Section 26, Town 5 North, Range 21 East CITY OF FRANKLIN, MILWAUKEE COUNTY, WISCONSIN



CERTIFIED SURVEY MAP NO.	Sheet 4 of 5

A redivision of Lot 2 of Certified Survey Map No 8546 being a redivision of Outlot 1, Block 11 of the Plat of Franklin Business Park Addition No. 1 and being part of the Southwest Quarter (SW 1/4) and Southeast Quarter (SE 1/4) of Section 26, Town 5 North, Range 21 East CITY OF FRANKLIN, MILWAUKEE COUNTY, WISCONSIN

SURVEYOR'S CERTIFICATE:

I, John R. Stigler, registered land surveyor, being duly sworn on oath, hereby depose and say that I have surveyed and mapped the following land bounded and described as follows: Outlot 1 of Certified Survey Map No. 8181 recorded on Reel 7181 as Document No. 9784108 and Map No. 8546 being a redivision of Outlot 1, Block 11 of the Plat of Franklin Business Park Addition No. 1 being part of the Southwest Quarter (SW 1/4) and Southeast Quarter (SE 1/4) of the Southeast Quarter (SE 1/4) of Section 26, Town 5 North, Range 21 East and further described as; Commencing at the Southeast corner of the Southeast Quarter (SE 1/4) of Section 26 being marked by a concrete monument with brass cap; thence South 88°33'40" West along the South line of said Southeast Quarter (SE 1/4) 120.00 feet; thence North 00°56'58" West along a line of Lot 1, Block 11 of said Plat of Franklin Business Park Addition No. 1, 413.06 feet; thence South 88°33'40" West along the South line of said Lot 1, Block 11, 873.66 feet to the East line of Lot 1 of Certified Survey Map No. 8181; thence South 00°54'38" East along said East line 98.07 feet; thence South 88°33'40" West along the South line of Certified Survey Map No. 8181, 150.00 feet; thence North 00°54'38" West 98.07 feet along the South line of said Map No. 8181; thence South 88°33'40" West along said South line 701.63 feet to the place of beginning of the lands hereinafter described; thence continuing South 88°33'40" West 802.07 feet along the South line of Lot 2 of Certified Survey Map No. 8546 to the West line of the Southeast Quarter (SE 1/4) of Section 26, Town 5 North, Range 21 East; thence North 00°32'47" West 361.54 feet to the South right-of-way line of West Oakwood Park Drive; thence North 88°31'34" East along said South right-of-way line 48.91 feet; thence easterly 130.30 feet along said arc of a curve of radius 405.00 feet; curve center lies to the North, chord bears North 79°18'33.5" East 129.74 feet; thence North 70°05'33" East 128.98 feet; thence easterly 107.78 feet along the arc of a curve, curve center lies to the South, chord bear North 79°18'33.5" East 107.31 feet; thence North 88°31'34" East 391.22 feet; thence South 01°26'20" East 440.73 feet to the place of beginning.

Containing a net area of 333,581 square feet or 7.6579 acres of land.

I further certify that I have made such survey, land division and map by the direction of the owners of said land; that such map is a correct representation of the exterior boundaries of the land surveyed and map thereof made; and that I fully complied with the provisions of Chapter 236 of the Wisconsin State Statutes pertaining to Certified Survey Maps (Section 236.34) and the unified development ordinance – division 15, of the City of Franklin in surveying, dividing and mapping the same.

JOHN R. STIGLER S-1820 WAUKESHA, WI

JOHN R. STIGLER - Wis. Reg. No. S-1820
Dated this 7th day of July, 2021

STATE OF WISCONSIN) ss WAUKESHA COUNTY)

The above certificate subscribed and sworn to me this day of , 2021.

My commission expires July 5, 2023.

PETER A. MUEHL – NOTARY PUBLIC

OWNER: MLG DEVELOPMENT, INC.

Franklin Business Park Addition No. 1 a Southeast Quarter (SE 1/4) of the Southeast Quarter	Sheet 5 of 5 of 8546 being a redivision of Outlot 1, Block 11 of the Plat of and being part of the Southwest Quarter (SW 1/4) and arter (SE 1/4) of Section 26, Town 5 North, Range 21 East LWAUKEE COUNTY, WISCONSIN
· · · · · · · · · · · · · · · · · · ·	on duly organized and existing under and by virtue of the that said corporation caused the land described on this map to on this map.
MLG DEVELOPMENT, INC., does furthe submitted to the following for approval or objection	er certify that this map is required by S.236.10 or 236.12 to be on: City of Franklin.
WITNESS the hand and seal of MLG DEV by, its Vice President Treasurer, this day of, 202	VELOPMENT, INC., has caused these presents to be signed ent, and countersigned by, its 1.
	MLG DEVELOPMENT, INC.
	- VICE PRESIDENT
	- TREASURER
STATE OF WISCONSIN) ss MILWAUKEE COUNTY)	
	, Treasurer, of the above o executed the foregoing instrument, and to me known to be on and acknowledged that they executed the foregoing
	Notary PublicState of Wisconsin My commission expires
COMMON COUNCIL APPROVAL APPROVED by the Common Council of the	he City of Franklin on this day of, 2021.
	STEPHEN R. OLSON - MAYOR
	SANDRA L. WESOLOWSKI – CITY CLERK
JOHN R. STIGLER - Wis. Reg. No. S-1820 Dated this 7th day of July, 2021	JOHN R. STIGLER

This instrument was drafted by John R. Stigler

OWNER: MLG DEVELOPMENT, INC.

P.S. Milwaukee 1692



Natural Resource Protection Plan

MLG Development
Franklin Parcel
City of Franklin, Milwaukee
County, Wisconsin
Stantec Project #: 193708336
Lead Investigator: Sarah

Majerus

Prepared for: Joe A. Bukovich MLG Development 19000 W Bluemound Road Brookfield, WI 53045

Prepared by: Stantec Consulting Services Inc. 12075 Corporate Parkway, Suite 200 Mequon, Wisconsin 53092 Phone: (414) 218-4450

Fax: (262) 241-4901

MLG Development TABLE OF CONTENTS May 20, 2021

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MLG Development INTRODUCTION May 20, 2021

1.0 INTRODUCTION

Stantec Consulting Services Inc. (Stantec) performed an investigation of natural resources per the City of Franklin's Unified Development Ordinance (UDO) for an approximately 7.66-acre parcel (the "Property") on behalf of MLG Development (the "Client"). The Property is located in Section 26, Township 15 North, Range 21 East, Cityof Franklin, Milwaukee County, Wisconsin. Specifically, the Property is located south of W. Oakwood Park Drive within the Franklin Industrial Park (Figure A).

The purpose and objective of the investigation was to: 1) determine the type, location, and extent of natural resources within the Property; and 2) delineated the boundaries of each natural resource type present. Field work was completed by Sarah Majerus and Michaela Zuelke of Stantec on May 5, 2021. Sarah Majerus is an assured delineator qualified via the Wisconsin Department of Natural Resources (WDNR) Wetland Delineation Assurance Program (see Appendix A in Stantec's Wetland Delineation Report for Delineator Qualifications). Four wetland communities and an area of mature woodland were identified within the Property.

The wetlands identified in this report may be subject to federal regulation under the jurisdiction of the U.S. Army Corps of Engineers (USACE), state regulation under the jurisdiction of the Wisconsin Department of Natural Resources (WDNR), and local jurisdiction under the City of Franklin. The remaining natural resources are subject to the City of Franklin's UDO. Stantec recommends Stantec's wetland delineation report (provided as a separate report) be submitted to City planning staff, the WDNR, and USACE for final jurisdictional review and concurrence.



1.1

MLG Development METHODS May 17, 2021

2.0 METHODS

2.1 FEATURE DETERMINATIONS

The following natural resource features were investigated for presence on the Property per Section 15-4.0102 of the UDO: Steep Slopes, Woodlands and Forests, Lakes and Ponds, Streams, Shore Buffers, Floodplain/Floodway, Wetlands and Shoreland Wetlands, Wetland Buffers, and Wetland Setbacks.

2.2 STEEP SLOPES

Steep slopes as defined in the UDO are greater than or equal to 10 percent. The protection standard varies for slopes steeper than 20 percent, and additionally for slopes steeper than 30 percent.

Contours available through the United States Digital Service / Natural Resource Conservation Service (USDS/NRCS) National Elevation Data 30 meter (NED) for Milwaukee County were obtained and slopes were identified using GIS, and calculated from the NED.

2.3 WOODLANDS AND FORESTS

The UDO defines woodlands and forests as either "Mature" or "Young":

Mature: An area or stand of trees whose total combined canopy covers an area of one (1) acre or more and at least fifty (50) percent of which is composed of canopies of trees having a diameter at breast height (DBH) of at least ten (10) inches; or any grove consisting of eight (8) or more individual trees having a DBH of at least twelve (12) inches whose combined canopies cover at least fifty (50) percent of the area encompassed by the grove. However, no trees planted and grown for commercial purposes should be considered a mature woodland.

Young: An area or stand of trees whose total combined canopy covers an area of one-half (0.50) acre or more and at least fifty (50) percent of which is composed of canopies of trees having a diameter at breast height (DBH) of at least three (3) inches. However, no trees planted and grown for commercial purposes shall be considered a young woodland.

Once determined as either young or mature based on the above definitions, the vertical plane of the outer drip-line of the exterior trees defines the edges of the woodland. All tree greater than eight inches in diameter are to marked in the field.

2.4 LAKES AND PONDS

Determinations of navigability and jurisdiction of waterbodies such as lakes or ponds, was beyond the scope of the investigation. However, if observed, waterbodies and/or other connections to off-site wetland or aquatic features that may be under federal or state authoritywere identified.



MLG Development METHODS May 20, 2021

2.5 STREAMS

Determinations of navigability and jurisdiction of waterways such as rivers, streams, and ditches, was beyond the scope of the investigation. However, if observed, waterways and/or other connections to off-site wetland or aquatic features that may be under federal or state authority were identified.

2.6 SHORE BUFFERS

The UDO defines shore buffers as: All of that land area located within seventy-five (75) feet landward of the ordinary high water mark (OHWM) of all ponds, streams, lakes, and navigable waters (asdetermined by the Wisconsin Department of Natural Resources) and parallel to that ordinary high water mark, which is to remain undisturbed as a Natural Resource Feature (including undisturbed natural vegetation). Shore buffers do not include any area of land adjacent to anystream enclosed within a drainage structure, such as a pipe or culvert. The area of shore buffers (in square feet and acres) shall be measured and graphically delineated on the "Natural Resource Protection Plan." A shore buffer is also a setback.

2.7 FLOODPLAIN/FLOODWAY

Floodplain boundaries were identified based on the Federal Emergency Management Agency (FEMA) Flood Hazard Zone Mapping per the Flood Insurance Rate Mapfor the City of Franklin, obtained from FEMA.

2.8 WETLANDS AND SHORELAND WETLANDS

Wetland determinations and delineations on the Property were based on the methods described in Stantec's "Wetland Delineation Report" (dated May 18, 2021). Wetlands identified and delineated on the Property are located primarily within areas mapped with non-hydric soils and appear to have formed in isolated depressions left on site after previous filling and grading activities.

The uppermost wetland boundaries were surveyed with a Global Positioning System (GPS) capable of sub-meter accuracy and mapped using Geographical Information Systems (GIS) software.

2.9 WETLAND BUFFERS

The UDO defines the buffer for wetlands and shoreland wetlands as 30 feet out from the wetland boundary.

2.10 WETLAND SETBACKS

The UDO defines the setbacks for wetlands and shoreland wetlands as 50 feet out from the wetland boundary. This is also defined as 20 feet out from the wetland buffer.



MLG Development METHODS May 20, 2021

3.0 RESULTS

3.1 SITE DESCRIPTION

The Property is comprised of two previously graded and relatively flat lots within the Franklin Industrial Park. The two lots are separated by a steep fill slope which creates a 12-foot elevation change within the middle of the Study Area. The west portion of the Study Area is relatively flat exempt for a linear spoil pile that extends west to east. Several small wetlands have formed in shallow depressions, which appear to have been created as a result of grading activities, throughout this area. The east portion of the Study Area is also relatively flat and consists of recently graded soil material to the east and mown vegetation to the west. One small depressional wetland was observed in the southeast corner. Upland habitat along the perimeter of the Study area consists of mesic riparian woodland along an unnamed waterway located outside the west project boundary and fallow field with scattered trees and shrubs along the south project boundary. Elevations range between approximately 700-742 feet mean sea level (msl) with the lowest part of the Property in the southwest corner and the highest elevation along the eastern Property boundary. Residential properties lie to the south and southwest, and commercial properties are present to the north, west, and east.

3.2 STEEP SLOPES

Areas identified through LiDAR GIS mapping as having slopes greater than ten percent include the swale along the western and southern Property boundaries, a steep grade changed in the central portion of the Property, and the berm located at the eastern edge of the Property. Slopes greater than ten percent on the Property total 0.47-acres. Contours are depicted on Figure B in Appendix A and Figure 5 of Stantec's Wetland Delineation Report.

3.3 WOODLANDS AND FORESTS

Mature, mesic riparian woodland areas were identified along the western and southern perimeter of the Property (Figure B, Appendix A). The canopy trees in this woodland averaged approximately 13-15 inches in diameter at breast height (DBH). The portions of mature woodlands on the Property total 0.94-acres, and the tree canopy is dominated by box elder (Acer negundo, FAC), American basswood (Tilia americana, FACU), and eastern black walnut (Juglans nigra, FACU). Other woody species (smaller than eight-inch diameter at breast height) observed in these woodlands included burr oak (Quercus macrocarpa, FAC), American elm (Ulmus americana, FACW), and downy hawthorn (Crataegus mollis, FAC). Mature trees and the woodland buffer are shown on Figure 2 and representative photographs are included in Appendix B.

3.4 LAKES AND PONDS

There are no lakes or ponds located on the Property.



3.1

MLG Development METHODS May 20, 2021

3.5 STREAMS

No waterways were identified within the Property; however, an unnamed stream (WW-1, Figure B) was identified immediately adjacent to the west Property boundary. WW-1 is an unnamed tributary to the Root River, which is located about 0.5 miles south of the Property. The approximate location of the waterway, as identified by WDNR 24K Hydrography, is depicted on Figure B.

3.6 SHORE BUFFERS

A 75-foot shore buffer was generated based on the DNR 24K Hydrography centerline which aligns with field observations and topographic contours. The shore buffer totals 0.23-acres and is shown on Figure 2 in Appendix B.

3.7 FLOODPLAIN/FLOODWAY

Per the Federal Emergency Management Agency (FEMA) map panel #55079C0226E, there are no areas of mapped floodplain and floodway associated with the unnamed waterway located adjacent to the western Property boundary.

3.8 WETLANDS AND SHORELAND WETLANDS

Four wetland communities were identified and delineated within the Property. Details on the wetlands and how they were delineated may be viewed in Stantec's Assured Wetland Delineation Report. The wetlands delineated by Stantec are summarized in Table 1 below.

Table 1 Summary of Wetlands Identified within the Property

Wetland	Wetland Classification (WWI Type)	Adjacent Surface Waters	Acreage (in Property)
Wetland 1 (W1)	Wet Meadow	Isolated from adjacent surface waters	0.48
Wetland 2 (W2)	Wet Meadow	Isolated from adjacent surface waters	0.03
Wetland 3 (W3)	Wet Meadow	Isolated from adjacent surface waters	0.01
Wetland 4 (W4)	Wet Meadow	Isolated from adjacent surface waters	0.01
		Total Acres	0.53



MLG Development METHODS May 20, 2021

3.9 WETLAND BUFFERS

Wetland buffers are depicted on Figure B, which are 30 feet out from the edges of all delineated wetlands and totals 1.61 acres.

3.10 WETLAND SETBACKS

Wetland setbacks are also depicted on Figure B, which are 20 feet further out from the edges of the wetland buffers. This is an additional 0.93 acres.



3.1

MLG Development CONCLUSION May 20, 2021

4.0 CONCLUSION

Stantec identified and delineated natural resources that must be protected and mitigated per the City of Franklin's UDO on the Property on behalf of MLG Development. This work was completed based on the field work completed by Sarah Majerus and Michaela Zuelke of Stantec on May 5, 2021.

The Property is comprised of previously graded lots within the Franklin Industrial Park. Woodlands are located along the south and west perimeters, with one waterway identified immediately adjacent to the western Property boundary. The Property is approximately 7.66 acres in size and located in Section 26, Township 15 North, Range 21 East, City of Franklin, Milwaukee County, Wisconsin. Specifically, the Property is located south of W. Oakwood Park Drive within the Franklin Industrial Park (Figure A). The purpose and objective of the natural resource investigation was to identify the extent and spatial arrangement of natural resources as defined by the City of Franklin's UDO within the Property.

The following natural resources were identified and delineated on the Property: mature woodland, four wet meadow wetland communities, and their associated wetland buffers and setbacks. One waterway was identified immediately adjacent to the western Property boundary and the associated 75 ft. shore buffer extends onto the southwest corner of the Property. It is likely that the four delineated wetlands may qualify for a WDNR artificial wetland exemption and or not be regulated by the USACE.

Prior to beginning work on the Property or disturbing or altering identified natural resources in any way, Stantec recommends that the owner obtain the necessary permits or other agency regulatory review and concurrence regarding the proposed work to comply with applicable regulations. Stantec can assist with identification and/or assessment of additional regulated resources at your request, to the extent that the work is within our range of expertise.



MLG Development REFERENCES May 20, 2021

5.0 REFERENCES

Federal Emergency Management Agency (FEMA). Flood Insurance Rate Mapping (FIRM) floodplain mapping. City of Franklin, Milwaukee County, WI.

