

**CITY OF FRANKLIN
COMMON COUNCIL MEETING
FRANKLIN CITY HALL COMMON COUNCIL CHAMBERS
9229 WEST LOOMIS ROAD, FRANKLIN, WISCONSIN
AGENDA*
TUESDAY, MARCH 1, 2016
AT 6:30 P.M.**

- A. Call to Order and Roll Call.
- B. Citizen Comment Period.
- C. Approval of Minutes:
February 16, 2016 Common Council Meeting.
- D. Hearings.
- E. Organizational Business.
Boards and Commission Appointments:
 - 1. Arthur Skowron, 9046 S. Cordgrass Circle East, Ald. Dist. 6 – Architectural Review Board (3 year term expiring 4/30/16).
 - 2. David Woznicki, Jr., 4125 W. McGinnis Drive, Ald. Dist. 4 – Board of Public Works (3 year term expiring 4/30/16).
 - 3. Nora Heidingsfeld, 8111 South Steepleview Drive, Ald. Dist. 2 – Personnel Committee (3 year term expiring 4/30/16).
- F. Letters and Petitions.
- G. Reports and Recommendations:
 - 1. Franklin Senior Citizens, Inc. Program Update.
 - 2. Reconsideration of Action Taken at 2/16/2016 Common Council Meeting to Adopt Ordinance No. 2016-2205, an Ordinance to Amend Ordinance 2015-2198, an Ordinance Adopting the 2016 Annual Budgets for the General Fund for the City of Franklin for Fiscal Year 2016 to Appropriate Additional Funds for the Senior Travel Program (Alderswoman S. Mayer).
 - 3. A Resolution Providing for the Sale of \$5,935,000 General Obligation Refunding Bond, Series 2016.
 - 4. A Resolution to Extend by 3 Years the 10-Year Time Limit for Using Parks, Playgrounds and Land for Athletic Fields Impact Fees Collected After April 10, 2006.
 - 5. Authorization to Execute an Agreement with Melaniphy & Associates, Inc. for Independent Market Analysis Services Related to the Ballpark Commons Development.
 - 6. Request to Change Path Location for W. St. Martins Road (CTH MM) Project to the South (West) Side (Alderman D. Mayer).
 - 7. A Resolution to Temporarily Designate W. Church Street as Two-Way Traffic and No-Parking from S. 116th Street to W. St. Martins Road.

8. 2016 Sewer Service Fund User Fee Revision.
9. An Ordinance to Amend the Municipal Code to Provide for the Billing of Pro-Rated Solid Waste Collection Service Fees.
10. A Resolution to Amend Articles III and V of the Administrative Rules and Procedures for the Board of Public Works Commission, Officers and Quorum.
11. An Ordinance to Amend Ordinance 2015-2198, an Ordinance Adopting the 2016 Annual Budgets for the General Fund, Development Fund, Donations Fund, Capital Outlay Fund, Capital Improvement Fund TID 3 Fund, TID 4 Fund for the City of Franklin for Fiscal Year 2016 to Approve Budget Encumbrances from the 2015 Budget as Amendments to the 2016 Budget.
12. An Ordinance to Amend Ordinance 2014-2152, an Ordinance Adopting the 2015 Annual Budgets for the General Fund for the City of Franklin for Fiscal Year 2015, to Provide Personnel Appropriations for Personnel Costs Related to the Classification and Compensation Study and Fire Department Overtime.
13. An Ordinance to Amend Ordinance 2015-2198 an Ordinance Adopting the 2016 Annual Budgets for Capital Outlay, Grants Fund and Capital Improvement Fund for the City of Franklin for Fiscal Year 2016, to Appropriate Funds for Health Grants, Video Conferencing Equipment and Reappropriate Unused 2015 Capital Outlay Information System Equipment and Software Appropriations and Capital Improvement Fund Appropriations for Fire Department Closets.

H. Licenses and Permits.
Miscellaneous Licenses.

I. Bills.
Vouchers and Payroll approval.

J. Adjournment.

*Supporting documentation and details of these agenda items are available at City Hall during normal business hours.

REMINDERS:

March 15	Common Council Meeting	6:30 p.m.
March 17	Plan Commission	7:00 p.m.
April 4	Common Council Meeting & Committee of the Whole	6:30 p.m.
April 5	Spring Primary and Presidential Preference	7:00 a.m.-8:00 p.m.

Alderman S. Mayer moved to rollover the balance of \$455 from 2015 Senior Travel Program Fund and to also include appropriations of \$3,545 for a total of \$4,000 as an addition for the 2016 travel program. Seconded by Alderman Wilhelm.

As that motion was determined to require a budget amendment and would not be appropriate as listed on the agenda, Alderman S. Mayer then moved to adopt Ordinance No. 2016-2205, an Ordinance to Amend Ordinance 2015-2198, an Ordinance Adopting the 2016 Annual Budgets for the General Fund for the City of Franklin for Fiscal Year 2016 to Appropriate Additional Funds for the Senior Travel Program as presented and including the amount of \$4,000 as listed as Option 3 in the Common Council meeting documents. Seconded by Alderman Wilhelm.

Alderman D. Mayer moved to suspend the regular order of business to allow Basil Ryan to speak. Seconded by Alderman Taylor. All voted Aye; motion carried.

Alderman D. Mayer moved to return to the regular order of business. Seconded by Alderman Taylor. All voted Ayes, motion seconded.

Alderman S. Mayer moved to call the question to adopt Ordinance No. 2016-2205. Seconded by Alderman Taylor. All voted Aye; motion carried.

On the roll call to adopt Ordinance No. 2016-2205, Alderman S. Mayer, Alderman Wilhelm and Alderman D. Mayer voted Aye; Alderman Schmidt, Alderman Taylor and Alderman Dandrea voted No. Motion died due to a lack of majority vote.

Alderman S. Mayer then moved to adopt Ordinance No. 2016-2205, an Ordinance to Amend Ordinance 2015-2198, an Ordinance Adopting the 2016 Annual Budgets for the General Fund for the City of Franklin for Fiscal Year 2016 to Appropriate Additional Funds for the Senior Travel Program as presented and including the amount of \$2,000. Seconded by Alderman D. Mayer.

Alderman Taylor moved to amend the motion to direct the Director of Administration to evaluate the current program structure and service alternatives to ensure the manner in which the program is operated and the City's relationship with the program are all appropriate, including considering all risk

management components, and to return with review by August 16, 2016. Motion died due to the lack of a second.

Alderman Taylor moved to amend the motion to direct the Director of Administration to evaluate the current program structure and service alternatives to ensure the manner in which the program is operated and the City's relationship with the program are all appropriate, including considering all risk management components, and to return with review by August 16, 2016. Seconded by Alderwoman Wilhelm. On roll call Alderwoman S. Mayer, Alderman Schmidt, Alderman Taylor, Alderwoman Wilhelm voted Aye; Alderman Dandrea voted No; and Alderman D. Mayer Abstained. Motion to amend the main motion carried.

Upon roll call vote for the main motion, as amended, to adopt Ordinance No. 2016-2205, AN ORDINANCE TO AMEND ORDINANCE 2015-2198, AN ORDINANCE ADOPTING THE 2016 ANNUAL BUDGETS FOR THE GENERAL FUND FOR THE CITY OF FRANKLIN FOR FISCAL YEAR 2016 TO APPROPRIATE ADDITIONAL FUNDS FOR THE SENIOR TRAVEL PROGRAM AS PRESENTED AND INCLUDING THE AMOUNT OF \$2,000 and to direct the Director of Administration to evaluate the current program structure and service alternatives to ensure the manner in which the program is operated and the City's relationship with the program are all appropriate, including considering all risk management components, and to return with review by August 16, 2016, Alderwoman S. Mayer, Alderman Schmidt, Alderman Taylor, Alderwoman Wilhelm, Alderman Mayer voted Aye; Alderman Dandrea voted No. Motion carried.

- | | | |
|--|------|--|
| DONATION TO THE FIRE DEPARTMENT | G.2. | Alderwoman Wilhelm moved to accept the \$900 donation from Richard and June Cemka to the Fire Department, to be used towards partially funding a future additional cardiac monitor/defibrillator. Seconded by Alderman D. Mayer. All voted Aye; motion carried. |
| PURCHASE OF TWO ADDITIONAL AMBULANCE-BASED LAPTOPS | G.3. | Alderwoman Wilhelm moved to authorize the Information Systems Department to purchase two additional ambulance-based laptops from the total 2016 Information Systems Capital Outlay appropriations. Seconded by Alderman D. Mayer. All voted Aye; motion carried. |
| RES 2016-7171 CONSERVATION | G.4. | Alderwoman S. Mayer motion to table until she receives an accurate document. Seconded by Wilhelm. |

EASEMENT AT 9132 S.
92ND ST. (MATT TALBOT
RECOVERY SERVICES,
INC.)

Alderman S. Mayer then moved to amend the motion to adopt Resolution No. 2016-7171, A RESOLUTION AUTHORIZING CERTAIN OFFICIALS TO ACCEPT A CONSERVATION EASEMENT FOR AND AS PART OF THE REVIEW AND APPROVAL OF A SITE PLAN AND NATURAL RESOURCE PROTECTION PLAN FOR A 5 TO 8 BEDROOM STATE LICENSED COMMUNITY BASED RESIDENTIAL FACILITY DEVELOPMENT LOCATED AT 9132 SOUTH 92ND STREET (MATT TALBOT RECOVERY SERVICES, INC., APPLICANT), subject to working with staff on the following contingencies:

1. Changing the date of the Conservation Easement Agreement referring to the natural resource protection plan to be the most current date;
2. Add a note on the exhibit for the Conservation Easement Agreement indicating there are wetlands setbacks;
3. Update map or table with that map shows the current up to date mature woodland acreage to be protected. Confirming that it is at least 70 percent, 30 percent they can cut down;
4. Talk to applicant to determine if there could be a change to the Conservation Easement Agreement to help save some woods between S. 92nd Street and building, and have 30 percent be elsewhere;

and subject to technical corrections by City Attorney. Seconded by Alderman Wilhelm. All voted Aye; motion carried.

FRANKLIN WOODS
PARK CONTRACT WITH
WILLKOMM

- G.5. Alderman Taylor moved to receive and file Franklin Woods Park Contract with Willkomm Excavating & Grading, Inc. Seconded by Alderman Schmidt. All voted Aye; motion carried.

ENGAGE EHLERS &
ASSOCIATES, INC. FOR
TID SERVICES FOR
BALLPARK COMMONS

- G.6. Alderman Taylor moved to authorize certain officials to execute an agreement with Ehlers & Associates, Inc. for Tax Incremental District services related to Ballpark Commons, a proposed Mixed-Use Development (to be located at and in the vicinity of The Rock Sports Complex and southwest of the intersection of W. Rawson Avenue and Old Loomis Road)(Zimmerman Ventures, LLC, Developer) up to \$9,450 subject to technical corrections by the City Attorney. Seconded by Alderman Schmidt. All voted Aye; motion carried.

AMEND MUNICIPAL
CODE "REGULATIONS
GOVERNING PARKS"

- G.7. Alderman Wilhelm moved to adopt an Ordinance to Amend §183-48. of the Municipal Code, "Regulations Governing Parks", pursuant to the recommendation of the Park Commission as amended to change park hours to 7:00 a.m. to 9:00 p.m. Seconded by Alderman Schmidt. Upon a voice vote, four Ayes (Alderman D. Mayer, Alderman Wilhelm, Alderman Schmidt

and Alderwoman S. Mayer) and two Noes (Alderman Dandrea and Alderman Taylor). Motion carried.

Alderwoman Wilhelm moved to reconsider the motion to adopt the Ordinance to amend §183-48. of the Municipal Code. Seconded by Alderman Taylor. On roll call Alderman Dandrea, Alderwoman Wilhelm, Alderman Taylor, Alderman Schmidt and Alderwoman S. Mayer voted Aye; Alderman D. Mayer voted No. Motion to reconsider carried.

Upon roll call vote to adopt the Ordinance to amend §183-48. of the Municipal Code to amend park hours from 7:00 a.m. to 9:00 p.m., Alderman Schmidt and Alderman D. Mayer voted Aye; Alderwoman S. Mayer, Alderman Taylor, Alderwoman Wilhelm and Alderman Dandrea voted No. Motion failed.

Alderwoman Wilhelm moved to table the Ordinance indefinitely. Motion died due to the lack of a second.

Alderwoman S. Mayer moved to change the hours from 7:00 a.m. to dusk. Motion died due to the lack of a second.

Alderman Taylor moved to receive the Ordinance to amend §183-48. of the Municipal Code, "Regulations Governing Parks" and place on file. Seconded by Alderwoman Wilhelm. All voted Aye, motion carried.

