

# **CITY OF FRANKLIN**

## **2015 ANNUAL BUDGET**

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2015 BUDGET  
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Mayor's Recommended 2015 Budget  
Letter of Transmittal – Summary Information  
September 23, 2014

[Note: Aspects of this Letter of Transmittal have been altered to reflect the adoption of the City of Franklin 2015 Budget as occurred on November 18, 2014]

Honorable Mayor and Common Council:

The Mayor's Recommended 2015 City of Franklin Annual Budget does not increase the total required property tax levy. **The total municipal property tax remains frozen at the 2014 level.** Given the freeze in the property taxes, demands placed upon the City by other units of government, and the economy's slow return from the economic crisis of recent years; the challenge is to simply maintain service levels. Maintaining service levels, however, does not mean that the City simply stands still in its operational plan. Additionally, the City's overall fiscal health remains very strong, which, in and of itself, creates some opportunities. Therefore, as is discussed below, the budget does provide for some, limited changes in operations in conjunction with the freeze in property taxes for municipal purposes.

It is worth noting that freezing property taxes at the 2014 level accomplishes an operational goal for 2015 in and of itself. Under the levy limit allowances, new growth alone would have allowed for an increase of 1.37% in property taxes, an additional \$280,973. An increase of property taxes of this amount would have frozen municipal property tax charges for the typical property owner at the 2014 level. As such, with some growth in property valuation having been experienced and with the total property tax levy for municipal purposes having been frozen, **the average homeowner will receive a slight reduction in property taxes for municipal purposes.**

A second operational accomplishment that permeates this budget is a general refinement of individual line items throughout the budget with the intent of more accurately hitting overall, yearend budget estimates. The goal remains, of course, to continue to budget and to manage each year's budget such that the yearend accounting results in a surplus. At the same time, this budget strives to narrow the margin so that the yearend balance does not result in a large surplus.

The complexities of budgeting, the active and proactive management that goes into overseeing a budget throughout the year, and, importantly, the uncontrollable and unplanned events and demands that occur throughout the year – both positive and negative – all impact yearend fund balance. Nonetheless, the City has been very successful in finishing each recent year with a significant amount of new, additional fund balance. Department heads and staff should be proud of these accomplishments. The

consistency of the result, on the other hand, reveals that continuing with our historic efforts at managing the budget throughout the year should enable us to fine tune appropriation levels to more closely target final yearend results. In short, the City can refine its budgeting to reflect the historic pattern of success in managing expenses and revenues.

It is worth noting that the act of refining the budget adds some greater possibility that unplanned events could cause some line items to have insufficient appropriations (be in the red). Similarly, fine tuning revenues decreases the margin of error when anticipating certain revenues that have had a reasonable historic pattern but may not have an annual guarantee. The key, therefore, is to balance these risks, regularly monitor activity, and proactively manage budgets such that, overall, the year finishes more closely to the actual budgeted amount. The result is that some resources that historically have become yearend additions to fund balance become part of the fiscal plan for the year. In that way, they could be used to offset other, uncontrollable increases and aid in achieving the property tax freeze.

To date, fund balance, in general, has accumulated to the point that the City has achieved the maximum intended fund balance according to its policies. A second component of refining the budget, therefore, addresses this accumulation of fund balance. The 2015 Budget appropriates a portion of the accumulated fund balance to begin to bring the fund balance back to within policy expectations. The Finance Committee has recently reviewed the Fund Balance Policy, and following consideration of their recommendation, the amount of the total budgeted 2015 fund balance transfer should be re-evaluated (within this budget process) so that the anticipated fund balance adheres to the final, adopted Fund Balance Policy.

Importantly, none of the fund balance is used to support an annual operating expense. Using fund balance to support annual operating expenses is not a sustainable practice and creates what is referred to as a structural deficit. Such an action would be viewed by the financial market representatives as a bad fiscal practice. When fund balance is appropriated, it should be targeted at one-time costs, such as capital items.

The 2015 budget takes this precise action. An additional \$475,000 is designated to the Capital Outlay fund to enable departments to acquire some needed capital items. Effectively, this action uses money saved from prior years to purchase items for which it was thought there was insufficient funding in that prior year. An additional \$25,000 in fund balance is also transferred to support the Street Improvement Fund, giving that program a little, one-year bump.

With the transfer of General Fund fund balance to the Capital Outlay Fund, the Contingency line item has been increased to \$130,000. The intent of this added contingency amount is to challenge department heads to identify capital items throughout the year that will increase efficiency or enhance safety (which can help to mitigate workers compensation increases). Any such item would then help to save money and help future budgets as well. Note that any use of these Contingency funds would require Common Council approval in advance.

## Budget Summary

In addition to the overall themes discussed above, the following items represent the major initiatives within the budget.

- The budget provides full funding for a Police Officer to serve as a School Liaison Officer. The position is the result of the Common Council approval in 2014 of an agreement with the Franklin School District. In accordance with that agreement, 70 percent of the cost is funded by the Franklin School District.
- The budget provides for full funding of the Economic Development Director, which was only partially funded in 2014 due to a scheduled mid-year start date. With part of the funding anticipated to be covered through work dedicated to TID activity, limited additional General Fund appropriations were required.
- The budget provides for funding of an IT Director/Manager beginning in April, in order to allow time to complete a position description and a hiring process. The position is funded through reductions in existing IT contracted services and the elimination of the Personnel Technician position that was established in the 2014 budget but had remained unfilled. This reassignment of resources will enable a more proactive and strategic approach to developing our IT resources to further enhance the efficiency and effectiveness of IT services and investments.
- Taking advantage of the tools provided for through Act 10, the budget transitions back to employees for added custodial services and eliminates the contracted services that have been used the last couple years. The end result is that some limited additional custodial hours are available to improve overall maintenance levels.
- Following the theme of managing fund balance and coming off a major health care network shift in 2014 that has provided substantial savings, any increase in health insurance costs will be absorbed within the Self Insurance Fund or managed through coverage adjustments.
- General non-represented personnel wage increases anticipate wage rate adjustments equivalent to a 1% increase in January and a 1% increase in July, on top of the impact of the 2014 scheduled wage adjustments. As with 2014, it is expected that the increases will be held in abeyance pending completion of the classification and compensation study that is currently moving forward. The funding, along with the budgeted carryover of funding intended to address wage compression issues, will then be allocated in accordance with the results of the compensation study, as ultimately approved by the Common Council.

In addition to those more substantive initiatives, the following items of note also impact the 2015 budget and, generally, reflect some level of programmatic shift.

- A reduction in the number of elections saves \$23,384 in wages, but \$9,000 of that is expected to be lost as the County modifies their election support practices. The net savings are quickly absorbed by the purchase of new voting machines currently anticipated to cost \$40,000. This cost could change as the County finalizes its equipment proposal.

- The added annual costs from previously approved purchases of finance and payroll software adds a little over \$30,000 to the Finance Department budget, which is more than offset reductions of over \$45,000 in the Administration budget from the elimination of old payroll software costs and the partial reduction of appropriation levels established in 2014 for the classification and compensation study.
- Nearly \$120,000 in additional worker's compensation costs are allocated throughout the various departments and funds. This amounts to more than a 28% increase due to State rate increases and a continued increase in the modification factor applied to the City based on the recent history of workers compensation claims and duty disability occurrences.
- Slightly over \$25,000 in additional appropriations are included for salt de-icer based upon the reported increase in per-ton costs for salt.
- Street lighting costs, at approximately a 4.6% increase, demand an additional \$15,000 in appropriations.

Tax Bill, Tax Levy and Tax Rate implications

The following breakdown reflects the tax levy recommendations by fund.

<u>City of Franklin</u>				
Tax Levy Information				
City Tax Rate Components	2015	2014	2015	2014
	Budget Tax Levy	Budget Tax Levy	Budget Tax Rate	Budget Tax Rate
Capital Outlay	433,200	430,000	0.1326606	0.1319646
Equipment Replacement	339,500	337,000	0.1039664	0.1034234
Street Improvement	687,300	681,600	0.2104746	0.2091793
Debt Service	1,600,000	1,600,000	0.4899744	0.4910312
Subtotal	3,060,000	3,048,600	0.9370760	0.9355985
Library Program	1,240,000	1,240,000	0.3797301	0.3805492
General Fund Program	16,209,000	16,220,400	4.9637465	4.9779513
Total	20,509,000	20,509,000	6.2805526	6.2940990
Prior Year Levy	(20,509,000)	(20,509,000)		
Increase in Tax Levy	-	-		

The resulting City tax rate falls to \$6.28 per \$1,000 of assessed value, .01 less than last year's City tax rate of \$6.29 per \$1,000. As discussed above, the City tax rate declined and the tax levy remained unchanged, reflective of additional payments being made by those who had new construction during the year. As is the case every year, the State's nominal equalization adjustments, which are never available until shortly before property tax bills are prepared, could cause a minor adjustment to the overall rate. [Note: Any equalization adjustments and the variance between final assessed and equalized value changes, particularly between TID-in and TID-out values, results in the final tax rate adjusting to \$6.2999264.]

### Assessed Valuation

The year 2014 is not a reassessment year. The preliminary assessed value of \$3,265,477,000, [based on the initial reported growth rate of 1.37%] exclusive of continuing TIF District values, increased from the prior year by about 0.22%, principally the result of new construction. The Board of Review is not complete at this time. State Manufacturing values, which have been estimated, are not available at this time. When information is available the final assessment information may slightly change the percentages and resulting estimated tax rates.

### General Fund

The General Fund is one section of the City's overall budget. It is the largest segment of the City's total budget and includes the operating expenditures of City departments.

The recommended expenditure budget for 2015 of \$25,542,270 and reflects a 2.2% increase from the 2014 budget. The initiatives itemized above generally all occur within the General Fund, except those related to capital items. The recommended expenditures are the requests of the departments as adjusted by the Mayor. The projected expenditures for 2014 are \$23,700,086 which would under expend that budget by \$1,293,264. Since \$950,000 of that is restricted contingency, the 2015 budget identifies a potential 2014 surplus of \$343,264. Some anticipated under expenditures for 2014 are the result of vacant positions and contingency budgeted but not used during the year. The final spending numbers are expected to be less than the total amount estimated due to programs that at this time are planned but will not be able to be completed by yearend.

The actual General Fund tax levy revenue for 2013 was \$16,355,009. Tax levy revenue for 2014 is budgeted at \$16,220,400. The recommended General Fund tax levy for 2015 is \$16,209,000. This is \$11,400 less than 2014, as tax levy is shifting to the capital funds.

All other revenue received for 2013 was \$7,724,978 compared to a 2013 budget of \$7,215,100, a 7.1% increase. The projection for all other revenue in 2014 is \$7,883,134, a \$100,184 increase (1.3%) from the 2014 budget. In 2015 all other revenue budgeted is \$7,883,270 a \$100,320 increase (1.29%) from the 2014 budget.

The budgeting philosophy remains that departments are to budget at an estimate of an average year's exposure with the understanding that the departments will be able to request additional appropriations from contingency or fund balance in a year in which there are unique circumstances or above average departmental needs for items such as overtime costs, salt purchases, fuel, or claims against the City, etcetera. As noted above, there is a slightly greater potential for such an event to occur in 2015 as the budget has been refined to adhere more closely to a tighter, balanced budget.

### Library Fund

The Library is requesting expenditure funding of \$1,412,485, an increase of \$44,979 (3.3%) from the 2014 adopted budget, in support of Library activities. Their spending level is supported by property tax levy of \$1,240,000, which is no change from 2014. As

is being done within the City's general budget, the Library Board's plan is to use some (\$72,485) of the Library's existing fund balance to support 2015 capital purchases.

#### Solid Waste Collection Fund

The Solid Waste Collection Fund receives revenue from user fees, landfill tipping fees, and recycling grants. Its expenditures include contract services for hauling solid waste and weekend staffing from Public Works.

**For 2015, the Solid Waste Collection fund does not include a user fee rate increase.** Projected total revenues of \$1,586,600 are anticipated to be sufficient to continue to slowly grow the fund balance to an appropriate level. Total expenditures of \$1,546,613 are 1.5% greater than the 2014 budget. The number of participating households is greater than in the 2014 budget, resulting in higher revenue and contract costs. The current revenues, however, are sufficient to absorb the added 2015 costs. A \$69,165 surplus for 2014 is projected, creating a fund balance of \$257,498 or 17.0% of 2014 expenditures, approximately two months expenditures.

#### Sanitary Sewer Fund

The Sewer Fund receives its revenue primarily from user fees. Its expenditures are to MMSD, salaries, benefits, capital assets and other costs of maintaining and improving the local sanitary sewer system. The Retained Earnings in this fund has increased over the past several years. Those accumulated earnings will be invested in the Water & Waste Water Building under consideration currently. Sewer rates are proportionally increased to cover any MMSD increase and meet local operating costs of the fund. MMSD has indicated the need for an increase of about 4% in 2015 charges to cover ongoing costs. The Sewer Fund rates for 2015 will need to recover these annual cost increases.

MMSD will make the Clean Water Fund Loan payments in 2015 (\$1.693 million); therefore, no new advances will be required by the General Fund for this purpose. MMSD will repay the City in 2017 for the prior principal and interest payments advanced by the General Fund (\$2.573 million). [Note: A significant event impacting 2015 activity was the approval of a new Water & Waste Water Building, which approval was established outside of the budget process itself.]

#### Water Utility

Information is not available on the budget for the Water Utility at this time. The approving body for the Water Utility is the Franklin Board of Water Commissioners. Information will be included in the 2015 City of Franklin Annual Budget Book.

#### Capital Outlay Fund

Capital assets are purchases of assets that are reasonably expected to last more than one year and benefit multiple years. Included in this category are all new capital assets and replacement capital assets that do not meet the criteria for inclusion in the equipment replacement program.

As noted above, for 2015, there is a one-year influx in appropriations for capital outlay purchases stemming from a \$475,000 transfer of General Fund fund balance. The purpose and intent of the transfer is discussed above. Included in that amount is an

increase in the Contingency line item to \$130,000 for the purpose of challenging department heads to identify capital items throughout the year that will increase efficiency or enhance safety.

Other major items include a wood chipper for the Emerald Ash Borer program, election equipment, and various Information Technology equipment. The recommended 2015 budget continues to include \$67,000 in landfill siting revenue. Fund balance will decline to 30.7% of average annual expenditures according to a 5-year projection.

