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| <p style="text-align: center;">APPROVAL</p> <p style="text-align: center;"><i>Slw</i></p> | <p style="text-align: center;">REQUEST FOR COUNCIL ACTION</p> | <p style="text-align: center;">MEETING DATE</p> <p style="text-align: center;">01/06/15</p> |
| <p style="text-align: center;">REPORTS & RECOMMENDATIONS</p> | <p style="text-align: center;">RESOLUTION AUTHORIZING THE VACATION OF PUBLIC UTILITY AND ROADWAY EASEMENTS UPON LANDS DESCRIBED WITHIN CERTIFIED SURVEY MAP NO. 6924, RECORDED AS DOCUMENT NO. 8021091 ON FEBRUARY 7, 2001 WITH MILWAUKEE COUNTY REGISTER OF DEEDS, BEING A PART OF THE SOUTHWEST 1/4 OF SECTION 23, TOWNSHIP 5 NORTH, RANGE 21 EAST, IN THE CITY OF FRANKLIN, MILWAUKEE COUNTY, WISCONSIN (APPROXIMATELY 51ST STREET AND COBBLESTONE WAY) (FRANKLIN SQUARE, LLC, CERTIFIED SURVEY MAP APPLICANT)</p> | <p style="text-align: center;">ITEM NUMBER</p> <p style="text-align: center;"><i>G. 4.</i></p> |

At its November 20, 2014, meeting the Plan Commission recommended approval of a resolution authorizing the vacation of public utility and roadway easements upon lands described within Certified Survey Map No. 6924, recorded as Document No. 8021091 on February 7, 2001 in the Milwaukee County Register of Deeds, being a part of the southwest 1/4 of Section 23, Township 5 North, Range 21 East, in the City of Franklin, Milwaukee County, Wisconsin (Franklin Square, LLC, Applicant) (Approximately 51st Street and Cobblestone Way).

The above subject matter was before the Common Council at its meeting on December 2, 2014; the Common Council tabled the item to this meeting.

COUNCIL ACTION REQUESTED

A motion to adopt Resolution No. 2015-_____, a resolution authorizing the vacation of public utility and roadway easements upon lands described within Certified Survey Map No. 6924, recorded as Document No. 8021091 on February 7, 2001 in the Milwaukee County Register of Deeds, being a part of the southwest 1/4 of Section 23, Township 5 North, Range 21 East, in the City of Franklin, Milwaukee County, Wisconsin (Franklin Square, LLC, Applicant) (Approximately 51st Street and Cobblestone Way).

RESOLUTION NO. 2015-____

A RESOLUTION AUTHORIZING THE VACATION OF PUBLIC UTILITY AND ROADWAY EASEMENTS UPON LANDS DESCRIBED WITHIN CERTIFIED SURVEY MAP NO. 6924, RECORDED AS DOCUMENT NO. 8021091 ON FEBRUARY 7, 2001 WITH THE MILWAUKEE COUNTY REGISTER OF DEEDS, BEING A PART OF THE SOUTHWEST 1/4 OF SECTION 23, TOWNSHIP 5 NORTH, RANGE 21 EAST, IN THE CITY OF FRANKLIN, MILWAUKEE COUNTY, WISCONSIN
(APPROXIMATELY 51ST STREET AND COBBLESTONE WAY)
(FRANKLIN SQUARE, LLC, CERTIFIED SURVEY MAP APPLICANT)

WHEREAS, Franklin Square, LLC having applied for the approval of a certified survey map for the division of lands within a previously approved and recorded Certified Survey Map No. 6924 area, with such application noting the vacation of certain pre-application existing public easements that were no longer necessary because the proposed certified survey map provided for such public easement needs in proposed new easement areas; and

WHEREAS, the Franklin Square, LLC proposed certified survey map at page 2 noting the vacation of the 20' Watermain Easement shown on Page 7 of Certified Survey Map No. 6924, the 20' Sanitary Sewer Easement shown on page 9 of Certified Survey Map No. 6924, the 20' Storm Sewer Easement located on Parcel 2 of Certified Survey Map No. 6924 and shown on page 13 of said Certified Survey Map (except that portion shown on page 7 of the proposed certified survey map), and the 40' Private Road Easement shown on page 5 of Certified Survey Map No. 6924; and

WHEREAS, the subject easements described above are all located on the property more particularly described as follows:

BEING A REDIVISION OF THAT PART OF PARCEL 2 OF CERTIFIED SURVEY MAP NO. 6924, RECORDED AS DOCUMENT NO. 8021091 ON FEBRUARY 7, 2001 IN THE MILWAUKEE COUNTY REGISTER OF DEEDS, BEING A PART OF THE SOUTHWEST 1/4 OF SECTION 23, TOWNSHIP 5 NORTH, RANGE 21 EAST, IN THE CITY OF FRANKLIN, MILWAUKEE COUNTY, WISCONSIN; and

WHEREAS, the Common Council having approved the proposed certified survey map containing the aforesaid easement vacations upon even-date herewith; and

WHEREAS, Wis. Stats. § 236.293 provides in part that any restriction placed on platted land by covenant, grant of easement or in any other manner, which was required by a public body vests in the public body the right to enforce the restriction at law or in equity and

RESOLUTION NO. 2015-_____

Page 2

that the restriction may be released or waived in writing by the public body having the right of enforcement.

NOW, THEREFORE, BE IT RESOLVED, by the Mayor and Common Council of the City of Franklin, Wisconsin, that the 20' Watermain Easement shown on Page 7 of Certified Survey Map No. 6924, the 20' Sanitary Sewer Easement shown on page 9 of Certified Survey Map No. 6924, the 20' Storm Sewer Easement located on Parcel 2 of Certified Survey Map No. 6924 and shown on page 13 of said Certified Survey Map (except that portion shown on page 7 of the Certified Survey Map approved on even-date herewith), and the 40' Private Road Easement shown on page 5 of Certified Survey Map No. 6924, be and the same are hereby waived, released and vacated.

BE IT FURTHER RESOLVED, that the City Clerk be and the same is hereby directed to obtain the recording of this Resolution with the Office of the Register of Deeds for Milwaukee County.

Introduced at a regular meeting of the Common Council of the City of Franklin this _____ day of _____, 2015.

Passed and adopted at a regular meeting of the Common Council of the City of Franklin this _____ day of _____, 2015.

APPROVED:

Stephen R. Olson, Mayor

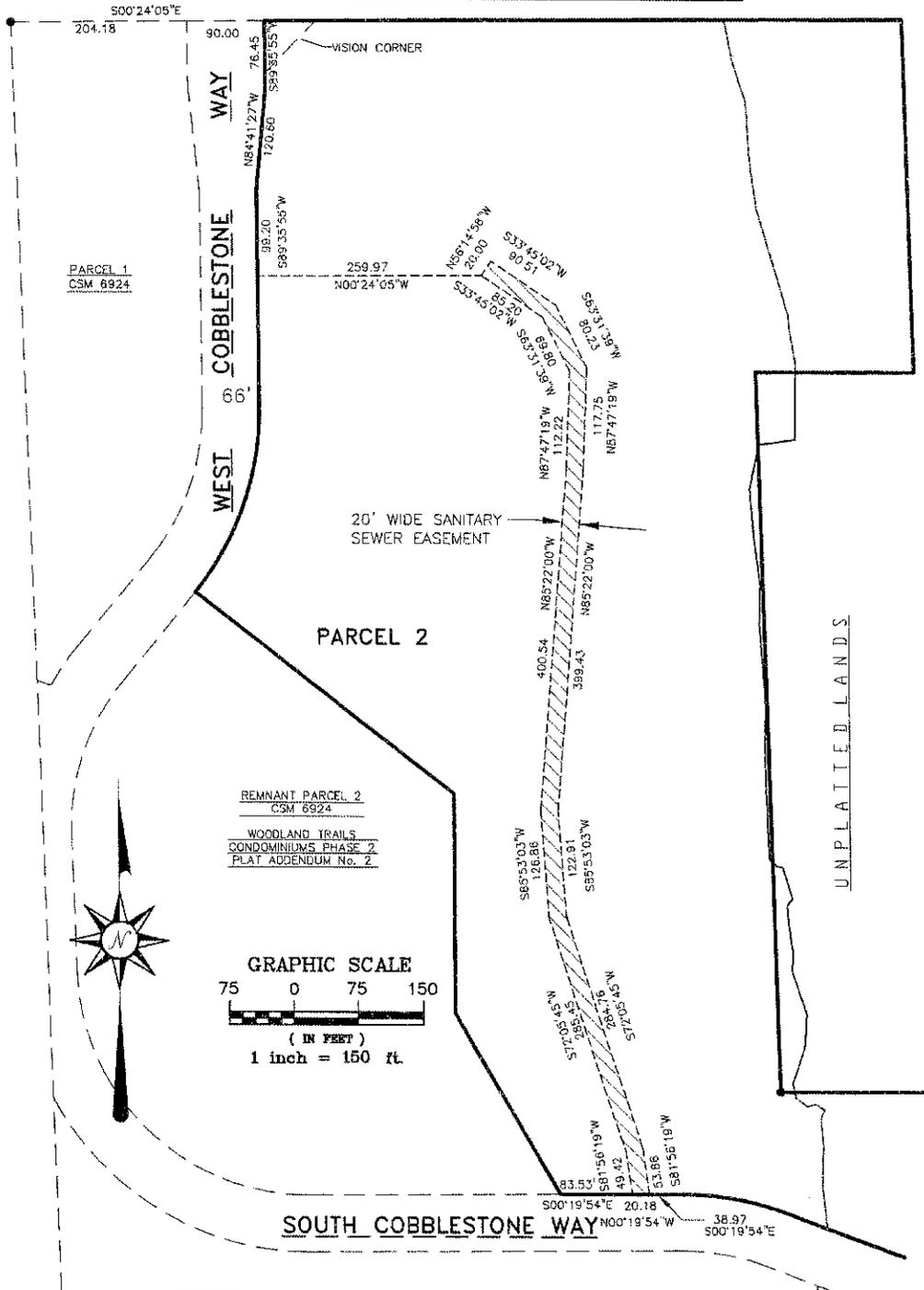
ATTEST:

Sandra L. Wesolowski, City Clerk

AYES _____ NOES _____ ABSENT _____

BEING THAT PART OF PARCEL 2 OF CERTIFIED SURVEY MAP No. 6924, RECORDED AS DOCUMENT No. 8021091 ON FEBRUARY 7, 2001 IN THE MILWAUKEE COUNTY REGISTER OF DEEDS, BEING A PART OF THE SOUTHWEST 1/4 OF SECTION 23, TOWNSHIP 5 NORTH, RANGE 21 EAST, IN THE CITY OF FRANKLIN, MILWAUKEE COUNTY, WISCONSIN

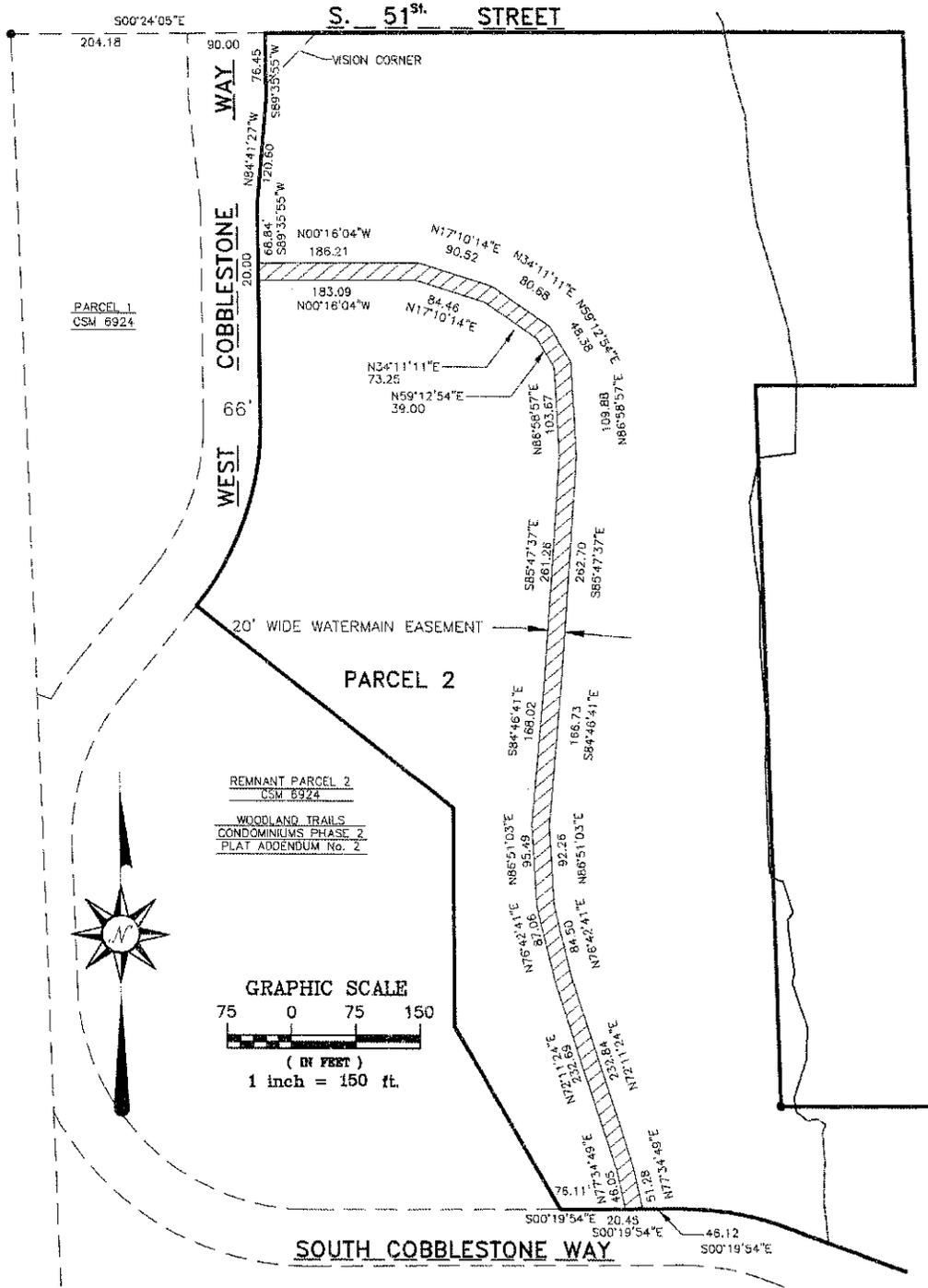
VACATED PUBLIC SANITARY SEWER EASEMENT



This Instrument was drafted by Allen J. Schneider
Registered Land Surveyor S-2194

BEING THAT PART OF PARCEL 2 OF CERTIFIED SURVEY MAP No. 6924, RECORDED AS DOCUMENT No. 8021091 ON FEBRUARY 7, 2001 IN THE MILWAUKEE COUNTY REGISTER OF DEEDS, BEING A PART OF THE SOUTHWEST 1/4 OF SECTION 23, TOWNSHIP 5 NORTH, RANGE 21 EAST, IN THE CITY OF FRANKLIN, MILWAUKEE COUNTY, WISCONSIN

VACATED PUBLIC WATERMAIN EASEMENT



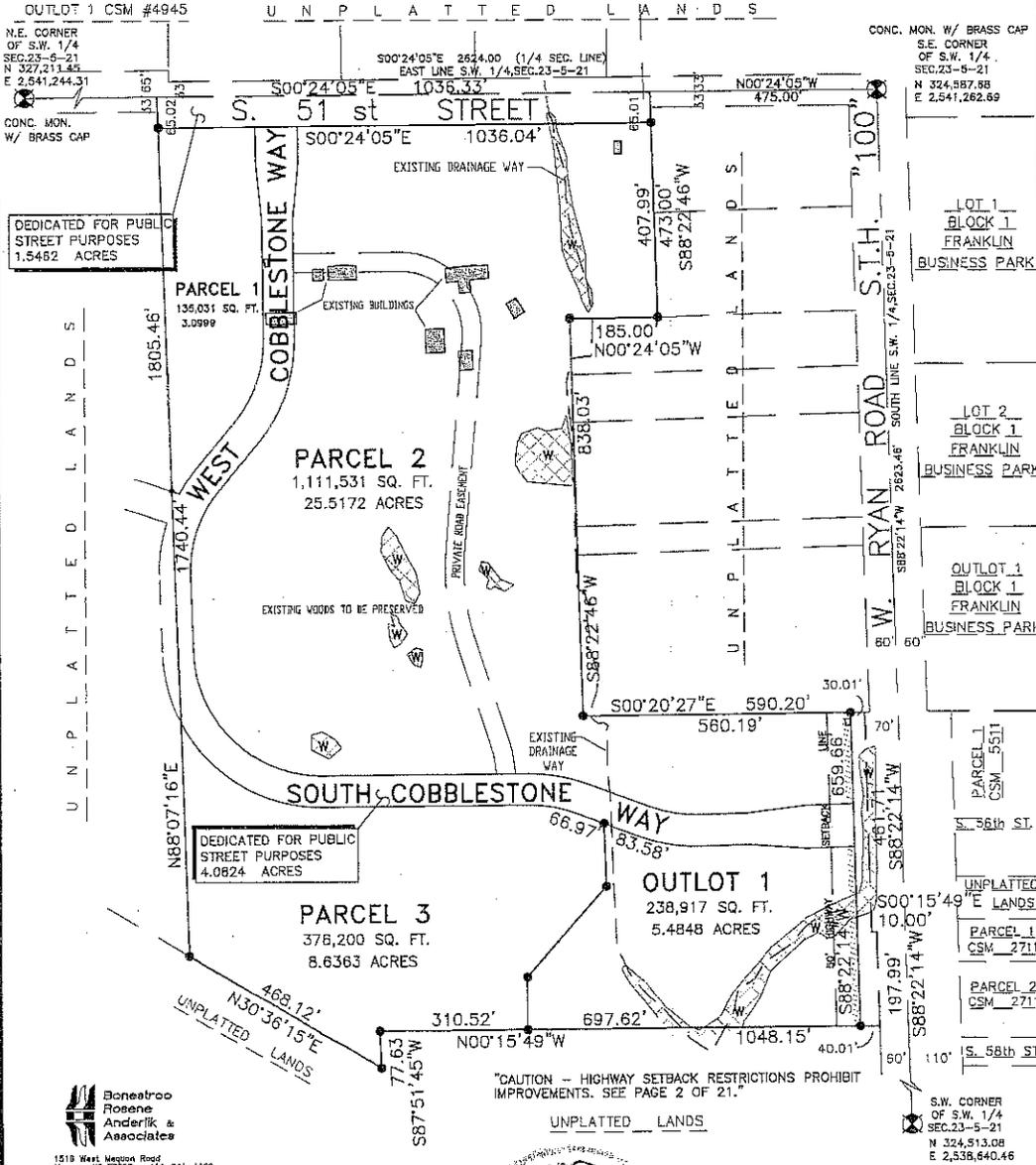
This instrument was drafted by Allen J. Schneider
Registered Land Surveyor S-2194



Stock No. 26273

MILWAUKEE COUNTY CERTIFIED SURVEY MAP NO. 6924

BEING A PART OF THE NORTHEAST 1/4, NORTHWEST 1/4, SOUTHEAST 1/4, AND SOUTHWEST 1/4 OF THE SOUTHWEST 1/4 OF SECTION 23, TOWNSHIP 5 NORTH, RANGE 21 EAST, IN THE CITY OF FRANKLIN, MILWAUKEE COUNTY, WISCONSIN.