USDS/NRCS – National Cartography & Geospatial Center. National Elevation Data 30 meter (NED), Milwaukee County, WI.

United States Geological Survey (USGS). Wisconsin 7.5 Minute Series (Topographic) Maps. 1:24,000. Reston, VA: United States Department of the Interior, USGS.

WDNR, Division of Water. (2010). [24k hydrography geospatial data layer]. Available online: thp://dnrftp01.wi.gov/geodata/hydro_24k/.



5.1

MLG Development Appendix A - Figures May 20, 2021

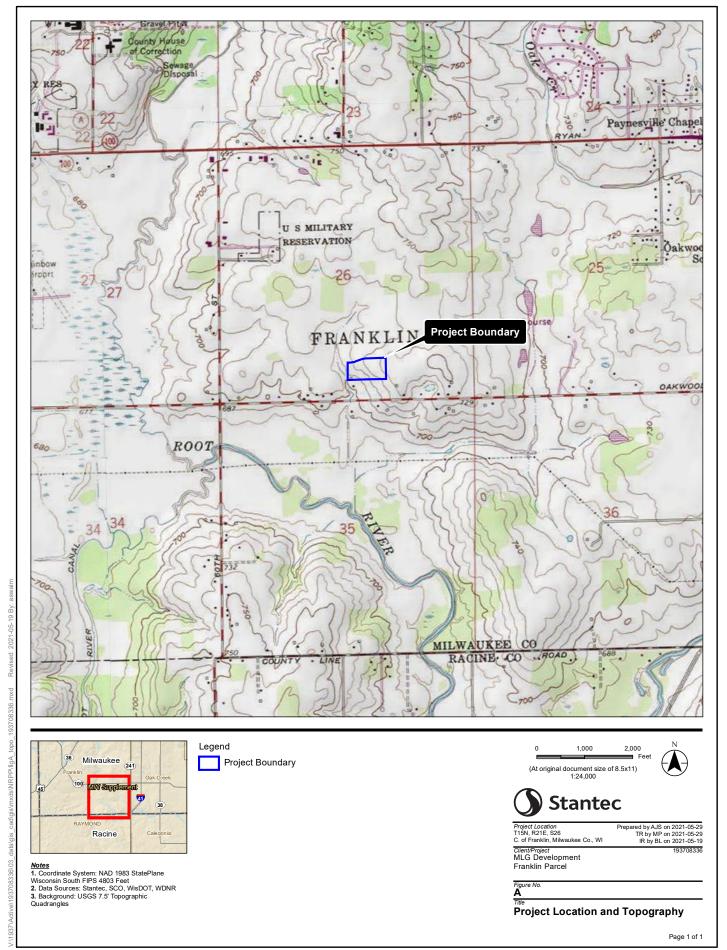
Appendix A - Figures

Figure A. Project Location and Topography

Figure B. Natural Resource Protection Plan



A.1





Notes
1. Coordinate System: NAD 1983 StatePlane
Wisconsin South FIPS 4803 Feet
2. Data Sources: Stantec, Milwaukee Co, SCO, WisDOT, WDNR
3. Orthophotography: NAIP 2018

50ft Wetland Setback

Mature Woodland

Areas of slope equal or greater then 10 percent

2ft Elevation Contour

*No features within data frame

Prepared by AJS on 2021-05-29 TR by MP on 2021-05-29 IR by BL on 2021-05-19

Client/Project
MLG Development
Franklin Parcel

Natural Resources Proptection Plan

Page 1 of 1

MLG Development Appendix B– Site Photographs May 20, 2021

Appendix B Site Photographs







Client: MLG Development Project: 193708336

Site Name: Franklin Parcel Site Location: Franklin, Wisconsin

Photograph ID: 1

Photo Location:

Eastern portion of Property

Direction:

North

Survey Date:

5/5/2021

Comments:

View of recently graded area in eastern portion of the Property



Photograph ID: 2

Photo Location:

Eastern portion of Property

Direction:

West

Survey Date:

5/5/2021

Comments:

Overview of W1 (right) and W2 (left) from top of fill slope





Site Name: Franklin Parcel Site Location: Franklin, Wisconsin

Photograph ID: 3

Photo Location:

Southeastern portion of Property

Direction:

East

Survey Date:

5/5/2021

Comments:

View of southeast portion of Property



Photograph ID: 4

Photo Location:

Southeastern portion of Property

Direction:

North

Survey Date:

5/5/2021

Comments:

View of W1 and fill slope in central portion of the Property





Site Name: Franklin Parcel Site Location: Franklin, Wisconsin

Photograph ID: 5

Photo Location:

North central portion of

Property

Direction:

South

Survey Date:

5/5/2021

Comments:

Overview of W1 from W Oakwood Park Drive



Photograph ID: 6

Photo Location:

North central portion of Property

Direction:

Southeast

Survey Date:

5/5/2021

Comments:

View of northeast corner of W1 in the north central portion of the Property





Site Name: Franklin Parcel Site Location: Franklin, Wisconsin

Photograph ID: 7

Photo Location:

South central portion of

Property

Direction:

West

Survey Date:

5/5/2021

Comments:

Overview of W2



Photograph ID: 8

Photo Location:

Northwest corner of Property

Direction:

East

Survey Date:

5/5/2021

Comments:

View of northern portion of

Property







Site Name: Franklin Parcel Site Location: Franklin, Wisconsin

Photograph ID: 9

Photo Location:

Southern boundary of

Property

Direction:

East

Survey Date:

5/5/2021

Comments:

View of southern boundary of the Property from the southwest corner



Photograph ID: 10

Photo Location:

Southwestern portion of

Property

Direction:

West

Survey Date:

5/5/2021

Comments:

View of southwestern portion of Property







Site Name: Franklin Parcel Site Location: Franklin, Wisconsin

Photograph ID: 11

Photo Location:

Western boundary of

Property

Direction:

Southwest

Survey Date:

5/5/2021

Comments:

Average sized box elder tree found within the

Property



Photograph ID: 12

Photo Location:

Western boundary of

Property

Direction:

South

Survey Date:

5/5/2021

Comments:

View of upland area within mature wooded area along western Property boundary





Site Name: Franklin Parcel Site Location: Franklin, Wisconsin

Photograph ID: 13

Photo Location:
Outside of western
boundary of Property

Direction: Northwest

Survey Date: 5/5/2021

Comments:

View of waterway located outside the west boundary of the Property



Photograph ID: 14

Photo Location:

Outside of western boundary of Property

Direction: Southwest

Survey Date:

5/5/2021

Comments:

View of waterway located outside the west boundary of the Property







Site Name: Franklin Parcel Site Location: Franklin, Wisconsin

Photograph ID: 15

Photo Location:

Western portion of

Property

Direction:

East

Survey Date:

5/5/2021

Comments:

View of west end of W1 and tire tracks



Photograph ID: 16

Photo Location:

Northwestern corner of

Property

Direction:

South

Survey Date:

5/5/2021

Comments:

View of western portion of Property



U.S. ARMY CORPS OF ENGINEERS, CHICAGO DISTRICT REQUEST FOR A JURISDICTIONAL DETERMINATION

For use of this form, see ER 405-1-12; the proponent agency is CELRC-TS-R.

PRIVACY ACT STATEMENT

AUTHORITIES: The Department of the Army permit program is authorized by Section 10 of the Rivers and Harbors Act (RHA) of 1899, 33 CFR Section 404 of the Clean Water Act, and Section 103 of the Marine Protection, Research, and Sanctuaries Act,

PRINCIPAL PURPOSE: These laws require permits authorizing activities in or affecting navigable waters of the United States, the discharge of dredged or fill material into water of the United States, and the transportation of dredged material for the purpose of dumping it into ocean waters.

ROUTINE USE(s): Information provided on this form will be used in determining Department of the Army jurisdictional boundaries. Information in this application is made a matter of public record.

DISCLOSURE OF THE INFORMATION REQUESTED IS VOLUNTARY: however, the data requested are necessary in order to establish Federal regulatory jurisdiction. If the necessary information is not provided, the jurisdictional determination cannot be completed.

This form can be used when you want to determine if areas on your property fall under regulatory requirements of the U.S. Army Corps of Engineers (USACE). Please supply the following information and supporting documents described below. This form can be filled out online and then printed. It must be SIGNED BY THE PROPERTY OWNER to be considered a formal request. Submitting this request authorizes the US Army Corps of Engineers to field inspect the property site, if necessary, to help in the determination process. The printed form and supporting documents should be mailed to:

U.S. ARMY CORPS OF ENGINEERS, CHICAGO DISTRICT REGULATORY BRANCH
231 SOUTH LASALLE STREET, SUITE 1500
CHICAGO, ILLINOIS 60604
FAX NUMBER: 312.353.4110
E-MAIL: ChicagoRequests@usace.army.mil

Additionally, you may either call our branch telephone at 312.846.5530 or view our website at http://www.lrc.usace.army.mil/Portals/36/docs/Regulatory/newapps.pdf to determine which number and project manager has been assigned to your request. Project Manager contact information can be found here: http://www.lrc.usace.army.mil/Missions/Regulatory/ContactInfo.aspx. Please contact us if you need any assistance with filling out this form.

SECTION I - LOCATION AND INFORMATION ABOUT PROPERTY TO BE SUBJECT TO A JURISDICTIONAL DETERMINATION 1 PROPERTY ADDRESS / LOCATION W. Oakwood Park Drive (Franklin Business Park) 2. CITY (Name) OR UNINCORPORATED 3. STATE 4. ZIP CODE Franklin Wisconsin 53132 5. COUNTY 6. TOWNSHIP NAME Milwaukee 7. QUARTER 8. SECTION 9. TOWNSHIP 10. RANGE 11. PRINCIPAL MERIDIAN (PM) 5 N. SE 26 21 E. 12a. LATITUDE IN DECIMAL DEGREES "NORTH b. LONGITUDE IN DECIMAL DEGREES "WEST 13. SIZE OF PROPERTY IN ACRES 14. TAX PERSONAL IDENTIFICATION NUMBER (PIN) 7.65 930-0007-002 15. PRIOR OR RELATED USACE PROJECT NUMBER 16. IS THE PROPERTY SUBJECT TO A CONSERVATION EASEMENT OR DEED RESTRICTION ? 🦳 YES 💢 NO 🏻 IF YES, PLEASE EXPLAIN AND SUBMIT DETAILS OF THE PROJECT AREA. 17. WAS THE PROPERTY A SITE FOR MITIGATION PURSUANT TO A PROJECT PREVIOUSLY PERMITTED BY USACE? 📋 YES 💢 NO IF YES, PLEASE EXPLAIN AND SUBMIT DETAILS OF THE PROJECT AREA.

			DJECT PREVIOUSLY PERMITTED BY USACE? YES NO HE PERMITTEE'S NAME AND / OR ADDRESS, AND CORPS PERMIT
	SECTIO	N II - PROPERTY OWN	IER CONTACT INFORMATION
1. PROPERTY OWNER NAME (Last, F	irst MI) (must be	an individual)	
Bukovich, Joseph, A.			
2. PROPERTY OWNER COMPANY (if MLG Development, Inc.	applicable)		
3. MAILING ADDRESS (Post Office Bo	v Street City Str	ate and Zin Code)	
19000 W. Bluemound Rd., Brookf		ne and zip oode)	
4. DAYTIME TELEPHONE NUMBER	5. FAX NUMBE	₹	6. E-MAIL ADDRESS
262-424-5997	414-908-9157		jbukovich@pointre.com
S	SECTION III - REC	QUESTOR NON-PROPE	ERTY OWNER CONTACT INFORMATION
IF THE PERSON REQUESTING THE CONTACT INFORMATION HERE.	JURISDICTIONAL	DETERMINATION IS N	NOT THE PROPERTY OWNER, PLEASE ALSO SUPPLY THE REQUESTOR'S
1, REQUESTOR'S NAME (Last, First N	11)		
Lennie, Brian			
2. REQUESTOR'S COMPANY (if applied Stantec	cable)		
3. MAILING ADDRESS (Post Office Bo	v Street City St	ete and Zin Code)	
12075 N. Corporate Parkway, Suit			
4. DAYTIME TELEPHONE NUMBER	5. FAX NUMBE	2	6. E-MAIL ADDRESS
262-617-9114	262-241-4901	`	brian.lennie@stantec.com
	SECTION	I IV - OTHER DATA AN	D SIGNATURE CERTIFICATION
1. OTHER DATA / INFORMATION THA	AT MAY ASSIST V	WITH DETERMINATION	1
Please provide a map and / or copy of t	he plat of survey	identifying the physical b	poundaries of the property.
Additionally, if you have any of the follo	wing information.	please include it with vo	ur request: wetland delineation, relevant maps, drain tile survey, topographic
survey, and site photographs.	ming intermedien,	produce in create it min ye	an request technical comments of the second transfer and the second of the second transfer and transfer and the second transfer and trans
			site map, plat of survey, or in a separate drawing: the footprint, location, and nnecessary delays of processing subsequent permits, if required.
I hereby certify that the information con	tained in the Requ	uest for a Jurisdictional [Determination is accurate and complete:
2a, PROPERTY OWNER (Last, First M	<i>(1)</i>	D. DATE (YYYYMMDD)	c. PROPERTY OWNER'S SIGNATURE
Bukevich, Joseph A.		2021/05/18	Joseph A. Bulaint

State of Wisconsin
DEPARTMENT OF NATURAL RESOURCES
1155 Pilgrim Rd.
Plymouth, WI, 53073

Tony Evers, Governor Preston D. Cole, Secretary Telephone 608-266-2621 Toll Free 1-888-936-7463 TTY Access via relay - 711



June 16th, 2021

EXE-SE-2021-41-02101

MLG Development Inc. Joe Bukovich 19000 W. Bluemound Road Brookfield, WI 53045

RE: Artificial Wetland Exemption Determination for an area described as Wetland 1, 2, 3, and 4 located in the SW1/4 of the SE1/4 of Section 26, Township 05 North, Range 21 East, City of Franklin, Milwaukee County

Dear Mr. Bukovich:

This letter is in response to your request for an artificial wetland exemption determination for the abovementioned wetlands.

According to 281.36 (4n), State Statutes, a landscape feature where hydrophytic vegetation may be present as a result of human modification to the landscape or hydrology and for which no definitive evidence exists showing a prior wetland or stream history before August 1, 1991, may be exempt from state wetland regulations. The following types of artificial wetlands cannot be exempted from state wetland regulation:

- 1) a wetland that serves as a fish spawning area or that is passage to a fish spawning area
- 2) a wetland created as a result of a wetland mitigation requirement.

In addition, DNR must also consider whether the artificial wetland is providing significant flood protection to adjacent or downstream properties and infrastructure, and/or significant water quality functions to adjacent or downstream water bodies.

The Department reviewed the following materials to aid in our exemption determination:

- The request narrative
- Historic Maps, including the Original Land Survey Plat, Bordner Survey, USGS topographic Quad maps, and soil mapping.
- Aerial photographs, including the 1937/8 era photograph, a pre-construction photograph, and a post-construction photograph.
- Site photographs that show different angles and views of the wetland
- Wetland delineation report

Below is a summary of our findings:

Request Narrative

According to the request narrative, wetland 1 (0.48 acres), wetland 2 (0.03 acres), wetland 3 (0.01 acres), and wetland 4 (0.01 acres) are the focus of this artificial wetland exemption request. These wetlands are isolated fresh wet meadow depressions on a vacant lot in an existing business park. These areas are proposed to be disturbed for the construction of development in a business park. The requested wetlands were filled/graded during a mass grading event around 1996-1997, left vacant for some time, and graded/filled/excavated again around 2010. From 2010 to present day, the site remains vacant and has been allowed to revegetate, and wetlands areas can be clearly seen on aerial photos. Wetlands formed out of fill material or were the result of impounded water from this event. Wetlands are isolated, don't exhibit persistent surface water, and are not anticipated to provide fish spawning habitat. The applicant indicated that future development would include stormwater management facilities as determined necessary by other state/local officials.

Historic Map Review

- Original Land Survey Plat. The original land survey indicates a small stream in nearby.
- Bordner Survey. The Bordner survey is not applicable to Milwaukee county.
- USGS Topographic Quad map: The 1891 thru 1950 USGS Quad maps indicate no wetland or stream history. In 1960 and subsequent topo maps, a small stream is present nearby, and on the 2013 Topo map, the business park has developed around the parcel.
- The 1919 soils map indicate that there is a waterway near the parcel.
- Soil Maps: The soil maps indicate that the area is mostly mapped in Ozaukee silt loam, 2-6% slopes that is a moderately well drained soil that is predominantly non-hydric, with hydric soil inclusions in certain landforms. The western side of the site is mapped in Blount silt loam, 1-3% slopes that is a somewhat poorly drained, predominantly non-hydric with hydric soil inclusions in depressions.

Aerial Photograph Review

- 1937/38 era aerial photograph. The 1937/38 aerial photograph shows that there is a stream/ditch
 near the west side of the parcel-mostly offsite. The parcel is crop field with no distinct wetland
 signatures.
- aerial photograph review:
 - The 1951-1995 era aerial photographs show the same conditions as the 37/38 photo, the area is a crop field without any distinct or consistent wetland signatures over that time.
 - The 1996-1997 era aerial photos show that the entire site had been filled/graded. Wetlands features are completely disturbed, and under graded fill material.
 - The 1998-2009 aerial photos show that the site is now vacant, allowed to revegetate.
 - The 2010 aerial photo shows that the majority of the site has been graded/filled/excavated again.
 - The 2011-present day aerial photos show that mass grading concludes around 2010, and the site remains vacant. It appears that wetlands have formed in these areas, as surface water/wetland signatures become more evident. The lot is left vacant until present day and the areas are left to naturalize. A building is constructed to the east around 2015, and additional grading occurs.