#### Equipment Replacement Fund

The Equipment Replacement Fund provides for the replacement of various types of motorized equipment. New equipment is purchased by other funds. Replacement equipment purchased is placed on a depreciation schedule in the year acquired. Replacement is made based upon the estimated useful life of the equipment. Funding from the tax levy and other sources should approximate the annual depreciation of the replacement value attributed to the City's total fleet based on estimated useful life.

The proposed tax levy budgeted for 2015 is \$339,500, an increase of \$2,500. \$100,000 of landfill siting revenue is anticipated in 2015. The anticipated revenue represents 69% of the desired 2015 revenue indicated by the fund policy. Replacement expenditures of \$382,000 have been requested and recommended for 2015 from this fund.

#### Street Improvement Fund

The Street Improvement Program is a separate capital projects fund to give visibility to street improvement activities. In general, subdivisions that developed during the 1990's residential growth period are aging. Those streets will need to be resurfaced in the coming years. Revenue consists of Tax Levy support of \$687,300 in 2015, an increase of \$5,700 (0.8%). \$133,000 of landfill siting revenue is anticipated in 2015. As noted above, a one-time transfer of \$25,000 in General Fund fund balance is also incorporated for 2015. Longer term, the available revenues are insufficient to fund all of the projects scheduled to be implemented in the time frames projected. As such, existing road surfaces must exceed the anticipated replacement life, repair and replacement cost-per-mile needs to decrease, or long-term future appropriations will need to increase.

#### Capital Improvement Fund

The Capital Improvement Fund is a separate capital projects fund intended for larger development projects. A Capital Improvement Plan is used to project public improvement needs for the coming years. The Capital Improvement Fund uses this five-year forecast for planning purposes. Items contained in the Capital Improvement Fund are financed with existing resources, resources from other funds, and from the issuance of debt. The major items in the 2015 budget are park development and acquisition, the 27th Street project to bury overhead utilities, roof repairs at City Hall, and work in connection with County projects to reconstruct S. North Cape Road and W. St. Martin's Road.

A 2015 budget for the Capital Improvement Fund is prepared as the first year of a five-year forecast. \$11,023,862 in projects were requested for 2015. The 2015 projects

recommended by the Mayor total \$9,146,247 and comprise the amount presented for Common Council budget approval, which projects would then comprise the statutory appropriation. For internal control purposes, projects identified as "Approved" indicate Common Council authorization for staff to proceed with action steps on the project, although spending on said projects requires further Common Council authorization in advance. For similar internal control purposes, projects identified as "Projects Pending Approval" are part of the valid, total appropriation (once the budget is approved, of course) but further direction is required from Common Council to authorize the direction and scope of the project. Other than staff effort preparing such projects for the Common Council's approval to proceed, resources are not to be spent on the project until the Common Council designates the project as "Approved," unless such spending is otherwise directed by the Common Council. If all requested projects for 2015 had been approved, the City would have had to borrow \$2 million to fund them, but as recommended, no borrowing is needed.

As referenced above, the fund lists projects that could be anticipated in the coming 5 years. For example, \$2.1 million is estimated to install sewers in the 76<sup>th</sup> and Ryan Rd intersection. The potential project is listed as a 2016 expenditure, but items in future years are not financial commitments until included in a current year's budget and authorized by the Common Council.

#### Development Fund

The Development Fund provides resources from new development for infrastructure needed to support that development. The primary revenues are impact fees. The 2014 Impact fee for a single-family residence is \$6,831 (plus \$2,928 for sewers in the Southwest Sewerage District). Impact fees are being used to support Debt Service on the Police, Fire, Library and Drexel Avenue infrastructure projects; although reduced development in recent years has diminished the available resource. Park Impact fees have accumulated for some time and are now being used for Park Development, most notably the Pleasant View Park development and Kayla's Krew Park in 2015.

For 2015, \$703,500 of Impact fees are estimated (an increase from 2014), and \$106,966 of investment earnings. Transfers to Debt Service could total \$455,176 (if sufficient fees are collected) and \$1,484,625 of Park & Water Impact fees are to be used to support projects in the Capital Improvement Fund. This would avoid a Park Impact fee rebate. A further \$15,000 is recommended to complete the Impact Fee study.

#### Debt Service Fund

The City's plan is to issue Debt every other year in support of its capital activities. The last debt issuance in support of capital activities was in 2014 (\$2.0 million). The City forecasts future debt issuance of \$2 million every other year beginning in 2016 to support public improvement projects. Where necessary borrowing needs arise, they will be met by internal borrowing until replaced with a debt offering. For the 2015 Recommended Budget, the Debt Service levy remains unchanged at \$1,600,000.

### Conclusion

The Mayor's Recommended 2015 City of Franklin Annual Budget incorporates a general refinement of individual line items throughout the budget with the intent of more accurately hitting overall, yearend budget estimates, which better manages yearend surpluses. Overall, service levels are maintained. Where service levels are enhanced, other adjustments are made to avoid net cost increases. Altogether, the Mayor's Recommended 2015 City of Franklin Annual Budget does not increase the total required municipal property tax levy. **The total municipal property tax remains frozen at the 2014 level.**

### Budget Process

Staff works with the Mayor for months in developing a recommended budget for presentation to the Common Council. The ordinance provides that the Common Council's Committee of the Whole review and make recommendations on the budget. Staff works with the Aldermen directly or through the Committee of the Whole review process to ensure the Aldermen have the information necessary to review and consider the Recommended Budget. Aldermen are able to alter the budget that is submitted to the public hearing by making a motion to recommend an amendment to the Mayor's 2015 Recommended Budget. Such a motion requires approval by a majority of members of the Committee of the Whole. Absent any such action, the Recommended Budget as submitted by the Mayor is published for presentation at the public hearing.

The Mayor's Recommended Budget was available for inspection at the City Clerk's office and at the Library and was posted on the City website on 9/24/2014. Public discussions were held on the proposed budget at Committee of the Whole meetings in October. A public hearing was held on the proposed budget as recommended by the Committee of the Whole was held on November 18, 2014, and the budget was adopted by ordinance following the public hearing.

Respectfully submitted,



Mark W. Lubarda  
Director of Administration

## Budget Process and Calendar

Pursuant to Section 13-2.A. of the Municipal Code of the City of Franklin, each year, the Mayor presents a budget timetable to the Common Council no later than March 1st, for review and approval by the Common Council. Each year, the Mayor, with the assistance of the Director of Administration, Director of Finance and Treasurer, and all other department heads, is responsible for the preparation of the Mayor's Recommended Annual Budget, presenting a financial plan for conducting the affairs of the City for the ensuing calendar year, and submits it to the Committee of the Whole for its review and recommendation. Upon its review of the Recommended Budget, the Committee of the Whole submits its proposed budget to the Common Council for review and approval.

The annual budget includes:

- Expenses of conducting each department and activity of the City for the ensuing fiscal year and corresponding items for the current year and last preceding fiscal year, with reasons for increase and decrease recommended as compared with appropriations for the current year.
- An itemization of all anticipated income of the City from sources other than general property taxes and bond issued, with a comparative statement of the amounts received by the City from each of the sources for the last preceding and current fiscal year.
- An itemization of the amount of money to be raised from general property taxes, which, with income from other sources, will be necessary to meet the proposed expenditures.
- Any other information required by the Council and State law.

As required by law, the Common Council holds a public hearing on the proposed budget before final approval.

After approval of the annual budget by the Common Council, the amount of the tax to be levied or certified and the amounts of the various appropriations and the purposes thereof cannot be changed except by a two-thirds vote of the entire membership of the Common Council. Notice of such transfer is to be given by publication within 10 days thereafter in the Official City Newspaper.

No money is to be drawn from the treasury of the City or any obligation for the expenditure of money be incurred except in pursuance of the annual appropriation in the adopted budget or when changed as authorized. At the close of each fiscal year, any unencumbered balance of an appropriation reverts to the general fund and is subject to re-appropriation. Appropriations may be made by the Common Council, to be paid out of the income of the current year, for improvements or other objects or works that will not be completed within such year, and any such appropriations continue until the purpose for which it was made have been accomplished or abandoned.

The 2015 Budget Time line included a schedule as follows:

September 23, 2014	Distribution of the Mayor's Recommended Budget to the Common Council
September 23, 2014	Common Council meeting agenda includes a presentation overview of the budget and major budget initiatives. Alderman identify additional materials or information needed for the October 1 budget discussions
October 6, 2014	Committee of the Whole reviews Mayors Recommended Budget
October 7, 2014	Regular Common Council meeting, may continue work begun during the Committee of the Whole.
October 13, 2014	Alternate day for additional Committee of the Whole meeting and Budget Discussion
October 16, 2014	Preparation of Public Hearing Notice
October 21, 2014	Regular Common Council Meeting available for discussion of any budget topic as may be needed
October 30, 2014	Publication of Preliminary Budget and Public Hearing Notice
November 18, 2014	Public Hearing on the Proposed 2015 Budget
November 18, 2014	Common Council Meeting to Adopt 2015 Budget

City of Franklin  
2015 Adopted Budget

**SUMMARY OF CITY OF FRANKLIN REVENUE AND EXPENDITURES**

	2012 Actual	2013 Actual	2014 Adopted Budget	2014 Amended Budget	2014 Estimate (12 months)	2015 Adopted Budget	Percent Change
<b>Operating Funds:</b>							
<b>General Fund</b>							
<b>Revenue</b>							
Other Taxes	\$ 1,769,870	\$ 1,854,361	\$ 1,770,500	\$ 1,770,500	\$ 1,786,500	\$ 1,916,700	8.3%
Intergovernmental Revenue	2,802,048	2,571,374	2,549,550	2,549,550	2,578,635	2,480,500	-2.7%
Licenses and Permits	755,027	912,357	864,300	864,300	921,100	862,100	-0.3%
Fines, Forfeitures, and Penalties	457,499	411,795	444,000	444,000	410,000	422,600	-4.8%
Public Charges for Service	1,693,847	1,667,884	1,416,400	1,416,400	1,328,304	1,515,070	7.0%
Intergovernmental Charges	103,615	162,308	125,000	125,000	125,000	201,300	61.0%
Interest Revenue	213,200	(11,514)	138,500	138,500	223,700	206,500	49.1%
Miscellaneous Revenue	167,413	156,413	74,700	74,700	109,895	103,500	38.6%
Transfers from Other Funds	0	0	400,000	400,000	400,000	175,000	0.0%
Total non-tax levy revenue	7,962,519	7,724,978	7,782,950	7,782,950	7,883,134	7,883,270	1.3%
Property Taxes	16,204,907	16,355,009	16,220,400	16,220,400	16,200,000	16,209,000	-0.1%
Total Revenue	24,167,426	24,079,987	24,003,350	24,003,350	24,083,134	24,092,270	0.4%
<b>Expenditures</b>							
General Government	\$ 2,631,414	\$ 2,709,178	\$ 2,576,466	\$ 2,576,466	\$ 2,884,324	\$ 2,611,117	1.3%
Public Safety	16,384,502	15,447,159	16,113,922	16,121,722	15,600,860	16,289,014	1.1%
Public Works	3,354,749	3,386,738	3,526,318	3,680,900	3,646,277	3,594,652	1.9%
Health and Human Services	633,018	635,959	657,804	657,804	633,249	647,732	-1.5%
Culture and Recreation	184,840	174,887	172,082	173,682	171,591	179,328	4.2%
Conservation and Development	377,644	360,649	471,758	471,758	363,785	480,427	1.8%
Contingency	0	0	1,075,000	926,100	0	1,065,000	-0.9%
Other Financing Uses	220,000	85,982	400,000	400,000	400,000	675,000	0.0%
Total Expenditures	\$ 23,786,167	\$ 22,800,552	\$ 24,993,350	\$ 25,008,432	\$ 23,700,086	\$ 25,542,270	2.2%
<b>Fund Balance:</b>							
Beginning of Year	6,120,873	6,502,132	6,502,132	6,502,132	7,781,567	8,164,615	
Net Change/Transfer from Fund Bal.	381,259	1,279,435	(990,000)	(1,005,082)	383,048	(1,450,000)	
End of Year	\$ 6,502,132	\$ 7,781,567	\$ 5,512,132	\$ 5,497,050	\$ 8,164,615	\$ 6,714,615	
<b>Non-Spendable Fund Balance</b>							
		\$ 505,906	\$ 2,416,766	\$ 2,416,766	\$ 2,198,616	\$ 2,198,616	
<b>Special Revenue Funds</b>							
<b>Revenue</b>							
Property Taxes - Library	\$ 1,222,000	\$ 1,240,000	\$ 1,240,000	\$ 1,240,000	\$ 1,240,000	\$ 1,240,000	0.0%
Reciprocal Borrowing - Library	113,352	119,179	50,000	50,000	115,000	100,000	100.0%
Miscellaneous Revenue - Library	10,203	(8,319)	5,000	5,000	10,000	0	-100.0%
Solid Waste Collection	1,594,366	1,556,894	1,562,800	1,562,800	1,582,300	1,586,600	1.5%
Total Revenue	2,939,921	2,907,753	2,857,800	2,857,800	2,947,300	2,926,600	2.4%
<b>Expenditures</b>							
Library	1,316,968	1,335,943	1,367,506	1,377,506	1,321,182	1,412,485	3.3%
Solid Waste Collection	1,493,819	1,469,132	1,523,754	1,523,754	1,513,110	1,546,613	1.5%
Total Expenditures	2,810,787	2,805,075	2,891,260	2,901,260	2,834,292	2,959,098	2.0%
Net Revenue (Expenditures)	129,134	102,679	(33,460)	(43,460)	113,008	(32,498)	
<b>Fund Balance</b>							
Beginning of the Year	396,166	525,299	525,299	525,299	627,977	740,985	
End of the Year	525,299	627,977	491,839	481,839	740,985	708,487	
<b>Capital Expenditure Funds</b>							
<b>Equipment Replacement Fund, Capital Outlay Fund &amp; Street Improvement Fund</b>							
<b>Revenue</b>							
Property Taxes-Capital Outlay	\$ 384,000	\$ 394,000	\$ 430,000	\$ 430,000	\$ 430,000	\$ 433,200	0.7%
Property Taxes-Equip Replacement	281,000	285,000	337,000	337,000	337,000	339,500	0.7%
Property Taxes-Street Improvement	604,000	610,000	681,600	681,600	681,600	687,300	0.8%
Intergovernmental Revenue	157,814	6,652	78,000	78,000	78,000	0	0.0%
Landfill Siting Revenue	450,000	450,000	300,000	300,000	300,000	300,000	0.0%
Miscellaneous Revenue	412,731	63,376	30,000	30,000	88,000	55,500	85.0%
Transfers from Other Funds	173,540	117,012	0	200,000	200,000	700,000	0.0%
Total Revenue	\$ 2,463,085	\$ 1,926,039	\$ 1,856,600	\$ 2,056,600	\$ 2,114,600	\$ 2,515,500	35.5%
<b>Expenditures</b>							
Capital Outlay-Equip Replacement	\$ 528,716	\$ 406,528	\$ 231,500	\$ 242,100	\$ 237,500	\$ 382,000	65.0%
Capital Outlay-Capital Outlay	521,644	549,423	641,646	733,432	722,920	939,386	46.4%
Capital Outlay-Street Improvement	1,087,091	949,057	1,160,000	1,196,900	1,160,000	1,160,000	0.0%
Total Expenditures	\$ 2,137,450	\$ 1,905,009	\$ 2,033,146	\$ 2,172,432	\$ 2,120,420	\$ 2,481,386	22.0%
<b>Fund Balance</b>							
Beginning of the Year	2,125,517	2,451,152	2,451,152	2,451,152	2,472,183	2,466,363	
End of the Year	\$ 2,451,152	\$ 2,472,183	\$ 2,274,606	\$ 2,335,320	\$ 2,466,363	\$ 2,500,477	