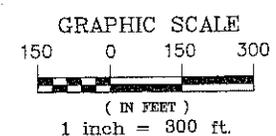


**Bonestroo
Roene
Anderlik &
Associates**
1516 West Mequon Road
Mequon, WI 53092 414-241-4468

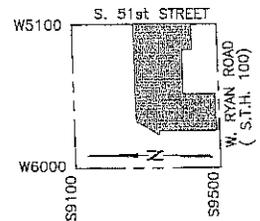
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| 4 | COBBLESTONE WAY RIGHT-OF-WAY |
| 5 | PRIVATE ROAD EASEMENT |
| 6 | P.D.D. NO. 25 SETBACKS |
| 7 | WATERMAIN EASEMENT |
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Allen J. Schneider
1-19-01



VICINITY MAP



S.W. 1/4 OF SECTION
23-5-21
SCALE 1"=2840'

DATE 10-27-00

1 OF 22 PAGES

THIS INSTRUMENT WAS DRAFTED BY ALLEN J. SCHNEIDER RLS - 2134 OF BONESTROO, ROENE ANDERLIK, AND ASSOCIATES AT 1516 W. MEQUON ROAD, MEQUON, WI 53092, 241-4468.



Stock No. 26273

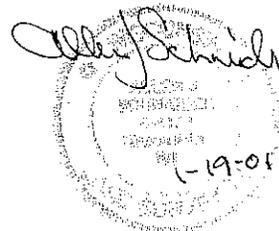
MILWAUKEE COUNTY CERTIFIED SURVEY MAP NO. 10924

BEING A PART OF THE NORTHEAST 1/4, NORTHWEST 1/4, SOUTHEAST 1/4, AND SOUTHWEST 1/4 OF THE SOUTHWEST 1/4 OF SECTION 23, TOWNSHIP 5 NORTH, RANGE 21 EAST, IN THE CITY OF FRANKLIN, MILWAUKEE COUNTY, WISCONSIN.

NOTES

- 1) No improvements or structures are allowed between the right-of-way line and the highway setback line. Improvements and structures include, but are not limited to, signs, parking areas, driveways, wells, septic systems, drainage facilities, buildings, retaining walls. It is expressly intended that this restriction is for the benefit of the public as provided in Section 236.293, Wisconsin Department of Transportation or its assigns. Contact the Wisconsin Department of transportation for more information. The phone number may be obtained by contacting the County Highway Department.
 - 2) The parcels of this land division may experience noise at levels exceeding the levels in s. Trans 405.04, Table I. These levels are based on federal standards. Owners of these parcels are responsible for abating noise sufficient to protect these parcels.
 - 3) "As Owner I hereby restrict all parcels so that no owner, possessor, user, licensee or other person may have any right of direct vehicular ingress from or egress to any highway lying within the right-of-way of S.T.H. "100" (Ryan Road) as shown on this Certified Survey Map; it is expressly intended that this restriction constitute a restriction for the benefit of the public as provided in s. 236.293, Stats., and shall be enforceable by the department or its assigns."
 - 4) This Certified Survey Map prepared for Franklin Square LLC with a business address of 622 N. Water Street, Suite 200, Milwaukee, WI.
 - 5) The overall gross area of the land included in this Certified Survey Map is 48.8703 acres.
 - 6) Bearings are referenced to grid north of the Wisconsin State Plane coordinate system, south zone.
- Indicates Found 1" iron pipe
 - Indicates set 1" iron pipe 24" in length weighing 1.13 lbs. per lineal foot.
 - ⊗ Indicates wetlands as field delineated by BSL of Bonestroo, Rosene, Anderlik & Associates on August 19 & September 22, 1999 and approved by Army Corp of Engineers on October 26, 1999.

D.O.T. APPROVAL NUMBER 40-100-0070-00



DATE 10-27-00

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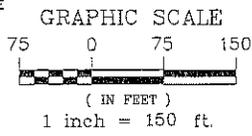
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MILWAUKEE COUNTY CERTIFIED SURVEY MAP NO. 6924

BEING A PART OF THE NORTHEAST 1/4, NORTHWEST 1/4, SOUTHEAST 1/4, AND SOUTHWEST 1/4 OF THE SOUTHWEST 1/4 OF SECTION 23, TOWNSHIP 5 NORTH, RANGE 21 EAST, IN THE CITY OF FRANKLIN, MILWAUKEE COUNTY, WISCONSIN.

**Bonestroo
Rosene
Anderlik &
Associates**

1316 West Mequon Road
Mequon, WI 53092 414-241-4466



R = 267.00'
T = 96.67'
ARC = 185.50'
DELTA = 39°48'25"
CHORD = 181.79'
BEARING = S 70°29'52"E

DEDICATED FOR PUBLIC
STREET PURPOSES
4.0765 ACRES

R = 333.00'
T = 29.07'
ARC = 57.98'
DELTA = 09°58'36"
CHORD = 57.91'
BEARING = S 55°34'58"E

R = 333.00'
T = 120.57'
ARC = 237.36'
DELTA = 39°48'25"
CHORD = 226.73'
BEARING = S 70°29'52"E

R = 267.00'
T = 100.58'
ARC = 192.39'
DELTA = 41°17'04"
CHORD = 189.23'
BEARING = S 71°14'12"E

Allen J. Schneider

1-19-01

SEE PAGE 3 OF 22

SOUTH COBBLESTONE WAY

PARCEL 3

DATE 10-27-00



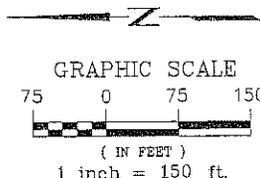
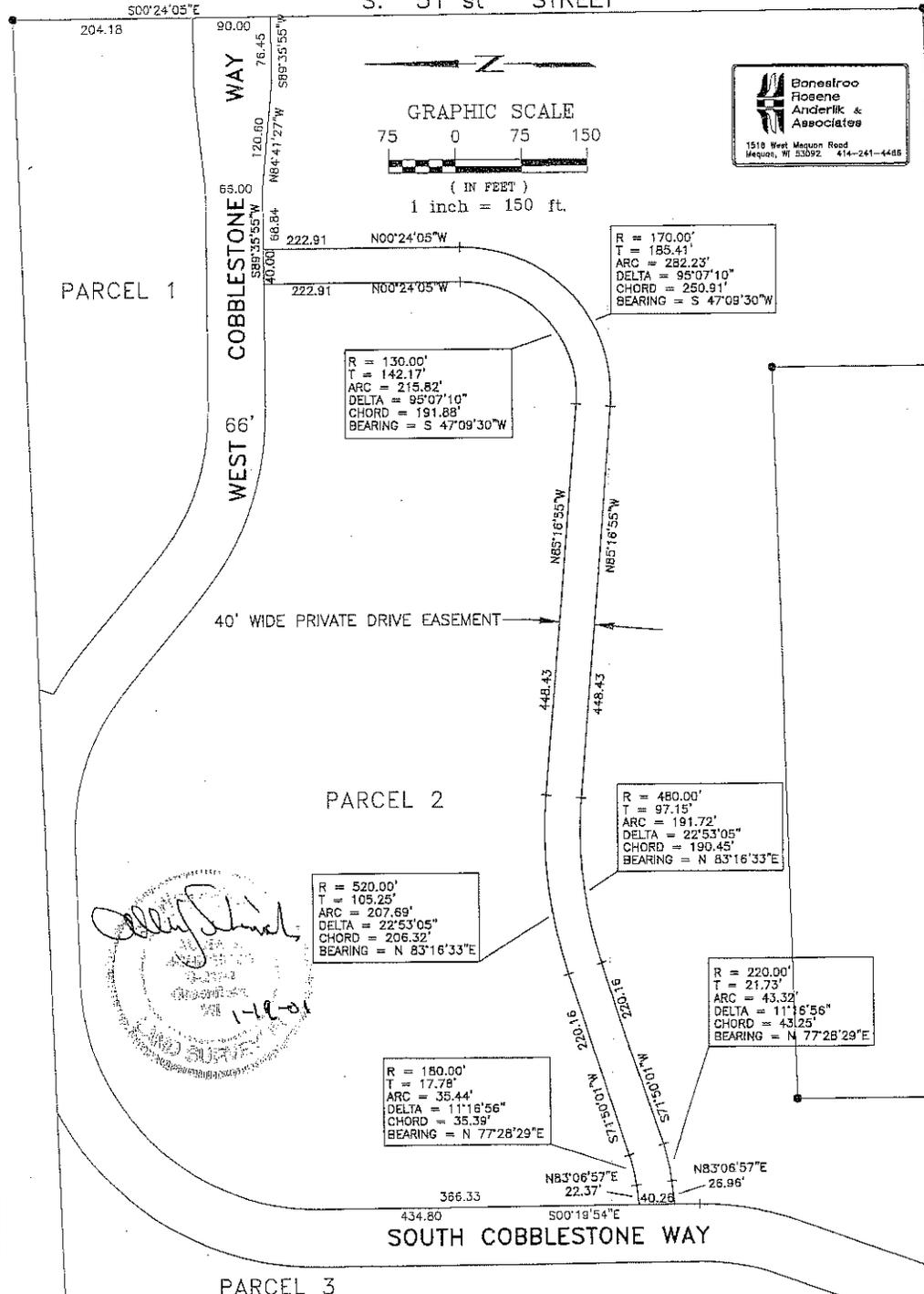
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MILWAUKEE COUNTY CERTIFIED SURVEY MAP NO. 6924

BEING A PART OF THE NORTHEAST 1/4, NORTHWEST 1/4, SOUTHEAST 1/4, AND SOUTHWEST 1/4 OF THE SOUTHWEST 1/4 OF SECTION 23, TOWNSHIP 5 NORTH, RANGE 21 EAST, IN THE CITY OF FRANKLIN, MILWAUKEE COUNTY, WISCONSIN.

PRIVATE ROAD EASEMENT

S. 51 st STREET



Allen J. Schneider
 Surveyor
 State of Wisconsin
 No. 14801

DATE 10-27-00



Stock No. 26273

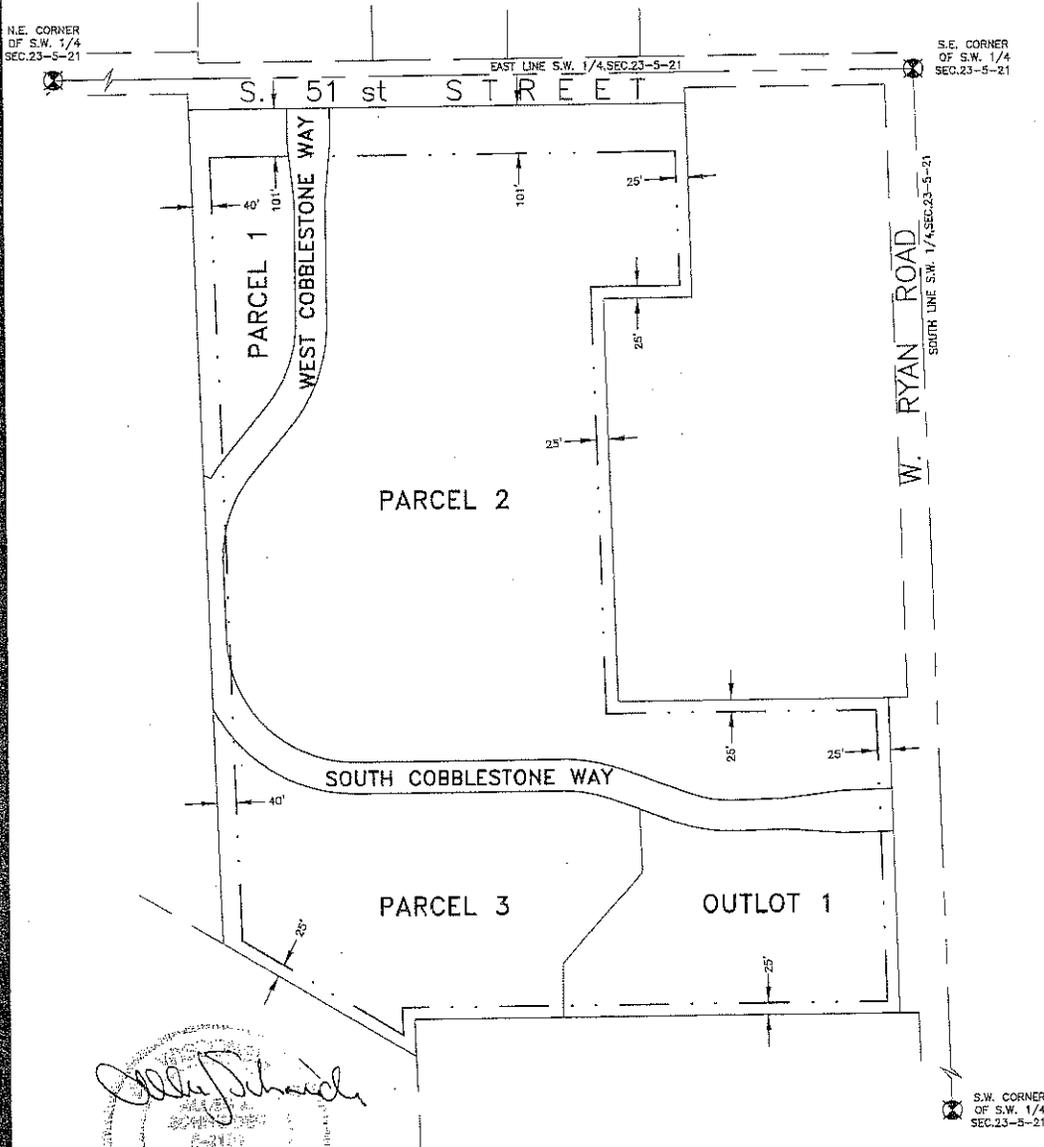
MILWAUKEE COUNTY CERTIFIED SURVEY MAP NO. 16924

BEING A PART OF THE NORTHEAST 1/4, NORTHWEST 1/4, SOUTHEAST 1/4, AND SOUTHWEST 1/4 OF SECTION 23, TOWNSHIP 5 NORTH, RANGE 21 EAST, IN THE CITY OF FRANKLIN, MILWAUKEE COUNTY, WISCONSIN.

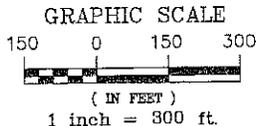
PLANNED DEVELOPMENT DISTRICT NO. 25 SETBACKS

N.E. CORNER
OF S.W. 1/4
SEC. 23-5-21

S.E. CORNER
OF S.W. 1/4
SEC. 23-5-21



Allen J. Schneider
 1-19-01
 Surveyor
 State of Wisconsin



**Bonestroo
Rosene
Anderlik &
Associates**
 1518 West Mequon Road
 Mequon, WI 53092 414-241-4466

DATE 10-27-00

THIS INSTRUMENT WAS DRAFTED BY ALLEN J. SCHNEIDER RLS - 2194 OF BONESTROO, ROSENE ANDERLIK, AND ASSOCIATES AT 1518 W. MEQUON ROAD, MEQUON, WI 53092, 241-4466.

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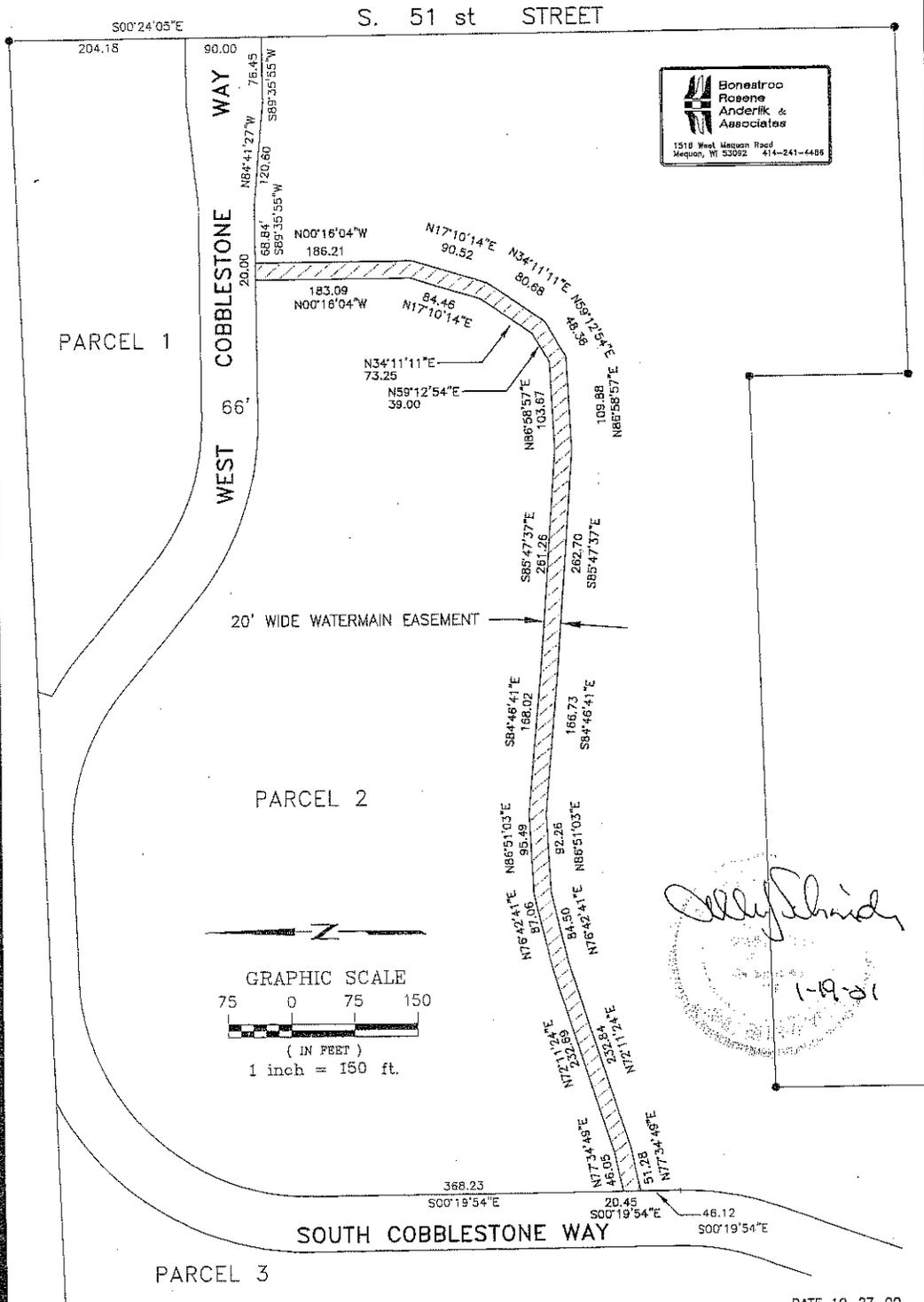


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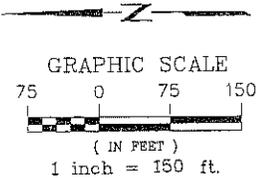
MILWAUKEE COUNTY CERTIFIED SURVEY MAP NO. 6924

BEING A PART OF THE NORTHEAST 1/4, NORTHWEST 1/4, SOUTHEAST 1/4, AND SOUTHWEST 1/4 OF THE SOUTHWEST 1/4 OF SECTION 23, TOWNSHIP 5 NORTH, RANGE 21 EAST, IN THE CITY OF FRANKLIN, MILWAUKEE COUNTY, WISCONSIN.