RES. 2016-7172
SUB. DEV. AGREEMENT
WITH VILLAS OF
FRANKLIN PHASE III

G.8. Alderman Taylor moved to adopt Resolution No. 2016-7172, A RESOLUTION AUTHORIZING CERTAIN OFFICIALS TO EXECUTE A SUBDIVISION DEVELOPMENT AGREEMENT WITH THE DEVELOPER OF VILLAS OF FRANKLIN (FRANKLIN OAKS SUBDIVISION) PHASE III CONDOMINIUMS LOCATED WEST OF S. 27TH STREET AND SOUTH OF W. DREXEL AVENUE. Seconded by Alderman D. Mayer. All voted Aye; motion carried.

RES. 2016-7173
RIGHT OF USE OF W.
PINE LANE AND
CONNECTION TO SEWER
AND WATER

G.9. Alderwoman S. Mayer moved to table to the March 1, 2016 Common Council meeting a Resolution granting a request for right of use of W. Pine Lane right-of-way west of South 111th Street and connection to municipal sewer and water. Seconded by Alderwoman Wilhelm. On roll call, Alderman D. Mayer, Alderwoman Wilhelm and Alderwoman S. Mayer voted Aye; Alderman Dandrea, Alderman Taylor and Alderman Schmidt voted No. Mayor Olson broke the tie voting No. Motion failed.

Alderman Taylor moved to adopt Resolution No. 2016-7173, A

RESOLUTION GRANTING A REQUEST FOR RIGHT OF USE OF W. PINE LANE RIGHT-OF-WAY WEST OF S. 111TH STREET AND CONNECTION TO MUNICIPAL SEWER AND WATER contingent upon satisfaction of the Alderwoman of District being brought up to date on Item G. 9. Seconded by Alderman Schmidt. All voted Aye; motion carried.

- RES. 2016-7174
AGREEMENT WITH
VILLAGE OF HALES
CORNERS FOR
IMPROVEMENT OF W.
COLLEGE AVE.
- G.10. Alderman Taylor moved to adopt Resolution No. 2016-7174, RESOLUTION AUTHORIZING CERTAIN OFFICIALS TO EXECUTE AN INTERGOVERNMENTAL COOPERATION AGREEMENT WITH THE VILLAGE OF HALES CORNERS FOR THE IMPROVEMENT OF A PORTION OF W. COLLEGE AVENUE. Seconded by Alderman D. Mayer. All voted Aye; motion carried.
- RES. 2016-7175
CHANGE ORDER NO. 4
WATER & WASTEWATER
OPERATIONS & MAINT.
FACILITY
- G.11. Alderman D. Mayer moved to adopt Resolution No. 2016-7175, A RESOLUTION AUTHORIZING STAFF TO EXECUTE CHANGE ORDER NO. 4 TO MIRON CONSTRUCTION CO., INC. IN THE AMOUNT OF \$33,105.59. Seconded by Alderman Taylor. All voted Aye; motion carried.
- TEMPORARY W.
CHURCH ST. AS 2-WAY
AND NO PARKING FROM
S. 116TH ST. TO W. ST.
MARTINS RD.
- G.12. Alderman D. Mayer moved to table to the March 1, 2016 meeting a Resolution to temporarily designate W. Church Street as two-way traffic and no-parking from S. 116th Street to W. St. Martins Road. Seconded by Alderman Taylor. All voted Aye; motion carried.
- MAILBOXES FOR 10010-
11839 W. ST. MARTINS
RD.
- G.13. Alderman D. Mayer moved to provide new residential mailboxes for 10010-11830 W. St. Martins Road. Seconded by Alderman Dandrea. Upon voice vote, five Ayes and one No (Alderman Taylor). Motion carried.
- REVISED RATES FOR
STREET & UTILITY
CONST. INSPECTION
- G.14. Alderman D. Mayer moved to approve the revised rates of service for street and utility construction inspection for years 2016 and 2017. Seconded by Alderman Taylor. All voted Aye; motion carried.
- AMEND RULES &
PROCEDURES FOR BD.
OF PUBLIC WORKS
- G.15. Alderman Taylor moved to table to the March 1, 2016 meeting a Resolution to amend Article III and V of the Administrative Rules and Procedures for the Board of Public Works Commission, Officers and Quorum. Seconded by Alderman Dandrea. All voted Aye; motion carried.
- TIMETABLE FOR 2017
BUDGET
- G.17. Alderman Taylor moved to adopt the 2017 Annual Budget preparation timetable dated February 16, 2016. Seconded by Alderman D. Mayer. All voted Aye; motion carried.

- LICENSES AND PERMITS H.1. Alderman Dandrea moved to approve the following:
Grant Change of Agent for Kwik Trip #857, Candida Christman with a warning letter from the City Clerk;
- Grant Operator's license to Tori Hanson, 1303 N Cass St., #207, Milwaukee, with a warning letter from the City Clerk; Ashley Allen, 4809 W. College Ave., #106, Greendale; Ethan Durand, 608 Mohr Circle, Waterford; Alketa Lazaj, 3867 E Van Norman Ave, Cudahy; and Alexis Steltz, 12045 W. St. Martins Rd., Franklin.
- Seconded by Alderman Schmidt. All voted Aye; motion carried.
- VOUCHERS AND PAYROLL I.1. Alderman D. Mayer moved to approve net general checking account City vouchers in the range of Nos. 159618 through 159778 in the amount of \$2,728,787.67 dated February 2, 2016 through February 11, 2016. Seconded by Alderman Schmidt. On roll call, all voted Aye. Motion carried.
- Alderman D. Mayer moved to approve net payroll dated February 5, 2016 in the amount of \$352,968.72 and payments of the various payroll deductions in the amount of \$196,897.62 plus any City matching payments where required. Seconded by Alderman Schmidt. On roll call, all voted Aye; motion carried.
- Alderman Dandrea moved to approve net payroll dated February 19, 2016 estimated at \$378,000.00 and payments of the various payroll deductions estimated at \$382,000.00 plus any City matching payments where required. Seconded by Alderman D. Mayer. On roll call, all voted Aye. Motion carried.
- Alderman Schmidt moved to approve property tax refunds in the range of Nos. 16288 through Nos. 16349 in the amount of \$24,770.11 dated February 4, 2016 through February 11, 2016. Seconded by Alderman D. Mayer. On roll call, all voted Aye. Motion carried.
- Alderman Dandrea moved to approve payment to Cudahy Roofing in the amount of \$67,482.00. Seconded by Alderman D. Mayer. On roll call, all voted Aye. Motion carried.
- ADJOURNMENT J. Alderman D. Mayer moved to adjourn the meeting at 9:03 p.m. Seconded by Alderman Taylor. All voted Aye; motion carried.

Blank Page

<p>APPROVAL</p> <p><i>Slw</i></p>	<p>REQUEST FOR COMMON COUNCIL ACTION</p>	<p>MEETING DATE</p> <p>3/1/2016</p>
<p>ORGANIZATIONAL BUSINESS</p>	<p>Board and Commission Appointments</p>	<p>ITEM NUMBER</p> <p><i>E.</i></p>

The following appointments have been submitted by the Mayor for Council confirmation:

1. Arthur Skowron, 9046 S. Cordgrass Circle East, Ald. Dist. 6 – Architectural Review Board (expiring 4/30/16, 3 year term).
2. David Woznicki, Jr., 4125 W. McGinnis Drive, Ald. Dist. 4 – Board of Public Works (expiring 4/30/16, 3 year term).
3. Nora Heidingsfeld, 8111 South Steepleview Drive, Ald. Dist 24 – Personnel Committee (expiring 4/30/16, 3 year term).

Shirley Roberts

From: volunteerfactsheet@franklinwi.gov
Sent: Wednesday, February 10, 2016 10:40 AM
To: Lisa Huening; Shirley Roberts; Sandi Wesolowski
Subject: Volunteer Fact Sheet

Name: Arthur E. Skowron PhD
PhoneNumber: 414-573-1210
EmailAddress: skowron.phd@gmail.com
YearsasResident: 6 Months
Alderman: Susan Mayer
ArchitecturalBoard: 1
CivicCelebrations: 0
CommunityDevelopmentAuthority: 0
FinanceCommittee: 0
EnvironmentalCommission: 1
ForwardFranklinEconomicDevelopComm: 1
FairCommission: 0
BoardofHealth: 0
FirePoliceCommission: 0
ParksCommission: 0
LibraryBoard: 0
PlanCommission: 1
PersonnelCommittee: 0
BoardofReview: 0
BoardofPublicWorks: 1
BoardofWaterCommissioners: 0
TechnologyCommission: 0
WasteFacilitySitingCommittee: 0
BoardofZoning: 0
WasteFacilitiesMonitoringCommittee: 0
CompleteStreetsandConnectivityCommittee: 0
CompanyNameJob1: Inventix
TelephoneJob1: 262-252-4488
StartDateandPositionJob1: 2012
EndDateandPositionJob1: 2014
CompanyNameJob2: Grover Corp
TelephoneJob2: 414-384-9472
StartDateandPositionJob2: 2004
EndDateandPositionJob2: 2012
CompanyNameJob3: AO Smith/Tower

TelephoneJob3: N/A
StartDateandPositionJob3: 1971
EndDateandPositionJob3: 2000
Signature: Arthur E. Skowron
Date: 2-10-16
Signature2: Arthur E. Skowron
Date2: 2-10-16
Address: 9046 S. Cordgrass Circle East
PriorityListing: Forward Franklin Economic Develop. Comm. Environmental
Commission Board of Public Works Plan Comm
WhyInterested: I have the Time since I retired and the experience and
knowledge to help in a number of areas.
CompanyAddressJob1: N60w16350 Kohler Ln Menomonee Falls, WI 53051
DescriptionofDutiesJob1: Quality Manager
AddressJob2: 2759 S 28th Street Milwaukee, WI 53215
DescriptionofDutiesJob2: Vice President of Operations
AddressJob3: 3327 N. 27 Street Milwaukee, WI 53209
DescriptionofDutiesJob3: Started working on the Presses and ended up as Director of
Manufacturing for their Heavy Truck Division
AdditionalExperience: Management skill, Lean, and Leading Teams
ClientIP: 72.128.99.4
SessionID: i5th2yie13tskf55gfh3ib45
[See Current Results](#)

Shirley Roberts

From: volunteerfactsheet@franklinwi.gov
Sent: Wednesday, February 03, 2016 3:14 PM
To: Lisa Huening; Shirley Roberts; Sandi Wesolowski
Subject: Volunteer Fact Sheet

Name: David L Woznicki Jr
PhoneNumber: 414-423-8991
EmailAddress: woznickijr@yahoo.com
YearsasResident: 7
Alderman: 4
ArchitecturalBoard: 0
CivicCelebrations: 0
CommunityDevelopmentAuthority: 0
FinanceCommittee: 0
EnvironmentalCommission: 0
ForwardFranklinEconomicDevelopComm: 0
FairCommission: 0
BoardofHealth: 0
FirePoliceCommission: 0
ParksCommission: 0
LibraryBoard: 0
PlanCommission: 0
PersonnelCommittee: 0
BoardofReview: 0
BoardofPublicWorks: 1
BoardofWaterCommissioners: 0
TechnologyCommission: 0
WasteFacilitySitingCommittee: 0
BoardofZoning: 0
WasteFacilitiesMonitoringCommittee: 0
CompleteStreetsandConnectivityCommittee: 0
CompanyNameJob1: Milwaukee Metropolitan Sewerage District
TelephoneJob1: 414-225-2273
StartDateandPositionJob1: 12-2005 / Senior Project Manager
EndDateandPositionJob1: Currently Employed
CompanyNameJob2:
TelephoneJob2:
StartDateandPositionJob2:
EndDateandPositionJob2:
CompanyNameJob3:

TelephoneJob3:

StartDateandPositionJob3:

EndDateandPositionJob3:

Signature:

David L Woznicki Jr

Date:

2-3-16

Signature2:

David L Woznicki Jr

Date2:

2-3-16

Address:

4125 W. McGinnis Drive

PriorityListing:

WhyInterested:

I am looking for a way to become more active in my community.

CompanyAddressJob1:

260 W. Seeboth Street Milwaukee, WI 53204

Manage capital projects through design and construction at both the South Shore and Jones Island Water Reclamation Facilities. Manage design consultants and construction contractors to ensure projects remain on schedule and within budget. Investigate, prepare and advertise requests for proposals. Evaluate submitted proposals and aid in the selection of a qualified consultant. Review preliminary engineering reports, design reports and construction contract documents to ensure compliance with MMSD requirements and standards. Coordinate contract documents with other MMSD departments and government agencies. Review construction bids. Manage construction contracts. Prepare and review contract amendments and addendums. Prepare schedule and budget estimates for the annual Capital Budget. Review and approve preliminary engineering, design and construction contract invoices for payment. Complete contract closeout including reviewing record drawings and O&M manuals.