	2012 Actual	2013 Actual	2014 Adopted Budget	2014 Amended Budget	2014 Estimate (12 months)	2015 Adopted Budget	Percent Change
<b>Debt Service Fund</b>							
<b>Revenue</b>							
Property Taxes	\$ 1,750,000	\$ 1,650,000	\$ 1,600,000	\$ 1,600,000	\$ 1,600,000	\$ 1,600,000	0.0%
Miscellaneous Revenue	28,363	-	-	-	-	-	0.0%
<b>Other Financing Source:</b>							
Transfer from Other Funds	161,348	366,276	158,000	158,000	245,113	206,000	30.4%
Transfer from TIF Districts	-	-	-	-	-	-	-
Transfer from Special Assessments	-	-	219,644	219,644	219,644	210,926	0.0%
<b>Total Revenue</b>	<b>\$ 1,939,711</b>	<b>\$ 2,016,276</b>	<b>\$ 1,977,644</b>	<b>\$ 1,977,644</b>	<b>\$ 2,064,757</b>	<b>\$ 2,016,926</b>	<b>2.0%</b>
Proceeds from Borrowing	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	-
<b>Expenditure</b>							
Debt Service *	\$ 8,764,318	\$ 1,029,380	\$ 915,644	\$ 915,644	\$ 915,600	\$ 941,926	2.9%
Transfer to Other Funds	-	-	-	-	-	-	-
Interfund Advances (Repayments)	-	975,000	1,062,000	1,062,000	1,062,000	1,075,000	0.0%
<b>Fund Balance</b>							
Beginning of the Year	3,738,000	(3,086,607)	(2,099,711)	(2,099,711)	(2,099,711)	(950,554)	-
Interfund advances *	3,112,000	2,137,000	1,075,000	1,075,000	1,075,000	-	-
<b>End of the Year</b>	<b>\$ (3,086,607)</b>	<b>\$ (2,099,711)</b>	<b>\$ (1,037,711)</b>	<b>\$ (1,037,711)</b>	<b>\$ (950,554)</b>	<b>\$ 124,446</b>	
Special Assessment Fund Balance	\$ 533,340	\$ 606,945	\$ 387,301	\$ 387,301	\$ 402,315	\$ 269,607	-
* Excludes TIF Districts Debt service and internal investment activity							
<b>Summary of Budgeted Funds (without Capital Improvement and Development Funds):</b>							
Total Revenue	\$ 31,510,143	\$ 30,930,055	\$ 30,695,394	\$ 30,895,394	\$ 31,209,791	\$ 31,551,296	2.8%
Total Expenditures	37,498,722	28,540,015	30,833,400	30,997,768	29,570,398	31,924,680	3.5%
Total Tax Levy	20,467,000	20,509,000	20,509,000	20,509,000	20,488,600	20,509,000	0.00%
Percent of Total Revenue	65.0%	66.3%	66.8%	66.4%	65.6%	65.0%	-
Assessed Value	3,535,626,388	3,546,495,988	3,258,448,900	3,258,448,900	3,258,448,900	3,265,477,000	0.2%
Tax Rate	\$5.789	\$5.783	\$6.294	\$6.294	\$6.294	\$6.281	-0.2%
Total Fund Balance - (excl non-spendable)	6,925,316	8,883,055	5,211,401	5,247,033	8,625,108	8,119,016	55.8%
Percent of Total Expenditures	18.5%	31.1%	16.9%	16.9%	29.2%	25.4%	-
<b>Sanitary Sewer Fund</b>							
<b>Revenue</b>							
Charges for Services	\$ 3,144,090	\$ 3,246,136	\$ 3,333,879	\$ 3,333,879	\$ 3,333,879	\$ 3,303,201	-0.9%
Miscellaneous Revenue	24,261	(8,455)	9,000	22,000	22,000	20,000	122.2%
<b>Total Revenue</b>	<b>\$ 3,168,352</b>	<b>\$ 3,237,681</b>	<b>\$ 3,342,879</b>	<b>\$ 3,355,879</b>	<b>\$ 3,355,879</b>	<b>\$ 3,323,201</b>	<b>-0.6%</b>
<b>Expenditures</b>							
Operations and Maintenance	\$ 2,621,297	\$ 2,767,421	\$ 2,872,171	\$ 2,364,511	\$ 2,952,447	\$ 2,956,102	2.9%
Capital Outlay & Other	51,344	106,228	150,000	250,000	170,000	170,000	13.3%
Transfers to Other Funds	94,000	96,000	99,840	99,840	99,840	96,600	-3.2%
<b>Total Expenditures</b>	<b>\$ 2,766,641</b>	<b>\$ 2,969,649</b>	<b>\$ 3,122,011</b>	<b>\$ 2,714,351</b>	<b>\$ 3,222,287</b>	<b>\$ 3,222,702</b>	<b>3.2%</b>
<b>Net Revenue (Expenditures)</b>	<b>\$ 401,711</b>	<b>\$ 268,032</b>	<b>\$ 220,868</b>	<b>\$ 641,528</b>	<b>\$ 133,592</b>	<b>\$ 100,499</b>	
<b>Retained earnings</b>							
Beginning of the Year	2,011,257	2,422,961	2,422,961	2,422,961	2,660,848	2,609,440	-
Transfer to Invested in Capital	9,994	(30,145)	(1,573,425)	(1,573,425)	(185,000)	(1,314,300)	-
<b>End of the Year</b>	<b>\$ 2,422,961</b>	<b>\$ 2,660,848</b>	<b>\$ 1,070,404</b>	<b>\$ 1,491,064</b>	<b>\$ 2,609,440</b>	<b>\$ 1,395,639</b>	
<b>Capital Improvement Fund (One time projects):</b>							
<b>Revenue</b>							
Landfill Siting Revenue	\$ 205,981	\$ 281,726	\$ 296,000	\$ 296,000	\$ 450,000	\$ 830,000	180.4%
Miscellaneous Revenue	3,806	97,773	147,000	154,250	122,750	100,000	-32.0%
Other Financing Sources	699,273	936,649	5,310,140	5,310,140	2,240,960	6,893,030	29.8%
<b>Total Revenue</b>	<b>\$ 909,060</b>	<b>\$ 1,316,148</b>	<b>\$ 5,753,140</b>	<b>\$ 5,760,390</b>	<b>\$ 2,813,710</b>	<b>\$ 7,823,030</b>	<b>36.0%</b>
Proceeds from Borrowing	\$ -	\$ -	\$ 1,950,000	\$ 1,950,000	\$ 1,950,000	\$ -	-100.0%
<b>Expenditures</b>							
Capital Outlay	\$ 882,004	\$ 1,270,832	\$ 7,475,033	\$ 7,612,552	\$ 3,744,583	\$ 9,146,247	22.4%
<b>Fund Balance</b>							
Beginning of the Year	246,556	273,611	273,611	273,611	318,928	1,338,055	-
<b>End of the Year</b>	<b>\$ 273,611</b>	<b>\$ 318,928</b>	<b>\$ 501,718</b>	<b>\$ 371,449</b>	<b>\$ 1,338,055</b>	<b>\$ 14,838</b>	
<b>Development Fund (Impact Fees)</b>							
<b>Revenue</b>							
Impact Fees	\$ 764,478	\$ 987,905	\$ 645,000	\$ 645,000	\$ 714,500	\$ 703,500	-
Interest, Investment & Other Revenue	123,111	106,079	95,694	95,694	124,700	106,966	-
<b>Total Revenue</b>	<b>887,589</b>	<b>1,093,984</b>	<b>740,694</b>	<b>740,694</b>	<b>839,200</b>	<b>810,466</b>	
<b>Expenditures</b>							
Transfer to Debt Service	161,347	366,276	455,176	455,176	241,548	455,176	-
Transfer to Capital Improvement	-	274,912	1,557,949	2,431,676	1,373,730	1,484,625	-
Other	6,551	15,359	-	3,241	-	15,000	-
<b>Total Expenditures</b>	<b>167,898</b>	<b>656,547</b>	<b>2,013,125</b>	<b>2,890,093</b>	<b>1,615,278</b>	<b>1,954,801</b>	
<b>Fund Balance</b>							
Beginning of the Year	3,895,040	4,614,731	4,614,731	4,614,731	5,052,168	4,276,090	-
<b>End of the Year</b>	<b>\$ 4,614,731</b>	<b>\$ 5,052,168</b>	<b>\$ 3,342,301</b>	<b>\$ 2,465,332</b>	<b>\$ 4,276,090</b>	<b>\$ 3,131,755</b>	

## Opportunities and Threats facing the current and future year budgets

### Opportunities

- Continue the receipt of landfill siting fees beyond 2018 by assisting Waste Management in receiving necessary approvals to expand of in the north area of landfill which could extend landfill siting fees for many years.
- Consolidation of similar services with neighboring communities.
- Billing 100% of the fire protection charges to the water utility customers instead of the current practice of 50% to the property tax levy and 50% to the utility customer – in 2015 Public Fire Protection forecasted at \$265,200
- Establishing a property tax equivalent from the Sewer Service Fund that would provide the equivalent of property taxes on the sewer service assets similar to the amounts charged to the Water Utility (Requires state law change.)
- Growth of the Community – Increased revenue – in 2015 – 1.01% growth, approx \$207,100
- Level of City tax rate below comparable Milwaukee County communities
- Completion of the Ryan Creek Sewer Interceptor opens much of the City to future development

### Threats

- Structural Deficits caused by revenue reductions without permanent expense reductions:
- Potential for Library increases after three years of Library funding freezes and possible restructuring of reciprocal borrowing program
- Municipal property tax levy limits limited to the larger of new construction growth or 0%. 2013 State budget inclusion in the levy limit transfers to the levy of user fees
- Infrastructure improvements necessary in the developing 27<sup>th</sup> Street corridor
- Potential for large increases in annual health care costs and the impact of national healthcare reforms on the City's group plan
- Development of the Park plan could strain available financial resources
- Potential cost of a large scale Emerald Ash Borer control program
- Any sunset of Landfill Siting revenues will restrict resources in the Capital Funds
- Seed capital for sewer build out in Southwest Sewer District
- Growth of the community –
  - Increased demand for services from residents
  - Increased need for staffing to provide same services
  - Lack of developed single family building sites

This is intended to be a dynamic list. Please feel free to provide Director of Finance & Treasurer with other opportunity or threats to add to this list at any time! Updated August 5, 2014

**CITY OF FRANKLIN**  
**Summary of Assessed Value -Final Manufacturing**

	Total Assessed Values	TIF #3		TIF #4		TIF		Jan 1, 2014		Jan 1, 2013	
		Assessed Values	Assessed Values	Assessed Values	Assessed Values	Assessed Values	Less TIF	Assessed Values	Less TIF	Assessed Values	Difference
Personal Property-manufacturing @ FMV	14,056,800	-	29,400	29,400	29,400	29,400	14,027,400	17,208,800	17,208,800	(3,181,400)	
Assessment Ratio	93.736% <sup>2</sup>		95.238%	95.238%	95.238%	95.238%	93.733%	98.397%	98.397%		
P.P. @ Est Assessed Value	13,176,300	-	28,000	28,000	28,000	28,000	13,148,300	16,933,000	16,933,000	(3,784,700)	
Real Estate-manufacturing @ FMV	132,149,800	-	1,475,600	1,475,600	1,475,600	1,475,600	130,674,200	127,235,100	127,235,100	3,439,100	
Assessment Ratio	93.085% <sup>2</sup>		93.738%	93.725%	93.725%	93.078%	93.078%	98.396%	98.396%		
R.E. @ Est Assessed Value	123,011,900	-	1,383,000	1,383,000	1,383,000	1,383,000	121,628,900	125,194,100	125,194,100	(3,565,200)	
Manufacturing at Est Assessed Value	136,188,200	-	1,411,000	1,411,000	1,411,000	1,411,000	134,777,200	142,127,100	142,127,100	(7,349,900)	
Real Estate - Residential	2,383,400,600	40,442,500	17,046,400	57,488,900	57,488,900	2,325,911,700	2,315,625,100	2,315,625,100	2,315,625,100	10,286,600	
Real Estate - Commercial	754,301,600	167,809,300	38,037,800	205,847,100	205,847,100	548,454,500	591,320,100	591,320,100	591,320,100	(42,865,600)	
Real Estate - Agricultural/Other	18,872,100	-	550,300	550,300	550,300	18,321,800	18,283,200	18,283,200	18,283,200	38,600	
Total Real Estate	3,156,574,300	208,251,800	55,634,500	263,886,300	263,886,300	2,892,688,000	2,925,228,400	2,925,228,400	2,925,228,400	(32,540,400)	
Personal Property - Commercial	71,830,300	20,841,300	6,283,300	27,124,600	27,124,600	44,705,700	53,507,300	53,507,300	53,507,300	(8,801,600)	
Residential, Commercial & Agricultural	3,228,404,600	229,093,100	61,917,800	291,010,900	291,010,900	2,937,393,700	2,978,735,700	2,978,735,700	2,978,735,700	(41,342,000)	
Sub total	3,364,592,800	229,093,100	63,328,800	292,421,900	292,421,900	3,072,170,900	3,120,862,800	3,120,862,800	3,120,862,800	(48,691,900)	
Less: TID Base	-	(173,488,200)	(19,817,900)	(193,306,100) <sup>3</sup>	(193,306,100)	193,306,100	3	137,586,100	137,586,100	55,720,000	
Total Assessed Value - 2013	3,364,592,800	55,604,900	43,510,900	99,115,800	99,115,800	3,265,477,000	3,265,477,000	3,258,448,900	3,258,448,900	7,028,100	
Percent Increase	0.1%	-12.1%	14.4%	-2.1%	-2.1%	0.2%					
2014 Breakdown by Type											
Real Estate	3,279,586,200	50,313,220	40,022,880	90,336,100	90,336,100	3,207,623,000	3,188,008,600	3,188,008,600	3,188,008,600	19,614,400	
Personal Property	85,006,600	(2,593,875)	3,488,020	8,779,700	8,779,700	57,854,000	70,440,300	70,440,300	70,440,300	(12,586,300)	
Total Assessed Value - 2013	3,364,592,800	47,719,345	43,510,900	99,115,800	99,115,800	3,265,477,000	3,265,477,000	3,258,448,900	3,258,448,900	7,028,100	
2014 Breakdown by School District											
Franklin School District	2,480,755,500	-	-	-	-	2,480,755,500	2,473,019,700	2,473,019,700	2,473,019,700	7,735,800	
Oak Creek/Franklin School District	678,158,500	55,604,900	43,510,900	99,115,800	99,115,800	579,042,700	581,496,100	581,496,100	581,496,100	(2,453,400)	
Whitnall School District	205,678,800	-	-	-	-	205,678,800	203,933,100	203,933,100	203,933,100	1,745,700	
Total Assessed Value - 2013	3,364,592,800	55,604,900	43,510,900	99,115,800	99,115,800	3,265,477,000	3,265,477,000	3,258,448,900	3,258,448,900	7,028,100	
Total Assessed Value - 2013	3,359,728,100	63,237,500	38,041,700	101,279,200	101,279,200	3,258,448,900	3,258,448,900	3,258,448,900	3,258,448,900		