Site Photographs, and LIDAR

The site photographs show these areas are on a vacant, unmaintained lot in a business park setting, with berms and other man-made features. Contour mapping and LIDAR shows the extent of fill material from the filling/grading/excavation extent, which left berms and other manmade features.

Conclusion:

Based upon the information provided above, the wetland identified as Wetland 1, 2, 3, and 4, lacked a wetland history prior to August 1, 1991, and fulfills all artificial wetland exemption standards. Therefore, Wetlands 1, 2, 3, and 4 are exempt from state wetland regulations. Please see the attached figure for reference.

This letter describes DNR's decision regarding the jurisdictional status of Wetland 1, 2, 3, and 4 and is only valid for state jurisdictional purposes. For decisions regarding the federal jurisdictional status of Wetland 1, 2, 3, and 4 you will need to contact the U.S. Army Corps of Engineers.

If you have any questions about this determination, please contact me at (715) 492-0200 or email Ryan.Pappas@wisconsin.gov.

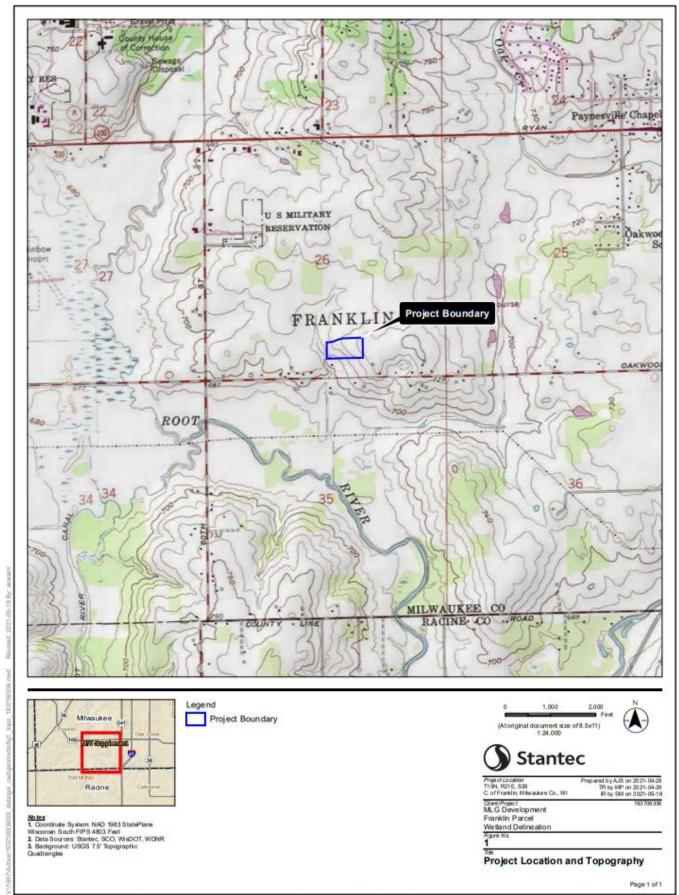
Sincerely,

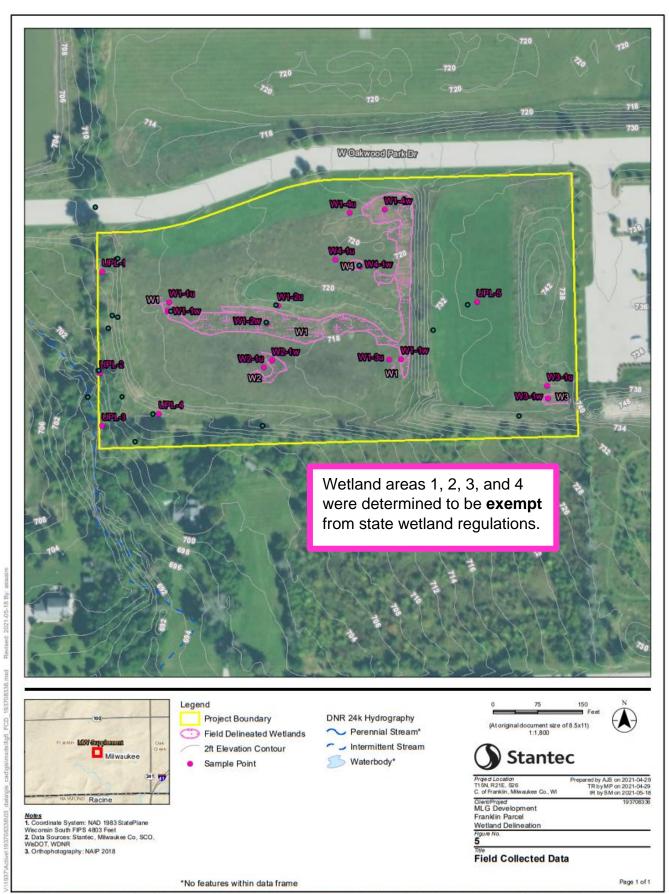
Ryan Pappas

Wetland Exemption Specialist

cc: U.S. Army Corps of Engineers

Consultant





CONSERVATION EASEMENT

Lots 1 and 2, CSM _____, Franklin Business Park

This Conservation Easement is made by and between the City of Franklin, a municipal corporation of the State of Wisconsin, hereinafter referred to as "Grantee," and <u>MLG Development, Inc.</u>, a <u>Wisconsin Corporation</u>, hereinafter referred to as "Grantor," and shall become effective upon the recording of this Grant of Conservation Easement, together with the Acceptance following, with the Office of the Register of Deeds for Milwaukee County, pursuant to § 700.40(2)(b) of the Wisconsin Statutes.

WITNESSETH

WHEREAS, Grantor is the owner in fee simple of certain real property, located within the City of Franklin, Milwaukee County, Wisconsin, described in Exhibit A attached hereto and hereby made a part hereof (protected property); and

WHEREAS, the Grantor desires and intends that the natural elements and the ecological and aesthetic values of the protected property including, without limitation, the 75 foot Shoreland buffer and mature woodlands shown on the Natural Resources Protection Plan dated May 20, 2021 prepared by Stantec, which Plan is on file in the office of the City of Franklin Department of City Development, be preserved and maintained by the continuation of land use that will not interfere with or substantially disrupt the natural elements or the workings of natural systems; and

WHEREAS, Grantee is a "holder", as contemplated by § 700.40(1)(b)1. of the Wisconsin Statutes, whose purposes include, while exercising regulatory authority granted to it, *inter alia*, under § 62.23 and § 236.45 of the Wisconsin Statutes, the conservation of land, natural areas, open space and water areas; and

WHEREAS, the Grantor and Grantee, by the conveyance to the Grantee of the conservation easement on, over and across the protected property, desire to conserve the natural values thereof and prevent the use or development of the protected property for any purpose or in any manner inconsistent with the terms of this conservation easement; and

WHEREAS, the Grantee is willing to accept this conservation easement subject to the reservations and to the covenants, terms, conditions and restrictions set out herein and imposed hereby;

WHEREAS, there is no mortgage on the protected property.

NOW, THEREFORE, the Grantor, for and in consideration of the foregoing recitations and of the mutual covenants, terms, conditions, and restrictions subsequently contained, and as an absolute and unconditional dedication, does hereby grant and convey unto the Grantee a conservation easement in perpetuity on, over and across the protected property.

Grantee's rights hereunder shall consist solely of the following:

- 1. To view the protected property in its natural, scenic, and open condition;
- 2. To enforce by proceeding at law or in equity the covenants subsequently set forth, including, and in addition to all other enforcement proceedings, proceedings to obtain all penalties and remedies set forth under Division 15-9.0500 of the Unified Development Ordinance of the City of Franklin, as amended from time to time, any violation of the covenants subsequently set forth being and constituting a violation of such Unified Development Ordinance, as amended from time to time, or such local applicable ordinance as may be later adopted or in effect to enforce such covenants or the purposes for which they are made, it being agreed that there shall be no waiver or forfeiture of the Grantee's right to insure compliance with the covenants and conditions of this grant by reason of any prior failure to act; and
- 3. To enter the protected property at all reasonable times for the purpose of inspecting the protected property to determine if the Grantor is complying with the covenants and conditions of this grant.

And in furtherance of the foregoing affirmative rights of the Grantee, the Grantor makes the following covenants which shall run with and bind the protected property in perpetuity, namely, that, on, over or across the protected property, the Grantor, without the prior consent of the Grantee, shall not:

- 1. Construct or place buildings or any structure;
- 2. Construct or make any improvements, unless, notwithstanding Covenant 1. above, the improvement is specifically and previously approved by the Common Council of the City of Franklin, upon the advice of such other persons, entities, and

agencies as it may elect; such improvements as may be so approved being intended to enhance the resource value of the protected property to the environment or the public and including, but not limited to animal and bird feeding stations, park benches, the removal of animal blockage of natural drainage or other occurring blockage of natural drainage, and the like:

- 3. Excavate, dredge, grade, mine, drill or change the topography of the land or its natural condition in any manner, including any cutting or removal of vegetation, except for the removal of dead or diseased trees;
- Conduct any filling, dumping, or depositing of any material whatsoever, including, but not limited to soil, yard waste or other landscape materials, ashes, garbage, or debris;
- 5. Plant any vegetation not native to the protected property or not typical wetland vegetation;
- 6. Operate snowmobiles, dune buggies, motorcycles, all-terrain vehicles or any other types of motorized vehicles.

To have and to hold this conservation easement unto the Grantee forever. Except as expressly limited herein, the Grantor reserves all rights as owner of the protected property, including, but not limited to, the right to use the protected property for all purposes not inconsistent with this grant. Grantor shall be responsible for the payment of all general property taxes levied, assessed or accruing against the protected property pursuant to law.

The covenants, terms, conditions and restrictions set forth in this grant shall be binding upon the Grantor and the Grantee and their respective agents, personal representatives, heirs, successors, and assigns, and shall constitute servitudes running with the protected property in perpetuity. This grant may not be amended, except by a writing executed and delivered by Grantor and Grantee or their respective personal representatives, heirs, successors, and assigns. Notices to the parties shall be personally delivered or mailed by U.S. Mail registered mail, return receipt requested, as follows:

To Grantor:		To	o Grantee:		
MLG Development, Inc.		Ci	ity of Franklin		
Attn: Paul J. Hinkfuss		0:	Office of the City Clerk		
19000 W. Bluemound Road		92	229 West Loomis	Road	
Brookfield, WI 53045		Fr	anklin, Wisconsin	53132	
In witness whereof, the Grantor	has set his hand on this da	te of		, 2021.	
		MLG 1	Development, Inc.		
		By:			
			[Name and if ap	pplicable,Title]	
STATE OF WISCONSIN)				
) ss				
COUNTY)				
This instrument was acknowled					
as of N					
executed the foregoing conserv <u>Development, Inc.</u>	ation easement and ackno	wledged th	e same as the vol	untary act and deed of s	aid <u>MLC</u>
	Nota	ary Public			
	My	commissior	expires		

Acceptance

The undersigned does hereby consent to and accepts the Conservation Easement granted and conveyed to it under and pursuant to the foregoing Grant of Conservation Easement. In consideration of the making of such Grant Of Conservation Easement, the undersigned agrees that this acceptance shall be binding upon the undersigned and its successors and assigns and that the restrictions imposed upon the protected property may only be released or waived in writing by the Common Council of the City of Franklin, as contemplated by § 236.293 of the Wisconsin Statutes.

In witness whereof, the undersigned	ed has executed a	and delivered this acceptance	e on the day of	, 20
	CITY	OF FRANKLIN		
	By:	Stephen R. Olson, Mayo	or	
	Ву:	Sandra L. Wesolowski, G	 City Clerk	
STATE OF WISCONSIN COUNTY OF MILWAUKEE)) ss)			
Olson, Mayor and Sandra L. We known to be such Mayor and City instrument as such officers as the, adopted by its Common	solowski, City C y Clerk of said r ne Deed of said	Clerk, of the above named a municipal corporation, and a municipal corporation by	acknowledged that they exec its authority and pursuant	of Franklin, to me cuted the foregoing
		My commission expires		-
This instrument was drafted by the	e City of Franklin	1.		
Approved as to contents:				
Régulo Martínez-Montilva Principal Planner Department of City Development	– Da	ate		
Approved as to form only:				
Jesse A. Wesolowski City Attorney	– Da	nte		

Exhibit A Protected Property (See Attached)



CITY OF FRANKLIN

REPORT TO THE PLAN COMMISSION

Meeting of July 22, 2021

Site Plan

RECOMMENDATION: Department of City Development staff recommends approval of this Site Plan to allow for an agricultural building.

Project Name: Kraus Site Plan, pole barn.

General Project Location: 10233 W Oakwood Rd

Property Owner: Kraus, Anthony D. and Anne T. **Applicant:** Kraus, Anthony D. and Anne T.

Current Zoning: A-1 Agricultural District

2025 Comprehensive Plan: Residential

Use of Surrounding Properties: Agricultural and residential single-family.

Applicant's Action Requested: Approval of Site Plan to allow for an agricultural building.

Planner: Régulo Martínez-Montilva, Principal Planner

On September 17, 2020, the applicant submitted a Site Plan to allow for a building to store agricultural equipment such as tractors, skid-loader, plow, cultivators, weed killer machines, hay wagons, etc. The building size would be 72 by 40 feet with metal panels as primary exterior material.

City Development staff informed the applicant on October 15, that a wetland delineation was required to determine compliance with 50-foot wetland setback. An approximate wetland delineation or sketch prepared by the Southeastern Wisconsin Regional Planning Commission (SEWRPC) was received in May 2021, the proposed building footprint is not close to any of the 2 wetlands present on this property based on this sketch.

The proposed agricultural building is a permitted use in the A-1 agricultural district and the building meets the A-1 setbacks and height limitations. The surrounding properties to the west, south and east are zoned agricultural as well.

STAFF RECOMMENDATION:

The Department of City Development staff recommends approval of this Site Plan request, subject to the conditions in the draft resolution.

CITY OF FRANKLIN PLAN COMMISSION

MILWAUKEE COUNTY

RM [Draft 7-14-21]

RESOLUTION NO. 2021-

A RESOLUTION APPROVING A SITE PLAN FOR CONSTRUCTION OF A STORAGE BUILDING (10233 WEST OAKWOOD ROAD) (ANTHONY D. KRAUS AND ANNE T. KRAUS, APPLICANTS AND PROPERTY OWNERS)

WHEREAS, Anthony D. Kraus and Anne T. Kraus having applied for approval of a proposed site plan for construction of a 72 foot wide by 40 foot high (2,880 square foot) metal paneled building (at the west side setback line of the property) to store agricultural equipment such as tractors, skid-loader, plow, cultivators, weed killer machines, hay wagons, etc., upon property located at 10233 West Oakwood Road; and

WHEREAS, the Plan Commission having reviewed such proposal and having found same to be in compliance with the applicable terms and provisions of §15-3.0421 of the Unified Development Ordinance and in furtherance of those express standards and purposes of a site plan review pursuant to Division 15-7.0100 of the Unified Development Ordinance.

NOW, THEREFORE, BE IT RESOLVED, by the Plan Commission of the City of Franklin, Wisconsin, that the Site Plan for the construction of a 72 foot wide by 40 foot high (2,880 square foot) metal paneled building (at the west side setback line of the property) to store agricultural equipment such as tractors, skid-loader, plow, cultivators, weed killer machines, hay wagons, etc., upon property located at 10233 West Oakwood Road, as depicted upon the plans date-stamped July 8, 2021, attached hereto and incorporated herein, is hereby approved, subject to the following terms and conditions:

- 1. The property subject to the Site Plan shall be developed in substantial compliance with, and operated and maintained pursuant to the Site Plan for the Anthony D. Kraus and Anne T. Kraus storage building date-stamped July 8, 2021.
- 2. Anthony D. Kraus and Anne T. Kraus, successors and assigns, and any developer of the Anthony D. Kraus and Anne T. Kraus storage building construction project, shall pay to the City of Franklin the amount of all development compliance, inspection and review fees incurred by the City of Franklin, including fees of consults to the City of Franklin, for the Anthony D. Kraus and Anne T. Kraus storage building construction project, within 30 days of invoice for same. Any violation of this provision shall be a violation of the Unified Development Ordinance, and subject to §15-9.0502 thereof and §1-19 of the Municipal Code, the general penalties and remedies provisions, as amended from time to time.