PUBLIC WATERMAIN EASEMENT



Allen J. Schneider
 1-19-01
 Surveyor Seal



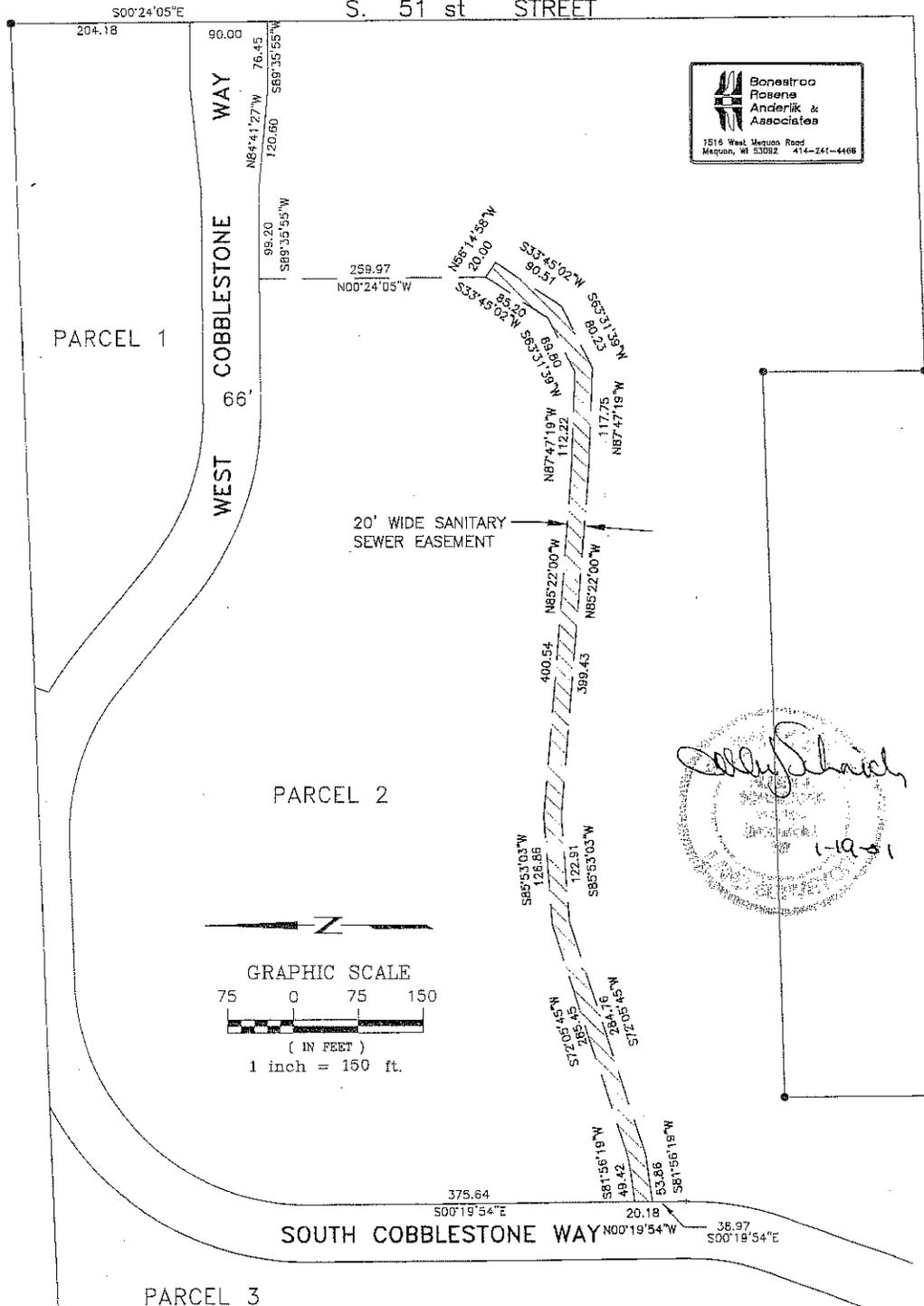


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PUBLIC SANITARY SEWER EASEMENT



**Bonestroo
Rose
Anderlik &
Associates**

1518 West Mequon Road
Mequon, WI 53092 414-241-4468

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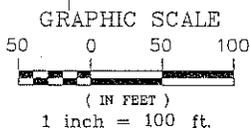
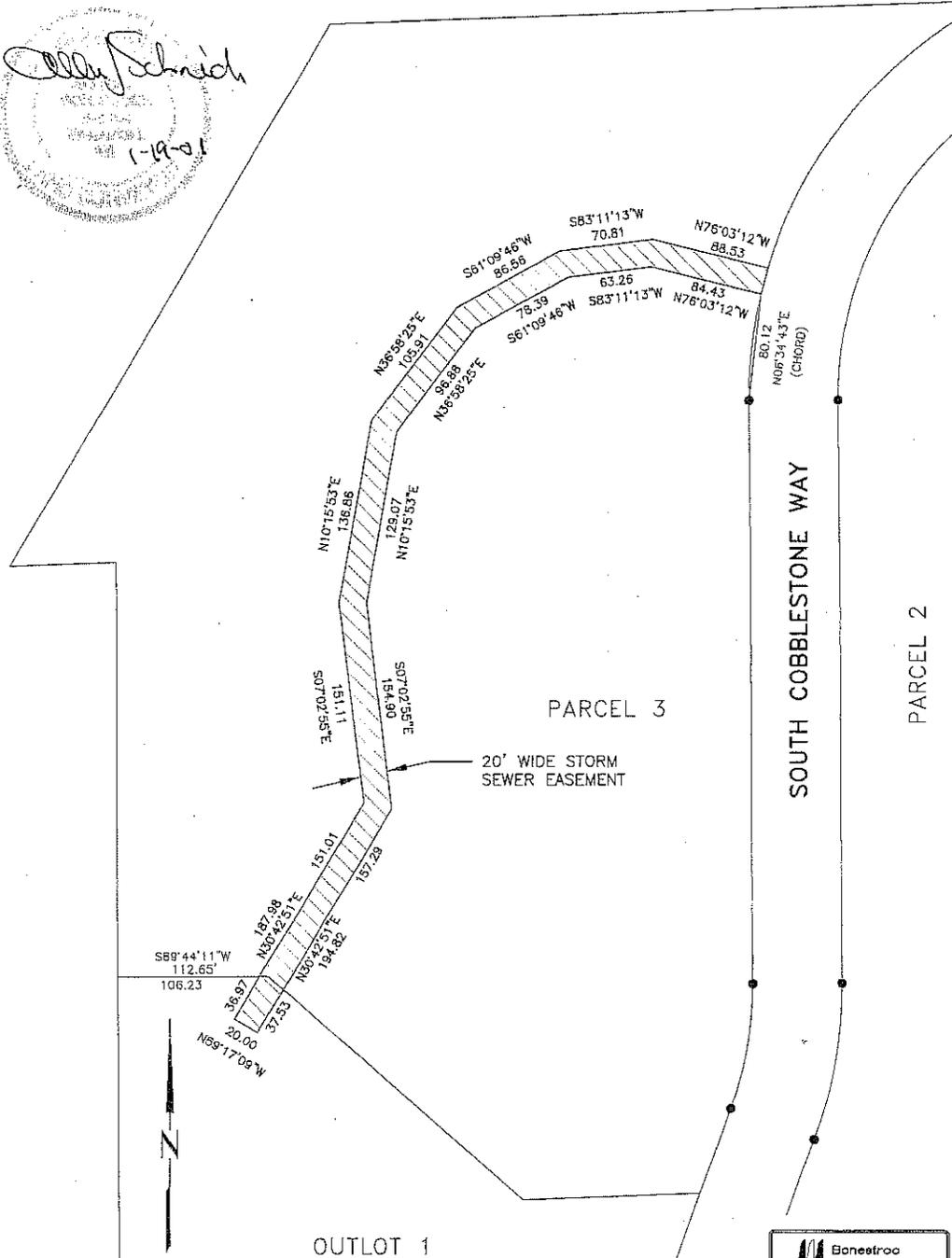
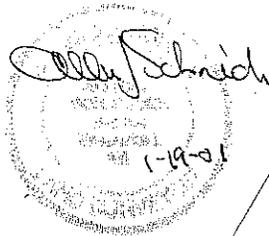


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MILWAUKEE COUNTY CERTIFIED SURVEY MAP NO. 6924

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PUBLIC STORM SEWER EASEMENT



DATE 10-27-00

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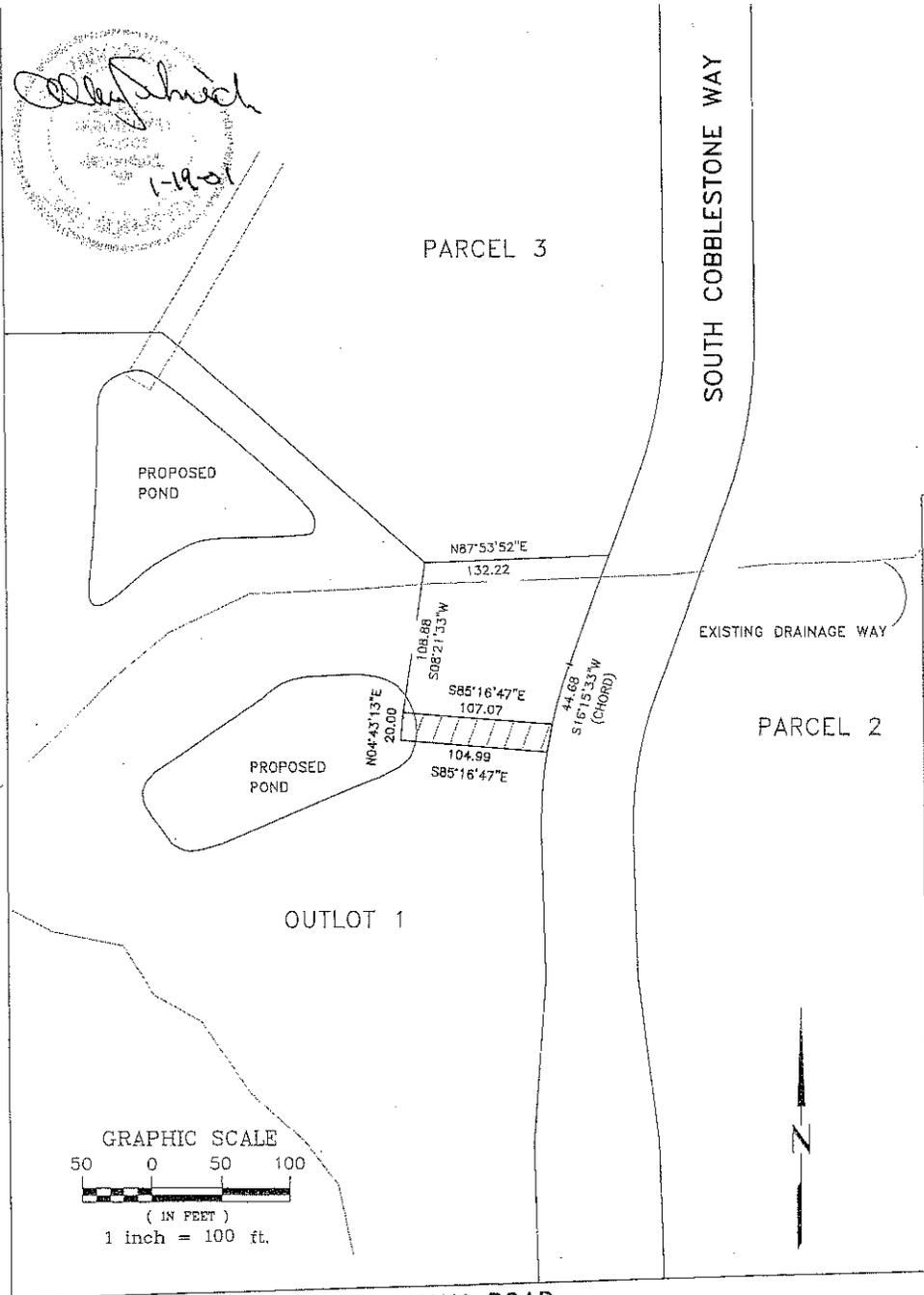


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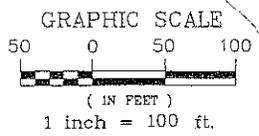
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PUBLIC STORM SEWER DRAINAGE EASEMENT



Allen J. Schneider
 1-19-01



W. RYAN ROAD



DATE 10-27-00

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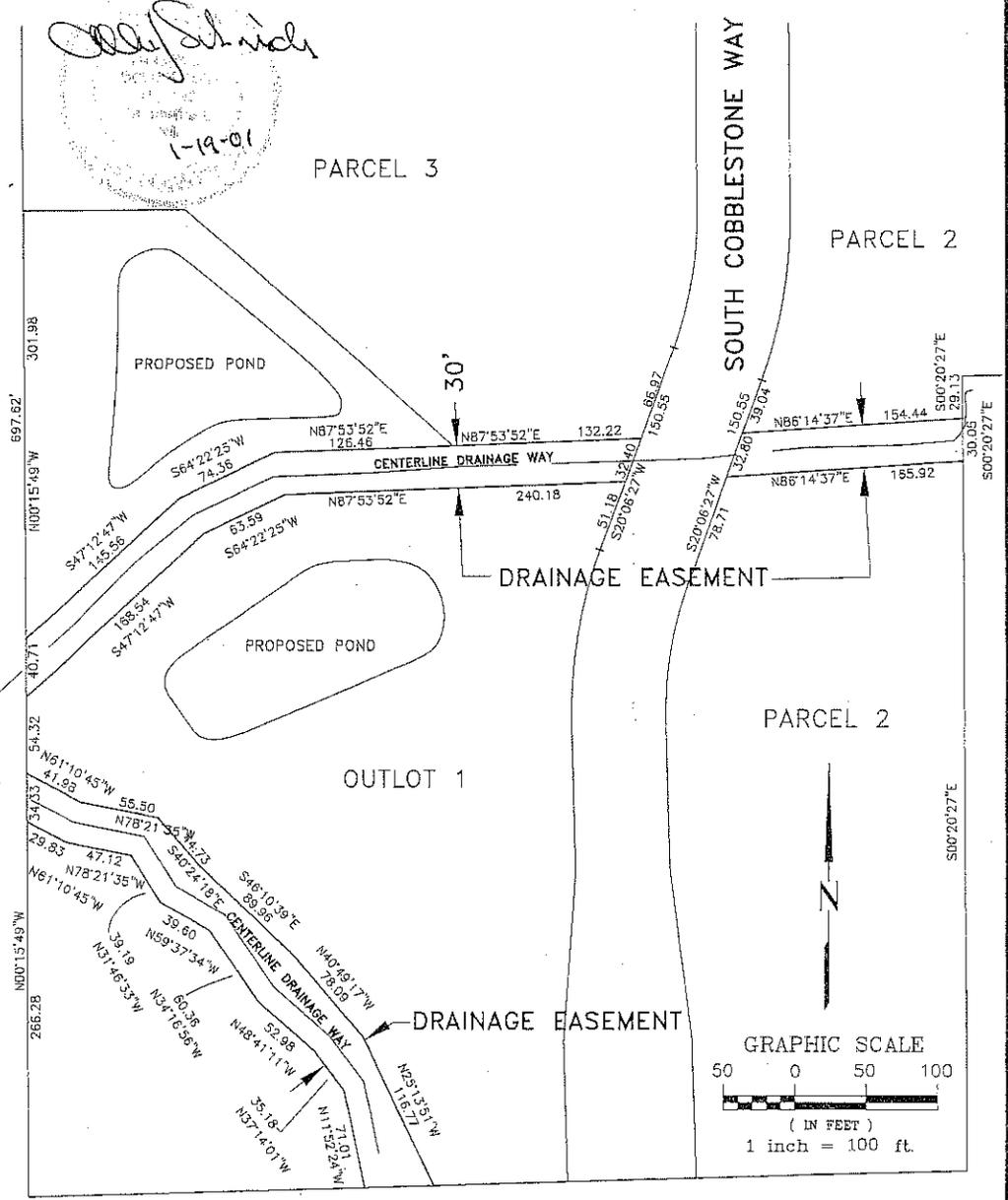
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MILWAUKEE COUNTY CERTIFIED SURVEY MAP NO. 6924

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DRAINAGEWAY EASEMENTS

Allen J. Schneider
1-19-01



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DATE 10-27-00

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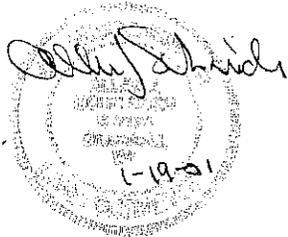