<sup>1</sup> Agrees to Statement of Assessment

<sup>2</sup> Per DOR Average Assessment Ratio to be received

<sup>3</sup> 1/1/05 base for TIF#3 & TIF #4 per DOR & 2013 TID 3 Amendment

**City of Franklin  
2015 Adopted Budget  
Tax Levy Information**

<b>Assessed Values</b>	TIF Termination	Reassessment	New Properties		
Old Assessed Value - (net of TIF)	3,258,448,900	3,258,448,900	3,258,448,900	Growth -	1.37%
New Construction			46,839,400		
Valuation Changes			<u>-39,811,300</u>		
New Assessed Value - (net of estimated TIF value)	3,258,448,900	3,258,448,900	3,265,477,000		

City Tax Rate Components	2014	2014	2013	Tax Levy % change	2013	Tax Rate % change
	w/Growth Tax Levy	w/Growth Tax Rate	Budget Tax Levy		Budget Tax Rate *	
General Fund Operating Budget	16,453,564	4.9779513	16,220,400	1.44%	4.9779513	0.00%
Library Program	1,257,825	0.3805492	1,240,000	1.44%	0.3805492	0.00%
Capital Outlay Fund	436,181	0.1319646	430,000	1.44%	0.1319646	0.00%
Equipment Replacement Fund	341,844	0.1034234	337,000	1.44%	0.1034234	0.00%
Street Improvement Program	691,398	0.2091793	681,600	1.44%	0.2091793	0.00%
Debt Service	1,623,000	0.4910312	1,600,000	1.44%	0.4910312	0.00%
	<u>20,803,812</u>	<u>6.2940990</u>	<u>20,509,000</u>	1.44%	<u>6.2940990</u>	0.00%
		<u>0.0027503</u>			<u>0.0027503</u>	
	<u>-20,509,000</u>	<u>6.2968493</u>			<u>6.2968493</u>	
Tax Revenue from Growth	294,812	Each .01 change	\$32,584.49	0.16%	\$0.01	
Assessed Value - (net of TIF)		3,305,288,300	3,258,448,900	1.44%	0.090281396	

\* After adjustment for reassessment, if any

City Tax Rate Components	2014	2014	2014	Tax Levy % change	2014	Tax Rate % change
	Budget Tax Levy	Budget Tax Rate	w/Growth Tax Levy **		w/Growth Tax Rate **	
General Fund Operating Budget	16,209,000	4.9637465	16,453,564	-1.49%	4.9779513	-0.29%
Library Program	1,240,000	0.3797301	1,257,825	-1.42%	0.3805492	-0.22%
Capital Outlay Fund	433,200	0.1326606	436,181	-0.68%	0.1319646	0.53%
Equipment Replacement Fund	339,500	0.1039664	341,844	-0.69%	0.1034234	0.53%
Street Improvement Program	687,300	0.2104746	691,398	-0.59%	0.2091793	0.62%
Debt Service	1,600,000	0.4899744	1,623,000	-1.42%	0.4910312	-0.22%
	<u>20,509,000</u>	<u>6.2805526</u>	<u>20,803,812</u>	-1.42%	<u>6.2940990</u>	-0.22%
Equalization adjustment		<u>0.0193738</u>			<u>0.0027503</u>	
	<u>-20,803,812</u>	<u>6.2999264</u>			<u>6.2968493</u>	0.05%
	<u>-294,812</u>	Each .01 change	\$33,052.88	0.16%	\$0.01	
Increase in tax Levy	<u>0</u>	Each 1.0% change \$	208,038	1.00%	\$0.06	
Tax Levy Increase	0.000%					

Assessed Value - (net of TIF) 3,265,477,000 3,305,288,300 -1.20%

\*\* After adjustment for growth (& reassessment, if any)

Levy and Rate Changes:				Final rate on tax bill	
Combined increase in tax Levy	0	0.000%	Current year tax rate change	0.05%	0.05%
Combined increase in tax Levy - Prior Year	0	0.000%	Prior year tax rate change	8.79%	8.79%
Combined increase in tax Levy - Two Years ago	42,000	0.205%	Two Years ago tax rate change	-0.30%	-0.30%
Combined increase in tax Levy - Three Years ago	-498,000	-2.375%	Three Years ago tax rate change	-6.92%	-7.04%
Combined increase in tax Levy - Four Years ago	539,000	2.639%	Four Years ago tax rate change	0.56%	1.99%

**Levy Limit Options:**

Prior Year Tax Levy	20,509,000	
	<u>20,509,000</u>	
Add greater of 0% or percentage growth of 1.37%	280,973	Allowable Increase in the Levy Limit
Levy Limit	<u>20,789,973</u>	
	<u>20,789,973</u>	
Tax Levy Limit	<u>20,789,973</u>	
Levy Required for Recommended Budget	20,509,000	
Amount below levy limit	280,973	

<p><b>Tax Assessment as of January 1</b></p> <p><b>Tax Levy at December 31</b></p> <p><b>Tax Levy Funds Governmental Activities for following year</b></p>
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**City of Franklin  
2015 Adopted Budget  
Tax Levy Information**

City Tax Rate Components	2015	2015	2014	Tax Levy % change	2014	Tax Rate % change
	Budget Tax Levy	Budget Tax Rate	Budget Tax Levy		Budget Tax Rate	
General Fund Operating Budget	16,209,000	4.9637465	16,220,400	-0.07%	4.9779513	-0.29%
Library Program	1,240,000	0.3797301	1,240,000	0.00%	0.3805492	-0.22%
Capital Outlay Fund	433,200	0.1326606	430,000	0.74%	0.1319646	0.53%
Equipment Revolving Fund	339,500	0.1039664	337,000	0.74%	0.1034234	0.53%
Street Improvement Program	687,300	0.2104746	681,600	0.84%	0.2091793	0.62%
Debt Service	<u>1,600,000</u>	<u>0.4899744</u>	<u>1,600,000</u>	<u>0.00%</u>	<u>0.4910312</u>	<u>-0.22%</u>
	20,509,000	6.2805528	20,509,000	0.00%	6.2940990	-0.22%
Equalization adjustment		<u>0.0193738</u>			<u>-0.0089991</u>	
		<u>6.2999264</u>			<u>6.2850999</u>	
Assessed Value - (net of TIF value)		3,265,477,000	3,258,448,900	0.22%		
		Avg Home Value	City Tax Rate	City Real Est tax		
Impact on Average Household	2015	\$ 225,000	6.2999264	1,417.48		
	2014	\$ 225,000	6.2850999	1,414.15		

Note: The equalization adjustment is due to usually minor valuation differences in the equalization process of the Wisconsin Department of Revenue.

**DIRECT AND OVERLAPPING TAX RATES  
2015 AND 2014 COMPARISON**

TAXING AUTHORITY	2015 Budget Tax Levy	2014 Budget Tax Levy	2015 Rate PER/\$1,000	2014 Rate PER/\$1,000	% Increase in Tax Levy	% Increase in Tax Rate	% of Total
State Of Wisconsin	609,193	579,423	0.1810599	0.1724614	5.14%	4.99%	0.71%
Milwaukee County	17,713,835	16,986,670	5.4413113	5.2137957	4.28%	4.36%	20.55%
Mil Metro Sewer Dist	5,955,818	5,638,269	1.8294998	1.7305798	5.63%	5.72%	6.91%
City of Franklin	20,509,000	20,509,000	6.2999264	6.2949204	0.00%	0.08%	23.79%
Franklin School District	32,782,988	32,784,606	13.2149210	13.2569126	0.00%	-0.32%	38.03%
Oak Creek/Franklin School District	5,557,471	5,254,726	9.7599871	9.1029666	5.76%	7.22%	6.45%
Whitnall School District	2,285,650	2,174,991	11.1127156	10.6652182	5.09%	4.20%	2.65%
Mil Area Tech College	4,411,951	7,043,487	1.3552570	2.1618896	-37.36%	-37.31%	5.12%
School Credit	(6,323,990)	(6,246,199)	-1.8795706	-1.8591383	-1.25%	-1.10%	-7.34%
TIF Increment	<u>2,690,638</u>	<u>2,526,924</u>			<u>-0.065</u>		<u>3.12%</u>
	<u>86,192,552</u>	<u>87,251,897</u>			<u>-1.21%</u>		<u>100.00%</u>
						School taxes	39.80%

**COMBINED RATES BY SCHOOL DISTRICT**

School District	Combined 2015 Rate PER/\$1,000	Combined 2014 Rate PER/\$1,000	Increase (Decrease)	Percent Increase (Decrease)
Franklin With Sewer	26.4424048	26.9714212	-0.5290164	-1.96%
Oak Creek/Franklin With Sewer	22.9874709	22.8174752	0.1699957	0.75%
Whitnall With Sewer	24.3401994	24.3797268	-0.0395274	-0.16%

(Note: 2015 rate is reflected on tax bills mailed in December 2014, used to fund the 2014 budgets)

**CITY OF FRANKLIN  
AUTHORIZED POSITIONS - FULL TIME EQUIVALENTS**

DEPARTMENT	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
COMMON COUNCIL	0.48	0.48	0.48	0.00	0.00	0.00	0.00	0.00	0.00	0.00
MUNICIPAL COURT	2.00	2.00	2.00	2.00	2.00	2.00	2.50	2.50	2.50	2.50
CLERK	3.50	3.53	3.53	4.00	4.00	4.00	4.14	4.14	4.14	4.14
INFORMATION SERVICES	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.75
ADMINISTRATOR	3.80	3.80	3.80	3.60	3.60	3.60	3.00	3.00	4.00	3.00
FINANCE	7.30	7.30	7.10	7.10	7.10	7.03	7.10	7.10	6.60	6.60
ASSESSOR	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
MUNICIPAL BUILDINGS	4.90	4.83	4.83	4.74	3.92	3.92	3.74	3.74	2.78	4.03
<b>TOTAL GENERAL GOVERNMENT</b>	<b>22.98</b>	<b>22.94</b>	<b>22.74</b>	<b>22.44</b>	<b>21.62</b>	<b>21.55</b>	<b>21.48</b>	<b>21.48</b>	<b>21.02</b>	<b>22.02</b>
POLICE **	61.25	61.25	61.25	61.25	61.25	61.25	60.75	60.75	60.75	61.75
DISPATCH	16.00	16.00	16.00	16.00	16.00	16.00	16.00	15.00	15.00	15.00
FIRE	44.00	45.45	46.45	46.45	46.45	46.48	46.45	46.50	46.50	46.50
BUILDING INSPECTION	10.00	10.00	10.00	8.00	8.00	8.00	7.00	7.00	7.00	8.00
<b>TOTAL PUBLIC SAFETY</b>	<b>131.25</b>	<b>132.70</b>	<b>133.70</b>	<b>131.70</b>	<b>131.70</b>	<b>131.73</b>	<b>130.20</b>	<b>129.25</b>	<b>129.25</b>	<b>131.25</b>
ENGINEERING	9.80	9.80	9.80	8.80	8.25	8.25	8.25	8.25	8.25	8.25
HIGHWAY	22.00	22.00	22.00	22.00	21.00	22.00	22.00	22.00	22.48	22.48
PARKS	1.25	1.79	2.27	2.00	2.00	2.00	2.00	2.00	2.00	2.00
<b>TOTAL PUBLIC WORKS</b>	<b>33.05</b>	<b>33.59</b>	<b>34.07</b>	<b>32.80</b>	<b>31.25</b>	<b>32.25</b>	<b>32.25</b>	<b>32.25</b>	<b>32.73</b>	<b>32.73</b>
PUBLIC HEALTH	6.50	6.63	6.63	6.15	6.15	6.15	6.15	6.15	6.75	6.75
PLANNING	6.60	7.60	7.60	5.60	5.00	5.00	4.00	4.00	4.00	4.00
ECONOMIC DEVELOPMENT	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.58	1.00
<b>TOTAL GENERAL FUND</b>	<b>200.38</b>	<b>203.46</b>	<b>204.74</b>	<b>198.69</b>	<b>195.72</b>	<b>196.68</b>	<b>194.08</b>	<b>193.13</b>	<b>194.33</b>	<b>197.75</b>
PUBLIC HEALTH - GRANT	16.92	17.22	17.20	17.11	17.12	17.12	16.82	17.70	17.19	17.02
LIBRARY	12.85	12.85	12.85	12.55	12.55	11.55	11.55	11.55	11.55	11.55
SEWER & WATER										
<b>TOTAL</b>	<b>230.15</b>	<b>233.53</b>	<b>234.79</b>	<b>228.35</b>	<b>225.39</b>	<b>225.35</b>	<b>222.45</b>	<b>222.38</b>	<b>223.07</b>	<b>226.32</b>

City of Franklin  
 Official Budget Appropriation Units  
 Summary of General Fund Budget - 2015 Adopted Budget