DescriptionofDutiesJob1:

AddressJob2:

DescriptionofDutiesJob2:

AddressJob3:

DescriptionofDutiesJob3:

I am a licensed Professional Engineer with a Bachelor of Science in Civil Engineering and a Master of Science in Environmental Engineering from Marquette University. During college I held a co-op position for several semesters with the City of Waukesha , Department of Public Works, where I did survey and inspection type work. At my previous and current professional positions I have been involved with all aspects of design and construction as a construction inspector, a design engineer, a Resident Engineer and a project manager.

AdditionalExperience:

ClientIP:

162.211.3.4

SessionID:

dmwh2ayc0n55qie4s4spsqu2

See Current Results

Shirley Roberts

From: volunteerfactsheet@franklinwi.gov
Sent: Wednesday, February 24, 2016 3:01 AM
To: Lisa Huening; Shirley Roberts; Sandi Wesolowski
Subject: Volunteer Fact Sheet

Name: Nora Heidingsfeld
PhoneNumber: 414-369-7122
EmailAddress: Nora.heidingsfeld@yahoo.com
YearsasResident: 30+
Alderman: 2
ArchitecturalBoard: 0
CivicCelebrations: 0
CommunityDevelopmentAuthority: 0
FinanceCommittee: 0
EnvironmentalCommission: 0
ForwardFranklinEconomicDevelopComm: 0
FairCommission: 0
BoardofHealth: 0
FirePoliceCommission: 0
ParksCommission: 0
LibraryBoard: 0
PlanCommission: 0
PersonnelCommittee: 1
BoardofReview: 0
BoardofPublicWorks: 0
BoardofWaterCommissioners: 0
TechnologyCommission: 0
WasteFacilitySitingCommittee: 0
BoardofZoning: 0
WasteFacilitiesMonitoringCommittee: 0
CompleteStreetsandConnectivityCommittee: 0
CompanyNameJob1: A&A Mfg. n/k/a Dynatect
TelephoneJob1: 262-786-1500
StartDateandPositionJob1: 2/2001: Human Resource Manager
EndDateandPositionJob1: 7/2008: Staffing & Safety Manager (part-time)
CompanyNameJob2: Foley & Lardner
TelephoneJob2: 414-271-2400
StartDateandPositionJob2: 6/1991: Clerical Messenger Supervisor
EndDateandPositionJob2: 1/1999: Personnel Manager
CompanyNameJob3:

TelephoneJob3:

StartDateandPositionJob3:

EndDateandPositionJob3:

Signature:

Nora Heidingsfeld

Date:

02/24/2016

Signature2:

Nora Heidingsfeld

Date2:

02/24/2016

Address:

8111 S STEEPLEVIEW DR

PriorityListing:

WhyInterested:

Currently a full-time parent to school-aged children, I am also an experienced Human Resource professional looking for an opportunity to serve my community.

CompanyAddressJob1:

2300 S Calhoun Rd New Berlin, WI 53151

DescriptionofDutiesJob1:

2/2001-2/2008: HR Mgr. Directed oversight of all human resource functions in multi-state manufacturing company with average 350 FTEs. 2/2008-7/2008: voluntarily reduced hours to part-time; oversaw all staffing and safety functions

AddressJob2:

777 E Wisconsin Ave. Milwaukee

DescriptionofDutiesJob2:

Oversaw personnel functions including recruiting, performance appraisal, supervisory training & development, legal compliance and wellness programs for Milwaukee office of approximately 450 support staff and 200 attorneys

AddressJob3:

DescriptionofDutiesJob3:

Bachelor of Arts: Professional Communication and Business Management, Alverno College SPHR and PHR Certifications, SHRM Human Resource Certification Institute

AdditionalExperience:

99.6.220.93

ClientIP:

SessionID:

hd2q1bfksuh5vm2ygai5d1em

[See Current Results](#)

Blank Page

APPROVAL <i>Slw</i> 	REQUEST FOR COUNCIL ACTION	MEETING DATE 3/1/2016
REPORTS & RECOMMENDATIONS	Franklin Senior Citizens, Inc. Program Update	ITEM NUMBER <i>G.I.</i>

At their February 17, 2015 meeting, the Common Council directed that the Franklin Senior Citizens, Inc. organization attend and give a status update on the organization semi-annually (January and July). (Note: the Common Council, at their 1/19/2016 meeting, authorized to extend the reporting period for the 2015 year-end Franklin Senior Citizen, Inc. update to the 3/1/2016 Council Meeting.) Attached is correspondence on 2015 statistics and activities of the Franklin Senior Citizens, Inc. organization.

Due to the more stringent requirements by HUD for what can be used as "Public Service" Community Development Block Grant (CDBG) funds through Milwaukee County, the Franklin Senior Citizens, Inc. program activities are no longer funded through the Milwaukee County CDBG funds. Their activities are funded strictly through the City's general "Recreation" operating fund. For 2015 (and several past budget years), \$10,000 was adopted for supporting the Franklin Senior Citizens, Inc. activities; which include funding a portion of the cost of their monthly business meeting luncheon at Clifford's Supper Club, a monthly social luncheon at Brenwood Park Senior Apartments (minus the Seniors co-pay of \$2 each), and miscellaneous operating supply costs and IT tech room support services.

For 2015, \$8,840.69 was expended from the \$10,000 City adopted budget for Senior Citizen Activities. A general breakout is as follows: Monthly Business Luncheon, \$5,800.50; Monthly Social Luncheon, \$1,812.08; Supplies, IT Tech Support Services, and Other Expenses, \$1,228.11.

Mr. Fred Knueppel, President of the Franklin Senior Citizens, Inc., will be in attendance at the March 1, 2016 Common Council meeting.

COUNCIL ACTION REQUESTED

This item is being provided at the direction of the Common Council for its information. No action is being requested.

2015 Franklin Senior Citizens Club Activities

Breakdown of Reported Expenditures and Reimbursement by City

Annual Appropriation **\$10,000**

Month	Franklin Seniors Social				Business Luncheon				Office, Misc., and Computer Center Costs	Total Program Cost Reimbursement (01.0521.5723)	
	Combined Program Cost	Participant Co-Pay (\$2 Each)	Program Cost Reimbursement	Seniors Attendance	Combined Program Cost	Participant Cost (\$5 Each)	Program Cost Reimbursement (\$4.50 Each)	Misc. Costs/Entertainment Reimbursement			Seniors Attendance
January	193.85	(76.00)	117.85	38	816.00	(384.00)	432.00	0	96	74.39	624.24
Feb.	344.73	(80.00)	264.73	40	1,064.00	(560.00)	504.00	-	112	99.19	867.92
March	174.05	(66.00)	108.05	33	931.00	(490.00)	441.00	-	98	99.19	648.24
April	214.23	(76.00)	138.23	38	1,111.50	(585.00)	526.50	-	117	99.19	763.92
May	181.84	(66.00)	115.84	33	978.50	(515.00)	463.50	-	103	123.98	703.32
June	284.57	(82.00)	202.57	41	1,111.50	(585.00)	526.50	-	117	99.19	828.26
July	337.79	(80.00)	257.79	41	909.50	(428.00)	481.50	-	107	111.75	849.04
August	183.50	(80.00)	103.50	40	1,149.50	(605.00)	544.50	-	121	111.75	759.75
Sept.	194.77	(75.00)	119.77	37	1,064.00	(560.00)	504.00	-	112	99.19	722.96
October	199.09	(68.00)	131.09	34	845.50	(445.00)	400.50	-	89	111.75	643.34
Nov.	170.79	(64.00)	106.79	32	1,092.50	(575.00)	517.50	-	115	111.75	736.04
Dec.	215.87	(68.00)	147.87	34	1,071.00	(612.00)	459.00	-	102	86.79	693.66
TOTALS	\$2,695.08	-\$883.00	\$1,812.08	441	\$12,144.50	-\$6,344.00	\$5,800.50	\$0.00	1,289	\$1,228.11	\$8,840.69
Avg / Event	\$245.01	-\$80.27	\$164.73	40.1	\$1,012.04	-\$528.67	\$483.38	\$0.00	107.4		\$1,159.31

Remaining Balance for 2015

ARTICLES OF INCORPORATION
OF
FRANKLIN SENIOR CITIZENS, INC.

Executed by the undersigned for the purpose of forming a Wisconsin nonstick corporation under Ch. 181 of the Wisconsin Statutes, repealed and recreated by 1997 Wisconsin Act 79.

ARTICLE I.
NAME

The name of the corporation is:

FRANKLIN SENIOR CITIZENS, INC.

ARTICLE II.
TERM OF EXISTENCE

The corporation is organized under Ch. 181 of the Wisconsin Statutes. The period of existence of the Corporation shall be perpetual.

ARTICLE III.
REGISTERED AGENT

The name and address of the registered agent at the time of adoption of these Articles of Incorporation is
Thomas R. Schneider, 7015 Elroy Court, Franklin, Wisconsin, 53132.

ARTICLE IV.
REGISTERED OFFICE

The initial registered office of the Corporation is located in the City of Franklin, Milwaukee County, Wisconsin, and the address of such principal office is 7015 Elroy Court, Franklin, Wisconsin 53132.

ARTICLE V.

The mailing address of the initial principal office is 7015 Elroy Court, Franklin, Wisconsin, 53132.

ARTICLE VI.
MEMBERS

The Corporation shall be comprised of Members of the Franklin Senior Citizens organization. Members shall obtain membership by virtue of eligibility and participation in the program identified as the Franklin Senior Citizens or any similar program identified by the Board of Directors of the corporation. Individual members of the corporation shall have voting privileges as designated by the Board of Directors.

ARTICLE VII.
BOARD OF DIRECTORS

The number of Directors constituting the Board of Directors shall be fixed by the Bylaws. The qualifications for Directors, the term of office, the method of elections to the Board, the method of expulsion from the Board, the

powers of the Board and all other matters relating to the Board of Directors shall be specified in the Bylaws of the Corporation. Directors shall correspond to Directors under Chapter 181 of the Wisconsin Statutes.

OFFICERS

The general officers of the Corporation shall be a president, Administrator, vice-president, secretary and treasurer and, shall be chosen annually by the Board of Directors as soon as practicable after the election of such Directors. All matters pertaining to officers shall be as provided in the Bylaws of this Corporation.

ARTICLE VIII. PURPOSES

This Corporation is organized and shall be operated for the following purposes:

1. To coordinate, facilitate, and provide social, educational, recreational, and advocacy services of Seniors living in the City of Franklin;
2. To monitor and identify needs and allocate and manage resources that respond to local community needs;
3. To serve as a collecting agency through which funds may be gathered for the purpose of responding to the needs of Seniors in the City of Franklin;
4. To take by gift or devise and to otherwise acquire, buy, own, hold, sell, convey, or otherwise dispose of real and personal property;
5. To possess and exercise all other powers and authority necessary and proper to effect its purposes and such as are usually possessed by similar charitable and benevolent organizations organized under Chapter 181 of the Wisconsin Statutes;
and
6. (a) To operate exclusively for charitable, scientific, and educational purposes within the meaning of Section 501(c)(3) of the Internal Revenue Code of 1986, as amended, or the corresponding provision of any future United States Internal Revenue Law (the "Internal Revenue Code") in the course of which operation:
 - (i) No part of the net earnings of the Corporation shall inure to the benefit of, or be distributable to, its Members, Directors, Officers, or other persons, except that the Corporation shall be authorized and empowered to pay reasonable compensation for services rendered and to make payments and distributions in furtherance of the purposes set forth herein.
 - (ii) No substantial part of the activities of the Corporations shall be the carrying on of propaganda, or otherwise attempting to influence legislation, and the Corporation shall not participate in, or intervene in (including the publishing or distribution of statements) any political campaign on behalf of any candidate for public office except as authorized under the Internal Revenue Code.
 - (iii) Notwithstanding any other provisions of these Articles of Incorporation, the Corporation shall not carry on any other activities not permitted to be carried on (i) by a corporation exempt from federal income tax under Section 501(c)(3) of the Internal Revenue Code or (ii) by a corporation, contributions to which are deductible under Section 170(c)(2) of the Internal Revenue Code.

(b) to operate as an organization which is other than a private foundation under 509(a) of the Internal Revenue Code.

ARTICLE IX.
INCORPORATOR

The incorporator is Thomas R. Schneider, 7015 Elroy Court, Franklin, WI 53132.

ARTICLE X.
DISSOLUTION

In the event of dissolution of the Corporation, the Board of Directors shall, after paying or making provision for the payment of all liabilities of the Corporation, distribute all assets of the Corporation to the City of Franklin to be used exclusively by the City of Franklin to benefit the Seniors living in Franklin.

ARTICLE XI.
AMENDMENT

These Articles of Incorporation may be amended or restated at any meeting held for such purposes by the affirmative vote of two-thirds (2/3rds) of the Board of Directors present at any annual meeting or at any special meeting called for such purposes, at which a quorum is present, or by consent in writing if signed by the entire Board of Directors. Amendments and restatements also require the final approval of two-thirds (2/3rds) of the membership present at regular meeting called for this purpose.