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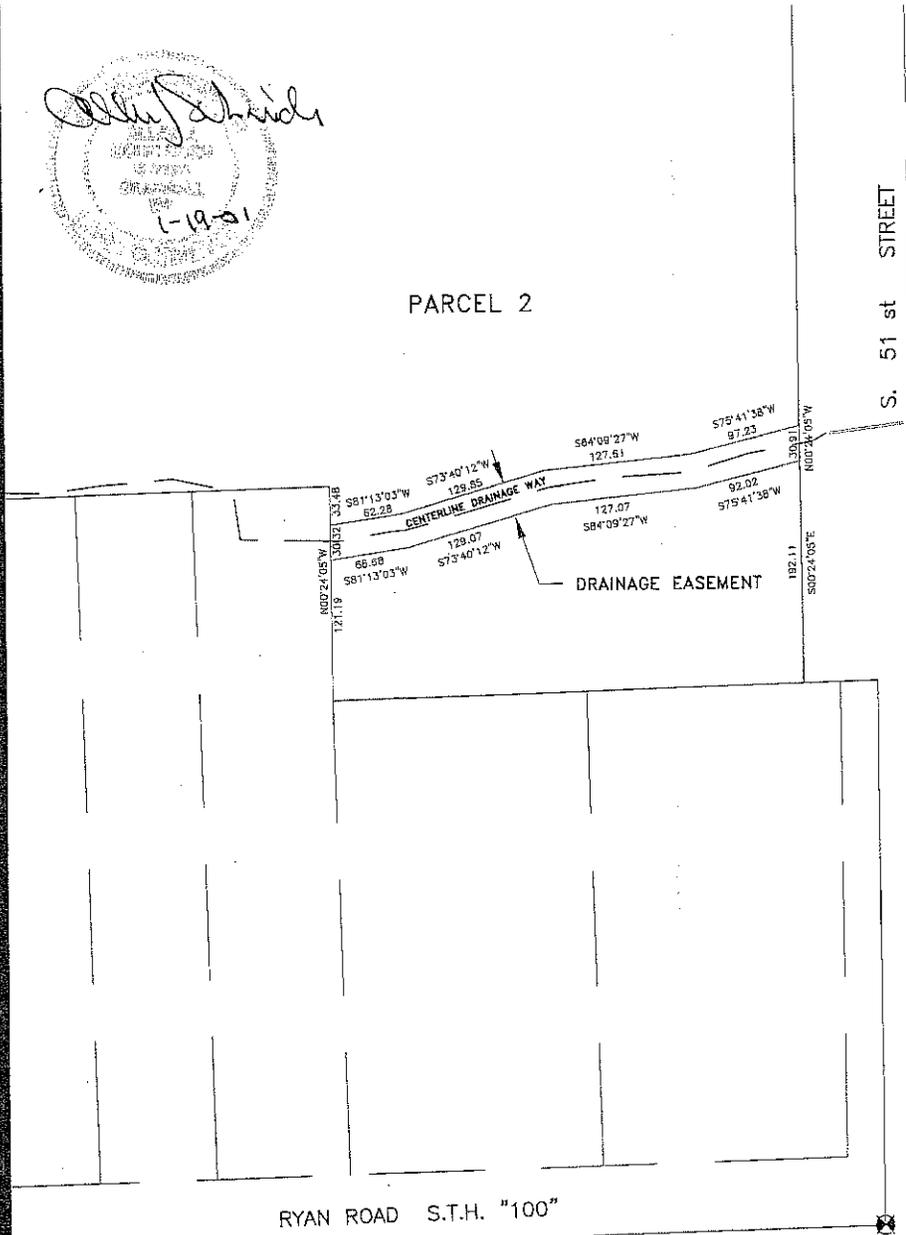
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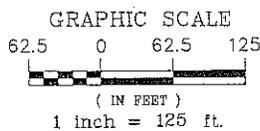
DRAINAGE WAY EASEMENT



PARCEL 2



RYAN ROAD S.T.H. "100"



DATE 10-27-00

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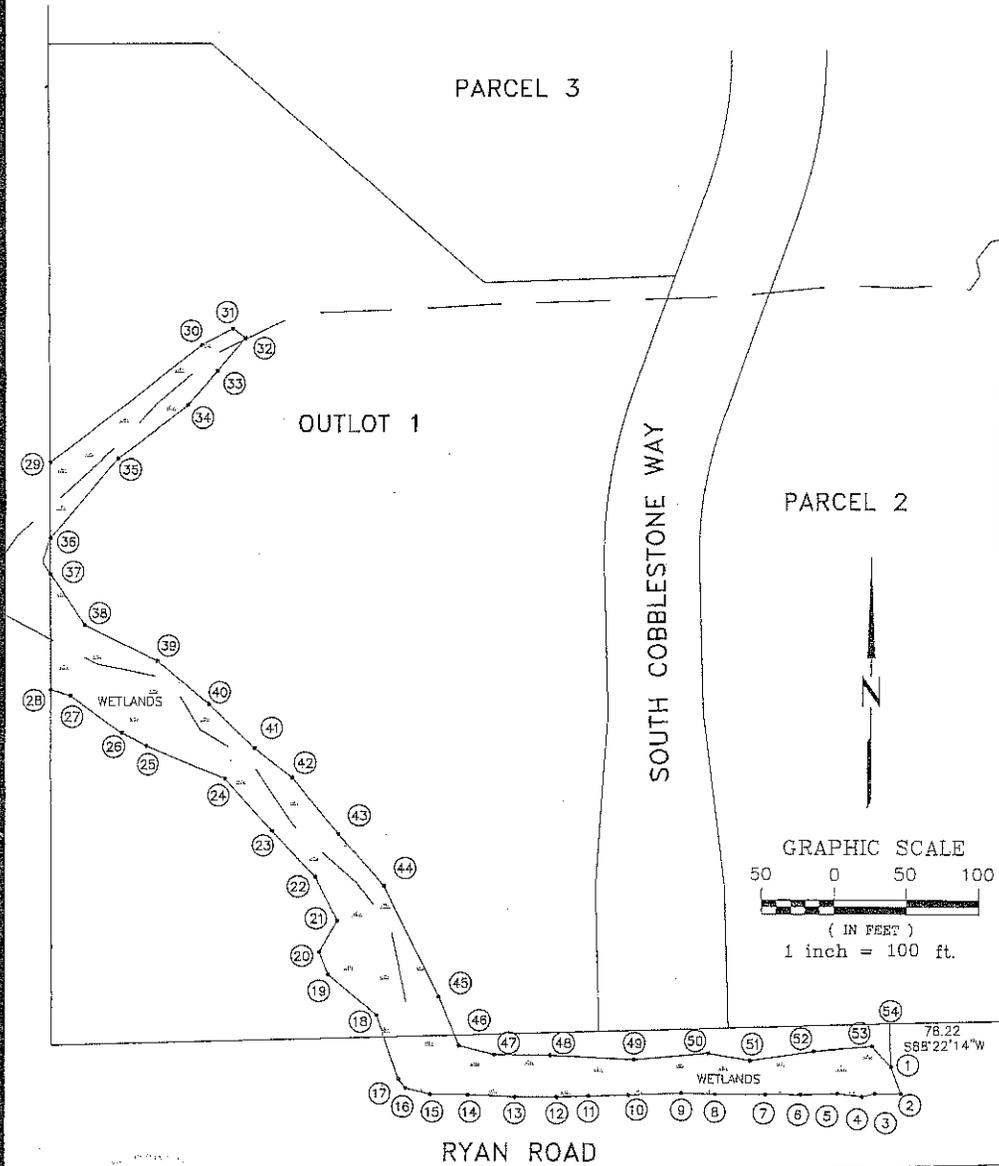
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WETLAND DETAIL

SEE SHEET 19 OF 22 FOR SEGMENT DATA



1-19-01

Allen Schneider



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DATE 10-27-00

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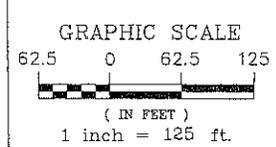
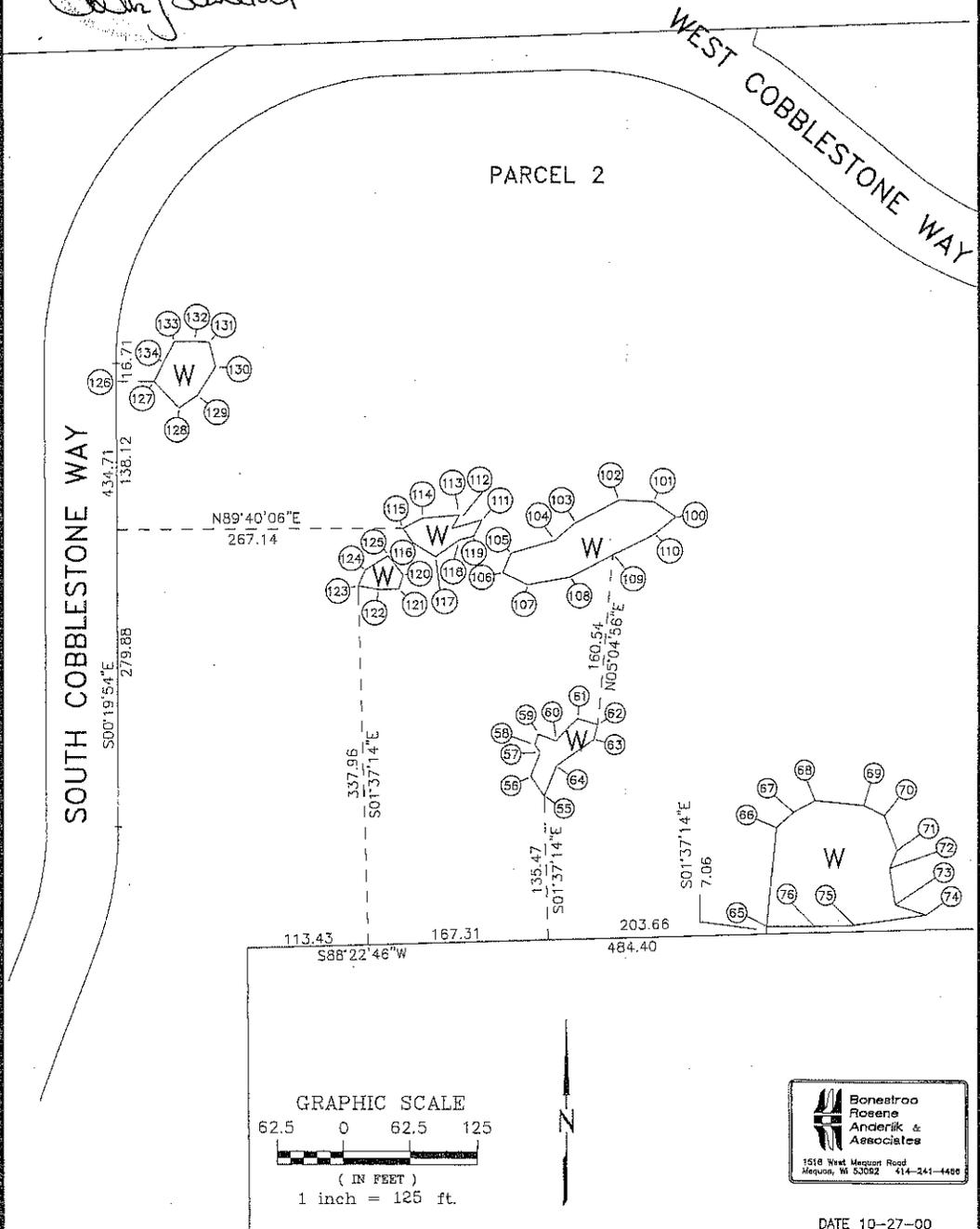
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WETLAND DETAIL

SEE SHEET 19 OF 22
FOR COURSES

1-19-01
Allen J. Schneider



DATE 10-27-00

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17 OF 22 PAGES



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MILWAUKEE COUNTY CERTIFIED SURVEY MAP NO. 6924

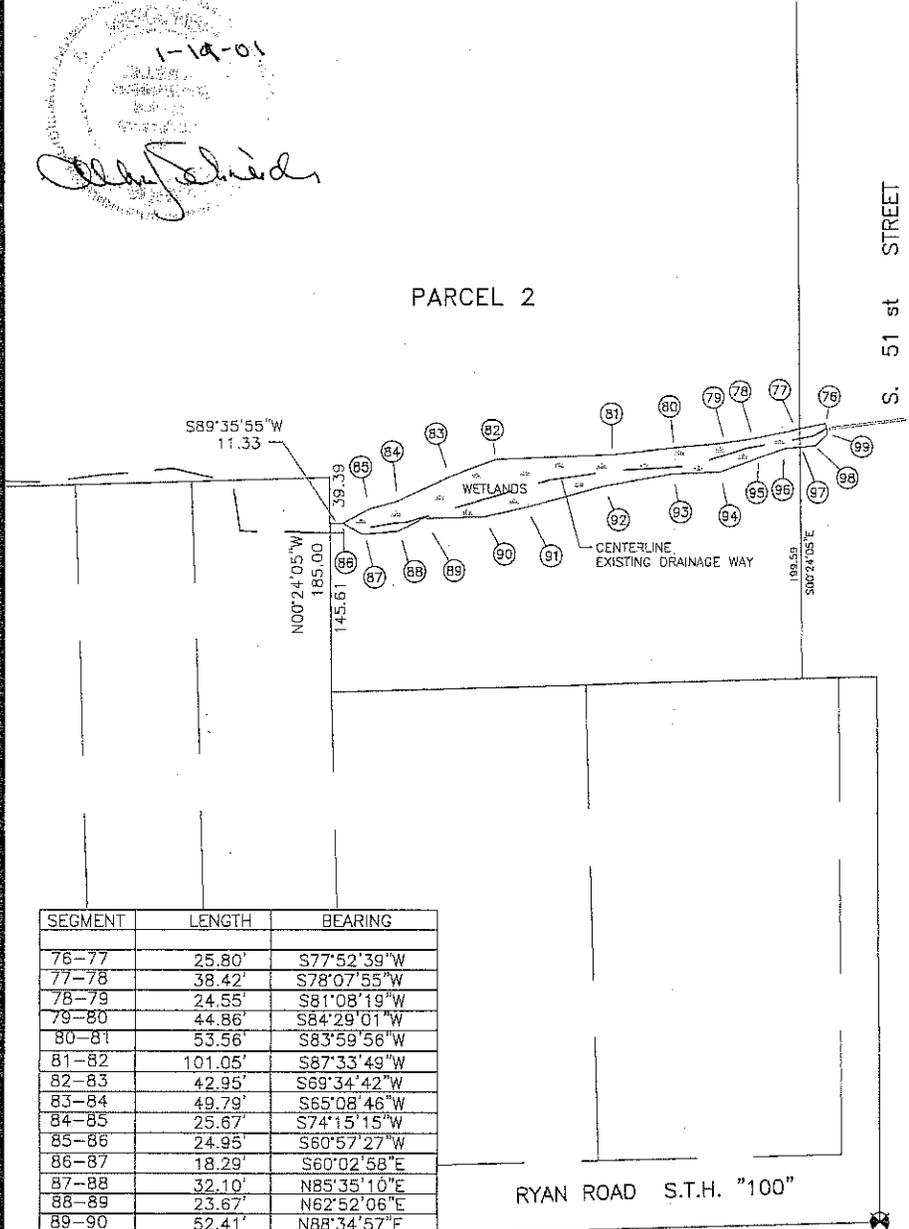
BEING A PART OF THE NORTHEAST 1/4, NORTHWEST 1/4, SOUTHEAST 1/4, AND SOUTHWEST 1/4 OF THE SOUTHWEST 1/4 OF SECTION 23, TOWNSHIP 5 NORTH, RANGE 21 EAST, IN THE CITY OF FRANKLIN, MILWAUKEE COUNTY, WISCONSIN.

WETLAND DETAIL

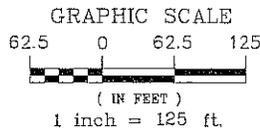
1-19-01

 Allen J. Schneider

PARCEL 2



| SEGMENT | LENGTH | BEARING |
|---------|---------|-------------|
| 76-77 | 25.80' | S77°52'39"W |
| 77-78 | 38.42' | S78°07'55"W |
| 78-79 | 24.55' | S81°08'19"W |
| 79-80 | 44.86' | S84°29'01"W |
| 80-81 | 53.56' | S83°59'56"W |
| 81-82 | 101.05' | S87°33'49"W |
| 82-83 | 42.95' | S69°34'42"W |
| 83-84 | 49.79' | S65°08'46"W |
| 84-85 | 25.67' | S74°15'15"W |
| 85-86 | 24.95' | S60°57'27"W |
| 86-87 | 18.29' | S60°02'58"E |
| 87-88 | 32.10' | N85°35'10"E |
| 88-89 | 23.67' | N62°52'06"E |
| 89-90 | 52.41' | N88°34'57"E |
| 90-91 | 37.41' | N77°32'22"E |
| 91-92 | 69.69' | N74°42'32"E |
| 92-93 | 61.39' | N80°07'09"E |
| 93-94 | 41.03' | N87°52'29"E |
| 94-95 | 35.96' | N70°05'27"E |
| 95-96 | 23.66' | N70°17'17"E |
| 96-97 | 13.57' | N84°36'41"E |
| 97-98 | 13.36' | N84°36'41"E |
| 98-99 | 15.18' | N45°34'38"E |
| 99-76 | 9.29' | N14°38'39"W |



DATE 10--27--00

18 OF 22 PAGES

THIS INSTRUMENT WAS DRAFTED BY ALLEN J. SCHNEIDER RLS - 2154 OF BONESTROO, ROSENE ANDERLIK, AND ASSOCIATES AT 1516 W. MEQUON ROAD, MEQUON, WI 53092, 241-4466.



Stock No. 26273

MILWAUKEE COUNTY CERTIFIED SURVEY MAP NO. 6924

BEING A PART OF THE NORTHEAST 1/4, NORTHWEST 1/4, SOUTHEAST 1/4, AND SOUTHWEST 1/4 OF THE SOUTHWEST 1/4 OF SECTION 23, TOWNSHIP 5 NORTH, RANGE 21 EAST, IN THE CITY OF FRANKLIN, MILWAUKEE COUNTY, WISCONSIN.