	2012 Actual	2013 Actual	2014 Adopted Budget	2014 Amended Budget	2014 Estimate	2015 Proposed	2015 Adopted	Change to Pr Yr Adopted
<b>Revenue:</b>								
Property taxes	\$16,204,907	\$16,355,009	\$16,220,400	\$16,220,400	\$16,200,000	\$16,209,000	\$16,209,000	-0.1%
Other taxes	208,510	216,967	211,500	211,500	211,500	316,700	316,700	49.7%
Cable TV Franchise Fee	500,322	507,019	500,000	500,000	500,000	500,000	500,000	0.0%
Utility tax equivalent	1,061,038	1,130,375	1,059,000	1,059,000	1,075,000	1,100,000	1,100,000	3.9%
<b>Total tax revenue</b>	<b>17,974,777</b>	<b>18,209,369</b>	<b>17,990,900</b>	<b>17,990,900</b>	<b>17,986,500</b>	<b>18,125,700</b>	<b>18,125,700</b>	<b>0.7%</b>
Intergovernmental	2,802,048	2,571,374	2,549,550	2,549,550	2,578,635	2,480,500	2,480,500	-2.7%
Licenses and permits	755,027	912,357	864,300	864,300	921,100	862,100	862,100	-0.3%
Penalties and forfeitures	457,499	411,795	444,000	444,000	410,000	422,600	422,600	-4.8%
Charges for services	1,693,847	1,667,884	1,416,400	1,416,400	1,328,304	1,515,070	1,515,070	7.0%
Intergovernmental charges	103,615	162,308	125,000	125,000	125,000	201,300	201,300	61.0%
Interest revenue	213,200	-11,514	138,500	138,500	223,700	206,500	206,500	49.1%
Miscellaneous revenue	167,413	156,413	74,700	74,700	109,895	103,500	103,500	38.6%
Transfers from other funds	0	0	400,000	400,000	400,000	175,000	175,000	0.0%
<b>Total non-tax revenue</b>	<b>6,192,649</b>	<b>5,870,617</b>	<b>6,012,450</b>	<b>6,012,450</b>	<b>6,096,634</b>	<b>5,966,570</b>	<b>5,966,570</b>	<b>-0.8%</b>
<b>Total revenue</b>	<b>24,167,426</b>	<b>24,079,987</b>	<b>24,003,350</b>	<b>24,003,350</b>	<b>24,083,134</b>	<b>24,092,270</b>	<b>24,092,270</b>	<b>0.4%</b>
Transfer from fund balance	0	0	0	0	0	0	0	0.0%
<b>Total revenue &amp; fb transfer</b>	<b>24,167,426</b>	<b>24,079,987</b>	<b>24,003,350</b>	<b>24,003,350</b>	<b>24,083,134</b>	<b>24,092,270</b>	<b>24,092,270</b>	<b>0.4%</b>
<b>Expenditures:</b>								
Mayor - Personnel Services	18,512	18,500	18,500	18,500	18,500	18,512	18,512	0.1%
Other Services, Supplies, etc	4,800	4,867	8,100	8,100	8,100	8,000	8,000	-1.2%
Aldermen - Personnel Services	47,309	47,451	47,450	47,450	47,450	47,482	47,482	0.1%
Other Services, Supplies, Etc	20,829	21,777	25,080	25,080	23,000	30,000	30,000	19.6%
Municipal Court - Personnel Services	165,360	177,105	178,671	178,671	175,640	178,969	178,969	0.2%
Other Services, Supplies, Etc	35,471	46,523	44,850	44,850	46,135	47,200	47,200	5.2%
Clerk - Personnel Services	285,889	272,577	284,398	284,398	288,772	284,032	284,032	-0.1%
Other Services, Supplies, Etc	24,101	21,451	26,950	26,950	27,200	28,000	28,000	3.9%
Elections - Personnel Services	71,256	28,277	41,568	41,568	46,274	18,184	18,184	-56.3%
Other Services, Supplies, Etc	10,539	11,731	16,800	16,800	28,500	24,700	24,700	47.0%
Information Services - Personnel	0	0	0	0	0	83,637	83,637	
Other Services, Supplies, Etc	276,991	312,346	361,205	361,205	361,205	341,100	341,100	-5.6%
Administration - Personnel Services	275,436	274,443	355,668	355,668	301,593	290,237	290,237	-18.4%
Other Services, Supplies, Etc	112,756	104,778	209,525	209,525	204,785	165,045	165,045	-21.2%
Finance - Personnel Services	433,107	486,519	404,978	404,978	400,880	409,252	409,252	1.1%
Other Services, Supplies, Etc	56,858	56,764	56,783	56,783	48,985	84,241	84,241	48.4%
Independent Audit	26,955	33,265	29,790	29,790	28,585	36,500	36,500	22.5%
Assessor - Personnel Services	72,468	52,519	52,790	52,790	53,107	54,424	54,424	3.1%
Other Services, Supplies, Etc	126,788	160,337	171,450	171,450	172,450	173,450	173,450	1.2%
Legal Services	285,657	287,647	329,950	329,950	329,950	334,800	334,800	1.5%
Municipal Buildings - Personnel Services	51,631	44,476	34,280	34,280	33,717	92,777	92,777	170.6%
Other Services, Supplies, Etc	145,379	148,625	134,833	134,833	134,558	112,600	112,600	-16.5%
Insurance	82,344	98,800	100,647	100,647	102,438	105,775	105,775	5.1%
Unclassified	978	0	2,500	2,500	2,500	2,500	2,500	0.0%
<b>Sub total General Government Personnel</b>	<b>2,631,414</b>	<b>2,708,778</b>	<b>2,936,766</b>	<b>2,936,766</b>	<b>2,884,324</b>	<b>2,971,417</b>	<b>2,971,417</b>	<b>1.2%</b>
Contingency	0	400	1,075,000	926,100	0	1,065,000	1,065,000	-0.9%
Anticipated Un-spent appropriation	0	0	-360,300	-360,300	0	-360,300	-360,300	0.0%
<b>Total General Government</b>	<b>2,631,414</b>	<b>2,709,178</b>	<b>3,651,466</b>	<b>3,502,566</b>	<b>2,884,324</b>	<b>3,676,117</b>	<b>3,676,117</b>	<b>0.7%</b>

City of Franklin  
Official Budget Appropriation Units  
Summary of General Fund Budget - 2015 Adopted Budget

	2012 Actual	2013 Actual	2014 Adopted Budget	2014 Amended Budget	2014 Estimate	2015 Proposed	2015 Adopted	Change to Pr Yr Adopted
Police Department - Personnel Ser	8,238,519	7,757,218	8,086,034	8,086,034	7,711,224	8,184,045	8,184,045	1.2%
Other Services, Supplies, Etc	965,138	986,788	1,177,017	1,184,817	1,171,331	1,102,300	1,102,300	-6.3%
Fire Department - Personnel Servic	5,854,034	5,383,240	5,452,854	5,452,854	5,291,134	5,526,485	5,526,485	1.4%
Other Services, Supplies, Etc	391,929	412,877	393,780	393,780	456,256	444,805	444,805	13.0%
Public Fire Protection	265,870	245,526	251,700	251,700	258,400	265,200	265,200	5.4%
Building Inspection - Personnel Ser	637,194	628,871	707,157	707,157	672,915	724,579	724,579	2.5%
Other Services, Supplies, Etc	25,018	25,840	38,580	38,580	32,800	34,800	34,800	-9.8%
Weights and Measures	6,800	6,800	6,800	6,800	6,800	6,800	6,800	0.0%
<b>Total Public Safety</b>	<b>16,384,502</b>	<b>15,447,159</b>	<b>16,113,922</b>	<b>16,121,722</b>	<b>15,600,860</b>	<b>16,289,014</b>	<b>16,289,014</b>	<b>1.1%</b>
Engineering - Personnel Services	577,158	555,770	597,006	597,006	607,220	588,436	588,436	-1.4%
Other Services, Supplies, Etc	14,372	18,580	24,132	24,132	20,560	24,522	24,522	1.6%
Highway - Personnel Services	1,754,016	1,713,301	1,745,877	1,770,877	1,741,594	1,776,948	1,776,948	1.8%
Other Services, Supplies, Etc	679,266	745,865	819,623	949,205	937,553	850,056	850,056	3.7%
Street Lighting	315,785	341,512	324,630	324,630	324,300	339,640	339,640	4.6%
Weed Control	14,153	11,709	15,050	15,050	15,050	15,050	15,050	0.0%
<b>Total Public Works</b>	<b>3,354,749</b>	<b>3,386,738</b>	<b>3,526,318</b>	<b>3,680,900</b>	<b>3,646,277</b>	<b>3,594,652</b>	<b>3,594,652</b>	<b>1.9%</b>
Health Department - Personnel Ser	504,113	496,827	557,899	557,899	533,549	550,232	550,232	-1.4%
Other Services, Supplies, Etc	89,027	101,764	58,205	58,205	58,000	58,300	58,300	0.2%
Animal Control	39,878	37,368	41,700	41,700	41,700	39,200	39,200	-6.0%
<b>Total Health &amp; Human Services</b>	<b>633,018</b>	<b>635,959</b>	<b>657,804</b>	<b>657,804</b>	<b>633,249</b>	<b>647,732</b>	<b>647,732</b>	<b>-1.5%</b>
Recreation	36,235	37,400	39,000	40,600	40,600	44,000	44,000	8.4%
Parks - Personnel Services	126,711	114,817	107,910	107,910	105,969	109,328	109,328	1.3%
Other Services, Supplies, Etc	21,894	22,671	25,172	25,172	25,022	26,000	26,000	3.3%
<b>Total Culture and Recreation</b>	<b>184,840</b>	<b>174,887</b>	<b>172,082</b>	<b>173,682</b>	<b>171,591</b>	<b>179,328</b>	<b>179,328</b>	<b>4.2%</b>
Planning - Personnel Services	349,538	313,107	319,708	319,708	317,085	323,142	323,142	1.1%
Other Services, Supplies, Etc	19,716	34,073	60,750	60,750	39,200	59,550	59,550	-2.0%
Econ Dev - Personnel Services	0	0	75,800	75,800	0	78,235	78,235	
Other Services, Supplies, Etc	8,390	13,469	15,500	15,500	7,500	19,500	19,500	25.8%
<b>Total Conservation/development</b>	<b>377,644</b>	<b>360,649</b>	<b>471,758</b>	<b>471,758</b>	<b>363,785</b>	<b>480,427</b>	<b>480,427</b>	<b>1.8%</b>
Transfers to other funds	220,000	85,982	400,000	400,000	400,000	675,000	675,000	0.0%
<b>Total expenditures</b>	<b>23,786,167</b>	<b>22,800,552</b>	<b>24,993,350</b>	<b>25,008,432</b>	<b>23,700,086</b>	<b>25,542,270</b>	<b>25,542,270</b>	<b>2.2%</b>
Net Change	381,259	1,279,435	-990,000	-1,005,082	383,048	-1,450,000	-1,450,000	
Beginning fund balance	6,120,873	6,502,132	6,502,132	6,502,132	7,781,567	8,164,615	8,164,615	
Ending fund balance	6,502,132	7,781,567	5,512,132	5,497,050	8,164,615	6,714,615	6,714,615	
Fund Balance as a percent of total expenditures	27.34%	34.13%	22.05%	21.98%	34.45%	26.29%	26.29%	

City of Franklin  
 Official Budget Appropriation Units  
 Summary of General Fund Budget - 2015 Adopted Budget