Thomas R. Schneider, Incorporator

This document was drafted by:

Thomas R. Schneider
7015 Elroy Court
Franklin, WI 53132
(414)-425-8858

Franklinseniorsarticles032201

Franklin Senior Citizens, Inc.

MISSION, VISION, GOALS

Mission (Approved 2-26-01)

Franklin Senior Citizens, Inc., with the assistance of private-public partners, will create and operate a 21st Century Senior Resource Center that will help Franklin Seniors meet their needs.

Vision (Approved 2-26-01)

Believing in the dignity of every person and committed to the common good, by 2005, Franklin Senior Citizens, Inc., will be a thriving organization with sufficient resources and collaborative partners to help provide for the holistic needs of Franklin's seniors. Resources and services will be coordinated primarily from a 10,000 square feet Civic Community/Senior Recreation Center until a larger center is developed by the city.

Our Vision further includes:

- *
* Private-Public Partnerships... that maximize the investment of resources from government at various levels with investment of private individuals, organization, and businesses.
- * Collaborative...works together with Milwaukee County's Department on Aging, Interfaith Programs for Older Adults, local churches, City Health and community health systems, Recreation Department, and other community groups to help Seniors meet their own needs.
- * Intergenerational...involves younger and older seniors in sharing their talents, as well as the talents and time of our youth and other community members who care about our elders. Interdisciplinary...incorporates social, recreational, education, physical, mental, health and wellness, and spiritual in program planning.

Goals

- *
Development of a Community/Senior Center including a daily Franklin Senior meal program;

FRANKLIN SENIOR CITIZENS INC.

Our Forty year history is a distinguished history of seniors over the age of 55, performing community volunteering, local leadership and supportive relationships that have enhanced the dignity and independence of our Franklin Elders. We stand proudly "on the shoulders" of those who have preceded us since the first meeting of our organization on May 19, 1971 when our name was "Franklin Golden Ageds". After two months, our founders changed the name to "Senior Citizens of Franklin" By December 1971, we had 64 members.

Throughout our Forty year history, meetings were held at City Hall, Mitchell Savings and Loan, Fire House #2, Franklin High School, Niko's, Crystal Ridge, Root River Lanes, Wiley-Herda Legion Post, Brenwood Senior Apartments currently as we have grown, Clifford's in Hales Corners.

The Senior Travel Program for Franklin residents began informally in 1978.

In 2002 a Walking Club was established at the Milwaukee County Sports Complex 60th & Ryan Road. Where any Milwaukee County resident can walk with our senior members indoors or outside on the Oak Leaf Trail they start Thursdays @ 9-11am, and there is coffee, dessert, and conversation after walking

While active in our City Fourth of July parades since 1976, the years have been filled with picnics, volunteering, mutual support, travel, and help for the needy and sponsoring of youth in leadership opportunities.

In 2001 we incorporated as a tax-exempt 501(c)3 not for profit corporation and our name changed to "Franklin Senior Citizen's, Incorporated."

Today our membership exceeds 140 members and we are Strong and Still Growing.

For information on joining The Franklin seniors please call our membership Chairperson,

Currently- Beverly Key at 421-2226 or email at keyb@sbcglobal.net

Fred Knueppel, President, 414-421-2603

Casper Green, Vice President 414-421-6727

HISTORY OF FRANKLIN SENIOR CITIZENS, INC.

Our Forty year history is a distinguished history of community volunteering, local leadership and supportive relationships that have enhanced the dignity and independence of our Franklin Elders. We stand proudly "on the shoulders" of those who have preceded us since the first meeting of our organization on **May 19, 1971** when our name was "Franklin Golden Agers". After two months, our founders changed the name to "Senior Citizens of Franklin" . . . a sign that our leaders were open to change and growth. By December 1971, we had 64 members.

Tom Godsell was elected the first Chairman and believe it or not, they met on "the first Wednesday of the month" at City Hall. Dues were \$1.00 plus 50 cents per meeting. Minimum age was set at 55 years old. A small budget of \$375 was established with support of \$245 from the City's Recreation Department. **Mayor John Hyde** was very helpful in establishing our group.

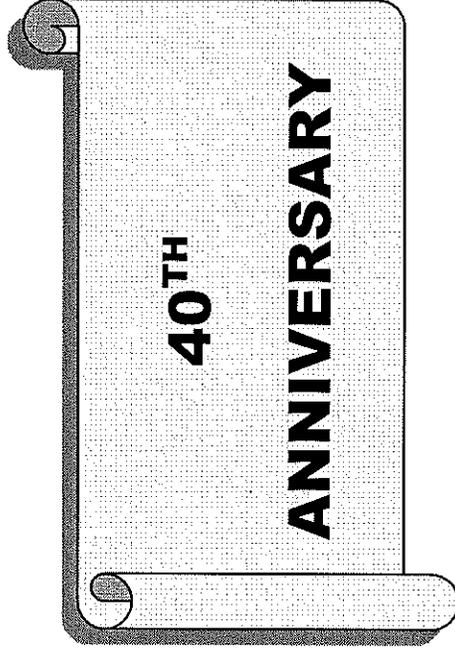
Throughout our Forty year history, meetings were held at City Hall, Mitchell Savings and Loan, Fire House #2, Franklin High School, Niko's, Crystal Ridge, Root River Lanes, Wiley-Herda Legion Post, Brenwood Senior Apartments and now, Clifford's.

The Senior Travel Program began informally in 1978. In the fall of 1992, the Franklin Recreation Department began playing a more significant role in assisting the Franklin Seniors on behalf of our city. While active in our City Fourth of July parades since 1976, the years have been filled with picnics, volunteering, mutual support, travel (now 900 rides each year), and help for the needy and sponsoring of youth in leadership opportunities.

In **2001** we incorporated as a tax-exempt, not for Profit Corporation and our name changed to "Franklin Senior Citizen's, Inc." In **2002** a **Walking Club** was established at the Milwaukee County Sports Complex.

Our mission is simple: **Develop and operate (with the City) a 21st Century Senior Resource Center for all Franklin Seniors.** Today our membership exceeds 180 members and we are "Strong" and "Still Growing"

FRANKLIN SENIOR CITIZEN'S, INC.



1971 - 2011

To: Terry Hoge
From: Tom Schneider
Re: Notes: Membership meeting on 3-7-01

Hi Terry! I said I'd draft up what I had to say to make it easier for you. Here they are.

Tom was impressed with our Organization and its leaders. The last 5-6 weeks, I've been in dialogue with your leaders on a broader vision for the 4100 Seniors in Franklin.

We need a Hub, not a Club, a Resource and Recreation Center for all Seniors.
A place where needs can be met and gifts and talents can be shared with each other.

My Background: Executive Director for Catholic Charities of the Archdiocese of Milwaukee for the past 18 years. A human service professional with a Master's Degree in Social Work and a Masters of Divinity Degree as well. Lived in Franklin for 24 years having been born and raised in Burlington, Wis.

Plan:

1. I'll go to work for Franklin Seniors full time taking the risk that I might not get paid for a few months.
2. I won't take a dime of money the group currently has.
3. I'll work with the leaders and the membership to make our vision become a reality.

If approved by the membership, we'll need authorization for the officers to:

1. Form a Not for Profit, tax exempt corporation
2. Designate the current officers as the incorporating Board of Directors
3. Authorize \$550 of application fees to government agencies (IRS: \$500)
4. Convene Focus Groups to listen to needs, wants, and talents willing to be shared at a new Resource and Recreation Center.

I then described the compensation arrangement that the Board and I had negotiated as an Independent Contractor rather than an employee because it would save our new corporation about 30%.

APPROVAL <i>Slw</i>	REQUEST FOR COUNCIL ACTION	MEETING DATE 3/01/2016
REPORTS AND RECOMMENDATIONS	Reconsideration of action taken at 2/16/2016 Common Council meeting to adopt Ordinance No. 2016-2205, An Ordinance to Amend Ordinance 2015-2198, An Ordinance Adopting the 2016 Annual Budgets for the General Fund for the City of Franklin for Fiscal Year 2016 to Appropriate Additional Funds for the Senior Travel Program (Alderman S. Mayer)	ITEM NUMBER <i>G, 2,</i>

At their meeting of February 16, 2016, the Common Council took the following action:

Alderman S. Mayer moved to take Item G. 16. out of agenda order. Seconded by Alderman Schmidt. All voted Aye; motion carried.

Alderman S. Mayer moved to rollover the balance of \$455 from 2015 Senior Travel Program Fund and to also include appropriations of \$3,545 for a total of \$4,000 as an addition for the 2016 travel program. Seconded by Alderman Wilhelm.

As that motion was determined to require a budget amendment and would not be appropriate as listed on the agenda, Alderman S. Mayer then moved to adopt Ordinance No. 2016-2205, an Ordinance to Amend Ordinance 2015-2198, an Ordinance Adopting the 2016 Annual Budgets for the General Fund for the City of Franklin for Fiscal Year 2016 to Appropriate Additional Funds for the Senior Travel Program as presented and including the amount of \$4,000 as listed as Option 3 in the Common Council meeting documents. Seconded by Alderman Wilhelm.

Alderman D. Mayer moved to suspend the regular order of business to allow Basil Ryan to speak. Seconded by Alderman Taylor. All voted Aye; motion carried.

Alderman D. Mayer moved to return to the regular order of business. Seconded by Alderman Taylor. All voted Ayes, motion seconded.

Alderman S. Mayer moved to call the question to adopt Ordinance No. 2016-2205. Seconded by Alderman Taylor. All voted Aye; motion carried.

On the roll call to adopt Ordinance No. 2016-2205, Alderman S. Mayer, Alderman Wilhelm and Alderman D. Mayer voted Aye; Alderman Schmidt, Alderman Taylor and Alderman Dandrea voted No. Motion died due to a lack of majority vote.

Alderman S. Mayer then moved to adopt Ordinance No. 2016-2205, an Ordinance to Amend Ordinance 2015-2198, an Ordinance Adopting the 2016 Annual Budgets for the General Fund for the City of Franklin for Fiscal Year 2016 to Appropriate Additional Funds for the Senior Travel Program as presented and including the amount of \$2,000. Seconded by Alderman D. Mayer.

Alderman Taylor moved to amend the motion to direct the Director of Administration to evaluate the current program structure and service alternatives to ensure the manner in which the program is operated and the City's relationship with the program are all appropriate, including considering all risk management components, and to return with review by August 16, 2016. Motion died due to the lack of a second.

Continued -

Alderman Taylor moved to amend the motion to direct the Director of Administration to evaluate the current program structure and service alternatives to ensure the manner in which the program is operated and the City's relationship with the program are all appropriate, including considering all risk management components, and to return with review by August 16, 2016. Seconded by Alderwoman Wilhelm. On roll call Alderwoman S. Mayer, Alderman Schmidt, Alderman Taylor, Alderwoman Wilhelm voted Aye; Alderman Dandrea voted No; and Alderman D. Mayer Abstained. Motion to amend the main motion carried.

Upon roll call vote for the main motion, as amended, to adopt Ordinance No. 2016-2205, AN ORDINANCE TO AMEND ORDINANCE 2015-2198, AN ORDINANCE ADOPTING THE 2016 ANNUAL BUDGETS FOR THE GENERAL FUND FOR THE CITY OF FRANKLIN FOR FISCAL YEAR 2016 TO APPROPRIATE ADDITIONAL FUNDS FOR THE SENIOR TRAVEL PROGRAM AS PRESENTED AND INCLUDING THE AMOUNT OF \$2,000 and to direct the Director of Administration to evaluate the current program structure and service alternatives to ensure the manner in which the program is operated and the City's relationship with the program are all appropriate, including considering all risk management components, and to return with review by August 16, 2016, Alderwoman S. Mayer, Alderman Schmidt, Alderman Taylor, Alderwoman Wilhelm, Alderman Mayer voted Aye; Alderman Dandrea voted No. Motion carried.

COUNCIL ACTION REQUESTED

Motion to reconsider action taken on February 16, 2016 to adopt Ordinance No. 2016-2205, AN ORDINANCE TO AMEND ORDINANCE 2015-2198, AN ORDINANCE ADOPTING THE 2016 ANNUAL BUDGETS FOR THE GENERAL FUND FOR THE CITY OF FRANKLIN FOR FISCAL YEAR 2016 TO APPROPRIATE ADDITIONAL FUNDS FOR THE SENIOR TRAVEL PROGRAM AS PRESENTED AND INCLUDING THE AMOUNT OF \$2,000 and to direct the Director of Administration to evaluate the current program structure and service alternatives to ensure the manner in which the program is operated and the City's relationship with the program are all appropriate, including considering all risk management components, and to return with review by August 16, 2016.