WETLAND AREA COURSES

(SEE PAGES 16-17 OF 22)

SEE PAGE 16

| SEGMENT | LENGTH | BEARING |
|---------|---------|-------------|
| 1-2 | 20.12' | S19°27'30"E |
| 2-3 | 17.66' | N90°00'00"W |
| 3-4 | 9.50' | S75°58'11"W |
| 4-5 | 17.05' | N82°14'17"W |
| 5-6 | 25.35' | S88°15'54"W |
| 6-7 | 24.57' | N90°00'00"W |
| 7-8 | 35.33' | N90°00'00"W |
| 8-9 | 23.82' | N88°09'11"W |
| 9-10 | 36.89' | S87°36'54"W |
| 10-11 | 27.66' | S88°24'34"W |
| 11-12 | 21.52' | S87°57'20"W |
| 12-13 | 29.18' | N90°00'00"W |
| 13-14 | 32.29' | N87°16'30"W |
| 14-15 | 26.11' | N90°00'00"W |
| 15-16 | 17.51' | N74°45'04"W |
| 16-17 | 4.10' | N40°25'37"W |
| 17-18 | 47.41' | N19°03'44"W |
| 18-19 | 44.03' | N50°00'14"W |
| 19-20 | 16.64' | N21°36'17"W |
| 20-21 | 25.35' | N29°26'38"E |
| 21-22 | 34.25' | N26°35'06"W |
| 22-23 | 43.65' | N42°47'35"W |
| 23-24 | 49.10' | N42°16'30"W |
| 24-25 | 59.57' | N67°56'35"W |
| 25-26 | 19.11' | N61°42'43"W |
| 26-27 | 43.82' | N53°56'10"W |
| 27-28 | 13.92' | N72°46'18"W |
| 28-29 | 158.43' | N00°15'49"W |
| 29-30 | 132.60' | N52°14'27"E |
| 30-31 | 24.88' | N62°25'06"E |
| 31-32 | 11.00' | S51°03'52"E |
| 32-33 | 29.93' | S40°42'00"W |
| 33-34 | 31.23' | S41°39'40"W |
| 34-35 | 61.01' | S52°45'10"W |
| 35-36 | 72.53' | S39°54'37"W |
| 36-37 | 24.95' | N00°15'49"W |
| 37-38 | 42.58' | S33°41'35"E |
| 38-39 | 56.14' | S63°13'43"E |
| 39-40 | 46.63' | S50°26'12"E |
| 40-41 | 44.63' | S46°10'39"E |
| 41-42 | 33.28' | S52°36'32"E |
| 42-43 | 50.22' | S38°55'03"E |
| 43-44 | 47.97' | S41°12'28"E |
| 44-45 | 86.49' | S26°12'17"E |
| 45-46 | 36.34' | S22°39'33"E |
| 46-47 | 25.00' | S75°37'36"E |
| 47-48 | 38.95' | S89°22'52"E |
| 48-49 | 57.64' | S87°08'26"E |
| 49-50 | 52.12' | N84°48'26"E |
| 50-51 | 29.91' | S79°52'26"E |
| 51-52 | 44.97' | N81°21'38"E |
| 52-53 | 40.49' | N85°06'41"E |
| 53-1 | 19.51' | S41°51'52"E |
| 54-1 | 30.00' | S01°37'46"E |

SEE PAGE 17

| SEGMENT | LENGTH | BEARING |
|---------|--------|-------------|
| 55-56 | 22.59' | N33°52'34"W |
| 56-57 | 23.52' | N22°43'27"E |
| 57-58 | 9.03' | N34°38'27"W |
| 58-59 | 10.57' | N17°48'50"E |
| 59-60 | 17.71' | S89°04'13"E |
| 60-61 | 29.30' | N42°31'54"E |
| 61-62 | 19.83' | S71°27'25"E |
| 62-63 | 14.29' | S14°37'52"W |
| 63-64 | 42.92' | S54°22'05"W |
| 64-65 | 30.24' | S21°50'37"W |
| 65-66 | 93.30' | N05°24'37"E |
| 66-67 | 22.17' | N49°06'27"E |
| 67-68 | 23.08' | N61°32'07"E |
| 68-69 | 45.90' | S84°33'58"E |
| 69-70 | 21.28' | S62°53'23"E |
| 70-71 | 34.96' | S20°30'42"E |
| 71-72 | 18.10' | S23°32'10"W |
| 72-73 | 34.93' | S09°04'50"E |
| 73-74 | 30.04' | S71°45'04"E |
| 74-75 | 67.39' | S81°44'11"W |
| 75-76 | 41.00' | S88°17'11"W |
| 76-65 | 41.88' | S89°42'59"W |

SEE PAGE 17

| SEGMENT | LENGTH | BEARING |
|---------|--------|-------------|
| 100-101 | 24.83' | N55°29'19"W |
| 101-102 | 32.17' | N87°20'44"W |
| 102-103 | 46.12' | S63°11'08"W |
| 103-104 | 25.16' | S49°02'50"W |
| 104-105 | 42.68' | S73°11'02"W |
| 105-106 | 19.88' | S22°11'13"W |
| 106-107 | 25.46' | S63°52'53"E |
| 107-108 | 40.84' | N79°32'49"E |
| 108-109 | 44.94' | N62°21'57"E |
| 109-110 | 43.79' | N63°42'07"E |
| 110-100 | 24.89' | N49°51'50"E |
| 111-112 | 29.07' | S73°59'10"W |
| 112-113 | 14.35' | N28°36'07"E |
| 113-114 | 33.73' | S84°55'36"W |
| 114-115 | 20.80' | S63°18'40"W |
| 115-116 | 17.00' | S34°33'30"E |
| 116-117 | 24.63' | S57°55'45"E |
| 117-118 | 27.47' | N53°02'59"E |
| 118-119 | 13.60' | N78°07'44"E |
| 119-111 | 16.85' | N26°44'27"E |
| 120-121 | 13.59' | S18°20'20"W |
| 121-122 | 18.74' | S88°21'57"W |
| 122-123 | 19.25' | N79°56'33"W |
| 123-124 | 16.34' | N23°27'42"E |
| 124-125 | 24.88' | N57°51'59"E |
| 125-120 | 23.16' | S38°24'06"E |
| 126-127 | 35.09' | N89°40'06"E |
| 127-128 | 34.06' | S43°19'15"E |
| 128-129 | 21.04' | N55°31'31"E |
| 129-130 | 30.97' | N31°45'15"E |
| 130-131 | 23.25' | N14°11'15"W |
| 131-132 | 12.79' | N86°16'59"W |
| 132-133 | 19.42' | S88°34'18"W |
| 133-134 | 21.56' | S28°38'25"W |
| 134-127 | 19.52' | S26°48'32"W |

By:

Allen J. Schneider, RLS 2194

DATE 10-27-00

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Stock No. 26273

MILWAUKEE COUNTY CERTIFIED SURVEY MAP NO. 10924

BEING A PART OF THE NORTHEAST 1/4, NORTHWEST 1/4, SOUTHEAST 1/4, AND SOUTHWEST 1/4 OF THE SOUTHWEST 1/4 OF SECTION 23, TOWNSHIP 5 NORTH, RANGE 21 EAST, IN THE CITY OF FRANKLIN, MILWAUKEE COUNTY, WISCONSIN.

SURVEYORS CERTIFICATE

I, Allen J. Schneider, Registered Land Surveyor no. 2194, do hereby certify to the best of my professional knowledge that, under the direction of FRANKLIN SQUARE LLC, owner of that property described, that I have surveyed, divided, and mapped the following described tract of land.

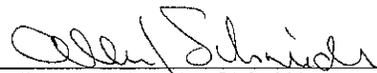
That part of the Northeast 1/4, Northwest 1/4, Southeast 1/4, and Southwest 1/4 of the Southwest 1/4 of Section 23, Township 5 North, Range 21 East, in the City of Franklin, Milwaukee County, State of Wisconsin, bounded and described as follows:

Commencing at the Southeast corner of the Southwest 1/4 of said Section 23; thence North 00°24'05" West, along the east line of the Southwest 1/4 of said Section 23, 475.00 feet to the POINT OF BEGINNING of lands to be described; thence South 88°22'46" West, 473.00 feet; thence North 00°24'05" West, 185.00 feet; thence South 88°22'46" West, 838.03 feet; thence South 00°20'27" East, 590.20 feet to a point on the North line of West Ryan Road (S.T.H. "100"); thence South 88°22'14" West, along said North line, 461.71 feet; thence South 00°15'49" East, along said North line, 10.00 feet; thence South 88°22'14" West, along said North line, 197.99 feet; thence North 00°15'49" West, 1048.15 feet; thence South 87°51'45" West, 77.63 feet; thence North 30°36'15" East, 468.12 feet; thence North 88°07'16" East, 1805.46 feet to a point on the east line of the Southwest 1/4 of said Section 23; thence South 00°24'05" East, along said East line, 1036.33 feet to the POINT OF BEGINNING.
Said lands described contain 48.863 Acres of land, more or less.

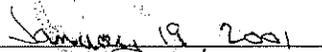
I further certify that such map is a correct representation of all exterior boundaries of the land surveyed and the land division thereof made.

I further certify that I have complied with Chapter 236 of the Wisconsin Statutes and the Unified Development ordinance— Division 15 of the City of Franklin Municipal Code in surveying, dividing, and mapping the same.

By:


Allen J. Schneider RLS 2194

DATE


January 19, 2001



THIS INSTRUMENT WAS DRAFTED BY ALLEN J. SCHNEIDER RLS - 2194 OF BONESTROO, ROSENE ANDERLIK, AND ASSOCIATES AT 1516 W. MEQUON ROAD, MEQUON, WI 53092, 241-4486.

20 OF 22 PAGES

801-99-117CSM2.DWG



Stock No. 26273

MILWAUKEE COUNTY CERTIFIED SURVEY MAP NO. 6924

BEING A PART OF THE NORTHEAST 1/4, NORTHWEST 1/4, SOUTHEAST 1/4, AND SOUTHWEST 1/4 OF THE SOUTHWEST 1/4 OF SECTION 23, TOWNSHIP 5 NORTH, RANGE 21 EAST, IN THE CITY OF FRANKLIN, MILWAUKEE COUNTY, WISCONSIN.

OWNERS CERTIFICATE

FRANKLIN SQUARE, LLC, Owner, does hereby certify that we have caused the land described on this map to be surveyed, divided, mapped, and dedicated as represented on this map in accordance with the provisions of Chapter 236 of the Wisconsin Statutes and the Unified Development Ordinance— Division 15 of the City of Franklin Municipal Code.

Witness the hand and seal of Paul R. Votto, Managing Member, this 23RD day of JANUARY, 2001.

IN THE PRESENCE OF:

FRANKLIN SQUARE, LLC

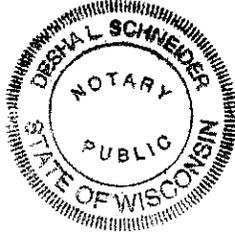
[Signature]
Witness

[Signature]
Paul R. Votto, Managing Member

MILWAUKEE COUNTY,
STATE OF WISCONSIN) ss

Personally came before me this 23 day of January, 2001, the above named Paul R. Votto, Managing Member of FRANKLIN SQUARE, LLC, known to be the person who executed the foregoing instrument and acknowledged that he did so as the deed of said Company.

[Signature]
Notary Public



9-2-01
My commission expires



By: [Signature]
Allen J. Schneider RLS 2194

THIS INSTRUMENT WAS DRAFTED BY ALLEN J. SCHNEIDER RLS - 2194 OF BONESTROO, ROSENE ANDERLIK, AND ASSOCIATES AT 1516 W. MEQUON ROAD, MEQUON, WI 53092, 241-4466.



Stock No. 26273

MILWAUKEE COUNTY CERTIFIED SURVEY MAP NO. 6924

BEING A PART OF THE NORTHEAST 1/4, NORTHWEST 1/4, SOUTHEAST 1/4, AND SOUTHWEST 1/4 OF THE SOUTHWEST 1/4 OF SECTION 23, TOWNSHIP 5 NORTH, RANGE 21 EAST, IN THE CITY OF FRANKLIN, MILWAUKEE COUNTY, WISCONSIN.

CITY OF FRANKLIN COMMON COUNCIL APPROVAL

APPROVED and dedication accepted by the Common Council of the City of Franklin by Resolution No. 2000-5108, on this 14th day of November, 2000.

APPROVED AND SIGNED:

FREDERICK F. KLIMETZ
Mayor, City of Franklin

SANDRA L. CLAUS
City Clerk



By:

Allen J. Schneider RLS 2194



THIS INSTRUMENT WAS DRAFTED BY ALLEN J. SCHNEIDER RLS - 2194 OF BONESTROO, ROSENE ANDERLIK, AND ASSOCIATES AT 1516 W. MEQUON ROAD, MEQUON, WI 53082, 241-4466.

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| | | |
|--|--|--|
| <p style="text-align: center;">APPROVAL</p> <p style="text-align: center;"><i>Slw</i></p> | <p style="text-align: center;">REQUEST FOR COUNCIL ACTION</p> | <p style="text-align: center;">MEETING DATE</p> <p style="text-align: center;">01/06/15</p> |
| <p style="text-align: center;">REPORTS & RECOMMENDATIONS</p> | <p style="text-align: center;">RESOLUTION FOR ADOPTION OF THE COMPREHENSIVE OUTDOOR RECREATION PLAN: 2030 FOR THE CITY OF FRANKLIN, MILWAUKEE COUNTY, WISCONSIN AND ORDINANCE TO AMEND THE CITY OF FRANKLIN 2025 COMPREHENSIVE MASTER PLAN TO INCORPORATE THE COMPREHENSIVE OUTDOOR RECREATION PLAN: 2030</p> | <p style="text-align: center;">ITEM NUMBER</p> <p style="text-align: center;"><i>6.5.</i></p> |

The City of Franklin's current Comprehensive Outdoor Recreation Plan: 2025 (CORP) was adopted by the Common Council on April 4, 2011, as an element of the City's Comprehensive Master Plan.

The City of Franklin has applied for an amendment to the City of Franklin 2025 Comprehensive Outdoor Recreation Plan to incorporate updated changes to the *Comprehensive Outdoor Recreation Plan*, including, but not limited to:

- The addition of a Specialized Recreational Area (special park) north of West Loomis Road (State Highway 36) and east of 116th Street at approximately 11120 West Loomis Road to serve the community's need for an all-accessible and all-inclusive playground and provide for passive recreational opportunities and environmental education on adjacent conservancy lands;
- The addition of 10,820 lineal feet of additional trailway to the City's existing trail network to reflect the Common Council's direction at their June 18, 2013 meeting to include these improvements within the impact fee calculations for the 2013 Park Impact Fee Update;
- Replacing a 2010 Department of Administration (DOA) population projection of 33,900 with the 2010 U.S. Census population of 35,451 and incorporating updated DOA population projections to guide and properly target the City's recreational needs through the year 2030 and beyond.

At its December 8, 2014, meeting the Parks Commission recommend approval of the CORP update. At its December 18, 2014, meeting the Plan Commission recommended approval of the CORP Update with the following revision:

- The envisioned service area of All-Accessible Park was changed from the southwestern portion of the Milwaukee metropolitan area to the entire Milwaukee metropolitan area and beyond.

Pursuant to Wisconsin State Statute 66.1001(4)(d), a public hearing must be held on this matter before the City of Franklin Common Council could approve an amendment to the City's Comprehensive Master Plan. A copy of the public hearing notice, the proposed

Resolution, and the proposed Ordinance are attached. The final draft of the *Comprehensive Outdoor Recreation Plan: 2030* has been provided under separate cover.

Staff recommends approval of the *Comprehensive Outdoor Recreation Plan: 2030*, subject to such changes as the Common Council may determine. Should the comments provided at the Public Hearing involve substantive changes to the proposed Plan, staff would recommend appropriate consideration, discussion, and action at a future Common Council meeting.

The Comprehensive Outdoor Recreation Plan Update is available online at the City of Franklin website at:

http://www.franklinwi.gov/DefaultFilePile/User/Planning/CompOutdoorRecPlanUpdate/CORP_2030_Draft_Update_12182014.pdf

COUNCIL ACTION REQUESTED

A motion to adopt Resolution No. 2015-_____, Resolution for Adoption of the Comprehensive Outdoor Recreation Plan: 2030 for the City of Franklin, Milwaukee County, Wisconsin

-and-

A motion to adopt Ordinance No. 2015-_____, Ordinance to Amend the City of Franklin 2025 Comprehensive Master Plan to Incorporate the Comprehensive Outdoor Recreation Plan: 2030 for the City of Franklin, Milwaukee County, Wisconsin.

STATE OF WISCONSIN

CITY OF FRANKLIN

MILWAUKEE COUNTY

RESOLUTION NO. 2015-_____

A RESOLUTION FOR ADOPTION OF THE COMPREHENSIVE OUTDOOR
RECREATION PLAN: 2030 FOR THE CITY OF FRANKLIN, MILWAUKEE COUNTY,
WISCONSIN

WHEREAS, the City of Franklin Common Council adopted the Comprehensive Outdoor Recreation Plan: 2020 for the City of Franklin, Milwaukee County, Wisconsin as an element of the City of Franklin Comprehensive Master Plan on April 16, 2002; and

WHEREAS, the City of Franklin Common Council adopted the Comprehensive Outdoor Recreation Plan: 2025 for the City of Franklin, Milwaukee County, Wisconsin as an element of the City of Franklin Comprehensive Master Plan on April 4, 2011; and

WHEREAS, the City of Franklin Parks Commission and City of Franklin Plan Commission, together with the Citizens of the City of Franklin by way of public informational meetings, have prepared an update to such Plan, the Comprehensive Outdoor Recreation Plan: 2030; and

WHEREAS, the provision of parks, open space and outdoor recreation is important to the quality of life of the residents of and visitors to the City of Franklin; and

WHEREAS, City of Franklin adoption of an up-to-date comprehensive outdoor recreation plan is required for the City to remain eligible for cost sharing grant programs administered through the State of Wisconsin; and

WHEREAS, the Comprehensive Outdoor Recreation Plan: 2030 encompasses a general outline and plan for the park, open space and outdoor recreational development of the City; and

WHEREAS, the Parks Commission of the City of Franklin on December 8, 2014, by a unanimous vote of those present, recorded in its official minutes, adopted a resolution recommending to the Common Council the adoption of the Comprehensive Outdoor Recreation Plan: 2030; and

WHEREAS, the Plan Commission of the City of Franklin on December 18, 2014, by a unanimous vote of those present, recorded in its official minutes, adopted a resolution recommending to the Common Council the adoption of the Comprehensive Outdoor Recreation Plan: 2030; and

WHEREAS, the Common Council of the City of Franklin having determined that the Comprehensive Outdoor Recreation Plan: 2030, in form and content as presented to the

RESOLUTION NO. 2015 - _____

Page 2

Council on January 6, 2015, to incorporate certain minor technical corrections, is consistent with the Comprehensive Master Plan's goals, objectives and policies and is in proper form and content for adoption in order to protect and promote the health, safety and welfare of the City of Franklin.

NOW, THEREFORE, BE IT RESOLVED, by the Mayor and Common Council of the City of Franklin, Wisconsin, that the Comprehensive Outdoor Recreation Plan: 2030 be and the same is hereby adopted.

Introduced at a regular meeting of the Common Council of the City of Franklin this 6th day of January, 2015, by Alderman _____.

Passed and adopted at a regular meeting of the Common Council of the City of Franklin this 6th day of January, 2015.