	2012 Actual	2013 Actual	2014 Adopted Budget	2014 Amended Budget	2014 Estimate	2015 Proposed	2015 Adopted	Change to Pr Yr Adopted
<b>Special Revenue Funds</b>								
<b>Revenues</b>								
Library Fund - Tax Levy	1,222,000	1,240,000	1,240,000	1,240,000	1,240,000	1,240,000	1,240,000	0.0%
Reciprocal Borrowing - Library	113,352	119,179	50,000	50,000	115,000	100,000	100,000	100.0%
Misc Revenue - Library	10,203	(8,319)	5,000	5,000	10,000	-	-	-100.0%
Solid Waste Collection - Fees	1,145,976	1,153,672	1,157,000	1,157,000	1,168,000	1,173,200	1,173,200	1.4%
Misc Revenue - Solid Waste	448,390	403,222	405,800	405,800	414,300	413,400	413,400	1.9%
<b>Total Revenues</b>	<b>2,939,921</b>	<b>2,907,753</b>	<b>2,857,800</b>	<b>2,857,800</b>	<b>2,947,300</b>	<b>2,926,600</b>	<b>2,926,600</b>	<b>2.4%</b>
<b>Expenditures</b>								
Library - Personnel Services	876,875	873,898	906,567	906,567	858,182	879,565	879,565	-3.0%
Other Services, Supplies, Etc	440,092	462,044	460,939	470,939	463,000	532,920	532,920	15.6%
Solid Waste - Personnel Services	27,369	32,788	22,194	22,194	21,644	22,713	22,713	2.3%
Other Services, Supplies, Etc	1,466,450	1,436,344	1,501,560	1,501,560	1,491,466	1,523,900	1,523,900	1.5%
<b>Total Expenditures</b>	<b>2,810,787</b>	<b>2,805,075</b>	<b>2,891,260</b>	<b>2,901,260</b>	<b>2,834,292</b>	<b>2,959,098</b>	<b>2,959,098</b>	<b>2.3%</b>
<b>Net Revenues (Expenditures)</b>	<b>129,134</b>	<b>102,679</b>	<b>(33,460)</b>	<b>(43,460)</b>	<b>113,008</b>	<b>(32,498)</b>	<b>(32,498)</b>	
<b>Fund Balance</b>								
Beginning of the Year	396,165	525,299	525,299	525,299	627,977	740,985	740,985	
End of the Year	525,299	627,977	491,839	481,839	740,985	708,487	708,487	
<b>Sanitary Sewer Fund</b>								
<b>Revenues</b>								
Metered Sales	3,104,157	3,209,182	3,291,879	3,291,879	3,291,879	3,259,001	3,259,001	-1.0%
Other Revenue	64,194	28,499	51,000	51,000	64,000	64,200	64,200	25.9%
<b>Total Revenues</b>	<b>3,168,352</b>	<b>3,237,681</b>	<b>3,342,879</b>	<b>3,342,879</b>	<b>3,355,879</b>	<b>3,323,201</b>	<b>3,323,201</b>	<b>-0.6%</b>
<b>Expenditures</b>								
Personnel Services	470,133	487,912	462,678	462,678	459,754	456,545	456,545	-1.3%
Other Services, Supplies, Etc	2,296,508	2,481,736	2,659,333	2,762,533	2,762,533	2,766,157	2,766,157	4.0%
<b>Total Expenditures</b>	<b>2,766,641</b>	<b>2,969,649</b>	<b>3,122,011</b>	<b>3,225,211</b>	<b>3,222,287</b>	<b>3,222,702</b>	<b>3,222,702</b>	<b>3.2%</b>
<b>Net Revenue (Expenditures)</b>	<b>401,711</b>	<b>268,032</b>	<b>220,868</b>	<b>117,668</b>	<b>133,592</b>	<b>100,499</b>	<b>100,499</b>	
<b>Net interest Income (Expense)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	
<b>Invested in Capital Assets</b>	<b>9,994</b>	<b>(30,145)</b>	<b>(1,573,425)</b>	<b>(1,573,425)</b>	<b>(185,000)</b>	<b>(1,314,300)</b>	<b>(1,314,300)</b>	
<b>Net Change in Retained Earnings</b>	<b>411,705</b>	<b>237,887</b>	<b>(1,352,557)</b>	<b>(1,455,757)</b>	<b>(51,408)</b>	<b>(1,213,801)</b>	<b>(1,213,801)</b>	
<b>Beginning Retained Earnings</b>	<b>2,011,257</b>	<b>2,422,961</b>	<b>2,422,961</b>	<b>2,422,961</b>	<b>2,660,848</b>	<b>2,609,440</b>	<b>2,609,440</b>	
<b>Ending Retained Earnings</b>	<b>2,422,961</b>	<b>2,660,848</b>	<b>1,070,404</b>	<b>967,204</b>	<b>2,609,440</b>	<b>1,395,639</b>	<b>1,395,639</b>	
<b>Capital Expenditure Funds - Capital Outlay, Equipment Replacement, Street Improvement</b>								
<b>Revenue</b>								
Property Taxes-Capital Outlay	384,000	394,000	430,000	430,000	430,000	433,200	433,200	0.7%
Property Taxes-Equip Replacem	281,000	285,000	337,000	337,000	337,000	339,500	339,500	0.7%
Property Taxes-Street Improver	604,000	610,000	681,600	681,600	681,600	687,300	687,300	0.8%
Intergovernmental Revenue	157,814	6,652	78,000	78,000	78,000	-	-	-100.0%
Landfill Siting Revenue	450,000	450,000	300,000	300,000	300,000	300,000	300,000	0.0%
Miscellaneous Revenue	276,240	62,424	30,000	30,000	88,000	55,500	55,500	85.0%
Transfers in from Other Funds	310,031	117,964	-	200,000	200,000	700,000	700,000	
<b>Total Revenue</b>	<b>2,463,085</b>	<b>1,926,039</b>	<b>1,856,600</b>	<b>2,056,600</b>	<b>2,114,600</b>	<b>2,515,500</b>	<b>2,515,500</b>	<b>35.5%</b>
<b>Expenditures</b>								
Capital Outlay-Equip Replacement	528,716	406,528	231,500	242,100	237,500	382,000	382,000	65.0%
Capital Outlay-Capital Outlay	521,644	549,423	641,646	733,432	722,920	939,386	939,386	46.4%
Capital Outlay-Street Improvement	1,087,091	949,057	1,160,000	1,196,900	1,160,000	1,160,000	1,160,000	0.0%
<b>Total Expenditures</b>	<b>2,137,450</b>	<b>1,905,009</b>	<b>2,033,146</b>	<b>2,172,432</b>	<b>2,120,420</b>	<b>2,481,386</b>	<b>2,481,386</b>	<b>22.0%</b>
<b>Net Capital Revenues (Expenditure)</b>	<b>325,635</b>	<b>21,031</b>	<b>-176,546</b>	<b>-115,832</b>	<b>-5,820</b>	<b>34,114</b>	<b>34,114</b>	
<b>Beginning Fund Balance</b>	<b>2,125,517</b>	<b>2,451,152</b>	<b>2,451,152</b>	<b>2,274,606</b>	<b>2,472,183</b>	<b>2,466,363</b>	<b>2,466,363</b>	
<b>Ending Fund Balance</b>	<b>2,451,152</b>	<b>2,472,183</b>	<b>2,274,606</b>	<b>2,158,774</b>	<b>2,466,363</b>	<b>2,500,477</b>	<b>2,500,477</b>	

City of Franklin  
 Official Budget Appropriation Units  
 Summary of General Fund Budget - 2015 Adopted Budget

	2012 Actual	2013 Actual	2014 Adopted Budget	2014 Amended Budget	2014 Estimate	2015 Proposed	2015 Adopted	Change to Pr Yr Adopted
<b>DEBT SERVICE FUND</b>								
<b>Revenue</b>								
Property Taxes	1,750,000	1,650,000	1,600,000	1,600,000	1,600,000	1,600,000	1,600,000	0.0%
<b>Other Financing Source:</b>								
Transfer from Other Funds	161,347	366,276	158,000	158,000	245,113	206,000	206,000	30.4%
Transfer from TIF Districts	28,363	0	0	0	0	0	0	
Transfer from Special Assessm	0	0	219,644	219,644	219,644	210,926	210,926	-4.0%
<b>Total Revenue</b>	<b>1,939,710</b>	<b>2,016,276</b>	<b>1,977,644</b>	<b>1,977,644</b>	<b>2,064,757</b>	<b>2,016,926</b>	<b>2,016,926</b>	<b>2.0%</b>
Proceeds from Borrowing	0	0	0	0	0	0	0	
Debt Service *	8,764,318	1,029,380	915,644	915,644	915,600	941,926	941,926	2.9%
Bond Issue Cost								
Refunded Debt								
Transfer to Other Funds								
Interfund Loan Payments		975,000	1,062,000	1,062,000	1,062,000	1,075,000	1,075,000	1.2%
Beginning of the Year	3,738,000	(3,086,608)	(2,099,712)	(2,099,712)	(2,099,712)	(950,555)	(950,555)	
Interfund advances (Payments)	3,112,000	2,137,000	1,075,000	1,075,000	1,075,000	(1,075,000)	-	
End of the Year	(3,086,608)	(2,099,712)	(1,037,712)	(1,037,712)	(950,555)	124,445	124,445	
<b>CAPITAL IMPROVEMENT FUND</b>								
<b>Revenue</b>								
Landfill Siting	205,981	281,726	296,000	296,000	450,000	830,000	830,000	180.4%
Miscellaneous	702,648	574,308	3,700,000	3,700,000	1,617,360	2,050,000	2,050,000	-44.6%
Other (Grants, Impact Fees, etc)	431	460,114	1,757,140	1,764,390	746,350	4,943,030	4,943,030	181.3%
<b>Total Revenues</b>	<b>909,060</b>	<b>1,316,148</b>	<b>5,753,140</b>	<b>5,760,390</b>	<b>2,813,710</b>	<b>7,823,030</b>	<b>7,823,030</b>	
<b>Expenditures</b>								
Capital Outlay	882,004	1,270,832	7,475,033	7,612,552	3,744,583	9,146,247	9,146,247	22.4%
<b>Net Revenues (Expenditures)</b>	<b>27,056</b>	<b>45,317</b>	<b>-1,721,893</b>	<b>-1,852,162</b>	<b>-930,873</b>	<b>-1,323,217</b>	<b>-1,323,217</b>	
Debt Proceeds	0	0	1,950,000	1,950,000	1,950,000	0	0	-100.0%
Beginning Fund Balance	246,555	273,611	273,611	273,611	318,928	1,338,055	1,338,055	
Ending Fund Balance	273,611	318,928	501,718	371,449	1,338,055	14,838	14,838	
<b>DEVELOPMENT FUND</b>								
Impact Fees	764,478	987,905	645,000	645,000	714,500	703,500	703,500	9.1%
Other Income	123,111	106,079	95,694	95,694	124,700	106,966	106,966	11.8%
<b>Total Revenues</b>	<b>887,589</b>	<b>1,093,984</b>	<b>740,694</b>	<b>740,694</b>	<b>839,200</b>	<b>810,466</b>	<b>810,466</b>	
Transfer to Debt Service	161,347	366,276	455,176	455,176	241,548	455,176	455,176	0.0%
Transfer to Capital Improvement	0	274,912	1,557,949	2,431,676	1,373,730	1,484,625	1,484,625	-4.7%
Other	6,551	15,359	0	3,241	0	15,000	15,000	
<b>Total Expenditures</b>	<b>167,898</b>	<b>656,547</b>	<b>2,013,125</b>	<b>2,890,093</b>	<b>1,615,278</b>	<b>1,954,801</b>	<b>1,954,801</b>	
<b>Net Revenues (Expenditures)</b>	<b>719,692</b>	<b>437,437</b>	<b>-1,272,431</b>	<b>-2,149,399</b>	<b>-776,078</b>	<b>-1,144,335</b>	<b>-1,144,335</b>	
Beginning Fund Balance	3,895,039	4,614,731	4,614,731	4,614,731	5,052,168	4,276,090	4,276,090	
Ending Fund Balance	4,614,731	5,052,168	3,342,300	2,465,332	4,276,090	3,131,755	3,131,755	

**City of Franklin  
General Fund Revenue**

City general fund revenues are normally relatively predictable. The majority of general fund revenue is obtained from property taxes, state shared revenue, and transportation aides which are known at the beginning of the year. Revenue has historically not been dependent on changes in economic factors. However, varying factors, including the local economy, can cause fluctuations from year to year in certain revenue items.

Property Taxes

Property taxes are levied upon all property owners at a calculated rate per \$1,000 of assessed value, on both real and personal property. As is typical for most Wisconsin municipalities, the property tax is the primary source of revenue for city government operations. The trend for property taxes, as a percentage of General Fund operating revenue is as follows:

Year	2009	2010	2011	2012	2013	2014	2015
Percentage	64	67	68	69	69	68	67

Property taxes as a percentage of general fund revenue will increase or decrease, depending on fluctuations in other revenue sources, the amount of growth in new construction or whether significant increases in expenditures are needed to meet service needs for the City. The 2015 decrease is related to a slight decrease in General Fund tax revenue and an increase in other revenues. The 2012 percentage increase was attributable to the annual increase necessary to support City operations reflecting the switch of Solid Waste Collection to a special revenue fund and that other revenue sources still had not rebounded. The 2011 percentage increase was attributable to the annual increase necessary to support City operations and that other revenue sources have not rebounded. The 2010 increase in property tax percentage was attributable to decreases in all non-tax revenue categories due to the economic slowdown. As a result non-property tax revenue has only slightly increased resulting in larger property tax increases.

Looking at per capita tax levy:

	2010	2011	2012	2013	2014	2015
Population	35,451	35,504	35,520	35,810	35,702	35,800
Tax Levy						
General Fund	\$16,121,570	\$16,973,282	\$16,226,000	\$16,330,000	\$16,220,400	\$16,209,000
Library	1,150,000	1,175,000	1,222,000	1,240,000	1,240,000	1,240,000
Capital	1,252,000	910,000	1,269,000	1,289,000	1,448,600	1,460,000
Debt Service	1,900,000	1,900,000	1,750,000	1,650,000	1,600,000	1,600,000
Total Tax Levy	\$20,423,570	\$20,958,282	\$20,467,000	\$20,509,000	\$20,509,000	\$20,509,000
Per Capita						
General Fund	\$454.76	\$478.07	\$455.79	\$456.02	\$454.33	\$452.77
Library	32.44	33.09	34.33	34.63	34.73	34.64
Capital	35.32	25.63	35.65	36.00	40.57	40.78
Debt Service	53.60	53.52	49.16	46.07	44.82	44.69
Total Tax Levy	\$576.11	\$590.31	\$574.92	\$572.72	\$574.45	\$572.88

The per capita property tax levy has declined from a high of \$590.31 in 2011 to a low of \$572.72 in 2013. In 2014, Wisconsin Municipal Facts reported that cities of 30,000 to 150,000 had a median per capita property tax levy of \$577– Franklin is slightly below that.

### Utility Tax Equivalent

The Franklin Water Utility makes a payment in lieu of property taxes, as mandated by the Public Service Commission, by applying the local municipal and school tax rates against the total value of plant in service (infrastructure). As the plant in service has grown due to the pace of development in the City, this revenue source has also increased. Much of the plant value added is contributed via developers or assessment projects.

### Hotel/Motel Room Tax

Hotels and motels charge a room tax that benefits the City of Franklin. The development of a hotel on 27<sup>th</sup> Street resulted in the City receiving increased room taxes starting in 2009. For 2015, a second hotel is scheduled to open, and 2015 Hotel tax revenue is expected to rise.

### Cable Franchise Fees

A franchise fee is charged by the City on cable television services, and has increased in recent years along with growth in the City and increases in cable rates charged by the service providers.

### State Shared Revenue

State Shared Revenue was based on a formula that considered per capita and aidable revenue factors that included relative property value of the City and local revenue generated. During recent years the State has either not increased or has decreased the amount received. In 2005 the City received \$637,242, and in 2015 is anticipated to receive \$476,000 a 25.3% decrease. In 2014 this revenue was essentially unchanged from 2013. A \$5,000 decrease is anticipated for 2015.

Expenditure Restraint payments are provided by the State for communities that limited their General Fund budget spending to a specified percentage, which was 2.6% in 2014. The percentage limit considers inflation and growth in new construction in the City. The amount received is dependant on the amount of the tax rate over 5 mils and the communities that qualify. In 2014 the City of Franklin received \$286,597 a \$69,483 increase from 2013. In 2015 this revenue source is expected to increase \$2,403 to \$289,000.

The State provides general transportation aids to local communities. Transportation aids are based on a formula established by the State that considers costs of maintaining the City's transportation system, including maintenance, traffic enforcement, and capital costs (street construction, etc.). This formula uses costs over a rolling 6-year period in determining the aid amount. In 2014 the City of Franklin received \$1,219,746, down 10.5% from the 2013 aids. On a per capita basis, Franklin falls on the low end of state shared revenue. For 2015, \$1,165,000 in Transportation Aids are anticipated.

A 1997 legislative change exempted business computers from being subject to property tax. It also provided for a state aid payment to municipalities to offset the loss of this income. The estimated state aid payment in 2015 is approximately \$345,000 compared to \$351,949 in 2014.

Overall support from the State of Wisconsin has slightly decreased over the last ten years.