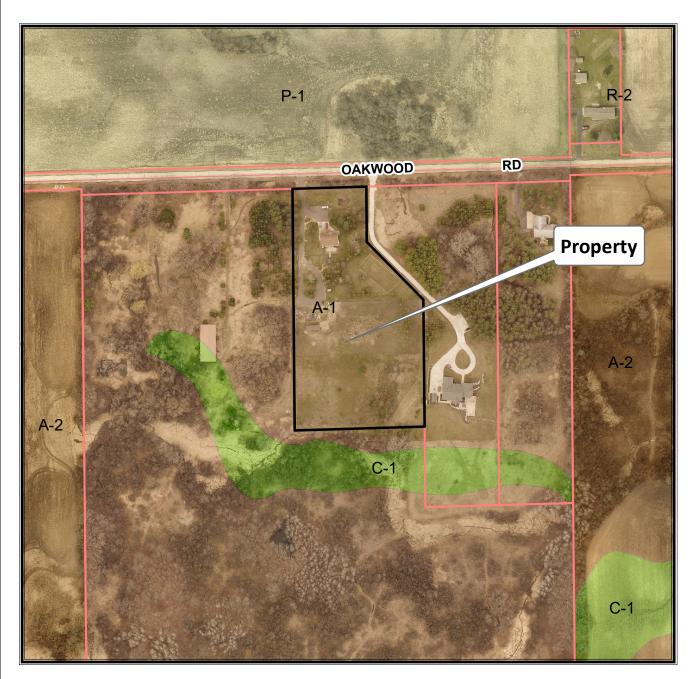
ANTHONY D. KRAUS AND ANNE T. KRAUS – SITE PLA	4N
RESOLUTION NO. 2021	
Page 2	

- 3. The approval granted hereunder is conditional upon the Anthony D. Kraus and Anne T. Kraus storage building construction project (i) being in compliance with all applicable governmental laws, statutes, rules, codes, orders and ordinances; and (ii) obtaining all other governmental approvals, permits, licenses and the like, required for and applicable to the project to be developed and as presented for this approval.
- 4. That the Anthony D. Kraus and Anne T. Kraus storage building construction project shall be developed and constructed pursuant to such Site Plan within one year from the date of adoption of this Resolution, or this Resolution and all rights and approvals granted hereunder shall be null and void, without any further action by the City of Franklin.

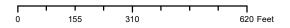
F	ranklin.		
	_	gular meeting of the, 202	e Plan Commission of the City of Franklin this 21.
	-	ed at a regular med of	eting of the Plan Commission of the City of, 2021.
			APPROVED:
			Stephen R. Olson, Chairman
ATTEST	Γ:		
Sandra I	L. Wesolowski, Ci	ty Clerk	
AYES_	NOES	ABSENT	



10233 W. Oakwood Rd. TKN: 942 0004 000



Planning Department (414) 425-4024

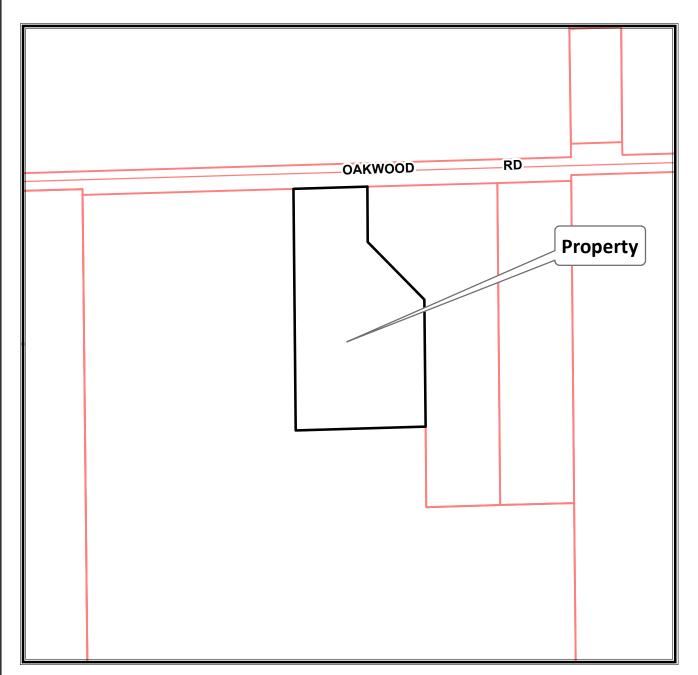


NORTH 2021 Aerial Photo

This map shows the approximate relative location of property boundaries but was not prepared by a professional land surveyor. This map is provided for informational purposes only and may not be sufficient or appropriate for legal, engineering, or surveying purposes.





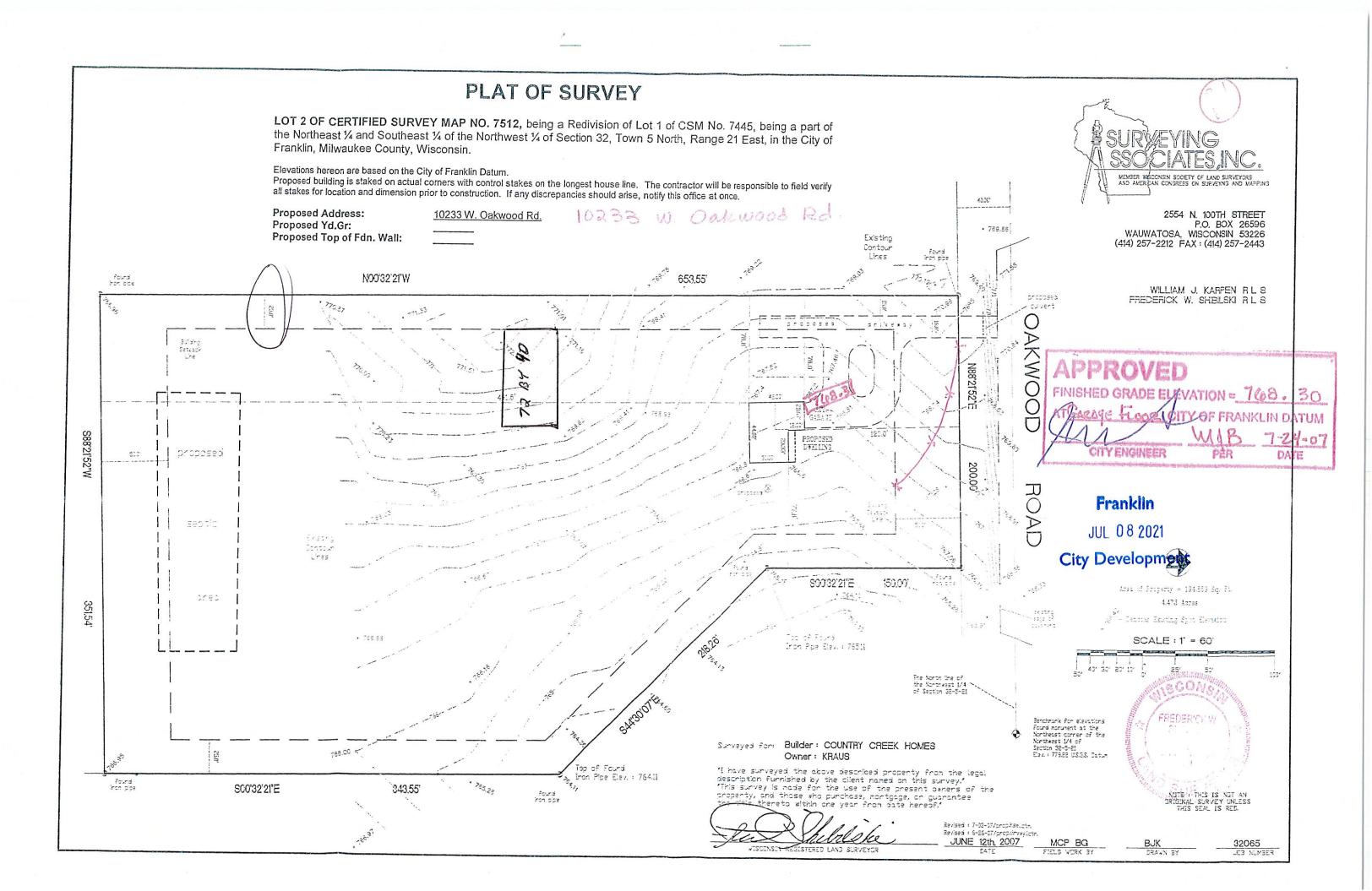


Planning Department (414) 425-4024



NORTH 2021 Aerial Photo

This map shows the approximate relative location of property boundaries but was not prepared by a professional land surveyor. This map is provided for informational purposes only and may not be sufficient or appropriate for legal, engineering, or surveying purposes.



Planning Department

9229 West Loomis Road Franklin, Wisconsin 53132

Email: generalplanning@franklinwi.gov



Franklin

Phone: (414) 425-4024 Fax: (414) 427-7691

SEP 1 7 2020 Web Site: www.franklinwi.gov

SITE PLAN / SITE PLAN AMENDMENT APPLICATION Complete, accurate and specific information must be call

Сотрые, ассигие или ѕресіліс туот	nation must be entered. Please Print.
Applicant (Full Legal Name[s]): Name: Anne Kraus	Applicant is Represented by: (contact person)(Full Legal Name[s]) Name:
Company:	Company:
Mailing Address: 10233 IN COKIDOO RO	Mailing Address:
City/State: Franklin W1 zip: 53132	City / State: Zip:
Phone: 414-940-3983	Phone:
Email Address: Qakskraus 3 @gmail.	Email Address:
Project Property Information:	
Property Address:	Tax Key Nos:
Property Owner(s):	Tux Rey 1103.
Sumlas	Existing Zoning:
Mailing Address: Washe	
City / State: Zip:	Existing Use:
Email Address:	Proposed Use:
	Future Land Use Identification:
*The 2025 Comprehensive Master Plan Future Land Use Map is available	
Site Plan/Site Plan Amendment submittals for review must include and be accommodated and be accommodated by the plan and the submittals for review must include and be accommodated by the plan are planted by the plant	companied by the following:
This Application form accurately completed with original signature(s). Facs	
Application Filing Fee, payable to City of Franklin: Tier 1: \$2000	Tier 2: \$1000 (Lot size ≤ 1 acre)
☐ Tier 3: \$500 (≤ 10% increase or decrease in total floor area of all st	tructures with no change to parking; or change to parking only).
Legal Description for the subject property (WORD.doc or compatible forma	t).
Seven (7) complete <u>collated</u> sets of Application materials to include:	and a saturate of the saturate
One (1) original and six (6) copies of a written Project Summary, includi interior/exterior building modifications or additions to be made to prop	ng description of any new building construction and site work,
information that is available.)	erty, site improvement costs, estimate of project value and any other
Seven (7) folded full size, drawn to scale copies (at least 24" x 36") of the	ne Site Plan/Site Plan Amendment package. (The submittal should include
only those plans/items as set forth in Section 15-7.0103, 15-7.0301 and	15-5.0402 of the Unified Development Ordinance that are impacted by the
development. (e.g., Site Plan, Building Elevations, Landscape Plan, Outa	loor Lighting Plan, Natural Resource Protection Plan, etc.)
Reduced size (11"x17") copies of the Site Plan/Site Plan Amendment One colored copy (11"x17") of the building elevations, if applicable.	package will be at Planning staff recommendation, if applicable.
One copy of the Site Intensity and Capacity Calculations, if applicable (see D	Division 1E 2 0E00 of the LIDO)
Three copies of the Natural Resource Protection report, if applicable (see S	
Email (or CD ROM) with all plans/submittal materials. Plans must be submitted	ection 15-7.0103Q of the ODO).
 Upon receipt of a complete submittal, staff review will be conducted Site Plan/Site Plan amendment requests require Plan Commission 	ed within ten business days. Additional materials may be required. or Community Development Authority review and approval.
The applicant and property owner(s) hereby certify that: (1) all statements and other	r information submitted as part of this application are true and correct to the best
of applicant's and property owner(s)' knowledge; (2) the applicant and property ov	vner(s) has/have read and understand all information in this application, and (2)
the applicant and property owner(s) agree that any approvals based on representations building permits or other type of permits, may be revoked without notice in	f there is a breach of such representation(s) or any condition(c) of approval.
execution of this application, the property owner(s) authorize the City of Franklin an	d/or its agents to enter upon the subject property(jes) between the hours of 7.00
a.m. and 7:00 p.m. daily for the purpose of inspection while the application is undebeen posted against trespassing pursuant to Wis. Stat. §943.13.	r review. The property owner(s) grant this authorization even if the property has
(The applicant's signature must be from a Managing Member if the business is an	LLC, or from the President or Vice President if the business is a corporation. A
signed applicant's authorization letter may be provided in lieu of the applicant's provided in lieu of the property owner's signature[s] below. If more than one, all of	signature below, and a signed property owner's authorization letter may be
0-120040	
Signature Property Owner	Cignotius Applicant
Cone Kraus	Signature - Applicant
Name & Title (PRINT) Date: 9 (18/20)	Name & Title (PRINT)
Date. 11.01CV	Date:
Signature - Pyoperty Owner	
Antlony D Kays	Signature - Applicant's Representative
Name & Title (PRINT)	Name & Title (PRINT)
Date:	Date:



Date: Sep 17, 2020 9:36:53 AM

Store: FRANKLIN

10925 W SPEEDWAY DR FRANKLIN, WI 53132 Ph: 414-425-7309



Design #: 319555693251 Estimated price: \$26,811.16 *

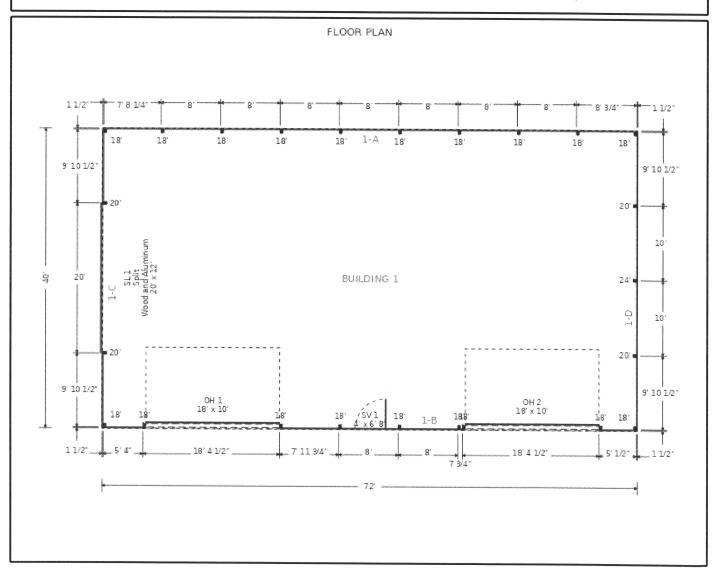
*Today's estimated price, future pricing may go up or down. Tax, labor, and delivery not included.

How to purchase at the store

- 1. Take this packet to any Menards store.
- Have a building materials team member enter the design number into The Post Frame Request Form on the Midwest Manufacturing website.
- 3. Apply the design to System V to create the SOCs.
- 4. Take the SOCs to the register and pay.

How to recall and purchase a saved design at home

- 1. Go to Menards.com.
- 2. Log into your account.
- 3. Go to Saved Designs under the Welcome Login menu.
- 4. Select the saved design to load back into the estimator.
- 5. Add your building to the cart and purchase.

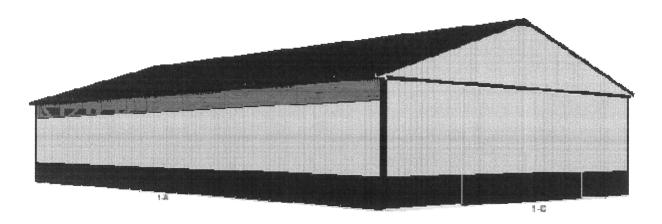


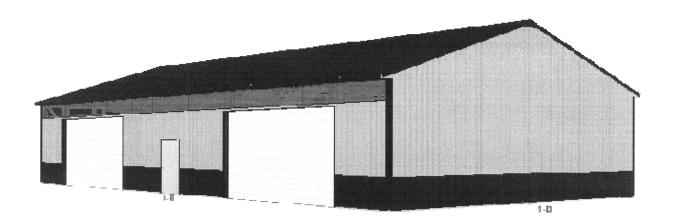
Design #: 319555693251 Store: FRANKLIN



Post Frame Building Estimate Date: Sep 17, 2020 9:36:53 AM

Elevation Views







Post Frame Building Estimate Date: Sep 17, 2020 9:36:53 AM

Congratulations, you have taken the first step towards making your new post frame building a reality!

You have selected Menards to provide you with superior products produced by Midwest Manufacturing that
will meet your needs. For a more detailed look at these premium products select one of the links below or
visit us on the web at www.midwestmanufacturing.com.

Premium Steel Panels - Pro-Rib and Premium Pro-Rib steel panels are your best options for steel panels in the market.

- Steel Panels are Grade 80 (full hard steel).
- Prepaint zinc phosphate coating for superior paint paint adhesion available in multiple colors.
- Pro-Rib features a limited 40 year paint warranty.
- Premium Pro-Rib has a limited lifetime paint warranty.
- All painted panels are ENERGY STAR rated, using a Cool Chemistry paint system.
- Pro-Rib and Premium Pro-Rib panels are UL Certified for Wind Uplift UL 580, Fire Resistance UL 790, Impact Resistance of Roof UL 2218.
- Pro-Rib and Premium Pro-Rib panels are IRC and IBC compliant.

Engineered Trusses - Post frame trusses are specifically engineered to meet your application and geographic location.

- All Midwest Manufacturing trusses can be supplied with engineered sealed prints.
- TPI approved and third party inspected.

Laminated Columns - Designed to replace standard treated posts as vertical supports in Post Frame Construction.

- Columns 20' or less are treated full length.
- Lifetime Warranty against rot and decay.
- o Columns over 20' in length are reinforced with 20 gauge stainless steel plates at each splice location.
- Lower portion of columns treated for in ground use.
- Rivet Clinch Nails provide superior holding power.
- Columns provide superior truss to pole connection.

Pressure Treated Lumber - All treated post and grade board used in your building will safely and effectively resist decay.

- Treated to AWPA compliance.
- Post and grade board offer a lifetime warranty against rotting and decay.

^{*}Delivery charge is not included in price. Items ordered to complete your building from vendors other than Midwest Manufacturing are not available for pickup from the plant.