AND, if a motion to reconsider passes, the following is before the Common Council:

Motion to adopt Ordinance No. 2016-____, AN ORDINANCE TO AMEND ORDINANCE 2015-2198, AN ORDINANCE ADOPTING THE 2016 ANNUAL BUDGETS FOR THE GENERAL FUND FOR THE CITY OF FRANKLIN FOR FISCAL YEAR 2016 TO APPROPRIATE ADDITIONAL FUNDS FOR THE SENIOR TRAVEL PROGRAM AS PRESENTED AND INCLUDING THE AMOUNT OF \$2,000 and to direct the Director of Administration to evaluate the current program structure and service alternatives to ensure the manner in which the program is operated and the City's relationship with the program are all appropriate, including considering all risk management components, and to return with review by August 16, 2016.

OR any amendment thereto or other action on the subject matter.

(Alderwoman S. Mayer requests that the above Ordinance be adopted without the amendment that was added at the February 2, 2016 Common Council meeting.)

STATE OF WISCONSIN: CITY OF FRANKLIN: MILWAUKEE COUNTY

ORDINANCE NO. 2016-2205

AN ORDINANCE TO AMEND ORDINANCE 2015-2198, AN ORDINANCE ADOPTING THE 2016 ANNUAL BUDGETS FOR THE GENERAL FUND FOR THE CITY OF FRANKLIN FOR FISCAL YEAR 2016 TO APPROPRIATE ADDITIONAL FUNDS FOR THE SENIOR TRAVEL PROGRAM

WHEREAS, the Common Council adopted the 2016 Budget for the City of Franklin providing resources and appropriations for 2016 in the General Fund, and

WHEREAS, the Common Council has considered a request to expand the Senior Travel Program from the currently authorized level, and

WHEREAS, the Common Council has determined it is in the public interest to provide the Senior Travel Program with additional appropriations, funded by property tax dollars, for the purpose of expanding the Senior Travel Program from the currently authorized level, and

WHEREAS, appropriations are available in the Assessors Department budget based upon authorization of a contract for services at an amount less than anticipated in the budget, and

WHEREAS, changes in appropriations will be allocated to line items for accounting purposes as determined by the Director of Finance and Treasurer, and

NOW, THEREFORE, the Common Council of the City of Franklin does hereby ordain as follows:

Section 1 That the 2016 Budgets be adjusted as follows:

Assessor's Department	Non-Personnel Services	Decrease	\$2,000.00
Recreation	Recreation (Senior Citizen Travel)	Increase	\$2,000.00

Section 2 Pursuant to §65.90(5)(a), Wis. Stats., the City Clerk is directed to publish a Class 1 notice of this budget amendment within ten days of adoption of this ordinance.

Introduced at a regular meeting of the Common Council of the City of Franklin this 16th day of February, 2016.

Passed and adopted at a regular meeting of the Common Council of the City of Franklin this 16th day of February, 2016.

APPROVED:

Stephen R. Olson, Mayor

ATTEST:

Sandra L. Wesolowski, City Clerk

AYES 5 NOES 1 (Ald. Dandrea) ABSENT 0

Per Section 62.09(8)(c), Wis. Stats., the Mayor having failed to approve or disapprove this Ordinance within five days, the Ordinance is hereby certified to be in force. Dated this 22nd day of February, 2016.

Sandra L. Wesolowski

Sandra L. Wesolowski, City Clerk

STATE OF WISCONSIN; CITY OF FRANKLIN; MILWAUKEE COUNTY

ORDINANCE NO. 2016-_____

AN ORDINANCE TO AMEND ORDINANCE 2015-2198, AN ORDINANCE ADOPTING THE 2016 ANNUAL BUDGETS FOR THE GENERAL FUND FOR THE CITY OF FRANKLIN FOR FISCAL YEAR 2016 TO APPROPRIATE ADDITIONAL FUNDS FOR THE SENIOR TRAVEL PROGRAM

WHEREAS, the Common Council adopted the 2016 Budget for the City of Franklin providing resources and appropriations for 2016 in the General Fund, and

WHEREAS, the Common Council has considered a request to expand the Senior Travel Program from the currently authorized level, and

WHEREAS, the Common Council has determined it is in the public interest to provide the Senior Travel Program with additional appropriations, funded by property tax dollars, for the purpose of expanding the Senior Travel Program from the currently authorized level, and

WHEREAS, appropriations are available in the Assessors Department budget based upon authorization of a contract for services at an amount less than anticipated in the budget, and

WHEREAS, changes in appropriations will be allocated to line items for accounting purposes as determined by the Director of Finance and Treasurer, and

NOW, THEREFORE, the Common Council of the City of Franklin does hereby ordain as follows:

Section 1 That the 2016 Budgets be adjusted as follows:

Assessor's Department	Non-Personnel Services	Decrease	\$2,000.00
Recreation	Recreation (Senior Citizen Travel)	Increase	\$2,000.00

Section 2 Pursuant to §65.90(5)(a), Wis. Stats., the City Clerk is directed to publish a Class 1 notice of this budget amendment within ten days of adoption of this ordinance.

Introduced at a regular meeting of the Common Council of the City of Franklin this _____ day of _____, 2016.

ORD 2016-_____ (Amend ORD 2015-2198)
Page 2

Passed and adopted at a regular meeting of the Common Council of the City of Franklin
this _____ day of _____, 2016.

APPROVED:

Stephen R. Olson, Mayor

ATTEST:

Sandra L. Wesolowski, City Clerk

AYES NOES ABSENT

APPROVAL <i>Slw AA</i>	REQUEST FOR COMMON COUNCIL ACTION	MEETING DATE March 1, 2016
REPORTS & RECOMMENDATIONS	RESOLUTION PROVIDING FOR THE SALE OF \$5,935,000 GENERAL OBLIGATION REFUNDING BOND, SERIES 2016	ITEM NUMBER <i>G. 3.</i>

Background

Ehlers & Associates has noted that the January 2, 2007 GO debt offering with a balance of \$7,095,000 as of December 31, 2015 has a call date of March 1, 2016. The notes carry a 3.8% interest rate, and a final payment in March 1, 2021. A \$1,200,000 principal payment is scheduled for March 1, 2016 reducing the balance to \$5,895,000

Ehlers notes that refunding those notes in 2016 could provide a \$351,228 savings to the City or a 5.96% return. The City Debt Policy would recommend refunding these bonds when the savings exceed 2% of the refunded amount.

In October, 2014 the City engaged Ehlers & Associates, LLC as the City's Financial Advisor for debt sales thru December 2019. Ehlers will assist in the sale should the City decide to proceed.

Options

Ehlers would plan for an April 4, 2016 sale, anticipating a 1.07% average coupon on sale. See the attached Ehler's analysis.

Fiscal Impact

A refunding of this Obligation was not budgeted. The refunding would only require existing appropriations be spent in 2016, as the debt service levy must all be used to service 2016 debt payments. Refunding the 2007 debt issue is estimated to save the City some \$351,228 including the issuance cost over the remaining life of the notes.

A \$1 million debt offering was budgeted in 2016. The Capital improvement fund was budgeted to receive a \$1.2 million transfer from the General Fund. The expected fund balance in the Capital Improvement Fund at Dec 31, 2016 is \$1,046,895.

Recommendation

The Finance Committee reviewed this opportunity and related debt issues at the February 23, 2016 meeting. The Committee unanimously recommends refunding the 2007 Notes.

The Finance Committee also recommended deferring the 2016 \$1 million debt offering, as the Capital Improvement Fund does not need the bond sale considering the \$1.2 million General Fund transfer in.

COMMON COUNCIL ACTION REQUESTED

Motion to adopt Resolution providing for the sale of \$5,935,000 General Obligation Refunding Bonds, Series 2016.

STATE OF WISCONSIN: CITY OF FRANKLIN: MILWAUKEE COUNTY

Resolution No. _____

RESOLUTION PROVIDING FOR THE SALE OF \$5,935,000
GENERAL OBLIGATION REFUNDING BONDS, SERIES 2016

WHEREAS, the City of Franklin, Milwaukee County, Wisconsin (the "City") is presently in need of approximately \$5,935,000 for the public purpose of refunding obligations of the City, including interest on them, specifically the General Obligation Refunding Bonds, dated January 3, 2007; and

WHEREAS, it is desirable to borrow said funds through the issuance of general obligation refunding bonds pursuant to Section 67.04, Wis. Stats.

NOW, THEREFORE, BE IT RESOLVED that:

Section 1. Issuance of Bonds. The City shall issue General Obligation Refunding Bonds, Series 2016 (the "Bonds") in an approximate amount of \$5,935,000 for the purpose above specified.

Section 2. Sale of Bonds. The Common Council hereby authorizes and directs that the Bonds be offered for public sale. At a subsequent meeting, the Common Council shall consider such bids for the Bonds as may have been received and take action thereon.

Section 3. Notice of Bond Sale. The City Clerk be and hereby is directed to cause notice of the sale of the Bonds to be disseminated in such manner and at such times as the City Clerk may determine and to cause copies of a complete, official Notice of Bond Sale and other pertinent data to be forwarded to interested bidders as the City Clerk may determine.

Section 4. Official Statement. The City Clerk shall cause an Official Statement concerning this issue to be prepared by the City's financial advisor, Ehlers & Associates, Inc. The appropriate City officials shall determine when the Official Statement is final for purposes of Securities and Exchange Commission Rule 15c2-12 and shall certify said Statement, such certification to constitute full authorization of such Statement under this resolution.

Introduced at a regular meeting of the Common Council of the City of Franklin this ____ day of _____, 2016 by Alderman _____.

Passed and adopted at a regular meeting of the Common Council of the City of Franklin this ____th day of _____, 2016.

APPROVED:

Stephen R. Olson, Mayor

Attest:

Sandra L. Wesolowski, City Clerk

City of Franklin, Wisconsin

\$5,935,000 General Obligation Refunding Bonds

SINGLE PURPOSE

Dated: April 20, 2016 Assumes Aa3 Sussex sale of 1/12/16

Sources & Uses

Dated 04/20/2016 | Delivered 04/20/2016

Sources Of Funds

Par Amount of Bonds	\$5,935,000.00
Transfers from Prior Issue Debt Service Funds	90,084.33
Total Sources	\$6,025,084.33

Uses Of Funds

Total Underwriter's Discount (0.500%)	29,675.00
Financial Advisor	23,100.00
Disclosure Counsel	6,600.00
Bond Counsel	11,000.00
Paying Agent	675.00
Rating Agency Fee	13,500.00
Deposit to Current Refunding Fund	5,939,179.75
Rounding Amount	1,354.58
Total Uses	\$6,025,084.33



City of Franklin, Wisconsin

\$5,935,000 General Obligation Refunding Bonds

SINGLE PURPOSE

Dated: April 20, 2016 Assumes Aa3 Sussex sale of 1/12/16

Debt Service Schedule

Date	Principal	Coupon	Interest	Total P+i	Fiscal Total
04/20/2016	-	-	-	-	-
09/01/2016	-	-	21,920.67	21,920.67	21,920.67
03/01/2017	1,265,000.00	0.900%	30,120.00	1,295,120.00	-
09/01/2017	-	-	24,427.50	24,427.50	1,319,547.50
03/01/2018	1,220,000.00	0.900%	24,427.50	1,244,427.50	-
09/01/2018	-	-	18,937.50	18,937.50	1,263,365.00
03/01/2019	1,205,000.00	1.000%	18,937.50	1,223,937.50	-
09/01/2019	-	-	12,912.50	12,912.50	1,236,850.00
03/01/2020	1,115,000.00	1.100%	12,912.50	1,127,912.50	-
09/01/2020	-	-	6,780.00	6,780.00	1,134,692.50
03/01/2021	1,130,000.00	1.200%	6,780.00	1,136,780.00	-
09/01/2021	-	-	-	-	1,136,780.00
Total	\$5,935,000.00	-	\$178,155.67	\$6,113,155.67	-

Yield Statistics

Bond Year Dollars	\$16,622.18
Average Life	2.801 Years
Average Coupon	1.0717948%
Net Interest Cost (NIC)	1.2503213%
True Interest Cost (TIC)	1.2540933%
Bond Yield for Arbitrage Purposes	1.0711576%
All Inclusive Cost (AIC)	1.5959049%

IRS Form 8038

Net Interest Cost	1.0717948%
Weighted Average Maturity	2.801 Years

City of Franklin, Wisconsin

\$5,935,000 General Obligation Refunding Bonds

SINGLE PURPOSE

Dated: April 20, 2016 Assumes Aa3 Sussex sale of 1/12/16

Debt Service Comparison -- Accrual Basis

Calendar Year	Total P+I	Net New D/S	Old Net D/S	Savings
2016	21,920.67	21,920.67	21,920.67	-
2017	1,319,547.50	1,319,547.50	1,391,400.00	71,852.50
2018	1,263,365.00	1,263,365.00	1,336,370.00	73,005.00
2019	1,236,850.00	1,236,850.00	1,311,150.00	74,300.00
2020	1,134,692.50	1,134,692.50	1,206,690.00	71,997.50
2021	1,136,780.00	1,136,780.00	1,207,515.00	70,735.00
-	\$6,113,155.67	\$6,113,155.67	\$6,475,045.67	\$361,890.00