APPROVED:

Stephen R. Olson, Chairman

ATTEST:

Sandra L. Wesolowski, City Clerk

AYES _____ NOES _____ ABSENT _____

ORDINANCE NO. 2015-_____

AN ORDINANCE TO AMEND THE CITY OF FRANKLIN 2025
COMPREHENSIVE MASTER PLAN TO INCORPORATE UPDATED CHANGES
TO THE COMPREHENSIVE OUTDOOR RECREATION PLAN PERTAINING
TO THE ADDITION OF A SPECIALIZED RECREATIONAL AREA WITH AN ALL-
ACCESSIBLE AND ALL-INCLUSIVE PLAYGROUND AND CONSERVANCY
LANDS, THE ADDITION OF TRAILWAY TO THE CITY'S EXISTING TRAIL
NETWORK AND UPDATED POPULATION

WHEREAS, pursuant to Wis. Stat. §§ 62.23(2) and (3) and 66.1001(4), the City of Franklin is authorized to prepare and adopt and to amend a comprehensive plan as defined in Wis. Stat. §§ 66.1001(1)(a) and 66.1001(2); and

WHEREAS, the City of Franklin has applied for an amendment to the City of Franklin 2025 Comprehensive Master Plan to incorporate updated changes to the *Comprehensive Outdoor Recreation Plan*, including, but not limited to: the addition of a Specialized Recreational Area (special park) north of West Loomis Road (State Highway 36) and east of 116th Street at approximately 11120 West Loomis Road to serve the community's need for an all-accessible and all-inclusive playground and provide for passive recreational opportunities and environmental education on adjacent conservancy lands; the addition of 10,820 lineal feet of additional trailway to the City's existing trail network to reflect the Common Council's direction at their June 18, 2013 meeting to include these improvements within the impact fee calculations for the 2013 Park Impact Fee Update; replacing a 2010 Department of Administration (DOA) population projection of 33,900 with the 2010 U.S. Census population of 35,451 and incorporating updated DOA population projections to guide and properly target the City's recreational needs through the year 2030 and beyond; and

WHEREAS, the Parks Commission of the City of Franklin by a majority vote of the entire Commission on December 8, 2014, recorded in its official minutes, adopted a resolution recommending to the Common Council the adoption of an Ordinance to Amend the City of Franklin 2025 Comprehensive Master Plan to incorporate updated changes to the *Comprehensive Outdoor Recreation Plan*, including, but not limited to: the addition of a Specialized Recreational Area (special park) north of West Loomis Road (State Highway 36) and east of 116th Street at approximately 11120 West Loomis Road to serve the community's need for an all-accessible and all-inclusive playground and provide for passive recreational opportunities and environmental education on adjacent conservancy lands; the addition of 10,820 lineal feet of additional trailway to the City's existing trail network to reflect the Common Council's direction at their June 18, 2013 meeting to include these improvements within the impact fee calculations for the 2013 Park Impact Fee Update; replacing a 2010 Department of Administration (DOA) population projection of 33,900 with

the 2010 U.S. Census population of 35,451 and incorporating updated DOA population projections to guide and properly target the City's recreational needs through the year 2025 and beyond; and

WHEREAS, the Plan Commission of the City of Franklin by a majority vote of the entire Commission on December 18, 2014, recorded in its official minutes, adopted a resolution recommending to the Common Council the adoption of an Ordinance to Amend the City of Franklin 2025 Comprehensive Master Plan to incorporate updated changes to the *Comprehensive Outdoor Recreation Plan*, including, but not limited to: the addition of a Specialized Recreational Area (special park) north of West Loomis Road (State Highway 36) and east of 116th Street at approximately 11120 West Loomis Road to serve the community's need for an all-accessible and all-inclusive playground and provide for passive recreational opportunities and environmental education on adjacent conservancy lands; the addition of 10,820 lineal feet of additional trailway to the City's existing trail network to reflect the Common Council's direction at their June 18, 2013 meeting to include these improvements within the impact fee calculations for the 2013 Park Impact Fee Update; replacing a 2010 Department of Administration (DOA) population projection of 33,900 with the 2010 U.S. Census population of 35,451 and incorporating updated DOA population projections to guide and properly target the City's recreational needs through the year 2030 and beyond; and

WHEREAS, the City of Franklin held a public hearing upon this proposed Ordinance, in compliance with the requirements of Wis. Stat. § 66.1001(4)(d); the Common Council having received input from the public at a duly noticed public hearing on January 6, 2015; and

NOW, THEREFORE, the Mayor and Common Council of the City of Franklin, Wisconsin, do ordain as follows:

SECTION 1: The City of Franklin 2025 Comprehensive Master Plan is hereby amended to incorporate updated changes to the *Comprehensive Outdoor Recreation Plan*, including, but not limited to: the addition of a Specialized Recreational Area (special park) north of West Loomis Road (State Highway 36) and east of 116th Street at approximately 11120 West Loomis Road to serve the community's need for an all-accessible and all-inclusive playground and provide for passive recreational opportunities and environmental education on adjacent conservancy lands; the addition of 10,820 lineal feet of additional trailway to the City's existing trail network to reflect the Common Council's direction at their June 18, 2013 meeting to include these improvements within the impact fee calculations for the 2013 Park Impact Fee Update; replacing a 2010 Department of Administration

(DOA) population projection of 33,900 with the 2010 U.S. Census population of 35,451 and incorporating updated DOA population projections to guide and properly target the City's recreational needs through the year 2030 and beyond, in the form and content as annexed hereto and incorporated herein, pursuant to Wis. Stat. § 66.1001(4).

SECTION 2: The terms and provisions of this ordinance are severable. Should any term or provision of this ordinance be found to be invalid by a court of competent jurisdiction, the remaining terms and provisions shall remain in full force and effect.

SECTION 3: All ordinances and parts of ordinances in contravention to this ordinance are hereby repealed.

SECTION 4: This ordinance shall take effect and be in force from and after its passage and publication.

SECTION 5: The publication of this Ordinance shall be by reference to the updated changes to the Comprehensive Outdoor Recreation Plan pursuant to §66.0103(1) of the Wisconsin Statutes, and as previously proposed had been on file for public inspection in the office of the City Clerk for more than 2 weeks prior to the date of adoption of this Ordinance and which as approved by the Common Council shall so remain, also pursuant to §66.0103(1) of the Wisconsin Statutes.

Introduced at a regular meeting of the Common Council of the City of Franklin this _____ day of _____, 2015, by Alderman _____.

Passed and adopted by a majority vote of the members-elect of the Common Council at a regular meeting of the Common Council of the City of Franklin this _____ day of _____, 2015.

APPROVED:

ATTEST:

Stephen R. Olson, Mayor

Sandra L. Wesolowski, City Clerk

AYES _____ NOES _____ ABSENT _____

STATE OF WISCONSIN

CITY OF FRANKLIN
PLAN COMMISSION

MILWAUKEE COUNTY

RESOLUTION NO. 2014-017

A RESOLUTION RECOMMENDING TO THE COMMON COUNCIL
ADOPTION OF THE COMPREHENSIVE OUTDOOR RECREATION
PLAN: 2030 FOR THE CITY OF FRANKLIN, MILWAUKEE COUNTY,
WISCONSIN AND RECOMMENDING ADOPTION OF AN ORDINANCE
TO AMEND THE CITY OF FRANKLIN 2025 COMPREHENSIVE
MASTER PLAN TO INCORPORATE THE COMPREHENSIVE
OUTDOOR RECREATION PLAN: 2030

WHEREAS, the City of Franklin Common Council adopted the Comprehensive Outdoor Recreation Plan: 2025 for the City of Franklin, Milwaukee County, Wisconsin as an element of the City of Franklin Comprehensive Master Plan on April 4, 2011; and

WHEREAS, the provision of parks, open space, and outdoor recreation is important to the quality of life of the residents of, and visitors to, the City of Franklin; and

WHEREAS, City of Franklin adoption of an up-to-date comprehensive outdoor recreation plan is required for the City to remain eligible for cost sharing grant programs administered through the State of Wisconsin; and

WHEREAS, the Comprehensive Outdoor Recreation Plan: 2030 encompasses updated changes to the *Comprehensive Outdoor Recreation Plan*, including, but not limited to: the addition of a Specialized Recreational Area (special park) north of West Loomis Road (State Highway 36) and east of 116th Street at approximately 11120 West Loomis Road to serve the Community's need for an all-accessible and all-inclusive playground and provide for passive recreational opportunities and environmental education on adjacent conservancy lands; the addition of 10,820 lineal feet of additional trailway to the City's existing trail network to reflect the Common Council's direction at their June 18, 2013 meeting to include these improvements within the impact fee calculations for the 2013 Park Impact Fee Update; replacing a 2010 Department of Administration (DOA) population projection of 33,900 with the 2010 U.S. Census population of 35,451 and incorporation updated DOA population projections to guide and properly target the City's recreational needs through the year 2030 and beyond.

NOW, THEREFORE, BE IT RESOLVED, by the Plan Commission of the City of Franklin that the Comprehensive Outdoor Recreation Plan: 2030 be and the same is hereby recommended for adoption by the Common Council and that the City of Franklin 2025 Comprehensive Master Plan be and the same is hereby recommended for amendment by the Common Council to incorporate the Comprehensive Outdoor Recreation Plan: 2030.

COMPREHENSIVE OUTDOOR RECREATION PLAN: 2030
RESOLUTION NO. 2014-017
Page 2

Introduced at a regular meeting of the Plan Commission of the City of Franklin this 18th day of December, 2014.

Passed and adopted at a regular meeting of the Plan Commission of the City of Franklin this 18th day of December, 2014.

APPROVED:

Stephen R. Olson, Chairman

ATTEST:

Sandra L. Wesolowski, City Clerk

AYES 4 NOES 0 ABSENT 2 (Mayer/Haley)

STATE OF WISCONSIN

CITY OF FRANKLIN
PARKS COMMISSION

MILWAUKEE COUNTY

RESOLUTION NO. 2014-_____

A RESOLUTION RECOMMENDING TO THE COMMON COUNCIL
ADOPTION OF THE COMPREHENSIVE OUTDOOR RECREATION
PLAN: 2030 FOR THE CITY OF FRANKLIN, MILWAUKEE COUNTY,
WISCONSIN AND RECOMMENDING ADOPTION OF AN ORDINANCE
TO AMEND THE CITY OF FRANKLIN 2025 COMPREHENSIVE
MASTER PLAN TO INCORPORATE THE COMPREHENSIVE
OUTDOOR RECREATION PLAN: 2030

WHEREAS, the City of Franklin Common Council adopted the Comprehensive Outdoor Recreation Plan: 2025 for the City of Franklin, Milwaukee County, Wisconsin as an element of the City of Franklin Comprehensive Master Plan on April 4, 2011; and

WHEREAS, the provision of parks, open space, and outdoor recreation is important to the quality of life of the residents of, and visitors to, the City of Franklin; and

WHEREAS, City of Franklin adoption of an up-to-date comprehensive outdoor recreation plan is required for the City to remain eligible for cost sharing grant programs administered through the State of Wisconsin; and

WHEREAS, the Comprehensive Outdoor Recreation Plan: 2030 encompasses updated changes to the *Comprehensive Outdoor Recreation Plan*, including, but not limited to: the addition of a Specialized Recreational Area (special park) north of West Loomis Road (State Highway 36) and east of 116th Street at approximately 11120 West Loomis Road to serve the Community's need for an all-accessible and all-inclusive playground and provide for passive recreational opportunities and environmental education on adjacent conservancy lands; the addition of 10,820 lineal feet of additional trailway to the City's existing trail network to reflect the Common Council's direction at their June 18, 2013 meeting to include these improvements within the impact fee calculations for the 2013 Park Impact Fee Update; replacing a 2010 Department of Administration (DOA) population projection of 33,900 with the 2010 U.S. Census population of 35,451 and incorporation updated DOA population projections to guide and properly target the City's recreational needs through the year 2030 and beyond.

NOW, THEREFORE, BE IT RESOLVED, by the Parks Commission of the City of Franklin that the Comprehensive Outdoor Recreation Plan: 2030 be and the same is hereby recommended for adoption by the Common Council and that the City of Franklin 2025 Comprehensive Master Plan be and the same is hereby recommended for amendment by the Common Council to incorporate the Comprehensive Outdoor Recreation Plan: 2030.

COMPREHENSIVE OUTDOOR RECREATION PLAN: 2030
RESOLUTION NO. 2014-__

Page 2

Introduced at a regular meeting of the Parks Commission of the City of Franklin this
_____ day of _____, 2014.

Passed and adopted at a regular meeting of the Parks Commission of the City of
Franklin this _____ day of _____, 2014.

APPROVED:

Dave Pautz, Chairman

ATTEST:

Sandra L. Wesolowski, City Clerk

AYES _____ NOES _____ ABSENT _____



Meeting of December 18, 2014

City of Franklin Comprehensive Outdoor Recreation Plan Update and Incorporation into the City of Franklin Comprehensive Master Plan Upon Completion

RECOMMENDATION: City Development staff recommends approval of the draft City of Franklin Comprehensive Outdoor Recreation Plan: 2030, subject to such changes as the Plan Commission may determine.

| | |
|--------------------------|---|
| Project Name: | Comprehensive Outdoor Recreation Plan: 2030 for the City of Franklin, Milwaukee County, Wisconsin |
| Applicant: | City of Franklin |
| Action Requested: | Forward a recommendation of approval of the City of Franklin Comprehensive Outdoor Recreation Plan: 2030 to the Common Council, along with a recommendation to incorporate the Plan into the Comprehensive Master Plan. |

INTRODUCTION & BACKGROUND

The City of Franklin’s current Comprehensive Outdoor Recreation Plan: 2025 (CORP) was adopted by the Common Council on April 4, 2011, as an element of the City’s Comprehensive Master Plan.

In regard to updates and modifications, the CORP states that “...a plan could be modified, if need be, to meet changing conditions or to correct errors.” It further states “Modification of an adopted Comprehensive Outdoor Recreation Plan should not be done without careful study and valid reasons.” It concludes that “A significant update to this Plan every five years, therefore, may be a sufficient response to changing conditions or public attitudes.”

The City of Franklin has applied for an amendment to the City of Franklin 2025 Comprehensive Outdoor Recreation Plan to incorporate updated changes¹ to the *Comprehensive Outdoor Recreation Plan*, including, but not limited to:

- the addition of a Specialized Recreational Area (special park) north of West Loomis Road (State Highway 36) and east of 116th Street at approximately 11120 West Loomis Road to serve the community’s need for an all-accessible and all-inclusive playground and provide for passive recreational opportunities and environmental education on adjacent conservancy lands;
- the addition of 10,820 lineal feet of additional trailway to the City’s existing trail network to reflect the Common Council’s direction at their June 18, 2013 meeting to include these improvements within the impact fee calculations for the 2013 Park Impact Fee Update;

¹ Please note these changes have the largest impact on Chapters 2, 5, 7 and 9 of the draft CORP. However, each chapter has at least some minor changes associated with it.

- replacing a 2010 Department of Administration (DOA) population projection of 33,900 with the 2010 U.S. Census population of 35,451 and incorporating updated DOA population projections to guide and properly target the City's recreational needs through the year 2030 and beyond.

The City of Franklin's eligibility for outdoor recreation grants including Stewardship Local Assistance Grants, Land and Water Conservation Fund Grants and Recreational Trails Grants expired on December 31st of 2012. A letter from the Wisconsin Department of Natural Resources dated January 27, 2012 stated, "I am, however suggesting that you consider further updating of the Plan in the near future to include more current Census data, now available, and projection relating to the City's population data and demographic trends. This in turn may possibly affect the needs analysis section of the Plan." Therefore, adoption of the proposed Comprehensive Outdoor Recreation Plan Update is required for the City to regain eligibility for Outdoor Recreation Grants administered through the WDNR. The Department of City Development recently sent a letter to the WDNR requesting interim eligibility for outdoor recreation grants while the City continues to work on the proposed CORP update.

For these reasons and others, City staff determined that it would be appropriate to begin an update of the City's Comprehensive Outdoor Recreation Plan (CORP). That effort was initiated in the winter of 2013 with the study and collection of various data, and concluded with the preparation of a draft plan in November 2014.

On December 8, 2014, the Parks Commission recommended adoption of the draft City of Franklin Comprehensive Outdoor Recreation Plan: 2030 and recommended incorporation of the Plan as part of the Comprehensive Master Plan.

A public hearing on adoption of the CORP Update as an amendment to the *City of Franklin 2025 Comprehensive Master Plan* has been scheduled for the January 6, 2014, Common Council meeting.

STAFF RECOMMENDATION

City Development staff recommend that the Plan Commission forward a recommendation of approval of the City of Franklin Comprehensive Outdoor Recreation Plan: 2030 to the Common Council, along with a recommendation to incorporate the Plan into the Comprehensive Master Plan, subject to such changes as the Plan Commission may determine (a draft resolution to that effect is also attached to this staff report).

Chapter 1

Introduction

INTRODUCTION

This ~~plan~~^{report} is an ~~ad hoc~~ update to the *Comprehensive Outdoor Recreation Plan: 2025, which was a comprehensive update of the Comprehensive Outdoor Recreation Plan: 2020 for the City of Franklin, Milwaukee County, Wisconsin*, dated February 2002, prepared by Meehan & Company, Inc. (commonly referred to as the 2002 CORP). As an update, ~~the 2025 plan extended~~^{this report extends} the planning horizon for park planning purposes to the year 2025, reflects those previous Plan recommendations which have now been implemented, and incorporates new information, not the least of which are those park, open space, and outdoor recreation related recommendations contained within the recently adopted *City of Franklin 2025 Comprehensive Master Plan*. ~~This ad hoc update extends the planning horizon for park planning purposes to the year 2030, and reflects the inclusion of an all-accessible and all-inclusive Special Park¹.~~

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A Comprehensive Outdoor Recreation Plan (herein abbreviated to "CORP") is a fundamental tool utilized in the acquisition and development of a sound public park, open space, and outdoor recreation system and is a key element of community planning. This Comprehensive Outdoor Recreation Plan -- or CORP -- is designed to address projected and prioritized needs in a detailed fashion for the next five years (to the year ~~2020~~²⁰¹⁵) and in a generalized fashion for the following 10 years (through the year ~~2030~~²⁰²⁵), with progress reviews annually and a more extensive review and/or update ideally every five years. An approved and adopted CORP is required by the Wisconsin Department of Natural Resources in order for communities to be eligible for participation in most cost sharing (grant) programs. The CORP update has also been incorporated by reference into the Comprehensive Master Plan.

City Growth, Development, and Natural Resource Preservation

The City of Franklin is a suburban community with a multitude of recreational needs based upon both its current population and projected year ~~2030~~²⁰²⁵ population. The City experienced significant population growth from ~~1990-2010~~^{1980 to 2000}--representing an increase of from ~~21,855~~^{16,871} to

¹~~This plan has been further updated in part to extend the planning horizon to 2030, at the request of the Wisconsin Department of Natural Resources, and to include approximately 10,800 lineal feet of additional railway to the City trail network.~~

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35,451~~29,494~~ persons, or about 62~~74.8~~ percent during the 20-year period. Consistent with the *City of Franklin 2025 Comprehensive Master Plan*, this Comprehensive Outdoor Recreation Plan also indicates that the City may reach a population of about 41,390~~40,564~~ persons by the year 2030~~2025~~ (see Chapter 2 for more information on this topic). [Wisconsin Department of Administration information also indicates a year 2035 population projection for the City of 43,730.](#) Based upon both the existing and projected year 2030~~2025~~ Milwaukee County age group breakdowns, there will also continue to be a variety of age groups in the City which will need to be served by the provision of diverse and properly located outdoor recreation facilities.

This *Comprehensive Outdoor Recreation Plan: 2030~~2025~~ for the City of Franklin, Milwaukee County, Wisconsin*, is an *ad hoc* update of the City's *Comprehensive Outdoor Recreation Plan: 2025*, which in turn was a comprehensive update of the previous CORP (*Comprehensive Outdoor Recreation Plan: 2020 for the City of Franklin, Milwaukee County, Wisconsin, dated February 2002, prepared by Meehan & Company, Inc.*). As such, it builds upon that plan and its recommendations, and as with the previous plan, sets forth the City of Franklin's vision for the future growth and development of its park, open space, and outdoor recreation sites and facilities. This CORP update is intended to guide the City's park, open space, and outdoor recreation site and facility acquisition and development efforts to the year 2030~~2025~~, and in certain instances, beyond.