Design #: 319555693251 Store: FRANKLIN



Columns

8 ft

Post Frame Building Estimate
Date: Sep 17, 2020 9:36:53 AM

Building Information

1. Building Use:	Code Exempt
2. Width:	40 ft
3. Length:	72 ft
4. Inside Clear Height:	12 ft
5. Floor Finish:	Dirt / Gravel
6. Post Embedment Depth:	4 ft
7. Footing Pad Size:	14 in x 4 in

Wall Information

1. Post Type:

2. Post Spacing:

3. Girt Type:	Flat
4. Exterior Wall Panel:	Pro-Rib
5. Exterior Wall Color:	Tan
6. Wainscot Size:	36 in
7. Wainscot Color:	Brown
8. Sidewall B Wainscot:	Yes
9. Sidewall A Wainscot:	Yes
10. Trim Color:	Brown
11. Endwall D Wainscot:	Yes
12. Endwall C Wainscot:	Yes
13. Sidewall A Eave Light	t: 2 ft
14. Sidewall B eave light:	2 ft
15. Wall Fastener Location	n: In the Flat
16. Bottom Trim:	Yes
17. Gradeboard Type:	2x8 Treated Gradeboard

Interior Finish

1. Wall Insulation Type:	None
2. Wall Liner Type:	None

3. Roof Condensation Control:

Pro-Therm Condensation Blanket

Roof Information

1. Pitch:	4/12
2. Truss Spacing:	8 ft
3. Roof Type:	Pro-Rib
4. Roof Color:	Brown
5. Ridge Options:	Universal Ridge Cap
6. Roof Fastener Location:	On the Rib
7. Endwall Overhangs:	0 ft
8. Sidewall Overhangs:	1 ft
9. Fascia Size:	4 in Fascia
10. Soffit Color:	Brown
11. Skylight Size:	None
12. Ridge Vent Quantity:	None
13. Ceiling Liner Type:	None
14. Purlin Placement:	On Edge
15. Ceiling Insulation Type:	None

Accessories

1. Outside Closure Strip:	Premium Vented
2. Inside Closure Strip:	Standard
3. Gable Vent Type:	None
4. Cupola Size:	None
5. Gutters:	No
6. End Cap:	Yes
7. Snow Guard:	Yes
8. Mini Print:	Email Only

Design #: 319555693251 Store: FRANKLIN



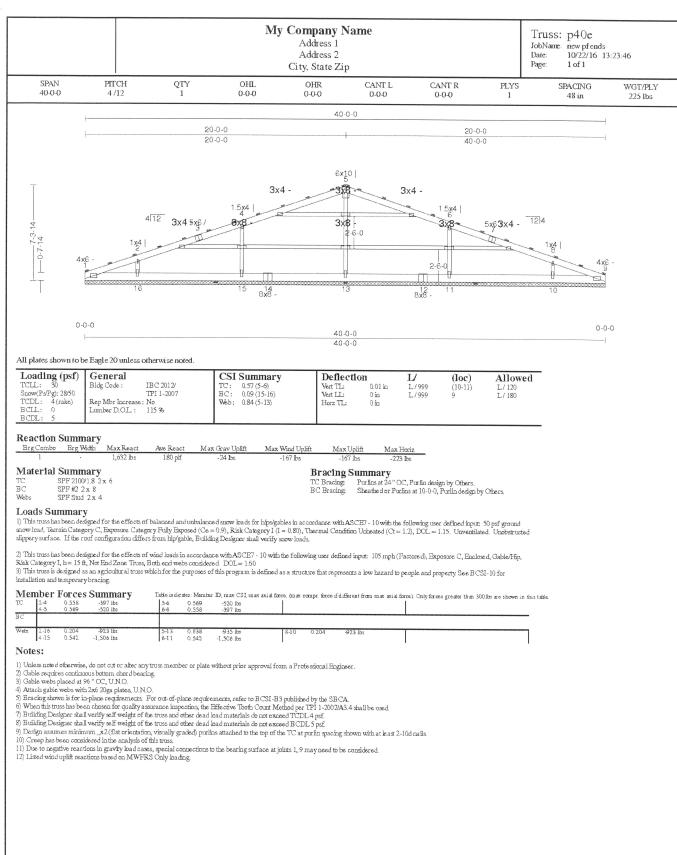
Post Frame Building Estimate Date: Sep 17, 2020 9:36:53 AM

Doors & Windows

Name	Size	Wall
Overhead Door	18' x 10'	1-B
Overhead Door	18' x 10'	1-B
Service Door	48"x80"	1-B
Sliding Door	20'x12'	1-C

Floor type (concrete, dirt, gravel) is NOT included in estimated price. The floor type is used in the calculation of materials needed. Labor, foundation, steel beams, paint, electrica\l,heating, plumbing, and delivery are also NOT included in estimated price. This is an estimate. It is only for general price information. This is not an offer and there can be no legally binding contract between the parties based on this estimate. The prices stated herein are subject to change depending upon the market conditions. The prices stated on this estimate are not firm for any time period unless specifically written otherwise on this form. The availability of materials is subject to inventory conditions. MENARDS IS NOT RESPONSIBLE FOR ANY LOSS INCURRED BY THE GUEST WHO RELIES ON PRICES SET FORTH HEREIN OR ON THE AVAILABILITY OF ANY MATERIALS STATED HEREIN. All information on this form, other than price, has been provided by the guest and Menards is not responsible for any errors in the information on this estimate, including but not limited to quantity, dimension and quality. Please examine this estimate carefully. MENARDS MAKES NO REPRESENTATIONS, ORAL, WRITTEN OR OTHERWISE THAT THE MATERIALS LISTED ARE SUITABLE FOR ANY PURPOSE BEING CONSIDERED BY THE GUEST. BECAUSE OF WIDE VARIATIONS IN CODES, THERE ARE NO REPRESENTATIONS THAT THE MATERIALS LISTED HEREIN MEET YOUR CODE REQUIREMENTS. THE PLANS AND/OR DESIGNS PROVIDED ARE NOT ENGINEERED. LOCAL CODE OR ZONING REGULATIONS MAY REQUIRE SUCH STRUCTURES TO BE PROFESSIONALLY ENGINEERED AND CERTIFIED PRIOR TO CONSTRUCTION.

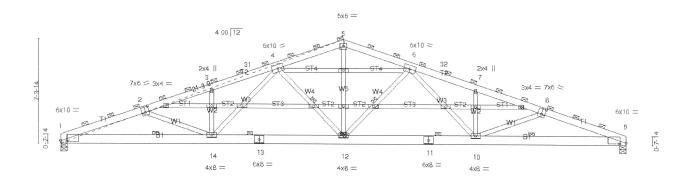
9/17/2020 Post Frame



ALL PERSONS FABRICATING, HANDLING, ERECTING OR INSTALLING ANY TRUSS BASED UPON THIS TRUSS DESIGN DRAWING ARE INSTRUCTED TO REFER TO ALL OF THE INSTRUCTIONS, LIMITATIONS AND QUALIFICATIONS SET FORTH IN THE FAGLE METAL PRODUCTS DESIGN NOTES ISSUED WITH THIS DESIGN AND AVAILABLE FROM EAGLE UPON REQUEST DESIGN VALID ONLY WHEN EAGLE METAL CONNECTORS ARE USED.

TrueBuild® Software v5.5.2.220 Eagle Metal Products Dallas, TX 75234





					10-7-12	1				
Plate Offsets (X,Y) [1:0-5-4,0-0-9], [2:0-3-0,0-4-8], [8:0-3-0,0-4-8], [9:0-5-4,0-0-9]										
LOADING (psf) TCLL (roof) 20.0 Snow (Ps/Pg) 17.0/30.0 TCDL 4.0 BCLL 0.0	SPACING- 4-6-0 Plate Grip DOL 1.15 Lumber DOL 1.15 Rep Stress Incr NO Code IBC2015/TPI2014	CSI. TC 0.54 BC 0.82 WB 0.75 (Matrix-M)	DEFL in (loc) Vert(LL) -0.39 12-14 Vert(CT) -0.48 12-14 Horz(CT) 0.09 9	>993 180	PLATES MT20 Weight: 293 lb	GRIP 197/144 FT = 20				

BRACING-

TOP CHORD BOT CHORD

2-0-0 oc purlins (2-10-4 max.).

4-12, 6-12

7-6-0 oc bracing. 1 Row at midpt

LUMBER-

OTHERS

TOP CHORD 2x6 SPF No.2 BOT CHORD 2x8 SP 2400F 2.0E WERS 2x4 SPF Stud

2x4 SPF Stud

REACTIONS. (lb/size) 1=1981/0-5-8 (min. 0-1-14), 9=1981/0-5-8 (min. 0-1-14)

Max Horz 1=-220(LC 13) Max Uplif11=-946(LC 8), 9=-946(LC 9)

Max Grav 1=2250(LC 2), 9=2250(LC 2)

FORCES. (lb) - Max. Comp./Max. Ten. - All forces 250 (lb) or less except when shown.

TOP CHORD 1-2=-5673/2354, 2-3=-5044/2076, 3-31=-5064/2189, 4-31=-4971/2203, 4-5=-3609/1509, 5-6=-3609/1509, 6-32=-4971/2203, 7-32=-5064/2189, 7-8=-5044/2076,

8-9=-5673/2356

BOT CHORD 1-14=-2287/5293, 13-14=-1541/4065, 12-13=-1541/4065, 11-12=-1379/4065,

WEBS

 $10 \cdot 11 = 1379/4065, 9 \cdot 10 = 2127/5293 \\ 2 \cdot 14 = 667/416, 3 \cdot 14 = 525/317, 4 \cdot 14 = 558/1043, 4 \cdot 12 = 1272/648, 5 \cdot 12 = 734/1740, 3 \cdot 12 = 1272/648, 5 \cdot 12 =$

6-12=-1272/648, 6-10=-558/1043, 7-10=-525/316, 8-10=-667/419

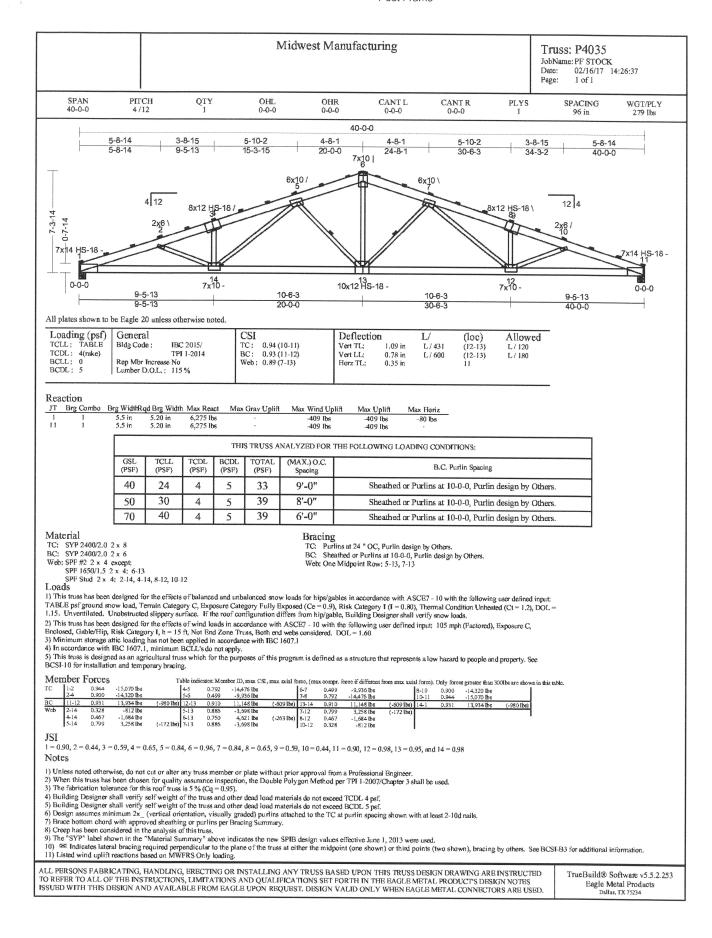
1 = 0.90, 2 = 0.47, 3 = 0.38, 4 = 0.51, 5 = 0.68, 6 = 0.51, 7 = 0.38, 8 = 0.47, 9 = 0.90, 10 = 0.76, 11 = 0.78, 12 = 0.75, 13 = 0.78, 14 = 0.76, 15 = 0.25, 16 = 0.26, 17 = 0.45, 18 = 0.45, 19 = 0.25, 20 = 0.45, 21 = 0.45, 22 = 0.26, 23 = 0.25 and 24 = 0.25

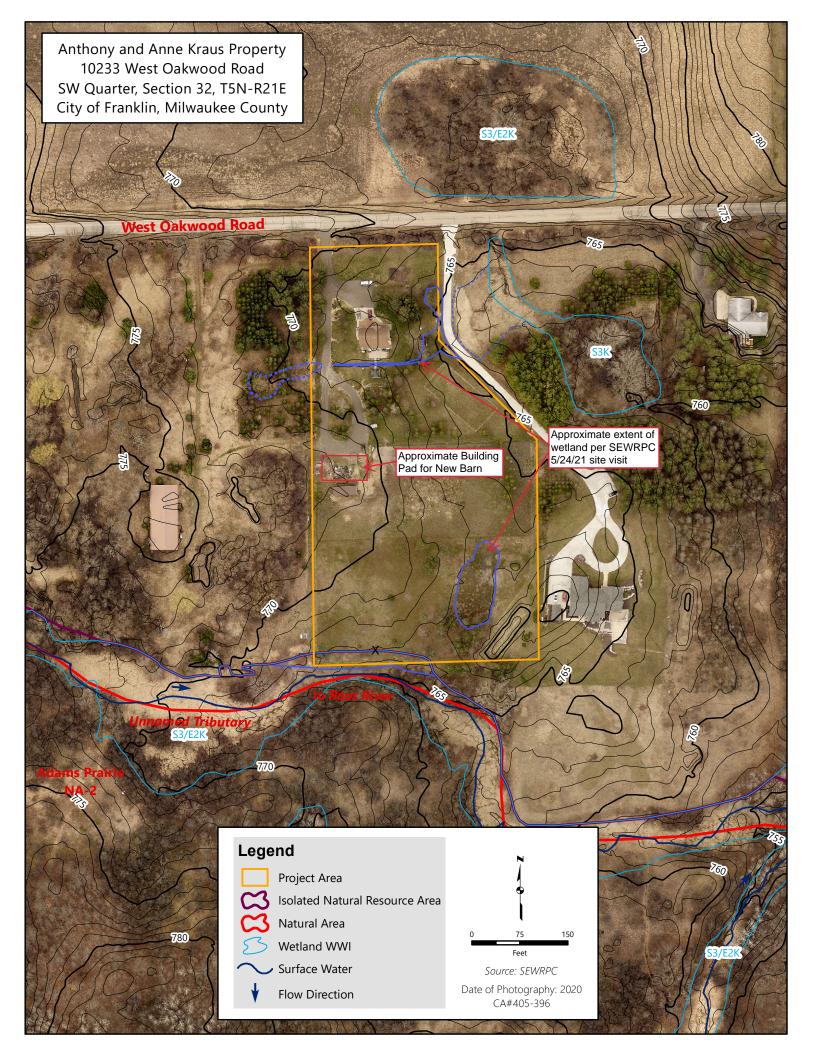
NOTES-

- 1) Unbalanced roof live loads have been considered for this design.
 2) Wind: ASCE 7-10; Vult=105mph (3-second gust) Vasd=83mph; TCDL=4.0psf, BCDL=1.0psf; h=25ft, Cal. I; Exp C; enclosed, MWFRS (envelope) gable end zone; cantilever left and right exposed; end vertical left and right exposed; Lumber DCL=1.60 plate grip DOL=1.60 (Actual dead loads used per ANSI/TPI-1)
- 3) Truss designed for wind loads in the plane of the truss only. For studs exposed to wind (normal to the face), see Standard Industry Gable End Details as applicable, or consult qualified building designer as per ANSI/TPI 1.
- 4) TCLL: ASCE 7-10; Pr=20.0 psf (roof live load: Lumber DOL=1.15 Plate DOL=1.15); Pg=30.0 psf (ground snow); Ps=17.0 psf (roof snow: Lumber DOL=1.15 Plate DOL=1.15); Category I; Exp C; Fully Exp.; Cl=1.2; Unobstructed slippery surface 5) Roof design snow load has been reduced to account for slope.
- 6) Unbalanced snow loads have been considered for this design.
- 7) The bottom chord dead load shown is sufficient only to cover the truss weight itself and does not allow for any additional load to be added to the bottom chord.
- 8) Dead loads shown include weight of truss. Top chord dead load of 5.0 psf (or less) is not adequate for a shingle roof. Architect to verify adequacy of top chord dead load
- 9) All plates are 3x8 MT20 unless otherwise indicated.
- 10) Horizontal gable studs spaced at 2-6-0 oc
- 11) This truss has been designed for a 10.0 psf bottom chord live load nonconcurrent with any other live loads

Continued on page 2

Job	Truss	Truss Type	Qty	Ply						
QTREC0479612	P1SE	GABLE	2	1						
Midwest Manufacturing, E	Eau Claire, WI 54703		7.6	40 s Nov	Job Reference (optional) 10 2015 MiTek Industries, Inc. Mon Oct 24 12:25 52 2016 Page 2					
NOTES (16) ID:gBJCBD?YqLia62mtK9e?ibjyTZw3-TKO4zqTfiKlMMinbelyTu98X6zwcwToH00e2od9zyGCLT 12) Provide mechanical connection (by others) of truss to bearing plate capable of withstanding 100 lb uplift at joint(s) except (jt=lb) 1=946, 9=946. 13) This truss is designed in accordance with the 2015 International Building Code section 2306.1 and referenced standard ANSI/TP1 1. 14) "Semi-rigid pitchbreaks with fixed heels" Member end fixity model was used in the analysis and design of this truss. 15) Graphical purtlin representation does not depict the size or the orientation of the purlin along the top and/or bottom chord. 16) Plate Approval Numbers: ESR-1988 and ESR-1352.										
LOAD CASE(S) Standard										









MEMORANDUM

Date: July 15, 2021

To: Mayor Olson, Plan Commission Members

From: Heath Eddy, AICP, Planning Manager

RE: Public Notice Format Options

At the meeting on June 17, 2021, the Plan Commission requested staff to prepare a set of examples of public notices that would be sent to adjacent property owners as required by State statute, and consistent with local requirements for notices.