PV Analysis Summary (Net to Net)

Gross PV Debt Service Savings	439,957.93
Net PV Cashflow Savings @ 1.071%(Bond Yield)	439,957.93
Transfers from Prior Issue Debt Service Fund	(90,084.33)
Contingency or Rounding Amount	1,354.58
Net Present Value Benefit	\$351,228.18
Net PV Benefit / \$5,895,000 Refunded Principal	5.958%
Net PV Benefit / \$5,935,000 Refunding Principal	5.918%

Refunding Bond Information

Refunding Dated Date	4/20/2016
Refunding Delivery Date	4/20/2016

*Net D/S Excludes: Transfers



City of Franklin, Wisconsin

\$9,925,000 GO Refunding Bonds

SINGLE PURPOSE

Dated: January 3, 2007 Callable 3/1/16 Adv Ref

Debt Service To Maturity And To Call

Date	Refunded Bonds	Refunded Interest	D/S To Call	Principal	Coupon	Interest	Refunded D/S
04/20/2016	-	-	-	-	-	-	-
05/12/2016	5,895,000.00	44,179.75	5,939,179.75	-	-	-	-
09/01/2016	-	-	-	-	-	112,005.00	112,005.00
03/01/2017	-	-	-	1,190,000.00	3.800%	112,005.00	1,302,005.00
09/01/2017	-	-	-	-	-	89,395.00	89,395.00
03/01/2018	-	-	-	1,180,000.00	3.800%	89,395.00	1,269,395.00
09/01/2018	-	-	-	-	-	66,975.00	66,975.00
03/01/2019	-	-	-	1,200,000.00	3.800%	66,975.00	1,266,975.00
09/01/2019	-	-	-	-	-	44,175.00	44,175.00
03/01/2020	-	-	-	1,140,000.00	3.800%	44,175.00	1,184,175.00
09/01/2020	-	-	-	-	-	22,515.00	22,515.00
03/01/2021	-	-	-	1,185,000.00	3.800%	22,515.00	1,207,515.00
Total	\$5,895,000.00	\$44,179.75	\$5,939,179.75	\$5,895,000.00	-	\$670,130.00	\$6,565,130.00

Yield Statistics

Base date for Avg. Life & Avg. Coupon Calculation	4/20/2016
Average Life	2.855 Years
Average Coupon	3.8000000%
Weighted Average Maturity (Par Basis)	2.855 Years
Weighted Average Maturity (Original Price Basis)	2.842 Years

Refunding Bond Information

Refunding Dated Date	4/20/2016
Refunding Delivery Date	4/20/2016

Blank Page

APPROVAL <i>Slw</i> <i>mmz</i>	REQUEST FOR COUNCIL ACTION	MEETING DATE 3/1/2016
REPORTS & RECOMMENDATIONS	A Resolution to Extend by 3 Years the 10-Year Time Limit for Using Parks, Playgrounds, and Land for Athletic Fields Impact Fees Collected After April 10, 2006	ITEM NUMBER <i>G.4.</i>

Attached is a resolution for approving a 3-year extension for the expenditure of Parks, Playgrounds, and Land for Athletic Fields Impact Fees beyond the initially authorized 10-year period for such fees collected after April 10, 2006 based on the also attached report by the Director of Administration entitled "Report on the Application of the Statutory Authority to Approve an Extended Time Period for the Expenditure of Parks, Playgrounds, and Land for Athletic Fields Impact Fees Beyond the Initially Authorized 10-Year Period for Such Fees Collected After April 10, 2006."

COUNCIL ACTION REQUESTED

Motion to approve Resolution No. 2016-____, A Resolution to Extend by 3 Years the 10-Year Time Limit for Using Parks, Playgrounds, and Land for Athletic Fields Impact Fees Collected After April 10, 2006.

A STATE OF WISCONSIN: CITY OF FRANKLIN: MILWAUKEE COUNTY

RESOLUTION NO. 2016-_____

A RESOLUTION TO EXTEND BY THREE YEARS THE 10-YEAR TIME LIMIT
FOR USING PARKS, PLAYGROUNDS, AND LAND FOR ATHLETIC FIELDS
IMPACT FEES COLLECTED AFTER APRIL 10, 2006

WHEREAS, the Common Council adopted Ordinance No. 2015-2175, An Ordinance to Amend Section 92-9 of the Municipal Code Pertaining to Impact Fees for Parks, Playgrounds, and Other Recreational Facilities and Pertaining to Refund of Impact Fees Procedures,” which updated the refund of impact fees procedures for consistency with State statues thereby incorporating the authority to extend the 10-year time limit for using impact fees by an additional 3 years subject to the Common Council adopting a resolution stating that, due to extenuating circumstances or hardship in meeting the 10-year limit, the City needs an additional 3 years to use the impact fees that were collected; and

WHEREAS, the Common Council has received and reviewed the report prepared by the Director of Administration, entitled “Report on the Application of the Statutory Authority to Approve an Extended Time Period for the Expenditure of Parks, Playgrounds, and Land for Athletic Fields Impact Fees Beyond the Initially Authorized 10-year Period for Such Fees Collected After April 10, 2006,” (which fees are hereafter called “Park Impact Fees”); and

WHEREAS, the above referenced report, which is incorporated herein by reference, provides detailed written findings that specify the extenuating circumstances or hardship that led to the need to adopt a resolution under 92-9 N., which findings conclude, in part, that multiple factors, particularly “the deepest post-World War II recession by far,” according to the International Monetary Fund, clearly created an extenuating circumstance that could reasonably be expected to create a hardship in meeting the 10-year limit to use the impact fees that were collected; and

WHEREAS, the above referenced report further provides detailed written findings supporting that it is reasonable and appropriate to conclude that due to extenuating circumstances or hardship in meeting the 10-year limit to use the impact fees, a three-year extension, the maximum allowable, should be applied to the expenditure timeframe for Park Impact Fee collections that occurred after April 10, 2006; and

WHEREAS, the above referenced report further provides detailed written findings and analysis supporting that the extension available under Section 92-9 N. par.(2) of the Municipal Code, and authorized herein upon execution, should remain in place through December 31, 2022 thereby extending the 10-year limit to use the Park Impact Fees that were collected to a 13-year limit until that date.

NOW, THEREFORE, BE IT RESOLVED by the Mayor and Common Council of the City of Franklin that the Common Council has reviewed the above referenced report, which is incorporated herein by reference, and concurs with the detailed written findings that specified the extenuating circumstances or hardship that led to the need to adopt this resolution.

BE IT FURTHER RESOLVED as provided for by Section 92-9 N. of the Municipal Code, in accordance with Wisconsin Statutes, and in accordance with the written findings, the 10-year time limit for using Parks, Playgrounds, and Land for Athletic Fields Impact Fees is hereby extended for three years, for impact fees collected after April 10, 2006, due to extenuating circumstances or hardship in meeting the 10-year limit and that such extension shall remain in place through December 31, 2022.

Introduced at a regular meeting of the Common Council of the City of Franklin this 1st day of March, 2016, by Alderman _____.

Passed and adopted by the Common Council of the City of Franklin this 1st day of March, 2016.

APPROVED:

ATTEST:

Stephen R. Olson, Mayor

Sandra L. Wesolowski, Director of Clerk Services

AYES ___ NOES ___ ABSENT ___

CITY OF FRANKLIN, WISCONSIN

REPORT ON THE APPLICATION OF THE STATUTORY AUTHORITY TO APPROVE AN
EXTENDED TIME PERIOD FOR THE EXPENDITURE OF PARKS, PLAYGROUNDS,
AND LAND FOR ATHLETIC FIELDS IMPACT FEES BEYOND THE INITIALLY
AUTHORIZED 10-YEAR PERIOD FOR SUCH FEES COLLECTED AFTER APRIL 10, 2006

March 1, 2016

Prepared by the Director of Administration

EXECUTIVE SUMMARY:

Multiple factors, particularly “The deepest post–World War II recession by far,” (according to the International Monetary Fund) clearly created an “extenuating circumstance” that could reasonably be expected to create a “hardship in meeting the 10-year limit,” meaning the initial deadline for the use of impact fees once collected.

It is reasonable and appropriate to conclude that due to extenuating circumstances or hardship in meeting the 10-year limit, a three-year extension, the maximum allowable, should be applied to the expenditure timeframe for Park Impact Fee collections that occurred after April 10, 2006.

The extension available under Section 92-9 N. par.(2) of the Municipal Code should be adopted by resolution and remain in place through December 31, 2022, thereby extending the 10-year expense period to 13 years until that date.

BACKGROUND: The City of Franklin collects impact fees for Parks, Playgrounds, and Land for Athletic Fields [hereafter “Parks Impact Fee”] in accordance with State statutes and the local ordinances based upon those statutes. The most recent ordinance updating this section of the Municipal Code, May 19, 2015 (attached and incorporated herein by reference), provides a summary of the history of changes to this section of the Municipal Code. The passage of the ordinance following a public hearing on the same, incorporated a provision of State statute that referenced back to impact fees collected after April 10, 2006. Per Section 92-9 N. of the Municipal Code, fees collected after April 10, 2006 are required to be expensed within a 10-year time limit, or be subject to refund, with one exception. The 10-year period is set by Municipal Code as “an appropriate planning and financing period for general governmental capital expenditures” and “shall be the reasonable time periods within which impact fees must be spent or refunded.” This time period, however, is “subject to the extended time period specified in par. (2).”

Paragraph (2), in relevant part, states the following:

“The 10-year time limit for using impact fees that is specified under par. (1) may be extended for 3 years if the City adopts a resolution stating that, due to extenuating circumstances or hardship in meeting the 10-year limit, the City needs an additional 3 years to use the impact fees that were collected. The resolution

shall include detailed written findings that specify the extenuating circumstances or hardship that led to the need to adopt a resolution under this paragraph.”

The purpose of this report is to (1) identify and establish the extenuating circumstances or hardship in meeting the 10-year limit; (2) identify and establish the length of the extension as it applies to the individual fees as collected, up to and including 3 years; and (3) to identify and establish the period of collections subject to the extension going forward, meaning collections commencing April 11, 2006 and continuing up to a future date as determined later herein.

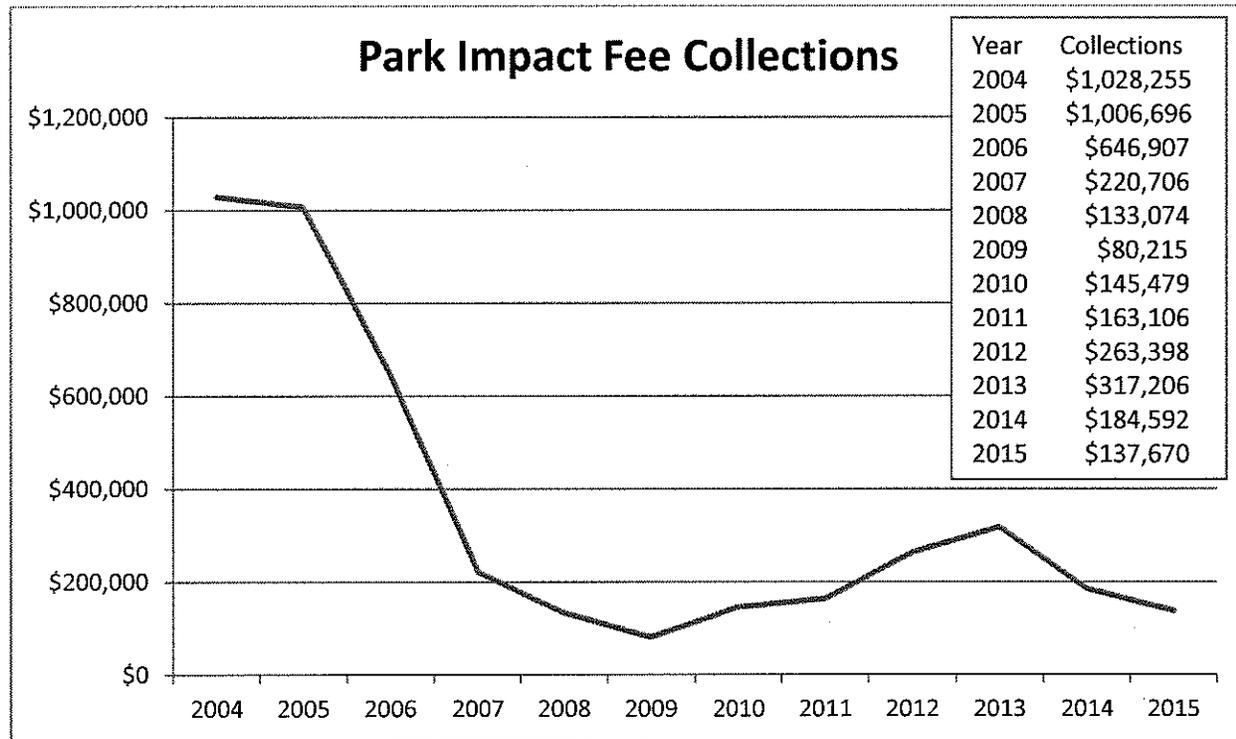
THE EXTENUATING CIRCUMSTANCES OR HARDSHIP IN MEETING THE 10-YEAR LIMIT: The primary instigator in the need for the extension is the global recession that occurred from late 2007 through the recessionary trough in June of 2009 and through the slow recovery period extending at least into 2012. According to the US National Bureau of Economic Research (NBER), a private, non-profit research organization that is the largest economics research organization in the United States and is considered to be the leading arbiter of US recessions, “The Great Recession began in December 2007 and ended in June of 2009, a period covering 19 months.”