Sound planning is important to City of Franklin officials, landowners, and residents. The City of Franklin stands at a crucial point in time in terms of making decisions about its future growth and development, including its park, open space, and outdoor recreation sites and facilities. The City has experienced rapid urban and suburban growth over the last several decades. This growth, as data presented in Chapter 2 indicates, is expected to continue but in a slightly less rapid manner to the year 2030~~2025~~ and beyond. Therefore, it is prudent planning practice to ensure that the expected continued growth, infill development, and re-development of the City results in the provision of adequate outdoor recreation sites and facilities to serve City residents. The City should also continue to strive to provide diversity in function, location, size, development, and service area of recreation facilities to meet its steadily increasing needs. This can be accomplished if the City takes the lead in assuring that the Comprehensive Outdoor Recreation Plan objectives and needs are met through timely land acquisition, development, improvement, and continued maintenance of recreational facilities.

The continued preservation of the City's natural resources including the Root River Parkway, the City's remaining remnant oak savannahs (oftentimes referred to as "oak openings"), as well as other natural resource features (other woodlands, wetlands, wetland buffers & setbacks, floodplains, areas of steep slopes, etc.) is also important for the open space aspects of outdoor recreation planning.

The importance of this Comprehensive Outdoor Recreation Plan to the overall quality of life within the City of Franklin cannot be overemphasized. Implementation of the CORP update would, over time, provide an integrated system of parks, open spaces, and trails within the City that would not only

serve to preserve and enhance the City's natural resource features, but would also provide a wide range of wholesome outdoor recreational activities close to home. However, this CORP update also recognizes that its implementation is dependent upon the availability of increasingly limited financial resources, and therefore, certain recommendations may not be able to be achieved within the time-frame of this Plan.

Comprehensive Outdoor Recreation Plan as an Element of the City's Comprehensive Master Plan

On October 21, 2009, the City of Franklin Common Council adopted the *City of Franklin 2025 Comprehensive Master Plan*. This Comprehensive Outdoor Recreation Plan update is intended to be consistent with, and incorporated into, the City's Comprehensive Master Plan and other plans and policies of the City. The CORP update, as part of the City's Comprehensive Master Plan, provides the planning framework to effectively deal with the actual protection of natural and environmentally sensitive areas and the provision of open space at development sites (while avoiding the "taking" of private property rights).

It is also very important to recognize that the park, open space, and outdoor recreation sites and facilities provided in the City of Franklin are also an integral part of a larger outdoor recreation system. This system includes facilities which have not only local but countywide and regional importance. Therefore, it is very important that the City of Franklin Comprehensive Outdoor Recreation Plan be carefully integrated with, as well as consistent with, various County and regional outdoor recreation planning activities.

Public Input

This *Comprehensive Outdoor Recreation Plan: 2030~~2025~~ for the City of Franklin, Milwaukee County, Wisconsin*, is the culmination of a cooperative effort undertaken by City of Franklin staff, the Parks Commission, the Plan Commission, the Common Council, and City residents during 2010 and 2011 (for the 2025 Plan) and in 2014 and 2015 (for this 2030 Plan). In recognition of the importance of public support to the successful implementation of this Plan, public input opportunities included:

- An article in the October 2010 edition of the Franklin City Newsletter providing notice of the impending update of the CORP.
- Creation of a page on the City of Franklin website devoted solely to the update of the CORP, including copies of City Newsletter articles, press releases, draft chapters, etc.
- Submittal of a Press Release to numerous media outlets on November 22, 2010, providing notice of the CORP update and upcoming public input opportunities.
- A Comprehensive Outdoor Recreation Plan Update Survey to obtain information from City residents and visitors about their experiences with, and thoughts on, the park, open space, and outdoor recreation system within the City.

- An informal Public Workshop held on November 30, 2010, to obtain the public's comments, thoughts, ideas, suggestions, and concerns pertaining to parks, open space, and outdoor recreation prior to completion of a draft of the Plan.
- An article in the December 2010 edition of the Franklin City Newsletter providing a status report on the CORP update, and providing a copy of and link to the Survey.
- Submittal of a Press Release to numerous media outlets on January 10, 2011, providing notice of the upcoming release of the draft plan and CORP Update Open House.
- Placement of the draft plan on the City of Franklin website on January 17, 2011.
- An informal Open House held on January 24, 2011, to obtain public comment and input on a rough draft of the Plan.
- A City of Franklin Parks Commission meeting held on February 7, 2011, to consider approval of the draft plan, which was open to the public.
- A City of Franklin Plan Commission meeting held on February 17, 2011, to consider approval of the draft plan, which was open to the public.
- A Public Hearing on March 1, 2011, to obtain public comment and input on the final draft Plan.
- A Committee of the Whole and Common Council meeting, held on April 4, 2011, to consider approval of the plan, which was open to the public.
- A City of Franklin Parks Commission meeting held on December 8, 2014, to consider approval of the draft plan, which was open to the public.
- A City of Franklin Plan Commission meeting held on December 18, 2014, to consider approval of the draft plan, which was open to the public.
- A Public Hearing at the January 6, 2015, Common Council meeting, to obtain public comment and input on the final draft plan.

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Appendix A contains a more detailed summary of this public input.

Appendix B contains the subject Parks Commission, Plan Commission, and Common Council approvals of this CORP update.

LEGAL BASIS FOR THE PREPARATION OF A COMPREHENSIVE OUTDOOR RECREATION PLAN AND THE PREPARATION OF A PUBLIC FACILITIES NEEDS ASSESSMENT FOR PARKS, PLAYGROUNDS, AND OTHER RECREATIONAL FACILITIES

Section 27.08 of the Wisconsin Statutes provides that cities may create, by ordinance, a board of park commissioners. Under the provisions of Section 27.08, the board of park commissioners is empowered and directed to:

1. Govern, manage, control, improve and care for all public parks, parkways, boulevards and pleasure drives located within, or partly within and partly without, the corporate limits of the City, and secure the quiet, orderly, and suitable use and enjoyment thereof by the people; also to adopt rules and regulations to promote those purposes.
2. Acquire in the name of the City for park, parkway, boulevard or pleasure drive purposes by gift, devise, bequest or condemnation, either absolutely or in trust, money, real or personal property, or any incorporeal right or privilege (subject to the approval of the Common Council).
3. Buy or lease lands in the name of the City for park, parkway, boulevard or pleasure drive purposes within or without the City and, to sell or exchange property no longer required for its purposes (subject to the approval of the Common Council).
4. Change or improve all parks, parkways, boulevards or pleasure drives within the City limits, controlled by the board, at the expense of the real estate to be benefited thereby.

In response to these State laws, the City of Franklin created such a commission--the City of Franklin Parks Commission--with the following powers and duties as set forth under the provisions of Chapter 10-7 of the City of Franklin Municipal Code as amended:

1. Such powers and duties as are provided by Chapter 27.08, 27.09, and 27.10 of the Wisconsin Statutes.

2. To appoint such agents and employees subject to approval of the Mayor and Council as may be necessary to carry out the functions of the Parks Commission.
3. To have charge and supervision of all City parks and recreation programs, subject to Mayor and Council supervision.
4. To make reports and recommendations, including budgetary items, to the Mayor and Council.

MISSION STATEMENT OF THE CITY OF FRANKLIN PARKS COMMISSION

The goal of the City of Franklin Parks Commission is to provide and maintain designated lands as public parks to be used for active or passive recreation and educational purposes for the residents of the City of Franklin, its friends, and future generations.

Major areas of responsibility:

1. *Insure adequate land is set aside to plan for:
 - a. *adequate park facilities in new residential areas*
 - b. *additional park areas in existing residential areas**
2. *Maintain park areas located within the City of Franklin boundaries by budgeting funds for equipment, walkways, structures, vegetation, and animal life preservation.*
3. *Consult with other city and county agencies as well as private citizens on any matters affecting the city of Franklin park areas either directly or indirectly.*
4. *Educate city residents as to the proper use of park areas and enforce any rules and regulations governing the use of the park areas.*
5. *Plan for future park growth and maintenance.*
6. *Serve on subcommittees whose actions may affect the City of Franklin park areas.*

Section 62.23 of the Wisconsin Statutes sets forth the enabling legislation for the creation of city plan commissions such as the City of Franklin Plan Commission. In addition, Section 62.23(3) and 66.1001 of the Statutes also sets forth the legislation necessary for cities to prepare comprehensive master plans for the physical development of the municipality. The Comprehensive Outdoor Recreation Plan presented in this document represents a portion of the City's Comprehensive Master Plan and, thereby, the City's response to the requirements of Section 62.23(3) and 66.1001 of the Wisconsin Statutes.

This Comprehensive Outdoor Recreation Plan also presents a public facilities needs assessment for parks, playgrounds, and other recreational facilities in the City of Franklin and is specifically intended to fulfill the requirements of a "Public Facilities Needs Assessment" for parks, playgrounds, and other recreational facilities as required under the provisions of Section 66.0617 "Impact Fees" of the Wisconsin Statutes. Section 66.0617(4) of the Wisconsin Statutes indicates that:

"Before enacting an ordinance that imposes impact fees or amending an ordinance that imposes impact fees by revising the amount of the fee or altering the public facilities for which impact fees may be imposed, a municipality shall prepare a needs assessment for the public facilities for which it is anticipated that impact fees may be imposed."

Pursuant to the requirements of Section 66.0617 of the Wisconsin Statutes, the City of Franklin "Public Facilities Needs Assessment" for parks, playgrounds, and other recreational facilities addresses and presents the following:

1. An inventory of existing public facilities, including an identification of any existing deficiencies in the quantity or quality of those public facilities, for which it is anticipated that an impact fee may be imposed.
2. An identification of the new public facilities, or improvements or expansions of existing public facilities, that will be required because of land development for which it is anticipated that impact fees may be imposed. This identification shall be based on explicitly identified service areas and service standards.
3. A detailed estimate of the capital costs of providing the new public facilities or the improvements or expansions in existing public facilities identified in Paragraph 2 above, including an estimate of the effect of recovering these

capital costs through impact fees on the availability of affordable housing within the City of Franklin.

4. Geographically defined zones, or service areas, within the City of Franklin may be identified. If such zones, or service areas, are identified, the public facilities needs assessment that is required under Section 66.0617(4) of the Wisconsin Statutes (and as described in Paragraphs 1 through 3 above) shall explicitly identify the differences, such as land development or the need for those public facilities, which justify the differences between zones in the amount of impact fees which may be imposed.

*A 2013 Park Impact Fee Update was prepared by Ruckert/Mielke and adopted by the City on October 1, 2013, as recommended by the Comprehensive Outdoor Recreation Plan: 2025. As was done with the 2002 CORP, it is herein recommended that an updated Impact Fee Study be prepared immediately after completion of this CORP update.*²

This study is anticipated to incorporate and expand upon the information contained within the previous study (*Impact Fee Study, City of Franklin, Milwaukee County, Wisconsin, April 2002*, prepared by Ruckert/Mielke) and this Comprehensive Outdoor Recreation Plan update, and as such, is intended to be incorporated by reference into this Plan, as well as into the City's Comprehensive Master Plan.

EXISTING PLANS

The following section of this chapter summarizes those plans prepared over the last 30-year period which impact outdoor recreation planning in the City of Franklin. Many of the plans listed below have already addressed (in a well-documented and published fashion) the physical and natural resources of the City of Franklin as well as providing detailed inventories of Milwaukee County, regional, and other public and private recreation facilities which serve City of Franklin residents. Those physical and natural resources of the City of Franklin as well as the various detailed inventories of Milwaukee County, regional, and other public and private recreation facilities, also form an integral part, by reference, of the City of Franklin's Comprehensive Outdoor Recreation Plan.

² *An update to the City's Impact Fee Study may need to be undertaken. The Impact Fee analysis is envisioned to be initiated shortly after the draft of this CORP update is completed, and is envisioned to be completed shortly after adoption of this CORP update by the City.*

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Regional Plans

On December 1, 1977, the Southeastern Wisconsin Regional Planning Commission adopted SEWRPC Planning Report No. 27 titled *A Regional Park and Open Space Plan for Southeastern Wisconsin: 2000*. The Regional Park and Open Space Plan presents a detailed inventory as well as park and open space objectives with a plan intended to guide the preservation, acquisition, and development of lands needed for outdoor recreation to the year 2000. The Regional Park and Open Space Plan also calls for the protection of the natural resource base of the seven-county southeastern Wisconsin region also to the year 2000. Recognizing the importance of intergovernmental coordination, the City of Franklin's Comprehensive Outdoor Recreation Plan, as documented herein, includes by this reference all of those detailed land resources and facility inventory features of the *A Regional Park and Open Space Plan for Southeastern Wisconsin: 2000* which pertain to the City of Franklin. In addition, the detailed park and open space standards set forth in the *A Regional Park and Open Space Plan for Southeastern Wisconsin: 2000* have been carefully integrated into the City of Franklin's Comprehensive Outdoor Recreation Plan as, in part, its basis for park and open space objectives, principles, and standards (see Chapter 3).

An outdoor recreation plan was also advanced by the State of Wisconsin, but on a larger scale. In 1981, the Wisconsin Department of Natural Resources published the *State Comprehensive Outdoor Recreation Plan* which includes statewide park and open space acquisition and development objectives.

In December 1994, SEWRPC published Planning Report No. 43 titled *A Regional Bicycle and Pedestrian Facilities System Plan for Southeastern Wisconsin: 2010*. The regional bicycle and pedestrian facilities system plan also is inclusive of the City of Franklin. Recognizing the importance of intergovernmental coordination, the City of Franklin's Comprehensive Outdoor Recreation Plan, as documented herein, includes by this reference all of those detailed land resources and facility inventory features of the A Regional Bicycle and Pedestrian Facilities System Plan for Southeastern Wisconsin: 2010 which pertain to the City of Franklin.

In September 1997, SEWRPC published Planning Report No. 42 titled *A Regional Natural Areas and Critical Species Habitat Protection and Management Plan for Southeastern Wisconsin*. The Regional Natural Areas and Critical Species Habitat Protection and Management Plan advances the *natural areas and critical species habitat protection* concept which is also embraced by the City of Franklin Comprehensive Outdoor Recreation Plan (see Chapters 3 and 4). The Regional Natural Areas and Critical Species Habitat Protection and Management Plan calls for the protection, wise use, and proper management of those areas identified as high-quality natural areas and critical species habitat.

Milwaukee County Plans

In November 1991, SEWRPC published Community Assistance Planning Report No. 132 titled *A Park and Open Space Plan for Milwaukee County*. The various recreation sites and facilities proposed to be provided under the park and open space plan for Milwaukee County included major parks (County and regional) and natural resource-oriented recreational facilities; recreation corridors, including parkways and linear or trail-related facilities; and boat access facilities, including facilities providing access to Lake Michigan, major inland lakes, and major rivers. Planned community and neighborhood level parks for the City of Franklin were generally addressed in the Milwaukee County plan as well as inventories of the existing City facilities. Recognizing the importance of intergovernmental coordination, the City of Franklin's Comprehensive Outdoor Recreation Plan, as documented herein, includes by this reference all of those detailed land resources and facility inventory features of the *A Park and Open Space Plan for Milwaukee County* which pertain to the City of Franklin. In addition, the detailed park and open space standards set forth in the *A Park and Open Space Plan for Milwaukee County* have been carefully integrated into the City of Franklin's Comprehensive Outdoor Recreation Plan as, in part, its basis for park and open space objectives, principles, and standards (see Chapter 3).³

In 2007, the Milwaukee County Department of Public Works, Recreation, and Culture published their *Milwaukee County Trails Network Plan*. This Plan describes the current trail systems within Milwaukee County and states the goals and objectives to improve and maintain the current trail infrastructure. It also details trails that are under development as well as future proposed trails or initiatives. It can be noted that this Plan was adopted by the City of Franklin in 2010 as a guide to the City's Comprehensive Master Plan. As such, this Plan has also been carefully integrated into the CORP update.

City Plans

The City of Franklin Common Council adopted the *City of Franklin 2025 Comprehensive Master Plan* on October 21, 2009. The Plan provides a framework for the future growth and development of the City and was enacted to meet the requirements of Wisconsin's Comprehensive Planning Legislation. The 2025 Comprehensive Master Plan focuses on the following elements: Issues and Opportunities; Agricultural, Natural and Cultural Resources; Economic Development; Land Use; Housing; Transportation; Utilities & Community Facilities; and Intergovernmental Cooperation. The Comprehensive Master Plan document incorporates the City of Franklin's vision for its future development. This plan addresses issues such as population growth, natural resource features

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³ At the time of preparation of the CORP update, SEWRPC and Milwaukee County were in the process of updating the Milwaukee County Park Plan. It can be noted that this plan, while adopted by Milwaukee County and therefore utilized in this CORP update, is nearly 20 years old and may contain outdated information. Whatever information that was available at that time was incorporated into this CORP update.

protection, future land use, existing zoning, development objectives, transportation, parks, public sewer and water, among other issues. While the Comprehensive Outdoor Recreation Plan update is intended to be consistent with the City's adopted Comprehensive Master Plan and other policies of the City, it is also intended to take those plans into a greater level of specificity and detail.

As indicated earlier in this Chapter, the *Comprehensive Outdoor Recreation Plan: 2030-2025* represents an update to the earlier *Comprehensive Outdoor Recreation Plan: 2025, 2020 for the City of Franklin, prepared by Meehan & Associates, and* adopted by the City of Franklin ~~on~~ April 4, 2011~~2002~~.

The City's *Stormwater Management Plan* as prepared by Bonestro, Rosene, Anderlik & Associates and dated December, 2002 identifies those areas of the City which will be preserved and retained for stormwater detention and/or retention and establishes location, size, and flood elevations of stormwater ponding or storage areas. These types of facilities, typically, assist in the preservation of open space and natural areas.

School District Plans

The City of Franklin is served by three school districts: Franklin Public School District, Oak Creek-Franklin School District, and Whitnall School District. Only one of these school districts has school and recreational facilities located within the City of Franklin--the Franklin Public School District.

Franklin Public School District Sites: As set forth in the City's Comprehensive Master Plan, School District representatives have indicated that for future long-range planning purposes, potential sites for future schools include land near:

- the northwest corner of W. Puetz Road and S. 51st Street;
- the southeast corner of W. Puetz Road and S. 51st Street;
- the southeast corner of Ryan Road and S. 92nd Street; and
- the northwest corner of Oakwood Road and S. 76th Street.

The School District representatives have also indicated that all four sites may not be necessary, and have identified their greatest interest in the sites located at the northeast corner of Ryan Road and St. Martins Road (a fifth location, of which land they already own), and the southeast corner of Ryan Road and S. 92nd Street.

It should be noted that the Land Use chapter of the City of Franklin 2025 Comprehensive Master Plan indicates the southeast corner of Ryan Road and S. 92nd Street site, and the northeast corner of Ryan Road and St. Martins Road site, for future institutional land uses (which could include a future school use). Furthermore, the Land Use chapter identifies the northeast corner of Ryan Road and S. 51st Street site for future mixed use land uses (which potentially could in part include a future school use).