### Licenses and Permits

The City issues numerous licenses and permits in performing its regulatory functions, such as liquor, bartender, peddler, food, pet, contractor, building, electrical, plumbing and others. The majority of such revenue items do not fluctuate greatly from year to year and in some cases change is limited by state statutes. The primary source of revenue in the permit category is building, plumbing and electrical permits (approximately 90%), which declined in 2009 and has risen slowly since due to the slower development cycle currently in effect. The 2014 budget anticipates an increase of 23% over the 2013 budget to \$688,000 in Building, Plumbing and Electrical permit revenues. This compares to \$1,197,000 in such permit revenue in 2006, before the economic slowdown. For 2015, Permit revenues are expected to be \$690,000.

### Penalties and Forfeitures

This category represents the City's share of fines from violation of City ordinances and state statutes, as well as parking ticket revenue. The 2015 projection is \$422,600 as compared to \$411,795 in 2013.

### Charges for Services

This revenue source includes charges for use of City services. The majority of revenue in this category is generated from ambulance services (approximately two thirds), planning, engineering and administrative fees, and charges to developers in connection with development agreements.

The advanced life support program switched to a market driven system in 2007 where actual revenue created in each community is recorded by that community. Fees for basic and advanced life support services and ambulance transportation are billed on behalf of the City by an outside billing service.

### Intergovernmental Charges for Services

In addition to the Emergency Medical Services revenue included in charges for services above a County subsidy is received toward providing the service. The subsidy was \$162,308 for 2013 from Milwaukee County for the County coordinated paramedic services program, as they serve a County area extending beyond the City limits. In 2012, the County negotiated a three year agreement that has Franklin receiving \$125,000 per year in Emergency Medical Service aids.

For 2015, the Franklin School District resumed a program of a School Liaison Officer, and will contribute 70% of the cost of that officer back to the City.

### Interest Revenue

Investment Interest earnings is one, of two, main revenue sources in this category. Investment interest revenue has declined following interest rates decline since 2009. Short term investment returns are expected to remain low for the foreseeable future. A rebound in this revenue source will follow market interest rate movements. Another component of Investment results are realized and unrealized gains/losses on fixed income investments. Since the investments are anticipated to be held to maturity, any unrealized losses will be recovered.

Interest is charged at the statutory rate of 18% per annum on delinquent property taxes. In 2014, interest on delinquent property tax payments declined to \$97,200. For 2015, \$100,000 is planned.

#### Miscellaneous Revenue

Water Tower rentals to cell phone companies and insurance dividends are the main components of miscellaneous revenue.

**CITY OF FRANKLIN  
2015 REVENUE BUDGET**

			2012	2013	2014	2014	2014	2015	2015	Percent
			Actual	Actual	Adopted	Amended	Estimated	Proposed	Adopted	Change
<b>GENERAL FUND</b>										
<b>TAXES</b>										
PROPERTY TAXES		01.0000.4011	\$16,180,145	\$16,308,917	\$16,220,400	\$16,220,400	16,200,000	\$16,209,000	\$16,209,000	
PERSONAL PROPERTY TAX		01.0000.4012	24,762	46,092	\$0	0	0	0	0	
MOBILE HOME TAX		01.0000.4014	25,186	25,370	26,500	26,500	26,500	26,700	26,700	
MOTEL ROOM TAX		01.0000.4022	183,324	191,597	185,000	185,000	185,000	290,000	290,000	
CABLE TV FRANCHISE	Admin	01.0000.4025	500,322	507,019	500,000	500,000	500,000	500,000	500,000	
UTILITY TAX EQUIVALENT		01.0000.4031	1,061,038	1,130,375	1,059,000	1,059,000	1,075,000	1,100,000	1,100,000	
<b>Total Taxes</b>			<b>17,974,777</b>	<b>18,209,369</b>	<b>17,990,900</b>	<b>17,990,900</b>	<b>17,986,500</b>	<b>18,125,700</b>	<b>18,125,700</b>	<b>0.7%</b>
<b>INTERGOVERNMENTAL</b>										
PER CAPITA		01.0000.4121	450,453	404,684	402,000	402,000	433,300	403,000	403,000	
MEDICAL TRANSPORT AID		01.0000.4122	28,700	28,700	31,000	31,000	30,000	30,000	30,000	
SPECIAL UTILITY		01.0000.4125	0	46,783	42,000	42,000	44,900	43,000	43,000	
STATE SHARED REVENUE			479,153	480,167	475,000	475,000	508,200	476,000	476,000	0.2%
EXPENDITURE RESTRAINT		01.0000.4124	377,334	217,114	255,525	255,525	252,200	289,000	289,000	
STATE EXEMPT COMPUTER AID		01.0000.4126	325,343	348,818	350,925	350,925	350,000	345,000	345,000	
FIRE INSURANCE TAX	Fire	01.0000.4127	122,649	119,948	112,500	112,500	132,435	133,000	133,000	
BLOCK GRANTS		01.0000.4143	0	0	0	0	0	5,000	5,000	
TRANSPORTATION AIDS		01.0000.4144	1,399,148	1,362,631	1,295,600	1,295,600	1,295,300	1,165,000	1,165,000	
RECYCLING GRANTS		01.0000.4146	0	0	0	0	0	0	0	
LAW ENFORCEMENT TRAINING	Police	01.0000.4156	9,100	10,000	10,000	10,000	9,500	9,500	9,500	
OTHER POLICE GRANTS	Police	01.0000.4157	89,321	42,695	50,000	50,000	31,000	58,000	58,000	
<b>Total Intergovernmental</b>			<b>2,802,048</b>	<b>2,571,374</b>	<b>2,549,550</b>	<b>2,549,550</b>	<b>2,578,635</b>	<b>2,480,500</b>	<b>2,480,500</b>	<b>-2.7%</b>
<b>LICENSES &amp; PERMITS</b>										
CLASS A BEER	Clerk	01.0000.4201	1,970	2,105	2,000	2,000	2,000	2,000	2,000	
CLASS A LIQUOR	Clerk	01.0000.4202	9,552	9,375	9,000	9,000	9,000	9,000	9,000	
CLASS B BEER	Clerk	01.0000.4203	3,805	3,930	3,500	3,500	3,500	3,500	3,500	
CLASS B LIQUOR	Clerk	01.0000.4204	16,425	15,500	16,000	16,000	16,000	16,000	16,000	
SPECIAL CLASS B BEER	Clerk	01.0000.4205	0	30	0	0	0	0	0	
BARTENDERS LICENSE	Clerk	01.0000.4209	15,003	16,759	16,500	16,500	16,000	16,000	16,000	
AMUSEMENT OPERATORS	Clerk	01.0000.4211	0	0	0	0	0	0	0	
AMUSEMENT LICENSES	Clerk	01.0000.4213	9,180	8,040	7,000	7,000	7,000	7,000	7,000	
BOWLING AND POOL	Clerk	01.0000.4215	250	530	750	750	600	600	600	
DANCE AND ENTERTAINMENT	Clerk	01.0000.4217	3,405	3,060	4,000	4,000	3,500	3,500	3,500	
PEDDLERS LICENSE	Clerk	01.0000.4219	1,980	1,117	2,000	2,000	1,500	1,700	1,700	
COMB. FOOD/PEDDLERS/INSP	Clerk	01.0000.4221	195	60	0	0	0	0	0	
FOOD LICENSE/INSPECTION	Clerk	01.0000.4222-3	1,027	804	1,000	1,000	1,000	1,000	1,000	
ICE LICENSE	Clerk	01.0000.4225	0	50	0	0	0	0	0	
SODA LICENSE	Clerk	01.0000.4227	400	400	400	400	400	400	400	
CIGARETTE LICENSE	Clerk	01.0000.4229	2,604	2,800	2,500	2,500	2,500	2,800	2,800	
COUNTRY CLUB LICENSE	Clerk	01.0000.4233	250	250	250	250	200	200	200	
SALVAGE YARD LICENSE	Clerk	01.0000.4237	1,400	1,400	1,750	1,750	1,600	1,600	1,600	
OTHER LICENSES	Clerk	01.0000.4241	3,727	2,766	3,500	3,500	3,200	3,200	3,200	
TECHNOLOGY FEE		01.0000.4242	7,923	8,387	3,000	3,000	7,000	7,000	7,000	
ELECTRICAL CONTRACTORS	Inspection	01.0000.4253	14,903	1,856	0	0	0	0	0	
BICYCLE LICENSE	Police	01.0000.4257	142	13	250	250	0	0	0	
CAT/DOG LICENSE	Treasurer	01.0000.4261	6,772	6,832	9,000	9,000	8,500	9,000	9,000	
HEALTH LICENSE/INSPECTION		01.0000.4262-70	58,767	60,903	56,000	56,000	51,800	52,100	52,100	
<b>Total Licenses</b>			<b>159,680</b>	<b>146,967</b>	<b>138,400</b>	<b>138,400</b>	<b>135,300</b>	<b>136,600</b>	<b>136,600</b>	<b>-1.3%</b>
BUILDING PERMITS	Inspection	01.0000.4271	396,517	553,012	528,500	528,500	575,000	530,000	530,000	
ELECTRICAL PERMITS	Inspection	01.0000.4273	77,244	83,097	89,500	89,500	80,000	72,000	72,000	
PLUMBING PERMITS	Inspection	01.0000.4275	72,928	84,078	70,000	70,000	95,000	88,000	88,000	
STREET EXCAVATION PERMITS	Engineering	01.0000.4277	10,701	11,510	3,000	3,000	3,000	3,500	3,500	
FILL PERMITS	Engineering	01.0000.4279	7,800	3,950	5,000	5,000	4,000	4,000	4,000	
SIGN PERMITS	Inspection	01.0000.4281	9,500	8,860	10,000	10,000	9,000	9,000	9,000	
SPECIAL EVENT PERMITS	Clerk	01.0000.4285	400	200	400	400	0	0	0	
PARK PERMITS		01.0000.4287	12,597	12,864	12,000	12,000	12,000	12,000	12,000	
MISC FIRE PERMITS	Fire	01.0000.4288	4,840	4,895	5,000	5,000	5,000	5,000	5,000	
MINING & OTHER PERMITS	Clerk	01.0000.4289	2,820	2,925	2,500	2,500	2,800	2,000	2,000	
<b>Total Permits</b>			<b>595,347</b>	<b>765,391</b>	<b>725,900</b>	<b>725,900</b>	<b>785,800</b>	<b>725,500</b>	<b>725,500</b>	<b>-0.1%</b>
<b>Total Licenses and Permits</b>			<b>755,027</b>	<b>912,357</b>	<b>864,300</b>	<b>864,300</b>	<b>921,100</b>	<b>862,100</b>	<b>862,100</b>	<b>-0.3%</b>
<b>PENALTIES &amp; FORFEITURES</b>										
PENALTY/COST	Police	01.0000.4311	457,499	411,795	444,000	444,000	410,000	422,600	422,600	
PARKING VIOLATIONS	Police	01.0000.4321	0	0	0	0	0	0	0	
ORDINANCE VIOLATIONS-OTHER	Clerk	01.0000.4331	0	0	0	0	0	0	0	
<b>Total Penalties and Forfeitures</b>			<b>457,499</b>	<b>411,795</b>	<b>444,000</b>	<b>444,000</b>	<b>410,000</b>	<b>422,600</b>	<b>422,600</b>	<b>-4.8%</b>