In their April 2009 report “World Economic Outlook - Crisis and Recovery” the International Monetary Fund concluded that “This represents the deepest post–World War II recession by far” (page xii), even though there were still a number of months before the recession would bottom out. The NBER, in announcing the end of the recession, had noted the following:

“In determining that a trough occurred in June 2009, the committee did not conclude that economic conditions since that month have been favorable or that the economy has returned to operating at normal capacity. Rather, the committee determined only that the recession ended and a recovery began in that month. A recession is a period of falling economic activity spread across the economy, lasting more than a few months, normally visible in real GDP, real income, employment, industrial production, and wholesale-retail sales. The trough marks the end of the declining phase and the start of the rising phase of the business cycle.”

The so called “end of the recession,” therefore, does not define the end of the period of the economic hardship. The exact scale and timing of the impacts of the recession and the economy reaching sufficient growth or milestones to constitute a recovery is debated and varies from region to region and country to country. For example, from the Dow Jones trough of March 2009 it took 4 years for it to rebound to a new all-time high. Although the market rebounded in reaction to the Federal Reserve’s aggressive policies, evidence still suggests that unemployment rates, low home values, and restrained growth in personal income continued beyond the rebound in the market. The U.S. Census Bureau, based upon their Survey of Income and Program Participation, identified a variety of measures showing a continued drop in measures of relative median household income that continued for at least two years beyond the June 2009 recognized end of the recession.

Impacts at the local level dramatically reflect the economic crisis that was prevalent nationally and internationally. Park Impact Fee collections clearly reflect the down turn in the economy as well as its extended impacts beyond the reported “end of the recession.”



In fact, the Park Impact Fee collections began to be significantly impacted prior to the start of the recession with “the collapse of the American housing market in 2006 and 2007”, as reported by the Bancroft Library of the University of California, Berkeley in their on-line summarization of the “2007-09 Financial Crisis.” The drop off was precipitous with the average of Park Impact Fee collections for the period 2004 through 2006 exceeding the total collections for the subsequent 5-year period.

The City’s budget and operations also reflected the economic crisis. The 2009 Budget for the City of Franklin, which was being prepared in the middle of the recession, reduced authorized positions from 234.66 to 228.35, indicating that six “positions were not funded in 2009 or until such time when the economy or the City of Franklin financial picture improves significantly.” (Page ii) The documents letter of transmittal tells the following tale:

“The Adopted budget recognizes the financial hardships that the citizens of Franklin are and will experience due to tough economic times. The Mayor recommended that the City tighten its financial belt in the same manner that the taxpayers are being forced to do because of skyrocketing costs for fuel, food and other commodities. The Mayor and Council recognize that the people of Franklin are expecting their government to be as fiscally prudent as possible during this time when layoffs, plant closings, and health care cost increases are happening in their lives and those of their family members.

The dramatic drop-off in residential and commercial development due to the overall decline in the housing industry in 2007 and continuing in 2008 has had significant impact on the finances of the City of Franklin.”

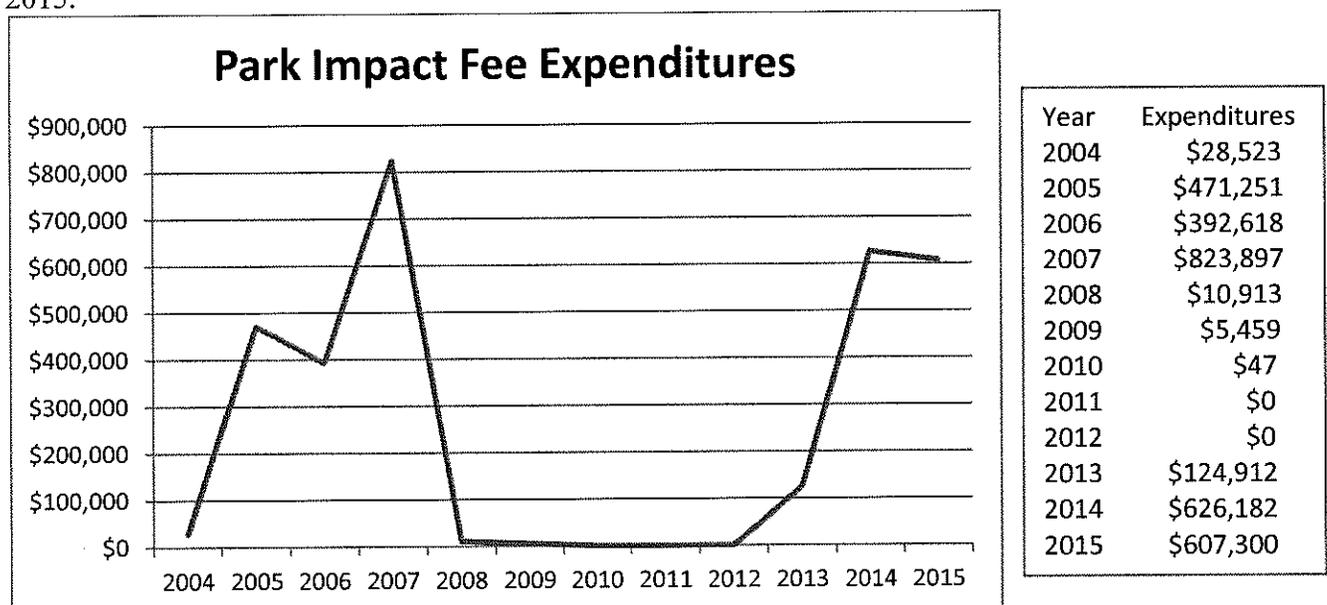
Clearly, the economic crisis was having a direct local impact. That impact not only stressed operating costs, but significantly impacted capital costs. For example, the 2009 budget noted the following:

“In addition to personnel reduction listed above the following was adopted:

- Freeze the tax levy to the Library and Capital Outlay Funds at the prior year amount.
- Reduce the tax levy to the Street Improvement Fund by \$150,000 from the prior year amount given the significant reductions in development.
- Reduce the Equipment Revolving tax levy by \$50,000 from the prior year amount.”

The 2010 City of Franklin budget saw similar constraint by not funding 4 positions “in 2010 or until such time when the economy or the City of Franklin financial picture improves significantly” and taking the step to “Freeze the tax levy to the Library, Capital Outlay, Equipment Revolving, and Debt Service Funds at the prior year amount and reduce the Street Improvement tax levy.” (Page ii) The Capital Improvement Fund, from where park development would occur, simply noted that “There are no major items in the 2010 budget as this fund has no appreciable fund balance.” (Page viii)

The expenditure pattern exhibited below is further evidence to show how the impacts of the global economic crisis hit home locally and completely delayed park development efforts. Overall park development expenditures to which impact fees applied were negligible for the 5-year period from 2008 through 2012. Some activity began in 2013, with park development returning to levels commensurate with the impact fee collections in 2014 and continuing through 2015.



It is evident from the facts presented above that the economic crisis directly impacted capital expenditure resource allocations. During a period of dramatic constrained expenditures, it was not appropriate to be expanding park development activities. It is simply illogical in the view of the public to increase property taxes when individual citizens are in personal financial crisis. It would appear just as illogical to reduce operating expenditures and lay off staff while expanding capital outlay expenditures for parks. As such, during the economic crisis it was not reasonable or appropriate for the City to continue aggressive park development and expenditures. It is important to realize that each expenditure of a Park Impact Fee dollar has some offsetting non-impact fee expenditure. Currently Park Impact Fee expenditures can cover from 36 to 62 percent of an allowable park expenditure, which leaves a significant requirement for non-impact fee resources as well.

In addition to budgetary and capital expenditure constraints discussed above, continued economic pressures, such as reduced permitting and land development fee revenues and State-imposed property tax levy limits, continued to inhibit consideration of new park development. The collapse of the housing market, for example, also led to a need for a property revaluation which saw a dramatic redistribution of values reflecting the change in the real estate market place. This State revaluation requirement added further conflict and confusion as some property owners saw their share of the total property tax burden increase. This added pressure just further influenced the need to restrain capital development while the economy stabilized and recovered.

It is also reasonable that the need for additional park planning to ensure targeted, effective spending on park development is an appropriate basis for postponement of expenditures. The economic crisis encouraged a need to refocus on the prioritization of park development. An analogous scenario would be the past practice in some communities of issuing a moratorium on development pending completion of the development of a Master Plan for the community. This was a fairly common practice in Wisconsin. During the period of economic crisis where Park Impact Fee revenues were not being spent, the City undertook an extensive series of evaluations of its park development plans. At their meeting of November 16, 2010 the Common Council approved a timetable for completion of an update of the Comprehensive Outdoor Recreation Plan (CORP). The item was adopted April 4, 2011, along with an update to the 2025 Comprehensive Master Plan to incorporate the CORP. Adoption of the CORP was followed by a review and reconsideration of the Park Impact Fee, including a reworking of the related Public Facilities Needs Assessment, which was adopted on October 1, 2013 following the required public hearing.

Extenuating Circumstances Conclusion: “The deepest post-World War II recession by far” is clearly an “extenuating circumstance” that could reasonably be expected to create a “hardship in meeting the 10-year limit,” meaning the initial deadline for the use of impact fees once collected. Additionally, fiscal constraints, State-imposed requirements, and the need for good park and recreation facilities planning supports this conclusion. Furthermore, the City’s clear evidence of direct local impact from the economic crisis fully supports a determination of extenuating circumstances and of the local hardship.

LENGTH OF THE EXTENSION AS IT APPLIES TO THE INDIVIDUAL FEES AS COLLECTED:

The facts and circumstances provided above, as well as volumes of additional economic data that simply exceeds the need for further recitation herein, confirm the presence of an extenuating circumstance also clearly identifies a period of impact that exceeds three years, which is the maximum allowable extension that may be provided under the Municipal Code, as limited by State statute. Without repeating the timeframes as shown above the impacts began in 2007 or 2008, depending upon your primary consideration. The impacts appear to have been mitigated or stabilized in 2012 or 2013, depending upon your primary consideration. As such, the length of the period involved is at minimum 4 years and as much as 7 years. As noted above, the Municipal Code and State statute only provide for a maximum extension of 3 years. As such, it is reasonable and appropriate to conclude that due to extenuating circumstances or hardship in meeting the 10-year limit, a three-year extension should be applied to the expenditure timeframe for Park Impact Fee collections that occurred after April 10, 2006.

THE PERIOD OF COLLECTIONS SUBJECT TO THE EXTENSION GOING

FORWARD: Once determining that the extension applies to Park Impact Fees collected after April 10, 2006, one must then determine for how long the extension applies. In other words, at what point does the application of the extension discontinue? Statutes do not specifically require that the provision sunset. Nonetheless, the influence of the factors that created the extenuating circumstances fade away and/or become part of the new reality over time. From the table above, one can see that Park Impact Fee expenditures returned to significant levels in 2014, after a period of 5 years of nearly non-existent activity. From that perspective, one could argue the impacts of the economic crisis ceased around 2013 or 2014. As such, it is appropriate to establish an ending date for application of the extension.

The challenge, however, in prescribing a period going forward to catch up for time lost is that future factors and conditions influence the City's ability to achieve any pre-established deadline. Unfortunately, it is not possible to predict what factors could influence this future and the degree to which the factors could influence the future. It is also reasonable to assume that the end result of the process should position the City where it is not immediately up against the deadline wall, so to speak, upon expiration of the extension.