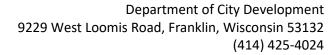
Staff has worked through and prepared a set of examples. We provide them in the following order:

- 1. A modified version of the current notice, which removes the legal metes-and-bounds description from the notice but otherwise leaves the notice in the current format.
- 2. A version that replicates an adjacent community's notice format.
- 3. A version that further modifies the notice format in #2, above, which is perhaps a bit easier for staff to implement.

Staff has also prepared a version of a sign for posting properties. This is currently not required but it was suggested for discussion. This is included as the fourth exhibit.

Finally, staff also discussed previously that the public notice that we send for publishing in South NOW is essentially the same as what we include in the mailed notice to adjacent property owners. We haven't formulated a replacement for that, other than noting that the notice includes, at times, an overly complicated metes-and-bounds description (see the PDD-37 Ballpark Commons description, which isn't really necessary since a PDD Major Amendment is intended to apply to the entire PDD-37).

A further thought comes up. Staff read the public notice published for an Area Exception for James and Sandra Rogosienski. Reading the public notice is, at the very least, extremely confusing. It would be better to streamline the amount of discussion for a request such as this (though admittedly this particular application is complicated to distill). Still, staff notes that public notices for Special Use applications are often overly descriptive, in a way that doesn't assist understanding, and is probably unnecessary for the purpose of providing basic information. We did prepare a newspaper notice as an example for discussion; this is attached.





NOTICE OF PUBLIC HEARING BEFORE THE CITY OF FRANKLIN PLAN COMMISSION

MEETING DETAILS

HEARING DATE: Thursday, April 8, 2021, at 7:00 p.m.

PLACE: The Common Council Chambers at the Franklin City Hall, 9229 West Loomis Road,

Franklin, Wisconsin 53132.

PROPOSAL INFORMATION

APPLICANT: Christopher D. Buday, River Rock Performance Properties, LLC.

SUBJECT PROPERTY: 7095 S Ballpark Drive. (see map on reverse side)

TAX KEY NUMBER: 744-1005-000

PROPOSAL: An Ordinance to amend §15-3.0442 of the Unified Development Ordinance Planned Development District No. 37 (The Rock Sports Complex/Ballpark Commons), to increase the maximum permitted sign face area of approximately 750 square feet to 12,507 square feet (distributed between 38 signs) for the indoor sports complex.

CONTACT INFORMATION

City of Franklin Planning Department / City Development (414) 425-4024
www.franklinwi.gov/planning
generalplanning@franklinwi.gov

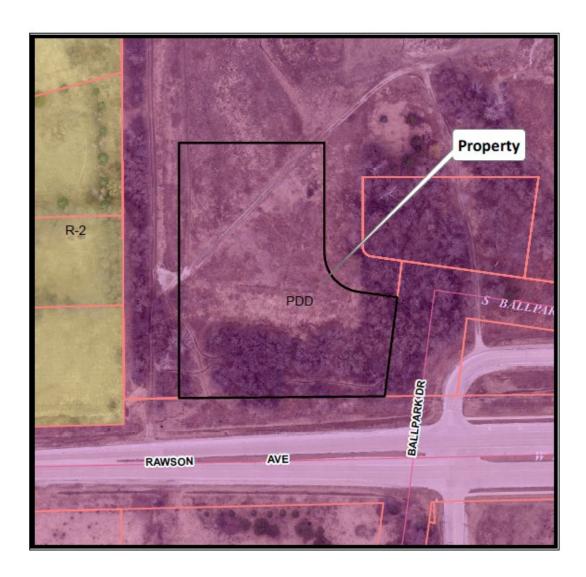
PUBLIC HEARING INFORMATION

This public hearing is being held pursuant to the requirements of §62.23(7)(d)2. of the Wisconsin Statutes and Division 15-9.0200 of the City of Franklin Unified Development Ordinance. The legal description of the subject property and proposed draft ordinance, is available and open for inspection by the public in the office of the City Clerk at Franklin City Hall, 9229 West Loomis Road, Franklin, Wisconsin 53132, during normal business hours (8:30 AM – 5:00 PM).

The public is invited to attend the public hearing and to provide input. The proposed draft ordinance is subject to revisions following public hearing and the further consideration by the Plan Commission and the City of Franklin Common Council.



7095 S. Ballpark Drive TKN: 744 1005 000



*TKN 7090129000

NAN WOODS

7481 PO BOX 320786 FRANKLIN, WI 53132



City of Franklin Plan Commission Public Hearing

You are receiving this notice as a landowner or tenant of property that is located within 300 feet of a proposed development. A meeting before the City of Franklin Plan Commission will be held to discuss this proposal, and members of the public are welcome and encouraged to attend. Should you wish to speak on this topic, please feel free to register on the sign-in sheet prior to the start of the meeting. The Chair will invite you to approach the podium and provide your comments during the public comment period during the hearing.

Proposal Summary

<u>WHAT</u> is being proposed? Amend Planning Development District No. 37 (The Rock Sports Complex/Ball Park Commons) to increase maximum permitted sign face area up to 12,507 sq.ft for the Indoor Sports Complex.

WHERE is the proposal located? 7095 S. Ballpark Drive (TKN 744-1005-000)

WHO is the Applicant? Christopher D. Buday, River Rock Performance Properties, LLC

Where can I find <u>additional information</u>? On the reverse side of this notice is a location map and/or graphic for the proposal, and contact information. Agendas, staff reports, maps, plans, and other proposal submissions are posted to the City's website in advance of the meeting.

Meeting Details

Date: Thursday, April 8, 2021

Time: 7:00 PM

Location: Franklin City Hall – 9229 W. Loomis Road, Franklin WI

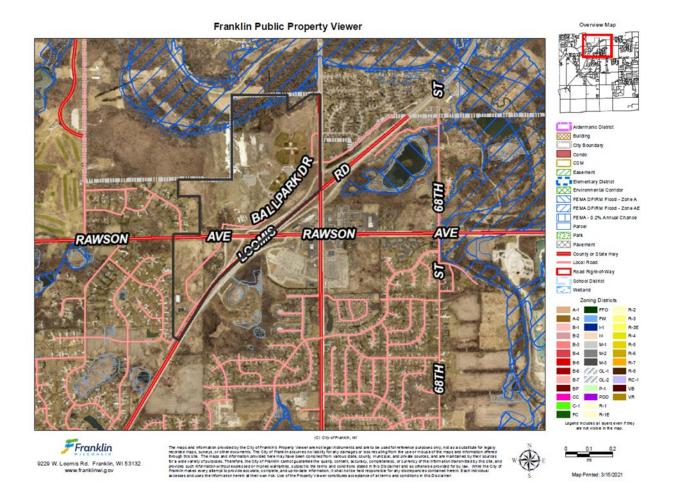
Common Council Chambers

Public comment will only be available in person.

The meeting will also be live streamed on the City of Franklin YouTube Page via http://youtube.com/c/CityofFranklinWIGov for those that wish to view the meeting.

Agendas are subject to change. While the City makes every effort to provide advanced notice of a postponed or cancelled meeting, it is recommended that agenda items and order are verified by visiting our website 24 hours prior to the meeting.

NOTIFICATION MAP - 7095 S Ballpark Drive



CONTACT & ADDITIONAL INFO

City Development/Planning

(414) 425-4024

www.franklinwi.gov/planning GeneralPlanning@franklinwi.gov





We will do our best to accommodate the needs of disabled individual through sign language interpreters or other auxiliary aids. Due to the difficulty in finding interpreters, requests should be made as far in advance as possible, preferably a minimum of 48 hours.

For more info or to request this service, contact the City Clerk or ADA Coordinator at (414) 425-7500 or by mail: 9229 W. Loomis Road, Franklin WI 53132.



City of Franklin Plan Commission Public Hearing

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Proposal Summary

WHAT is being proposed?

Amend Planning Development District No. 37 (The Rock Sports Complex/Ball Park Commons) to increase maximum permitted sign face area up to 12,507 sq.ft for the Indoor Sports Complex.

WHERE is the proposal located?

7095 S. Ballpark Drive (TKN 744-1005-000)

WHO is the Applicant?

Christopher D. Buday, River Rock Performance Properties, LLC

Where can I find additional information?

On the reverse side of this notice is a location map and/or graphic for the proposal, and contact information. Agendas, staff reports, maps, plans, and other proposal submissions are posted to the City's website in advance of the meeting.

Meeting Details

Date: Thursday, April 8, 2021

Time: 7:00 PM

Location: Franklin City Hall

9229 W. Loomis Road,

Franklin WI Common Council

Chambers

This meeting will be held in person only.

The meeting will also be live streamed on the City of Franklin YouTube Page via

http://youtube.com/c/CityofFranklinWIGov for those that wish to view the meeting digitally. Public comment is not available online.

Agendas are subject to change. While the City makes every effort to provide advanced notice of a postponed or cancelled meeting, it is recommended that agenda items and order are verified by visiting our website 24 hours prior to the meeting.

NOTIFICATION MAP - 7095 S Ballpark Drive



CONTACT & ADDITIONAL INFO

City Development/Planning (414) 425-4024 www.franklinwi.gov/planning GeneralPlanning@franklinwi.gov





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For more info or to request this service, contact the City Clerk or ADA Coordinator at (414) 425-7500 or by mail: 9229 W. Loomis Road, Franklin WI 53132.

NOTICE OF PUBLIC HEARING ABOUTTHIS PROPERTY

APPLICATION:

FOR INFORMATION, CALL 414-425-4024





NOTICE OF PUBLIC HEARING BEFORE THE PLAN COMMISSION OF THE CITY OF FRANKLIN

HEARING DATE: Thursday, April 8, 2021, at 7:00 p.m. PLACE: The Common Council Chambers at the Franklin City Hall, 9229 West Loomis Road, Franklin, Wisconsin 53132.

APPLICANT: Christopher D. Buday, River Rock Performance Properties, LLC. SUBJECT PROPERTY: 7095 S Ballpark Drive, Franklin, Wisconsin 53132. TAX KEY NUMBER: 744-1005-000

PROPOSAL: AN ORDINANCE TO AMEND §15-3.0442 OF THE UNIFIED DEVELOPMENT ORDINANCE PLANNED DEVELOPMENT DISTRICT NO. 37 (THE ROCK SPORTS COMPLEX/BALLPARK COMMONS), TO INCREASE THE MAXIMUM PERMITTED SIGN FACE AREA OF APPROXIMATELY 750 SQUARE FEET TO 12,507 SQUARE FEET (DISTRIBUTED BETWEEN 38 SIGNS) FOR THE INDOOR SPORTS COMPLEX.

This public hearing is being held pursuant to the requirements of §62.23(7)(d)2. of the Wisconsin Statutes and Division 15-9.0200 of the City of Franklin Unified Development Ordinance. The legal description of the subject property and proposed draft ordinance, is available and open for inspection by the public in the office of the City Clerk at Franklin City Hall, 9229 West Loomis Road, Franklin, Wisconsin 53132, during normal business hours (8:30 AM – 5:00 PM). The public is invited to attend the public hearing and to provide input. The proposed draft ordinance is subject to revisions following public hearing and the further consideration by the Plan Commission and the City of Franklin Common Council.

Any person(s) with question regarding this proposal may contact the Department of City Development at 414-425-4024.

Dated this 16th day of March, 2021.

Sandra L. Wesolowski City Clerk

N.B. Class II

Please publish: 3/24 and 3/31

MEMORANDUM

Date: July 22, 2021

To: Plan Commission

From: Department of City Development

RE: Vandewalle & Associates, Inc. Parkland Acquisition Study Input Session

At the April 8, 2021 meeting, the Plan Commission reviewed an initial outline of Parkland Acquisition Study currently being developed by the Department of City Development, with assistance from planning firm Vandewalle & Associates. The final product of this work will be a Parkland Acquisition Strategy Report, based on the goals identified by the Comprehensive Outdoor Recreation Plan and prioritized by stakeholders including Parks Commission, the Plan Commission and Common Council. The report will make recommendations as to options for the timing of purchases to appropriately use Park Impact Fees, provide estimates as to matching requirements, and include other information to assist in purchasing parkland. A copy of the 2030 CORP is available to council members from the Planning department upon request.

Vandewalle and Associates will moderate an input session with the Plan Commission at the regular meeting on Thursday, July 22, 2021. Plan Commission feedback will be incorporated into the draft Parkland Acquisition Strategy Report. A copy of the draft report is provided here for review prior to this input session.

Status

The first of the additional stakeholder input sessions for this project was held at the March 8, 2021 meeting of the Parks Commission. At that meeting, initial goals were identified to assist with prioritizing accumulated funds. At the May 10, 2021 Parks Commission meeting, Vandewalle and Associates presented a draft outline of the Study to the Parks Commission for their review and feedback. Jackie Mich of Vandewalle and Associates moderated a discussion of the draft, and solicited additional input which has been incorporated into this subsequent draft of the report. The Parks Commission adopted a motion to send recommendation of the Parkland Acquisition Study to Plan Commission to purchase a parcel in southwest corner of the City for future use. Additional feedback from that session includes:

- Concerns regarding balancing necessary maintenance of existing parks with the need to plan for future growth in the city and park facilities.
- Concerns regarding the City's ability to allocate necessary matching funds for impact fees.

As part of their initial analysis, Vandewalle and Associates identified spending horizons for park impact fees: limits to how long the City may hold those fees without spending them. When the fees expire, they will need to be rebated. This included an immediate need to spend those funds expiring at the end of 2022. Subsequently, staff has undertaken efforts to plan for how best to allocate those funds appropriately within the 2022 budget, which has been discussed at Parks Commission and incorporated into the Capital Improvement Planning currently underway. The draft Study therefore looks further into the future, to consider how to accomplish the goals of the CORP including possible acquisitions of larger parks, trails, and development of public lands to be donated to the City.

Item D.4.

After Plan Commission, the item will go to Common Council for input with a session moderated by Vandewalle and Associates, currently scheduled for August 17, 2021. Input from that session will then be incorporated into the final draft of the report, which will then be reviewed again by Parks Commission and the Plan Commission before returning to Common Council.

Marion Ecks

Associate Planner - Department of City Development

Franklin Parkland Acquisition Strategy

Vandewalle & Associates
Draft: July 2, 2021

Introduction

The City of Franklin is in need of a short-term and longer-term strategy to utilize its accumulated park impact fees. In 2021, the City of Franklin retained Vandewalle and Associates to prepare this Parkland Acquisition Strategy Report and foster a conversation about the City's park impact fees. The purpose of this Parkland Acquisition Strategy is to document the factors and requirements that influence the spending of park impact fees, provide a schedule for the utilization of accumulated park impact fees, and to provide guidance on the utilization of future park impact fees to be collected in the future.

Summary of Recommendations from the Comprehensive Outdoor Recreation Plan 2030 (CORP)

The City of Franklin's Comprehensive Outdoor Recreation Plan: 2030 was last amended in 2014. The Comprehensive Outdoor Recreation Plan (CORP) makes recommendations for future park and recreation needs, including generalized recommendations for parkland acquisition for the next ten years and beyond. The CORP contains the following relevant recommendations for parkland acquisition:

- Provide a new Regional/Multi-Community Park in the Southwest quadrant of the City, in combination with the existing Franklin Savanna. Franklin Savanna is an undeveloped oak savanna owned by Milwaukee County and designated as a State Natural Area.
- Recognizing that most neighborhoods are built out, there are limited options for new Neighborhood Parks in developed part of City. Work with the Franklin School District to provide active recreation at future school sites.
- Provide five new Mini Parks of at least one acre each within developed areas of the City that cannot be served by a Neighborhood Park due to inadequate and/or insufficient vacant land being available.

The CORP has been incorporated by reference into the City of Franklin's Comprehensive Master Plan.

Goals for Parkland Acquisition

The Parks Commission identified the following goals for parkland acquisition, based on CORP recommendations as well as known needs for the park system.

- A. Utilize accumulated park impact fees in order to offset the impact of development and provide adequate parkland for the City's current and future population.
- B. Utilize park impact fees to acquire land for a Neighborhood Park or Community Park of 20 acres or more. This would fulfill the City's need for additional parkland in the southwest portion of the City, where future residential growth is planned. A park of this size is desirable, because it could accommodate a wide range of recreation uses, and because it is more cost effective to maintain than several Mini Parks.
 - The new park should provide a space for special events, as the City currently does not have many open areas suitable for large public or private events and festivals.