**CITY OF FRANKLIN  
2015 REVENUE BUDGET**

			2012	2013	2014	2014	2014	2015	2015	Percent
			Actual	Actual	Adopted	Amended	Estimated	Proposed	Adopted	Change
<b>CHARGES FOR SERVICES</b>										
SUBDIVISION FILING	Planning	01.0000.4401	22,000	14,500	15,000	15,000	15,000	17,000	17,000	
LAND COMBINATION FILING	Planning	01.0000.4402	800	800	1,200	1,200	0	1,200	1,200	
CSM FILING	Planning	01.0000.4403	6,000	7,500	10,500	10,500	3,000	10,500	10,500	
SITE PLAN REVIEW	Planning	01.0000.4404	6,825	6,125	11,625	11,625	8,000	9,875	9,875	
ZONING APPEALS	Planning	01.0000.4405	2,000	1,850	2,750	2,750	3,500	3,000	3,000	
SPECIAL USE	Planning	01.0000.4406	12,250	11,250	12,000	12,000	18,000	10,500	10,500	
ZONING FILING	Planning	01.0000.4407	4,100	2,850	4,450	4,450	1,600	3,200	3,200	
OTHER FILING	Planning	01.0000.4409	10,055	9,631	16,425	16,425	9,300	18,375	18,375	
Planning Sub total			64,030	54,506	73,950	73,950	58,400	73,650	73,650	-0.4%
PUBLICATIONS & RECORDING	Clerk	01.0000.4411	2,464	2,069	2,000	2,000	2,000	2,000	2,000	
PROPERTY STATUS REPORTS	Clerk	01.0000.4413	6,011	4,935	2,500	2,500	2,500	2,500	2,500	
HOME SALES REPORTS	Clerk	01.0000.4414	0	0	0	0	0	0	0	
COPYING CHARGES	Clerk	01.0000.4415	990	6,077	1,200	1,200	1,200	1,200	1,200	
SOIL TESTING		01.0000.4416	825	0	250	250	0	250	250	
MAP SALES		01.0000.4421	985	612	1,000	1,000	500	1,000	1,000	
ARCHITECTURAL BOARD REVIEW	Inspection	01.0000.4425	6,460	7,390	3,300	3,300	3,300	5,300	5,300	
POLICE SERVICES	Police	01.0000.4431	7,594	3,786	7,500	7,500	4,500	7,500	7,500	
SPECIAL EVENT PUBLIC SAFETY	Clerk	01.0000.4432	9,321	5,670	1,500	1,500	1,500	1,500	1,500	
CONSTABLE	Police	01.0000.4433		955	0	0	0	0	0	
AMBULANCE SERVICES - ALS	Fire	01.0000.4440	536,188	613,924	556,700	556,700	520,000	635,320	635,320	
AMBULANCE SERVICES - BLS	Fire	01.0000.4441	442,676	447,668	450,000	450,000	417,000	415,000	415,000	
SAFETY & CPR TRAINING-FIRE	Fire	01.0000.4442	190	648	2,000	2,000	2,000	2,000	2,000	
FIRE SPRINKLER PLAN REVIEW	Fire	01.0000.4443	79,595	68,528	60,000	60,000	60,000	80,000	80,000	
FIRE INSPECTION SERVICES	Fire	01.0000.4444	42,158	29,113	30,000	30,000	30,000	30,000	30,000	
QUARRY REIMBURSEMENT	Fire	01.0000.4445	10,136	23,517	42,000	42,000	42,000	42,000	42,000	
WEIGHTS & MEASURES CHARGES	Clerk	01.0000.4449	4,263	14,512	4,000	4,000	6,800	6,800	6,800	
CLINIC SERVICES	Health	01.0000.4452	60,977	93,599	60,000	60,000	56,000	85,000	85,000	
WEED CONTROL	Clerk	01.0000.4470	16,262	14,299	14,000	14,000	15,000	15,050	15,050	
STREET LIGHTING	Highway	01.0000.4471	11,845	15,443	8,000	8,000	15,700	12,000	12,000	
ENGINEERING REVIEW FEES 2%	Engineering	01.0000.4478	0	450	1,000	1,000	15,200	1,000	1,000	
ENGINEERING INSPECTION FEES 5%	Engineering	01.0000.4479	6,681	1,410	1,000	1,000	4,800	1,000	1,000	
DPW CHARGES	Highway	01.0000.4480	304,737	189,284	35,000	35,000	35,000	25,000	25,000	
LANDFILL OPERATIONS-DIRECT		01.0000.4492		0	0	0	0	0	0	
LANDFILL OPERATIONS-SEPARATE		01.0000.4493		0	19,500	19,500	19,500	19,500	19,500	
LANDFILL OPERATIONS-TIPPAGE		01.0000.4495		0	0	0	0	0	0	
LANDFILL OPERATIONS-EMERALD		01.0000.4496	79,459	42,894	40,000	40,000	42,000	50,500	50,500	
Correction from Prior Year				26,596			-26,596			
<b>Total Charges for Services</b>			<b>1,693,847</b>	<b>1,667,884</b>	<b>1,416,400</b>	<b>1,416,400</b>	<b>1,328,304</b>	<b>1,515,070</b>	<b>1,515,070</b>	<b>7.0%</b>
<b>INTERGOVERNMENT CHARGES FOR SERVICES</b>										
COUNTY EMT-P	Fire	01.0000.4611	\$103,615	\$162,308	125,000	125,000	125,000	125,000	125,000	
SCHOOL LIAISON OFFICER	Police	01.0000.4615			0	0	0	76,300	76,300	
<b>Total Intergovernmental Charges</b>			<b>103,615</b>	<b>162,308</b>	<b>125,000</b>	<b>125,000</b>	<b>125,000</b>	<b>201,300</b>	<b>201,300</b>	<b>61.0%</b>
<b>INTEREST REVENUE</b>										
INTEREST ON INVESTMENTS	Treasurer	01.0000.4711	123,658	111,224	90,000	90,000	75,000	105,000	105,000	
INVESTMENT GAINS/LOSSES	Treasurer	01.0000.4713	4,156	-212,231	-23,000	-23,000	50,000	0	0	
INTEREST-TAX ROLL	Treasurer	01.0000.4715	82,157	87,424	70,000	70,000	97,200	100,000	100,000	
INTEREST-INTERFUND	Treasurer	01.0000.4716	0	0	0	0	0	0	0	
MISCELLANEOUS INTEREST		01.0000.4719	3,229	2,068	1,500	1,500	1,500	1,500	1,500	
<b>Total Interest Revenue</b>			<b>213,200</b>	<b>-11,514</b>	<b>138,500</b>	<b>138,500</b>	<b>223,700</b>	<b>206,500</b>	<b>206,500</b>	<b>49.1%</b>
<b>MISCELLANEOUS REVENUE</b>										
RENTAL-MUNICIPAL PROP		01.0000.4725	40,624	41,492	34,000	34,000	35,000	40,000	40,000	
PROPERTY SALE		01.0000.4751-2	0	950	0	0	0	0	0	
CULVERT PIPE SALES	Engineering	01.0000.4753	7,406	8,374	0	0	3,500	3,500	3,500	
SALE OF STATE SEALS	Inspection	01.0000.4756	2,240	2,280	1,100	1,100	1,200	1,200	1,200	
SALE OF HOUSE NUMBERS	Inspection	01.0000.4757	381	380	350	350	0	0	0	
SALE OF RECYCLING BINS	Treasurer	01.0000.4759	0	0	0	0	0	0	0	
SALE OF RECYCLABLES	Engineering	01.0000.4761	0	0	0	0	0	0	0	
SALE OF RADON TEST KITS		01.0000.4763	0	0	0	0	0	0	0	
INSURANCE DIVIDEND	Admin	01.0000.4771	0	58,192	15,000	15,000	66,395	15,000	15,000	
REFUNDS/REIMBURSEMENTS		01.0000.4781	99,901	39,399	20,000	20,000	0	40,000	40,000	
REFUNDS & REIMB - ELECTIONS	Clerk	01.0000.4782	0	0	0	0	0	0	0	
REFUNDS & REIMB - MADACC	Admin	01.0000.4784	4,784	3,885	3,500	3,500	3,800	3,800	3,800	
MISCELLANEOUS REVENUE		01.0000.4798-9	12,077	1,461	750	750	0	0	0	
<b>Total Miscellaneous Revenue</b>			<b>167,413</b>	<b>156,413</b>	<b>74,700</b>	<b>74,700</b>	<b>109,895</b>	<b>103,500</b>	<b>103,500</b>	<b>38.6%</b>
<b>TOTAL GENERAL FUND REVENUE</b>			<b>24,167,426</b>	<b>24,079,987</b>	<b>23,603,350</b>	<b>23,603,350</b>	<b>23,683,134</b>	<b>23,917,270</b>	<b>23,917,270</b>	<b>1.3%</b>
<b>OTHER FINANCING SOURCES</b>										
TRANSFERS FROM FUND BALANCE		01.0000.4850			0	0	0	0	0	
TRANSFER FR STR IMPROVEMENT - DPW		01.0000.4838			200,000	200,000	200,000	175,000	175,000	
TRANSFER FR CAPITAL IMPROVEMENT - DPW		01.0000.4837			200,000	200,000	200,000	0	0	
<b>Total Other Financing Sources</b>			<b>0</b>	<b>0</b>	<b>400,000</b>	<b>400,000</b>	<b>400,000</b>	<b>175,000</b>	<b>175,000</b>	
<b>TOTAL GENERAL FUND REVENUE &amp; TRANSFERS</b>			<b>\$24,167,426</b>	<b>\$24,079,987</b>	<b>\$24,003,350</b>	<b>\$24,003,350</b>	<b>\$24,083,134</b>	<b>\$24,092,270</b>	<b>\$24,092,270</b>	<b>0.4%</b>

## **City of Franklin General Fund Expenditures**

City general fund expenditures are divided into departments and those departments are grouped into categories. The categories are general government, public safety, public works, health & human services, culture & recreation, and conservation and development.

### General Government

General government is comprised of 12 departments that provide either specific services for the City or provide services to or on behalf of the departments. Incorporated into the total General Fund Expenditure increase of 2.2%, the General Government category of expenditures is expected to increase 1.2% from the 2014 budget. General Government expenditures are 14.6% of the general fund expenditure budget. Contingency represents 4.2% of General Fund expenditures. General Government also includes unclassified, contingency and anticipated under expenditure budgets for unknown needs that may come up in the coming year in any of the expenditure categories.

### Public Safety

Public safety is comprised of the departments that provide for the safety of the general public. This includes police, fire, public fire protection, building inspection and weights and measures. Public Safety expenditures increased 1.1% from the 2014 budget and amounts to 63.8% of the general fund expenditure budget, down from 64.50% in 2014.

### Public Works

Public Works is comprised of the departments that provide the infrastructure for the City. This includes engineering, highway, street lighting, and weed control. Public Works expenditures have increased 1.9% from 2014. Public Works represent 14.1% of General Fund expenditures.

### Health & Human Services

Health & Human Services is comprised of the health and the animal control expenses. Health & Human Services expenditures have decreased 1.5% from 2014 and amount to 2.5% of the general fund expenditure budget.

### Culture & Recreation

Culture & Recreation is comprised of the Parks and Recreation expenses. Recreation expense includes amounts paid for St. Martins Fair, senior travel, and civic celebrations expenses. Culture & Recreation expenditures have increased 4.2% from 2014 and amount to 0.7% of the general fund expenditure budget.

### Conservation & Development

Conservation & Development is comprised of the economic development and planning functions. Conservation & Development expenditures have increased 1.8% from 2014 and amount to 1.9% of the general fund expenditure budget.

### Transfers to other funds

There are \$675,000 of transfers planned in the 2015 year. Transfers consist of funds received in the General Fund and moved to another fund where expended.

The 2014 General Fund budget is presented, on a following page, by functional categories. Salaries, wages and benefits comprise 75.7% of the General Fund budget. The most significant change in 2015 compared to the 2014 adopted budget is in reduced retiree health care costs. These costs are expected to decline as a result of an actuarial report. Workman's Compensation premiums are expected to rise. These experience rated premiums have a good year falling out of the calculation and a not so good year coming on.

The explanations of individual departments and their budgets are detailed later.

**CITY OF FRANKLIN  
2015 BUDGET**

	2012	2013	2014	2014	2014	2014	2015	2015	2015	Change Pr
	Actual	Actual	Adopted	Amended	Estimate	Proposed	Adopted	Adopted	Yr Adopted	
General Fund expenditures by object:										
Salaries-Full Time	9,450,664	9,571,449	10,236,986	10,236,986	10,327,912	10,638,740	10,638,740	10,638,740		3.9%
Salaries-Part Time	443,943	380,872	387,214	387,214	355,144	439,365	439,365	439,365		13.5%
Salaries-Temporary	111,636	79,732	90,065	90,065	86,675	71,908	71,908	71,908		-20.2%
Salaries-Overtime	740,610	541,150	481,725	506,725	512,982	480,225	480,225	480,225		-0.3%
Compltime Taken	174,006	202,003	207,150	207,150	28,800	211,500	211,500	211,500		2.1%
Longevity	38,360	36,569	39,232	39,232	36,353	38,529	38,529	38,529		-1.8%
Holiday	802,830	778,421	853,290	853,290	830,275	883,781	883,781	883,781		3.6%
Vacation	871,635	875,246	942,407	942,407	915,369	966,571	966,571	966,571		2.6%
Hazardous Materials Pay	8,434	9,466	10,560	10,560	10,536	10,560	10,560	10,560		0.0%
College Incentive	32,448	28,554	30,582	30,582	27,354	30,078	30,078	30,078		-1.6%
Vehicle Allowance	0	0	6,000	6,000	3,600	4,800	4,800	4,800		-20.0%
	-399,100	-408,400	-405,000	-405,000	-405,000	-463,960	-463,960	-463,960		14.6%
<b>Total Salaries and wages</b>	<b>\$12,275,466</b>	<b>\$12,095,062</b>	<b>\$12,880,211</b>	<b>\$12,905,211</b>	<b>\$12,729,980</b>	<b>\$13,312,097</b>	<b>\$13,312,097</b>	<b>\$13,312,097</b>		<b>3.4%</b>
Social Security Tax	930,267	918,994	1,015,214	1,015,214	1,003,227	1,051,276	1,051,276	1,051,276		3.6%
Retirement plan contributions	2,026,156	1,788,113	1,156,681	1,156,681	1,134,369	1,223,943	1,223,943	1,223,943		5.8%
Retiree group health	794,785	503,643	771,536	771,536	530,233	550,692	550,692	550,692		-28.6%
Group health & dental	3,057,720	2,666,043	2,831,860	2,831,860	2,559,173	2,662,857	2,662,857	2,662,857		-6.0%
Life Insurance	33,038	36,826	39,328	39,328	37,937	40,843	40,843	40,843		3.9%
Workers Compensation Insurance	344,819	356,335	373,718	373,718	351,704	497,228	497,228	497,228		33.0%
<b>Total Benefits</b>	<b>7,186,784</b>	<b>6,269,955</b>	<b>6,188,337</b>	<b>6,188,337</b>	<b>5,616,643</b>	<b>6,026,839</b>	<b>6,026,839</b>	<b>6,026,839</b>		<b>-2.6%</b>
<b>Total Salaries, Wages and Benefits</b>	<b>19,462,250</b>	<b>18,365,017</b>	<b>19,068,548</b>	<b>19,093,548</b>	<b>18,346,623</b>	<b>19,338,936</b>	<b>19,338,936</b>	<b>19,338,936</b>		<b>1.4%</b>
<b>Salaries, Wages and Benefits % of Total</b>	<b>81.8%</b>	<b>80.5%</b>	<b>76.3%</b>	<b>76.3%</b>	<b>77.4%</b>	<b>75.7%</b>	<b>75.7%</b>	<b>75.7%</b>		
Property & Casualty Insurance	259,831	276,200	280,461	280,461	285,262	292,460	292,460	292,460		4.3%
Contracted services	1,492,825	1,604,160	1,844,971	1,858,453	1,885,409	1,799,330	1,799,330	1,799,330		-2.5%
Utilities	351,758	363,648	376,216	376,216	393,750	382,600	382,600	382,600		1.7%
Operating supplies	1,046,084	1,128,465	1,219,056	1,342,956	1,327,137	1,248,561	1,248,561	1,248,561		2.4%
Services & Charges	245,138	277,934	349,196	349,196	338,403	353,533	353,533	353,533		1.2%
Facility Charges	428,484	434,571	466,402	466,402	441,402	449,850	449,850	449,850		-3.5%
Other operating expenditures	279,796	264,050	273,800	275,400	282,100	297,300	297,300	297,300		8.6%
Contingency	0	400	1,075,000	926,100	0	1,065,000	1,065,000	1,065,000		-0.9%
Anticipated Un-spent appropriations			-360,300	-360,300	0	-360,300	-360,300	-360,300		0.0%
Transfers to other funds			400,000	400,000	400,000	675,000	675,000	675,000		68.8%
<b>Total Non-Personal Services costs</b>	<b>4,323,916</b>	<b>4,435,410</b>	<b>5,924,802</b>	<b>5,914,884</b>	<b>5,363,463</b>	<b>6,203,334</b>	<b>6,203,334</b>	<b>6,203,334</b>		<b>4.7%</b>
<b>Total General Fund by object</b>	<b>\$23,786,167</b>	<b>\$22,800,427</b>	<b>\$24,993,350</b>	<b>\$25,008,432</b>	<b>\$23,700,086</b>	<b>\$25,542,270</b>	<b>\$25,542,270</b>	<b>\$25,542,270</b>		<b>2.2%</b>
General Fund Expenditures			24,993,350	25,008,432	23,700,086	25,542,270	25,542,270	25,542,270		
Expenditure Restraint Limit - CPI +			25,613,160					25,613,160		
Growth *60% = 1.6579+0.0137*6			-619,810					-70,890		
Over (Under) Limit										