Using the State's authority for a three-year extension as a basis for the period needed to resolve an expenditure problem, it is reasonable to assume that at the conclusion of the extension the City should be to a position where the oldest Park Impact Fee dollar held was collected seven years prior ($10 - 3 = 7$). That would suggest that the City is approximately \$450,000 behind in Park Impact Fee expenditures, which is the amount collected from April 11, 2006 through the first quarter of 2009 (approximately three year's total).

In addition to spending that balance, it will be necessary to continue to expend an amount equivalent to approximately an average year's collection. Although those amounts vary significantly overtime, the City does know that the next years that need to be expensed are 2010 through 2015, which had an average collection of \$201,908. If expenditures continue to average the average annual amount spent from 2013 through 2015 (\$439, 240), then the balance described would be resolved during the fifth year. As another example for some sensitivity analysis, anticipating average annual collections increase 25 percent while average annual

expenditures decrease 25 percent, a more conservative scenario, would extend the period until the balance described would be resolved to during the ninth year. Considering a 25% increase in Park Impact Fee collections is not unreasonable given that collections in 2012 and 2013 both exceeded that amount.

One factor that we do know from the structure of the impact fee statutes is that future expenditure amounts are driven by past year's collections, at a minimum. The City does need to stay ahead of collections, which is the entire issue. With annual Park Impact Fee expenditures of \$250,000, the City between now and 2024 would have spent \$2,250,000 of Park Impact Fees compared to collections from 2006 to 2015 currently held of \$2,072,820. In this scenario, the City is about one year ahead, instead of the desired three. Applying an average annual expenditure of \$439,240 (which is the combined average of 2004 – 2007 and 2013 to 2015, and excludes the period of inactivity), the City would achieve a three-year gap as early as 2018. That, however, is a very aggressive expenditure pattern and may not provide sufficient time to address land acquisitions and neighborhood involvement that needs to occur to achieve some of the more costly projects currently identified in the CORP. Somewhere between 3 years and 9 years is probably more realistic.

Anticipating an average annual Park Impact Fee expenditure of \$311,035 (which is the average between the 3-year (\$439,240) scenario above and the average annual Park Impact Fee collected over the period of 2007 to 2015 (\$182,827), after the fifth year (2020) the City would be at about 2.5 years ahead, would retain that gap after the sixth year, and would exceed three years after the seventh year. \$325,000 achieves the three-year gap during the sixth year. \$350,000 of annual Park Impact Fee expenditures is necessary to achieve the goal of being three years ahead of the 10-year requirement (having years of collections and accumulated interest on hand) after a 5-year period.

As noted, there is no established requirement to terminate the extension. The period should be reasonable enough to achieve, recognizing that if further extenuating circumstances should arise a subsequent report could be issued to further extend the application period. At the same time, the period should not be so difficult to achieve (given the future is unknown) such that a subsequent extension is likely needed.

An assumption that the City has a three-year extension and each of those years should endeavor to make up one year of required gap would provide 6 years, total, to continue to retain the period of collections subject to the extension going forward. That conclusion is not inconsistent with the various scenarios discussed above. It would require continued diligent planning and expenditure patterns to accomplish, but not at such a level that there is insufficient time for planning and execution. Similarly the amount does not exceed a reasonable amount of non-Impact Fee revenues approximately required for matching funds. Lastly, for administrative clarity and ease, it is reasonable that the expiration of the extension should occur at the end of that calendar year.

Therefore, the extension available under Section 92-9 N. par.(2) of the Municipal Code should be adopted by resolution and remain in place through December 31, 2022, thereby extending the 10-year expense period to 13 years until that date.

STATE OF WISCONSIN CITY OF FRANKLIN MILWAUKEE COUNTY

ORDINANCE NO. 2015-2175

AN ORDINANCE TO AMEND §92-9 OF THE MUNICIPAL CODE PERTAINING TO
IMPACT FEES FOR PARKS, PLAYGROUNDS, AND OTHER RECREATIONAL
FACILITIES AND PERTAINING TO REFUND OF IMPACT FEES PROCEDURES

WHEREAS, the Common Council adopted Ordinance No. 95-1341, An Ordinance Establishing Impact Fees Upon Land Development, on April 25, 1995, and the Franklin Impact Fee Task Force Impact Fees Needs Assessment – 1995 Report to the Mayor and Common Council dated March 21, 1995, recommended the periodic review by the City of impact fees established, especially if the factors affecting the volume and impact of growth change significantly; and

WHEREAS, such fees having been enacted and amended, respectively, pursuant to Ordinance No. 2002-1712, An Ordinance To Amend §92-9 of the Municipal Code Pertaining to Impact Fees, such Ordinance having been adopted pursuant to a public facility needs assessment, as contemplated by §66.0617(4), Stats., as entitled “Impact Fee Study” and as prepared by Ruekert/Mielke and dated April 2002; and

WHEREAS, such fees having been enacted and amended, respectively, pursuant to Ordinance No. 2004-1790; Ordinance No. 2014-2128, An Ordinance to Amend §92-9 of the Municipal Code Pertaining to Impact Fees to Suspend for 2014 Automatic Annual Rate Increases for Each of the Various Impact Fee Rates; and Ordinance No. 2013-2117, An Ordinance To Amend §92-9 of the Municipal Code Pertaining to Impact Fees For Parks, Playgrounds, and Other Recreational Facilities, such Ordinance having been adopted pursuant to a public facility needs assessment, as amended, as contemplated by §66.0617(4), Stats., as entitled “Impact Fee Study,” as prepared by Ruekert/Mielke and dated April 2002, and as amended pursuant to the “Amendment to the 2002 Impact Fee Study & the 2004 Impact Fee Update” dated September 2013, as also prepared by Ruekert/Mielke; and

WHEREAS, the Common Council approved Resolution No. 2015-7051 on January 6, 2015, A Resolution for Adoption of the Comprehensive Outdoor Recreation Plan: 2030 for the City of Franklin, Milwaukee County, Wisconsin, directed staff on January 20, 2015, to prepare further amendments to the Comprehensive Outdoor Recreation Plan, and continues to publicly pursue various park development opportunities; and

WHEREAS, such updated public facility needs assessment and study having been completed by Ruekert/Mielke, entitled “Amendment to the 2002 Impact Fee Study, the 2004 Impact Fee Update, & the 2013 Impact Fee Update,” was reviewed by staff, who recommends approval thereof but maintaining the related current impact fees, which are lower than allowable, pending future update of the other classifications of City of Franklin impact fees; and

WHEREAS, a public hearing was held before the Common Council on May 19, 2015, to receive public input upon the proposed changes to the impact fee ordinance as set forth in the

aforesaid "Amendment to the 2002 Impact Fee Study, the 2004 Impact Fee Update, & the 2013 Impact Fee Update;" and

WHEREAS, notice of the aforesaid public hearing was published as a Class I Notice under Ch. 985, Stats., which notice specified that the amendment to the public facilities needs assessment and draft ordinance was available for public viewing in the office of the City Clerk; said needs assessment and draft ordinance having been so available in such office for at least 20 days prior to the public hearing; and

WHEREAS, adoption of this ordinance based upon the prepared amendment to the Impact Fee Study, which has been received and accepted as incorporated into a revised public facilities needs assessment, will have the effect, in summary part, of modifying the public facilities for which capital costs may be partially funded by Parks, Playgrounds, and Land for Athletic Fields impact fees; of increasing the maximum allowable amount for Parks, Playgrounds, and Land for Athletic Fields impact fees; of updating the refund of impact fees procedures for consistency with state statutes; and of replacing the phrase "recreational facilities" with "land for athletic fields" consistent with Wisconsin Statute 66.0617; and

WHEREAS, adoption of this ordinance does not amend or alter the current applied Parks, Playgrounds, and Land for Athletic Fields impact fees, which are as follows: \$2,957 per dwelling unit for single-family or two-family residential development and \$2,040 per dwelling unit for multi-family residential development; and

WHEREAS, the Common Council having found and determined that the proposed impact fees as adopted or as it considered for adoption by way of amendment to §92-9 of the Municipal Code bear a rational relationship to the need for new, expanded, and improved public facilities required to serve land development; that such fees do not exceed the proportionate share of the capital costs that are required to serve land development as compared to existing uses of land within the City; that the length of the planning and financing periods are reasonable periods of time under all of the circumstances presented upon which to base, calculate, impose, and expend the proposed impact fees; and that the proposed impact fees are based upon actual capital costs or reasonable estimates of the capital costs for new, expanded, or improved public facilities and do not include amounts necessary to address existing deficiencies in public facilities.

NOW, THEREFORE, the Mayor and Common Council of the City of Franklin, Wisconsin, do ordain as follows:

SECTION 1: §92-9 C. of the Municipal Code of Franklin, Wisconsin be deleted in its entirety and replaced with the following:

"C. Parks, playgrounds, and land for athletic fields. Any developer creating or constructing additional residential dwelling units within the City shall pay a fee to the City to provide for the capital costs necessary to accommodate the parks,

playgrounds, and land for athletic fields needs of land development, except as provided in Subsection J below.

(1) The amount of the fee per residential dwelling unit to be constructed or created by the proposed development, subject to adjustment pursuant to Subsection K below, shall be as follows:

(a) For single-family or two-family residential development, the fee, effective January 1, 2015, shall be \$2,957 per dwelling unit.

(b) For multi-family residential development, the fee, effective January 1, 2015, shall be \$2,040 per dwelling unit.

(2) The fee shall be imposed as a condition of approval of any building permit for the subject land development, and the payment thereof shall be made to the City prior to or upon the issuance of such building permit.

(3) Such fees collected by the City shall be placed in a special fund which shall be separate from the general fund of the City, and the special fund and all interest earned thereon shall be used exclusively for the capital costs of parks, playgrounds and land for athletic fields within the City.

(4) Such fees shall be expended by the City for the aforesaid purpose prior to the deadline whereupon a refund is required in accordance with Subsection N below, or such fee amount paid shall be refunded to the current owner(s) of the property with respect to which such fee was collected, along with any interest that has accumulated, as described in Subsection N below."

SECTION 2: §92-9 N. of the Municipal Code of Franklin, Wisconsin be created as follows:

"N. Refund of Impact Fees.

(1) Subject to pars. (2), (3), and (4), and with regard to an impact fee that is collected after April 10, 2006, impact fees that are collected by the City before April 11, 2013, but are not used within 10 years to pay the capital costs for which they were imposed, shall be refunded to the current owner(s) of the property with respect to which the impact fees were imposed, along with any interest that has accumulated. Except as may be specified within Subsections C through I above, 10 years, being an appropriate planning and financing period for general governmental capital expenditures, shall be the reasonable time

periods within which impact fees must be spent or refunded under this subsection, subject to the extended time period specified in par. (2).

(2) The 10-year time limit for using impact fees that is specified under par. (1) may be extended for 3 years if the City adopts a resolution stating that, due to extenuating circumstances or hardship in meeting the 10-year limit, the City needs an additional 3 years to use the impact fees that were collected. The resolution shall include detailed written findings that specify the extenuating circumstances or hardship that led to the need to adopt a resolution under this paragraph.

(3) An impact fee that was collected before April 11, 2006, must be used for the purpose for which it was imposed not later than the first day of the 120th month beginning after the date on which the fee was collected. Any such fee that is not used by that date shall be refunded to the current owner(s) of the property with respect to which the impact fee was imposed, along with any interest that has accumulated.

(4) With regard to an impact fee that is collected after April 10, 2013, such impact fees shall be used within a reasonable period of time after they are collected to pay the capital costs for which they were imposed, or they shall be refunded to the current owner(s) of the property with respect to which the impact fees were imposed, along with any interest that has accumulated. Except as may be specified within Subsections C through I above, 10 years, being an appropriate planning and financing period for general governmental capital expenditures, shall be the reasonable time periods within which impact fees must be spent or refunded under this paragraph, except that specifying such reasonable time period shall not preclude the City from amending the term of the reasonable period after receipt of any such fee for a period not to exceed 3 years and due to extenuating circumstances or hardship in meeting the reasonable time period, provided the City adopts a resolution that shall include detailed written findings that specify the extenuating circumstances or hardship that led to the need to adopt a resolution under this paragraph.”

SECTION 3: The terms and provisions of this ordinance are severable. Should any term or provision of this ordinance be found to be invalid by a court of competent jurisdiction, the remaining terms and provisions shall remain in full force and effect.

SECTION 4: All ordinances and parts of ordinances in contravention to this ordinance are hereby repealed.

SECTION 5: This ordinance shall take effect and be in force from and after its passage and publication.

Introduced at a regular meeting of the Common Council of the City of Franklin this 19th day of May, 2015, by Alderman Dandrea.

PASSED AND ADOPTED at a regular meeting of the Common Council of the City of Franklin this 19th day of May, 2015.

APPROVED:



Stephen R. Olson, Mayor

ATTEST:



Sandra L. Wesolowski, City Clerk

AYES 5 NOES 0 ABSENT 1(Ald. Wilhelm)

Blank Page