- The new park should serve multiple purposes, including a mix of passive and active recreation uses. The park should include large open areas that can be repurposed as needed, including for special events and for field sports (e.g., soccer, football, lacrosse, ultimate, rugby, etc.). Additionally, the park should include spaces for court-based sports (e.g., basketball, tennis, pickleball, volleyball, etc.). In areas not suitable for active recreation due to geographic or environmental constraints, passive recreation features (such as trails, natural areas, and seating areas) should be provided.
- Combine new parkland with existing parks (such as Franklin Savanna) in order to maximize the size of the park. If the combined park area were to be 100 acres or more, the park could be classified as a Regional/Multi-Community Park, as defined by the CORP.
- Combine new parkland with the Waste Management Conservation Easement reflects another opportunity to maximize the size of a new park.
- Develop the park over a period of time as needs evolve and funds become available.
- C. Utilize park impact fees to connect existing and future parks and open space with trails. Develop trail connections between parks in as many locations as feasible.
 - Connect the 116th Street Trail to Franklin Savanna along Ryan Creek and onward to the Oak Leaf Trail.
 - Explore other potential trail connection options.
- D. Add desired facilities to the park system, including a dog amenities, pickleball (8+ courts), and an ice skating rink.

Parkland Acquisition Strategy

The process for determining how best utilize park impact fees involve three main steps, with several sub-steps. It is an iterative process, meaning that it repeats or restarts as needed. Continual review of this process and updating of assumptions is important throughout. Refer to the graphic on page _____ for a summary of this process.

Step One: Fund Analysis

1.) Review Existing Park Fee Collection/Expiration Schedule

The park impact fee schedule will guide the overall project schedule to confirm appropriate collection and utilization of fees prior to the mandatory reversion deadlines. Utilization of funds will focus on two goals: 1.) identify all funds that are nearing the reversion deadline and develop a strategy for near-term use of funds for park improvements or small-scale acquisitions; 2.) identify funds that can be combined for use in larger-scale acquisitions. Development of a year-by-year summary of collection and expiration of funds will help determine overall cash flow and budgets for park acquisition.

2.) Develop Plan for Utilization for Expiring Funds

Utilization of funds with a near-term expiration date will be key to avoid reversion of funds due to the utilization requirement for impact fees. These funds could be used for a large land acquisition or improvement of smaller projects within existing parks or small-scale acquisitions within existing park deficient neighborhoods.

As plans to utilize impact fee funds are developed, determine match requirement and coordinate with the annual City budgeting process to ensure that matching funds are available when needed. The City's match requirement is described on page _____.

3.) Reserve Other Park Fees for Larger-Scale Acquisitions

Park fees with later expiration dates can be targets for larger-scale acquisitions through accumulation over time. These funds can form the base matching funds for grant applications and local matching requirements.

Step Two: Project Concept and Partnerships

1.) Develop Park Concept/Program

The creation of a programmatic concept plan for a hypothetical Community Park will guide the property characteristics for future acquisitions. This concept will focus on defining programmatic goals for the park along with environmental characteristics and acreage needs. Key questions and decision points include: Should the park be primarily for active recreation, passive recreation, or a combination of the two? What park facilities are desired (ballfields, playgrounds, structures, parking, etc.)? Approximately how many acres are needed to accommodate the desired park concept/program?

2.) Leverage Grant and Partnership Opportunities

The City should work to identify any complementary partnerships (Franklin School District, club sports, community agencies) along with local, state, and federal grant programs that could offer an opportunity to bring additional funds to a given project through matching grants or partnerships. Grant funds or partner funds cannot be used to reduce the City's required matching funds, but such funds can be used to increase the size or scope of a park project. Additionally, the City's funds and impact fees can be used as a match required by grant programs, so the City should explore opportunities for local, state, and federal grants that could be used to enhance desired park projects. For example, the Knowles-Nelson Stewardship grant program could be use considered to allow the City to acquire additional acres of natural area that it would not have had the ability to purchase with City fund and impact fees alone.

Additionally, the City should maintain an ongoing dialogue with the Franklin School District on its plans and timelines for investing in recreational facilities. That way, both parties can identify opportunities to reduce redundancies and collaborate where possible. Other community agencies, public service organizations, and private clubs and leagues that use or provide recreational facilities also have potential for collaboration with the City on future facilities. Such collaborations can maximize benefits for all partners. For example, the City of Sun Prairie and the Sun Prairie Area School District collaborated to design Creekside Elementary School, six-acre elementary school adjacent to a six-acre (city) neighborhood park containing shared recreational facilities. The two entities worked together in the design and implementation of the campus.

Step Three: Property Acquisition and New Recreational Facility Installation

1.) Investigate Property Opportunities in Southwest Quadrant

Utilizing the park concept/program developed in Step Two as a basis for property targets within the Southwest quadrant, the City should begin a detailed property search to

align potential acreage, environmental conditions, and adjoining land uses. Specific tasks include:

- a. Identify parcel ownership patterns, acreages, and proximity opportunities
- b. Evaluate environmental constraints and planned land use
- c. Evaluate property assessments and market conditions (approximate price per acre)
- d. Identify potential target parcels that address the park concept/program and project goals
- e. Identify parcels currently listed as well as potential targets that are not listed for sale
- f. Research current land price trends, listings, and comparable sales

2.) Begin Property Owner Outreach

After evaluating a wide range potential properties, the City should identify a shorter list of potential target properties that best meet the City's goals and concept plan. The City should then begin outreach to property owners to better understand availability and potential price requirements for the target properties. The City should consult legal counsel to determine the best approach for property owner outreach in accordance with state statues. After gaining a better understanding of land availability and potential price ranges, the City should identify the specific property or properties to target for acquisition.

3.) Acquire Property

While each property acquisition is different, the general steps for property acquisition involve negotiating a price, making a formal offer, preparing purchase documents with legal counsel. The City should consult legal counsel to determine the best approach for each of these steps, in accordance with Wis. Stat. 62.22(1) and other applicable laws. When purchasing parkland, the City should utilize park impact fees to the maximum extent possible, using expiring fees first.

4.) New Recreational Facility Installation

If the City has acquired parkland and is developing it, the City should adjust the programmatic concept plan developed in Step Two to fit the new property. If the City is adding a new recreational facility to an existing park, the City should determine a specific location for the new facility. In either situation, this step involves involve determining specific locations for new recreational facilities and making adjustments to the concepts in response to the actual conditions, limitations, and advantages of the site.

Once this is determined, the City will need to develop detailed construction drawings for the new facilities. The next step is to construct the new facility or facilities, expending park impact fees and using expiring fees first.

Approximate Value:

Current range (4/15/21): \$11,000-\$55,000 per acre





Review Existing Park Fee Collection/Expiration Schedule

Identify all funds that are nearing the reversion deadline. Development of a year-by-year summary of collection and expiration of funds will help determine overall cash flow and budgets for park acquisition.

Develop Plan for Utilization for Expiring Funds

Utilization of funds with an expiration date within the next year and half will be key to avoid reversion of funds due to the utilization requirement for impact fees. Determine match requirement and coordinate with budgeting process.

Reserve Other Park Fees for Larger-Scale Acquisitions

Utilization of funds with an expiration date within the next year and half will be key to avoid reversion of funds due to the utilization requirement for impact fees. Determine match requirement and coordinate with budgeting process.



Develop Park Concept/Program for Future Park(s)

Develop a programmatic concept plan for a hypothetical future park to define programmatic goals, desired environmental characteristics, and acreage needs. Consider: desire for active and/ or passive recreation, desired park facilities (ballfields, playgrounds, structures, parking, etc.) and conceptual acreage needs.

Leverage Matching and Partnership Opportunities

- Explore opportunities for local, state and federal matching fund programs
- Identify local, regional, and state level partnership opportunities
- Coordinate with Franklin School District on school facility plans and timelines



Investigate Property Opportunities in Southwest Ouadrant

Using the park concept/program developed in Step Two, begin a detailed property search to align potential acreage, environmental conditions, and adjoining land uses.

Begin Property Owner Outreach

Identify potential target properties and begin outreach to determine availability and potential price requirements. Determine which property (or properties) to target for acquisition.

Acquire Property

Negotiate a price and made a formal offer. Expend park impact fees, using expiring fees first

New Recreational Facility Installation

Design and construct new park facility (or facilities). Expend park impact fees, using expiring fees first.

Projects Eligible for Park Impact Fees and Required Matching Funds

When a new home or subdivision is built, those residents will need additional public facilities or infrastructure, including parks. Impact fees allow for new residential developments to support their own future needs in the City, rather than asking current residents to pay entire cost of those facilities. Municipalities have the authority to impost impact fees on developers under Wis. Stat. 66.55, in order to "to pay for the capital costs that are necessary to accommodate land development." Per Wis. Stat. 66.55(1)(a), capital costs include "costs to construct, expand or improve public facilities, including the cost of land, and including legal, engineering and design costs," but not the cost of equipment. In practice, this means that park impact fees can be spent for the following purposes:

- Acquisition of land for parks to accommodate new population growth. Costs associated costs with land acquisition (acquisition studies, real estate transaction costs, etc.)
- Park master planning and park design services
- Park improvements, meaning the addition of new facilities within any park to
 accommodate new population growth. Improvements could include items such as tennis
 courts, dog amenities, splashpads, restrooms, fitness stations, etc. Park improvements
 include the expansion of park features but do not include maintenance or replacement of
 existing park features.

As described above, park impact fees can be used only for park projects that accommodate new population growth associated with residential development. For this reason, most park projects are not eligible to be 100% funded by park impact fees. Therefore, expenditure of park impact fees almost always will require additional "matching funds" from the General Fund or other City financial resources in order to fund the full project cost.

The City of Franklin Public Facilities Needs Assessment and Impact Fee Study (March 2020) describes the percent of any given park project that is eligible to be funded through impact fees. The percent varies by park classification (Community Park, Neighborhood Park, etc.). The following table, excerpted from the Impact Fee Study, provides the maximum percent and total dollar amount that may be funded by impact fees for previously planned projects. "Previously planned projects" refers to park projects that were generally conceived in the City's Comprehensive Outdoor Recreation Plan at the time the Impact Fee Study was completed. As shown below, only 36% of total project costs for Community Parks and Special Parks can be covered by park impact fees, whereas, impact fees can make up a relatively higher percent of costs for Neighborhood Parks (47%), Mini Parks (43%), and Trails (62%).

Figure 1: Costs Eligible for Impact Fees – Previously Planned Project (Impact Fee Study, 2020)

Table 9 - Costs Eligible for Impact Fees from Previously Planned Projects									
Category	Tota	l Project Cost	% Eligible		\$ Eligible				
Community Parks	\$	6,225,971	36%	\$	2,241,350				
Neighborhood Parks		4,057,555	47%		1,907,051				
Mini Parks		1,738,016	43%		747,347				
Special Parks		1,053,669	36%		379,321				
Trails		2,379,425	62%		1,475,244				
Total		-		\$	6,750,312				

Figure 2 provides the maximum percent and total dollar amount that may be funded by impact fees for *new* projects, i.e., projects that are not included in the City's Comprehensive Outdoor Recreation Plan. As shown below, up to 100% of total project costs for *new* Mini Parks and 80% of total project costs for *new* Neighborhood Parks can be covered by park impact fees, whereas, Regional and Community Parks are not eligible for park impact fees.

Figure 2:	Costs Eliaible t	or Impact Fees	 New Projects 	(Impact Fee	Study. 2020
	CCCIC Englisher	or impaci i coo	. 1011 010010	(0.00,, =0=0,

Table 13 - Costs Eligible for Impact Fees from EXAMPLE New Projects								
Category	Tota	Total Project Cost % Eligible		\$ Eligible				
Regional and Multi-Community Parks	\$	-	N/A	TBD				
Community Parks		-	N/A	TBD				
Neighborhood Parks		2,500,000	80%	1,993,721				
Mini Parks		800,000	100%	800,000				
Special Parks		-	N/A	TBD				
Trails		400,000	61%	242,451				
Total			(3,036,172				

The amount/percent of total project costs that are eligible for park fees varies significantly, and so this becomes a primary driver in the City's near-term parkland acquisition strategy. Because the City wishes to spend over \$1.2 million in park impact fees in a short amount of time, the best approach is to target park projects with a relatively high rate of impact fee eligibility (and therefore lower match requirement). Otherwise, the City will be in the challenging position of coming up with a large amount of matching funds in order to use the expiring park impact fees.

Time Limits for Utilizing Impact Fees

Wis. Stat. 66.55 requires that municipalities spend accumulated impact fees within a "reasonable period of time" or else they must be rebated to the current owner of the property. In 2015, the City of Franklin adopted an ordinance establishing a ten-year timeframe for using impact fees with the authority to extend the time limit by an additional three years if needed due to extenuating circumstances or hardship. In 2016, the City adopted Resolution 2016-7177, which utilized the three-year extension for fees collected after April 10, 2006 and established a deadline of December 31, 2022 for expenditure of these funds. It was determined that an extension was needed due to fact that the global economic recession created an extenuating circumstances that could be reasonably expected to create a hardship in meeting the 10-year time limit. There is no provision in City ordinance for further extensions, so the new deadline must be met. In 2020, the City of Franklin adopted an ordinance stating that impact fees collected after April 10, 2013 but prior to April 5, 2018 shall have a time limit of 10 years.

Preliminary Timeline for Expenditure of Funds

Scenarios for spending down the accumulated park impact fee fund balance have been provided below. The scenarios are provided for preliminary discussion purposes and achieve different levels of success in meeting the City's goals. The scenarios were developed based on the City's park classifications (Community Park, Neighborhood Park, etc.), and reflect a range of possible outcomes for utilization of park impact fees. The scenarios are not driven by the amount of City match required, nor are they ranked or evaluated based on City budgetary impact. As the City discusses the various scenarios, it will become evident that some are more practical than others,

and several will likely be eliminated due to the significant amount of City match required. However, at this stage, this Report does not endorse any one scenario over another.

Each scenario avoids rebating funds by utilizing accrued funds ahead of the monthly and yearly rebating deadline. Each scenario also reflects the short-term need to spend over \$1.2 million in park impact fees by December 31, 2022 to avoid rebating the fees. All scenarios assume a land value of \$40,000 per acre. This figure is a conservative estimate based on land values in spring of 2021.

Direction from City officials is sought to identify a preferred scenario (or scenarios). Since funds expire in the month they were collected, a spending schedule broken down by month can be developed once a desired scenario is selected.

Figure 3 shows the amount of funds that will expire on or before December 31 of each year. When park impact fees are spent, the fund balances by year in Figure 3 will need to be updated to reflect funds spent. The City has been successful at spending older funds at risk of expiring first and tracking accordingly, and this practice should continue.

	_	-		
	Expiring Year	Cumulative		Term
2022	\$1,204,889	\$1,204,889	2010-2015	8-13 years*
2023	\$0	\$1,204,889	n/a**	8 years
2024	\$209,983	\$1,414,872	2016	8 years
2025	\$66,591	\$1,481,463	201 <i>7</i>	8 years
2026	\$869,037	\$2,350,500	2018	8 years
2027	\$948,902	\$3,299,402	2019	8 years
2028	\$259,254	\$3,558,656	2020	8 years
Total	\$3,558,656			

Figure 3: Funds Expiring by Year

(Need City Staff input on 2022 amounts to be used here and in scenarios.)

^{*}In 2016, the City of Franklin extended the time limit for accumulated impact fees through December 31, 2022.

^{**}No impact fees expire in 2023 due to the changes in time limits for park fee expenditures. Fees collected in 2016 and later are bound by the 8-year expenditure timeline.

Figure 4: Scenario A

Scenario A - Trails Only									
Park Type (Size)	Activity	Total Project Cost	Impact Fee	Required City Match					
		100%	62%	38%					
	Land Acquisition &								
Trails	Trail Improvement	\$ 5,700,000	\$ 3,534,000	\$ 2,166,000					
	Total	\$5,700,000	\$ 3,534,000	\$2,166,000					

Park Impact Fees Remaining:

\$24,656

(of \$3.5M available as of March 2021)

Utilize all funds on land acquisition and improvement of trails

Figure 5: Scenario B

Scenario B - Implement CORP with 30-Acre Community Park									
Park Type (Size)	Activity	Total Project Ir		mpact Fee	Required City Match				
		100%	36%		64%				
Community Park	Land Acquisition	\$ 1,200,000	\$	432,000	\$ 768,000				
(30 acres)	Park Improvements	\$ 5,400,000	\$	1,944,000	\$ 3,456,000				
	Total	\$6,600,000	\$	2,376,000	\$4,224,000				

Park Impact Fees Remaining:

\$1,182,656

- Previously planned Community Park, Southwest quadrant
- Covers impact fees expiring through 2026
- Future projects needed to utilize remaining park fee balance
- Large match requirement (\$4.2M)

Figure 6: Scenario C

Scenario C - Implement CORP with 80-Acre Community Park									
Park Type (Size)	Activity	Total Project Cost		mpact Fee	Required City Match				
		100%		36%	64%				
Community Park	Land Acquisition	\$ 3,200,000	\$	1,152,000	\$ 2,048,000				
(80 acres)	Park Improvements	\$ 5,400,000	\$	1,944,000	\$ 3,456,000				
	Total	\$8,600,000	\$	3,096,000	\$5,504,000				

Park Impact Fees Remaining:

\$462,656

- Previously planned Community Park, Southwest quadrant acquisition and improvements
- Covers impact fees expiring through 2026
- Future projects needed to utilize remaining park fee balance
- Large match requirement (\$5.5M)

Figure 7: Scenario D

Scenario D - Implement CORP by Improving Waste Management Property as Community Park									
Park Type (Size)	Activity	Total Project		npact Fee	Required				
Tulk Type (312e)	Activity	Cost		iipuci ree	City Match				
		100%		36%	64%				
Community Park, Waste									
Management Property									
(380.2 acres)	Park Improvements	\$ 5,400,000	\$	1,944,000	\$ 3,456,000				
	Total	\$5,400,000	\$	1,944,000	\$3,456,000				

Park Impact Fees Remaining:

\$1,614,656

- Utilize funds to improve Waste Management lands to be donated to the City
- Future projects needed to utilize remaining park fee balance
- Large match requirement (\$3.4M)

Figure 8: Scenario E

Scenario E - Implement CORP with 60-Acre Community Park and Trails									
Park Type (Size)	Activity	Total Project Cost	lı	mpact Fee	Required City Match				
Community Park		100%		36%	64%				
(60 acres)	Land Acquisition	\$ 2,400,000	\$	864,000	\$ 1,536,000				
	Land Acquisition &	100%		62%	38%				
Trails	Trail Improvement	\$ 3,000,000	\$	1,860,000	\$ 1,140,000				
	Total	\$5,400,000	\$	2,724,000	\$2,676,000				

Park Impact Fees Remaining:

\$834,656

- Previously planned Community Park, Southwest quadrant acquisition only
- Previously planned Trails acquisition and/or improvement
- Future projects needed to utilize remaining park fee balance

Figure 9: Scenario F

$\textbf{Scenario} \; \textbf{F} \; \textbf{-} \; \text{Implement CORP with 60-Acre Community Park \& Improve a Neighborhood Park}$									
Park Type (Size)	Activity	Total Project	In	npact Fee	Required				
	· ·	Cost			City Match				
Community Park		100%		36%	64%				
(60 acres)	Land Acquisition	\$ 2,400,000	\$	864,000	\$ 1,536,000				
Neighborhood Park,	Park Improvements	100%		80%	20%				
Existing or Previously Planned	(Pickleball, Ice Rink, etc.)	\$ 3,350,000	\$	2,680,000	\$ 670,000				
	Total	\$5,750,000	\$	3,544,000	\$2,206,000				

Park Impact Fees Remaining:

\$14,656

- Previously planned Community Park, Southwest quadrant acquisition only (land bank for future improvement)
- Add new facilities to existing Neighborhood Parks (new growth)

Figure 10: Scenario G

Scenario G - Diverge from CORP with 25-Acre Neighborhood Park									
Park Type (Size)	Activity	Total Project Impact Fee		Impact Fee		equired ty Match			
		100%		80%		20%			
Neighborhood Park,	Land Acquisition	\$ 1,000,000	\$	800,000	\$	200,000			
Not Previously Planned	Park Improvements	\$ 1,500,000	\$	1,200,000	\$	300,000			
(25 acres)	Total	\$2,500,000	\$	2,000,000	\$	500,000			

Park Impact Fees Remaining:

\$1,558,656

- New (not previously planned) Neighborhood Park, Southwest quadrant acquisition and improvements
- Future projects needed to utilize remaining park fee balance
- Much smaller match requirement due to higher percentage eligible for impact fees

Figure 11: Scenario H

Scenario H - Trails and Diverge from CORP with 25-Acre Neighborhood Park									
Park Type (Size)	Activity	Total Project Cost	lı	Impact Fee		equired ty Match			
		100%		80%		20%			
Neighborhood Park, Not Previously Planned	Land Acquisition	\$ 1,000,000	\$	800,000	\$	200,000			
(25 acres)	Park Improvements	\$ 1,500,000	\$	1,200,000	\$	300,000			
	Land Acquisition &	100%		62%		38%			
Trails	Trail Improvement	\$ 2,350,000	\$	1,457,000	\$	893,000			
	Total	\$4,850,000	\$	3,457,000	\$1	,393,000			

Park Impact Fees Remaining:

\$101,656

- New (not previously planned) Neighborhood Park, Southwest quadrant acquisition and improvements
- Previously planned Trails acquisition and/or improvement
- Neighborhood Park match requirement of \$500K; smaller total match requirement due to higher percentage eligible for impact fees

Figure 12: Scenario I

Scenario I - Trails, Improve a Neighborhood Park, and Diverge from CORP with new 25-Acre Neighborhood Park

Park Type (Size)	Activity	Total Project Cost	Impact Fee	Required City Match	
		100%	80%	20%	
Neighborhood Park, Not Previously Planned					
(25 acres)	Land Acquisition	\$ 1,000,000	\$ 800,000	\$ 200,000	
Neighborhood Park, Existing or Previously	Park Improvements	100%	80%	20%	
Planned	(Pickleball, Ice Rink, etc.)	\$ 2,300,000	\$ 1,840,000	\$ 460,000	
	Land Acquisition &	100%	62%	38%	
Trails	Trail Improvement	\$ 1,500,000	\$ 930,000	\$ 570,000	
	Total	\$4,800,000	\$ 3,570,000	\$1,230,000	

Park Impact Fees Remaining:

-\$11,344

New (not previously planned) Neighborhood Park, Southwest quadrant – acquisition only (land bank for future improvement)

- Add new facilities to existing Neighborhood Parks (new growth)
- Previously planned Trails acquisition and/or improvement
- Neighborhood Park match requirement of \$660K; smaller total match requirement due to higher percentage eligible for impact fees

Figure 13: Scenario J

Scenario J - Improve a Neighborhood Park, and Diverge from CORP with new 25-Acre Neighborhood Park **Total Project** Required Park Type (Size) Activity **Impact Fee** Cost City Match 100% 80% 20% Neighborhood Park, Not Previously Planned (25 acres) \$ 1,000,000 000,000 200,000 Land Acquisition Neighborhood Park, 80% 100% 20% Park Improvements **Existing or Previously** (Pickleball, Ice Rink, etc.) \$ 3,460,000 692,000 Planned 2,768,000 Total \$4,460,000 892,000 3,568,000

Park Impact Fees Remaining:

-\$9,344

- New (not previously planned) Neighborhood Park acquisition only (land bank for future improvement)
- Add new facilities to existing Neighborhood Parks (new growth)
- Neighborhood Park match requirement of \$892K; smaller total match requirement due to higher percentage eligible for impact fees

The "Do Nothing" Scenario

If the City does not spend the funds that are set to expire at the end of 2022, it will have to rebate the funds with interest. This option creates many technical, legal, and logistical challenges of its own. For example, the City would have to determine how much needs to be rebated, what interest has accrued and what person or entity to send the funds to. State law has clarified that the funds cannot be rebated to the current owner of the dwelling unit that was charged the impact fee, but rather it must be provided to entity that originally paid the impact fee. In some cases, those firms may no longer exist or may have reorganized. The effort associated with properly rebating the funds would be very costly and time consuming.

Staffing and Maintenance Needs

There are many different ways to determine staffing and maintenance needs. As the specifics of the future park(s) to be acquired are yet to be determined, it is difficult to provide a precise estimate. On approach is to consider the Parks Department budget as compared to number of park acres currently maintained by the Parks Department, and extrapolating the proportional budget impact created by a new park. Based on a five-year average of Parks Department budgets (2017-2021) that supports roughly 251 acres of parkland, the budget impact of a new park would \$687 per acre. Accordingly, a new 25-acre park would have an annual budget impact of \$17,175, which includes personnel, equipment, contractual services, and other services. This assumes that in the future the Parks Department will provide a level of service and maintenance comparable to that of the past five years.

Fig. 6: Parks Dept. Budget, 2017-2021

	Dept 0551 - Parks Budget	Park Acres Maintained
2017	\$167,684	250.3
2018	\$151 , 914	251.5
2019	\$160,702	251.5
2020	\$186 , 448	251.5
2021	\$196,343	251.5
Average	251.3	
Annual Bu	\$687	
Annual B		
01 G Z3	\$1 <i>7,</i> 1 <i>75</i>	

If the future park were to have higher than average maintenance needs, perhaps due to specialized facilities or especially high level of use, this figure could be higher. This exercise is intended to provide an "order of magnitude" impact on the future Parks Budget, due to the high number factors that are still unknown or yet to be determined.

Recommendations for the Future Consideration

- Consider updating City's Subdivision Ordinance to include a parkland dedication ordinance, fee in lieu of dedication, and park improvement impact fee. Consider a policy that places preference on the dedication of land (rather than payment of park fees) in order to acquire parkland as development occurs.
- Update the Comprehensive Outdoor Recreation Plan, particularly to understand needs for specific recreational facilities within the City and to maintain eligibility for state and federal recreational grants.
- Update the City's Official Map (Chapter 58) to reserve land for future parks and recreation trails recommended in the Comprehensive Outdoor Recreation Plan.
- Considering that trail development is a priority, the City should require developers to
 dedicate trails on an outlot as development occurs or as land is platted. A comprehensive
 map of desired trails such as an Official Map will be important to achieve this. To ensure
 implementation, the City will need communicate this policy to all department heads
 involved in the development review process.

Maps: Citywide Existing Park/Service Area

Citywide Park Service Area & Adopted Land Use Plan

Cityside Park Service and Environmental Constraints

Southwest Quadrant Environmental Constraints

Southwest Quadrant Environmental Constraints & Existing Land Use

Southwest Quadrant Environmental Constraints & Adopted Land Use Plan

Appendix:

- A. Franklin School District Recreational Facilities
- B. Table of Funding Resources
- C. City of Franklin Public Facilities Needs Assessment and Impact Fee Study (excerpt)
- D. City of Franklin Resolution 2016-7177, Extending Time Limit for Using Impact Fees
- E. Annotated Bibliography

Appendix A. Franklin School District Recreational Facilities

Existing Facilities:

Franklin School District Facilities are available to the community with some restrictions. They are not available during school hours. The following spaces are available:

- Saber Center for the Performing Arts
- Franklin High School Stadium
- All Elementary Schools: multi-purpose rooms, gyms, outdoor green spaces (soccer fields, baseball diamonds), libraries, and classrooms after 4pm.
- Forest Park Middle School: gym, main commons, and certain classrooms after 4pm.
- Franklin High School: multi-purpose room, library, gym, cafeteria, and classrooms after 4pm.

Franklin School District generally relies on public facilities for recreational programming.

Planned Facilities: Within the next few years, Franklin School District intends to develop more multiuse athletic fields west of Forest Park Middle School in order to meet the District's growing need for open play spaces for soccer, etc.

The District is also aware of the potential need to find or add tennis courts to support the District's tennis program, should current arrangements that provide the District access to tennis courts be changed.

Appendix B: Table of Funding Resources

			Deadline (Check Agency		Admin.	
Program	Purpose	Funding Details	Guidelines)	Notes	Agency	Contact
Wisconsin Stewa	ırdship Programs					
Aids for the acquisition and development of local parks (ADLP)	public nature-based outdoor recreation areas	50% local match per project.	May 1	 A comprehensive outdoor recreation plan is required. Projects must comply with ADA. 	Wisconsin DNR	Sara deBruijn Southeast Region (414) 897-5704
Urban Greenspace Program (UGS)	To acquire land to provide natural space within or near urban areas, or to protect scenic or ecological features.	 50% local match per project. 	May 1	 A comprehensive outdoor recreation plan is required. Projects must comply with ADA. 	Wisconsin DNR	Sara deBruijn Southeast Region (414) 897-5704
Acquisition of Development Rights	To acquire development rights for nature-based outdoor recreation areas and facilities.	 50% local match per project. 	May 1	 Funds are available to acquire development rights (easements) in areas where restrictions on residential, industrial, or commercial development are in place. May include enhancements of nature-based outdoor recreation. 		Sara deBruijn Southeast Region (414) 897-5704
Urban Rivers Grant Program (URGP)	To acquire lands, or rights in lands, adjacent to urban rivers for the purpose of preserving or restoring them for economic revitalization or nature-based outdoor recreation activities.	 50% local match per project. 	May 1	 A comprehensive outdoor recreation plan is required to participate. Projects must comply with ADA. 	Wisconsin DNR	Sara deBruijn Southeast Region (414) 897-5704
Federal Program	S					
Land and Water		50% local match per project.Land acquisition.	May 1	 A comprehensive outdoor recreation plan is required to participate. Development of recreational facilities. 	Wisconsin DNR	Sara deBruijn Southeast Region (414) 897-5704
Recreational Trails Program (RTP)	To provide funds for maintenance, development, rehabilitation, and acquisition of land for motorized, non-motorized, and diversified trails.	 50% local match per project. Maintenance and restoration of existing trails. Development and rehabilitation of trailside and trailhead facilities and trail linkages. Construction of new trails (with certain restrictions on federal lands). Acquisition of easement or property for trails purchase. 	May 1	 Funds may only be used on trails which have been identified in or which further a specific goal of a local, county or state trail plan Eligible trails include water trails identified by WDNR Funds may be used on trails which are referenced in a statewide comprehensive outdoor recreation plan. 	Wisconsin DNR	Sara deBruijn Southeast Region (414) 897-5704

Program	Purpose	Funding Details Awards may not exceed \$45,000	Deadline (Check Agency Guidelines)	Notes	Admin. Agency	Contact
Statewide Multi-	Modal Improvement Pro					
Transportation Alternatives Program (TAP)	Bicycle and pedestrian facilities (on and off street); Safe Routes to School; safe routes for non-drivers; rails to trails conversion; construction of turnouts, overlooks, and viewing areas; historic preservation/rehab of historic transportation facilities	 20% local match per project. Federal minimum of \$300,000 including design 	January typicallyEvery other year	 Federal funds administered through WisDOT Incorporates three WisDOT multimodal transportation improvement programs: Safe Routes to School (SRTS), Transportation Enhancements (TE), and the Bicycle & Pedestrian facilities program (BPFP). 	WisDOT Regional Office	Southeast Region: Jacob Varnes (262) 548-8789
Surface Transportation Program (STP)	Road improvement funds, which can be spent on a wide variety of projects, including roadway projects, bridges, transit facilities, and bicycle and pedestrian facilities.	 Funded through FAST Act 80%/20%. 20% required match (funds are not awarded upfront but are reimbursed). 	July – 6- year project cycle	 Facilities for pedestrians and bicycles. System-wide bicycle planning. Three sub-programs: Urban; Rural; Bridges 	WisDOT	Southeast Region: Jacob Varnes (262) 548-8789
Federal Transit A	Administration Grants	,				
Capital Investment Grants	Transit capital projects; includes intermodal facilities such as bicycle racks on buses and bicycle parking at transit stations; most funds are to be directed toward transit itself.	 Discretionary local match 	Early spring	Funding for this program is allocated on a discretionary basis and requires a multi- year process.	WisDOT	Aileen Switzer (608)266-5791
Congestion Mitigation and Air Quality (CMAQ) Improvement Program	miles; reduce emissions due to traffic congestion; or reduce the per mile rate of vehicle emissions.	20% local match per project (funds are not awarded upfront but are reimbursed).	April - June	Limited to Milwaukee, Kenosha, Racine, Ozaukee, Waukesha, Washington, Sheboygan, Kewaunee, Manitowoc, Walworth, and Door Counties	Federal Transit Authority WisDOT SEWRPC	Southeast Region: Jacob Varnes (262) 548-8789
_	y Administration Safety	Funds				
Highway Safety Improvement Program (HSIP)	Funds safety projects at sites that have experienced a high crash history. Emphasis is on low- cost options that can be implemented quickly, including intersection improvements.	10% local match per project.	August	Communities must include 5 years of crash data.	WisDOT	Southeast Region: Jacob Varnes (262) 548-8789

US Department o	of Transportation					
Rebuilding American Infrastructure with Sustainability and Equity (RAISE)	Investment in road, rail, transit, and port projects. Funding for multi-modal, multi-jurisdictional projects.	20% local match per project.	Spring/ Summer	Eligible for transit agencies, port authorities, MPOs, and state and local governments.	US DOT	(202) 366-0301
Other Sources						
Wisconsin Main Street and Connect Communities Program	Comprehensive downtown revitalization program, which includes streetscape improvements.	\$250,000 available annually	No specific date.	 General downtown program. May benefit trail enhancements through streetscaping. 	Wisconsin Economic Dev. Corporation (WEDC)	WEDC Regional Office (608) 210-6787
Urban Forestry Grants - Regular	Assistance for tree maintenance, planting, and public awareness.	 \$1,000 to \$25,000 grants awarded with a 50% local match. Match may include inkind services and donations. 	October 1	Projects begin January 1 of the following year and must be completed within one calendar year.	Wisconsin DNR Urban Forestry	Nicolle Spafford (715) 453-2188 ext 174
Urban Forestry Grants – Startup	Assistance for small projects focused on initial steps in community tree care and management.	\$4,000 to \$50,000Applicant may request 50% advance payment	Within 60 days of a state emergency declaration	 Projects must be completed within 365 days after governor's emergency declaration 	Wisconsin DNR Urban Forestry	Nicolle Spafford (715) 453-2188 ext 174
Urban Forestry Grants — Catastrophic Storm	Assistance with tree repair, removal or replacement within urban areas following a catastrophic storm event	 \$1,000 to \$25,000 grants awarded with a 50% local match. Match may include inkind services and donations. 	October 1	Projects begin January 1 of the following year and must be completed within one calendar year.	Wisconsin DNR Urban Forestry	Nicolle Spafford (715) 453-2188 ext 174
Bicycle Infrastructure & Advocacy Grant	Grants to build infrastructure that makes it easier for all people to ride bikes in their communities, including bike paths, bike lanes, trails, bridges, parking, and storage. Can also fund programs and initiatives that advocate for bikes and transform streets for bikes.	Up to \$10,000 or up to 50% of project cost No specific match amount, but leverage required	April and October	Applications should include performance metrics for measuring project success	People for Bikes	Zoe Kircos (702) 726-3335
Aquatic Restorat	tion Programs					
Surface Water Grant Program	Supports education and planning projects as well as management projects to help communities understand surface water conditions and protect and improve water quality and aquatic habitat.	 Funding caps and match requirements vary by project type Over \$6 million provided annually 	November 1	 Some projects require an approved recommendation in a management plan to be eligible. 	Wisconsin DNR	Alison Miklyuk (608) 264-8947