Due to projected student enrollment levels, the Franklin School District in April 2007 conducted a referendum to obtain voter approval for a new high school and renovation of the current high school into a new middle school. Although a site for the new high school was not selected at that time, a number of possible locations were identified. However, the referendum failed, and plans for a new or renovated high school have been temporarily put on hold. In the fall of 2010, the School District conducted a survey to obtain citizen response to a number of questions regarding high school and middle school related issues and needs. The results of this survey are described in a report entitled *Franklin Public Schools Facilities Planning Community Survey Report, Fall 2010*, prepared by School Perceptions, November 2010. It can be noted that a majority of the respondents did not support the following proposals: renovation of the existing, or construction of a new, high school or middle school; construction of additional outdoor high school physical education and athletic space, an auditorium at the high school; updating the high school swimming pool; or partnering with the City to add a community center to the high school.

Because of the anticipated continued growth of the City of Franklin and the Franklin School District, it is recommended that the City work closely with the School District to address these issues of mutual concern.

Oak Creek-Franklin School District and the Whitnall School District: In 2000, both the Oak Creek-Franklin School District and the Whitnall School District indicated that no school-related facilities (including recreational facilities) were planned to be constructed within the corporate limits of the City of Franklin.

The City of Franklin Comprehensive Outdoor Recreation Plan update recognizes that some outdoor recreational facilities are owned and operated by Milwaukee County, the Franklin Public School District, and various public and private entities. While the intent of the City of Franklin Comprehensive Outdoor Recreation Plan update is to be as "comprehensive" as possible with regard to the levels and types of services and facilities provided at various park and school sites, it must also be recognized by City of Franklin officials that park and recreational areas owned and operated by other entities--such as Milwaukee County, the Franklin Public School District, and various other public and private entities--cannot be directly or economically controlled by the City of Franklin relative to the maintenance of existing improvements, the construction of new improvements, or the establishment of priority levels for improvements to those facilities.

GENERAL REVIEW OF THE 2002 CITY OF FRANKLIN COMPREHENSIVE OUTDOOR RECREATION PLAN

As stated earlier, in 2002 the *Comprehensive Outdoor Recreation Plan: 2020* for the City of Franklin was prepared by Meehan & Associates, Inc and adopted by the City of Franklin Common Council.

That plan updated the Comprehensive Outdoor Recreation Plan that was prepared by Landscape Architects, Inc. in 1994, which presented a community profile, an outdoor park and open space needs assessment, an evaluation of the existing park system, a park facilities inventory, action plan for various parks, and a capital improvements program. The 2002 Plan served the City from 2002 to 2010.

Ideally, such plans need to be updated about once every five years due to the emergence of new data, changes in the community and/or policy changes of the community, and to assure that such documents provide the best and most up-to-date information to assist in making long-range, as well as short-term, decisions. Based upon a review of the 2002 Plan, the following factors need to be either newly re-introduced or updated:

1. The integration of the City of Franklin Outdoor Recreation Plan with various County and regional outdoor recreation planning activities in order to achieve plan consistency within both a County and regional planning framework.
2. The development of up-to-date park, open space, outdoor recreation, trail, and recreational facility standards based, in part, upon:
 - a. National Recreation and Park Association and the American Academy for Park and Recreation Administration guidelines set forth in their December 1995 publication titled Park, Recreation, Open Space and Greenway Guidelines;
 - b. SEWRPC Planning Report No. 27 titled A Regional Park and Open Space Plan for Southeastern Wisconsin: 2000 dated November 1977;
 - c. SEWRPC Community Assistance Planning Report No. 132 titled A Park and Open Space Plan for Milwaukee County, November 1991;
 - d. SEWRPC Planning Report No. 43 titled A Regional Bicycle and Pedestrian Facilities System Plan for Southeastern Wisconsin: 2010, December 1994; and
 - e. SEWRPC Planning Report No. 42 titled A Regional Natural Areas and Critical Species Habitat Protection and Management Plan for Southeastern Wisconsin, September 1997.

3. Consistency with the recently updated *City of Franklin 2025 Comprehensive Master Plan*, and its park, open space, and outdoor recreation related principles, goals, objectives, policies, standards, guidelines, and recommendations.
4. Consistency with the recently updated *City of Franklin 2025 Comprehensive Master Plan*, and its recommendations for the southwestern portion of the City.
5. The development of natural resource protection standards for the planned protection of both public and private open space with natural resource features. This new element will also provide a planning "linkage" between such standards set forth in the City of Franklin adopted Unified Development Ordinance (*the combined Zoning and Land Division Ordinances*).
6. The preparation of year 2025 population projections and forecasts in order to determine the need for various recreation facilities through that future time period.
7. Based upon the updated standards proposed under Paragraph 2 above, a new analysis of future park, open space, and outdoor recreation needs and service area delineations needs to be conducted.
8. Based upon the results of Paragraph 5 above, new public parks, open space, trail, and outdoor recreation sites or facilities may need to be proposed--particularly a community recreation center building.
9. New capital cost estimates need to be prepared for any new sites or facilities identified under Paragraph 6 above and to take into consideration price increases from 2002--requiring updating to the year 2010.
10. Traditional and new tools for plan implementation are introduced including proposed amendments to the City of Franklin Unified Development Ordinance for park land dedication and Impact Fee Ordinance amendments for park and recreational facility impact fees.

REVIEW OF THE 1998 NEEDS ASSESSMENT SURVEY FOR THE FRANKLIN COMMUNITY EDUCATION AND RECREATION DEPARTMENT

In October 1998 a needs assessment survey was conducted by Research Associates for the City of Franklin Community Education and Recreation Department and published as the *Needs Assessment Survey: Community Education and Recreation Department, City of Franklin*. The Needs Assessment Survey collected data from community participants in Department activities to determine trends, needs, and issues related to the delivery of programs and services. The participants in the Needs Assessment Survey included community participants (168 surveys, 12% of total sample size), youths at their schools (576 surveys, 43% of total sample size), high school students (532 surveys, 40% of total sample size), and senior citizens during an organized activity (64 surveys, 5% of total sample size). Many of the findings of the Needs Assessment Survey are focused upon such things as program marketing, promotional methods, program image, child care and transportation availability, life-long learning activities, group or social activities, activities which offer new experience, cost of the program, etc. However, also identified were sports and leisure activities in which participants of the Needs Assessment Survey have participated, plan to participate, and are unlikely to participate. The Needs Assessment Survey identified Franklin Public School District as a major provider of community recreation services.

The Needs Assessment Survey found City of Franklin resident participation in various recreation activities in 1998 as summarized in Table 1.1. As previously noted in this Chapter, and as described in Appendix A, a short survey of park related issues was conducted in November – December of 2010. Based on the responses obtained: the Oak Leaf Trail was the most often visited facility; hiking/biking was the activity most often participated in; and additional trails was the most often requested facility.

Table 1.1
SUMMARY RANKING OF CITY OF FRANKLIN
RESIDENT PARTICIPATION IN RECREATIONAL ACTIVITIES: 1998

| TYPE OF RECREATIONAL ACTIVITY | Past Participation | Participation Planned | Participation Considered | Participation Unlikely |
|-------------------------------|--------------------|-----------------------|--------------------------|------------------------|
| Swimming | 1 | 8 | 15 | 18 |
| Trips and Travel | 2 | 15 | 19 | 19 |
| Basketball | 3 | 3 | 14 | 12 |
| Walking/Hiking | 4 | 19 | 6 | 15 |
| Biking/Cycling | 5 | 4 | 2 | 16 |
| Reading | 6 | 12 | 17 | 5 |
| Softball/Baseball | 7 | 5 | 12 | 14 |
| Going to Library | 8 | 13 | 1 | 8 |
| Running/Jogging | 9 | 2 | 11 | 9 |
| Volleyball | 10 | 16 | 9 | 4 |
| Computer Interests | 11 | 11 | 5 | 10 |
| Golf | 12 | 6 | 7 | 11 |
| Fishing | 13 | 10 | 13 | 7 |

| | | | | |
|----------------------------------|----|----|----|----|
| Arts and Crafts | 14 | 18 | 18 | 1 |
| Tennis | 15 | 7 | 4 | 13 |
| Woodworking | 16 | 14 | 8 | 6 |
| Aerobics | 17 | 17 | 10 | 2 |
| Going to Cultural Event/Lectures | 18 | 1 | 16 | 17 |
| Racquetball | 19 | 9 | 3 | 3 |

Note: In the above Table 1.1, the number 1 represents the highest ranking of the survey respondents in each of the categories and the number 19 represents the lowest ranking of the survey respondents.

Source: Research Associates. Needs Assessment Survey: Community Education and Recreation Department, City of Franklin dated October 1998 and Meehan & Company, Inc.

APPROACH TO THE PREPARATION OF THE COMPREHENSIVE OUTDOOR RECREATION PLAN UPDATE

The approach used to prepare the City's Comprehensive Outdoor Recreation Plan update consists of several components. These are outlined and described in detail below.

First, existing year 2010 and future year 2025 population projections and forecasts were reviewed and incorporated where appropriate. This was done for both total population levels to be expected as well as for the various age groups which comprise the resident population. This data is presented in Chapter 2 of the Comprehensive Outdoor Recreation Plan update titled "Population Projections and Forecasts."

Second, a review of the Comprehensive Outdoor Recreation Plan: 2020, prepared by Meehan & Associates in 2002, was conducted. Those portions of the plan which needed to be updated or amended were identified. A review of the various definitions and public recreation facilities standards of the 2020 Comprehensive Outdoor Recreation Plan was conducted and those definitions and recreation facilities standards were updated as necessary. Also, the National Recreation and Park Association's and the American Academy for Park and Recreation Administration's December 1995 Park, Recreation, Open Space and Greenway Guidelines publication of park and open space planning standards and related level of service standards were reviewed. These national standards, as well as the more local-oriented standards set forth in the Milwaukee County park and open space plan, the regional park and open space plan, the regional bicycle and pedestrian facilities system plan, and the regional natural areas and critical species habitat protection and management plan described earlier, were used to evaluate the City of Franklin's current standards and formed, in part, the basis for updating of the City's current standards including those standards dealing with level of service. Also, the protection and wise use of natural and environmentally sensitive areas are addressed through the development of levels of protection standards for natural resource features found in the City as set forth in the City's Unified Development Ordinance. These are presented in Chapter 3 of the

Comprehensive Outdoor Recreation Plan update titled "Public Park, Open Space, Outdoor Recreation, Trail, and Natural Resource Protection Principles, Goals, Objectives, and Standards."

Third, an inventory and analysis of existing outdoor recreation facilities and service area delineations were conducted. This information is included in an updated description and inventory of all City parks and identified natural areas as set forth in Chapter 4 of the Comprehensive Outdoor Recreation Plan update titled "Existing Park, Open Space, and Outdoor Recreation Sites, Facilities, Service Area Delineations, and Natural Areas."

Fourth, a public facilities needs assessment was conducted providing an analysis and forecast of future outdoor recreation needs. Under this element, year ~~2030~~²⁰²⁵ population projections and forecasts for the City of Franklin were examined. Based upon the year ~~2030~~²⁰²⁵ population forecasts, future recreational land and facility needs were determined. These needs are identified in Chapter 5 of the Comprehensive Outdoor Recreation Plan update titled "Public Sites and Facilities Needs Assessment: Analysis and Forecast of Future Park, Open Space, Outdoor Recreation and Trail Needs."

Fifth, an identification of any existing deficiencies in the quantity or quality of existing outdoor recreational sites and facilities was detailed. These deficiencies are set forth in Chapter 6 of the Comprehensive Outdoor Recreation Plan update titled "Identification of Existing Deficiencies in the Quantity or Quality of Existing City-Owned Outdoor Recreational Sites and Facilities to Serve New Development."

Sixth, an action program is presented consisting of the Comprehensive Outdoor Recreation Plan update. This program attempts to resolve existing identified outdoor recreational deficiencies by the identification of new public parks, open space, trail, and outdoor recreation sites and/or facilities and by presenting a plan to address anticipated future needs. The action program also addresses park acquisition and the development and/or redevelopment of existing City recreation sites and facilities. The action program is set forth in Chapter 7 of the Comprehensive Outdoor Recreation Plan update titled "Identification of New Public Park, Open Space, Trail, and Outdoor Recreation Sites and Facilities: The Outdoor Recreation Plan."

Seventh, a special element from the 2002 Comprehensive Outdoor Recreation Plan was reviewed once again as Chapter 8 titled "Community Recreation Center Building Needs Analysis." As noted in the 2002 Plan, a community recreation center building needs analysis had been conducted based upon the existing and future population of the City at that time. This building needs analysis provided data on the total square feet such a building may expect to have in order to adequately serve the City to the year ~~2030~~²⁰²⁵ and beyond. The types of facilities such a community recreation center building may have housed within it are presented. Information that has become available since the 2002 Plan has been included within this chapter.

Eighth, a preliminary estimate of the capital costs of providing the new public recreation facilities, or the improvements or expansions in existing public recreation facilities is presented. The capital cost estimates include a recommendation that more precise cost estimates be prepared. These cost estimates include cost estimates for improvements to City-owned parks as well as for the construction of a new community center building. These costs are presented in Chapter 9 of the Comprehensive Outdoor Recreation Plan update titled "Capital Cost Estimates and Impact Fees."

Ninth, the action program is continued by specifying the Comprehensive Outdoor Recreation Plan update's implementation measures. These implementation measures are presented in Chapter 10 of the Comprehensive Outdoor Recreation Plan update titled "Plan Implementation."

In addition, public input was solicited throughout this effort – as noted earlier in this chapter -- and were incorporated where appropriate. A summary of the comments made and suggestions offered at the Public Workshop, Open House, and Public Hearing, are included in Appendix A.

[This plan was further updated in 2014/2015 to incorporate a planning horizon of 2030 and an all-accessible and all-inclusive Special Park.](#)

It can be noted that the Comprehensive Outdoor Recreation Plan: 2025 has utilized a format comparable to the 2002 Plan. Doing so has allowed this plan update to be prepared more quickly and efficiently, and will allow easier comparisons between the 2002 and 2011 plans.

AMENDING AND UPDATING THE PLAN

One of the most *trite* expressions used in planning is: "*the plan is not cast in concrete.*" At one time, this phrase was intended to convey the message that a plan could be modified, if need be, to meet changing conditions or to correct errors. The phrase has now become the standard introduction or a handy statement to justify deviating, or simply ignoring, a community's plan or plan element--such as the Comprehensive Outdoor Recreation Plan update. Modification of an adopted Comprehensive Outdoor Recreation Plan should not be done without careful study and valid reasons.

However, changes in long-range planning documents, such as this Comprehensive Outdoor Recreation Plan update, will eventually be needed. This Comprehensive Outdoor Recreation Plan update is based on various types of data and projections which, if inaccurate or outdated, could cause the need for reassessment of Comprehensive Outdoor Recreation Plan standards and/or policies. Thus, this Comprehensive Outdoor Recreation Plan update needs a certain amount of flexibility to deal with unforeseen situations without requiring a plan amendment.

If a plan needs frequent amending, then residents and local officials will begin to think of a plan amendment as a normal "everyday" occurrence rather than *an action which should be undertaken only after careful study*. In addition, landowners and citizens may also lose faith in the plan itself and find their public trust in the plan greatly compromised. There are various strategies the City has adopted as an integral part of this Comprehensive Outdoor Recreation Plan update to minimize the number of amendments needed.

This Comprehensive Outdoor Recreation Plan update avoids making detailed projections or forecasts for factors that have high projection or forecast error rates. The forecasts of population (Chapter 2) and forecast outdoor recreation facility needs (Chapter 5) used projection and forecast information from well-known and authoritative sources. Nevertheless, any plan that uses projections, forecasts, and assumptions should have provisions for amendment.

The following sets forth the ground rules for updating this Comprehensive Outdoor Recreation Plan update.

Types of Plan Changes

Basically, there are *two types of plan changes*--the *periodic update* and the *correction*. The periodic update is like "fine-tuning" a plan; that is, it adjusts the course of the plan according to changing conditions or new information. The correction is exactly what it sounds like. If a plan is based on inaccurate data, a correction may need to be made in the objectives, principles, standards, policies, and/or plan text or map that were based on the faulty data. All changes to this Comprehensive Outdoor Recreation Plan update should be accomplished by City Parks Commission recommendation to the City Plan Commission, followed by formal City Plan Commission resolution to the Common Council, and ultimately by Common Council ordinance as an amendment to the City's Comprehensive Master Plan.

Rationale and Justification for Plan Amendment

Adjustments to this Comprehensive Outdoor Recreation Plan update should be made as required by changing conditions. Consequently, one of the important tasks of Plan implementation is a periodic reevaluation of the Plan to ensure that it continues to properly reflect current conditions. It is recommended that a general Comprehensive Outdoor Recreation Plan update reevaluation take place at least on an annual basis, or more frequently as changing conditions in the community may warrant. Since communities are dynamic rather than static places of human habitat, they continue to evolve and change. Thus, periodic monitoring and updating is an integral part of this Comprehensive Outdoor Recreation Plan update.

A more comprehensive review of the Comprehensive Outdoor Recreation Plan update is necessary approximately every five years. It is recommended that the 5-year comprehensive review utilize, to the extent practicable, an up-to-date data base.

Factors contributing to the possible need to amend this Comprehensive Outdoor Recreation Plan update are due to the long-range nature of this type of document. These factors are laid-out in this Chapter to provide the necessary guidance in conducting a Comprehensive Outdoor Recreation Plan update amendment. The important aspect of *Plan amendment*, however, is that it *should not be taken lightly*. A Plan amendment should be undertaken only after careful study and by reason of one of the following basic six factors--projections and forecasts, assumptions, data error, new issues, comprehensiveness, and data updates/emergence of new data.

Projections and Forecasts: Plans are based on projections or forecasts because plans deal with future situations. If projections or forecasts are in error, or require modification due to the emergence of new data, then this Comprehensive Outdoor Recreation Plan update may need to be adjusted. The City should monitor this Plan based on the preparation of new projections or forecasts. Comparisons should then be made between what was projected or forecast and what is actually happening. If warranted and deemed necessary by the City Common Council, with input from the Parks Commission and the Plan Commission, this Plan should be amended to accommodate the new projections or forecasts.

Assumptions: A number of assumptions have been made upon which this Comprehensive Outdoor Recreation Plan update is to be based. Assumptions may have to do with demographics, capital investment, or national policy.

Due to current economic conditions, careful monitoring of demographic trends is particularly necessary. The emergence of new roles for federal, state, and local government in the adequate funding of capital facilities requires extreme caution by the City in committing to capital investments. Such changes typically require planning adjustments.

As stated earlier, the City, through its City Parks Commission and Plan Commission, should review this Comprehensive Outdoor Recreation Plan update on an annual basis--affording an opportunity to review and reexamine the accuracy of any assumptions upon which this Comprehensive Outdoor Recreation Plan update was based.

Data Error: An error in planning data differs from an assumption in that the faulty information is quantifiable. This, too, requires a plan reassessment and, perhaps, a Comprehensive Outdoor Recreation Plan update amendment.

New Issues: Issues may evolve that were not critical or foreseen when this Comprehensive Outdoor Recreation Plan update was initially developed. New issues may require modification of

Comprehensive Outdoor Recreation Plan standards or policies--or the creation of new Plan standards or policies--to effectively deal with new issues as well as changes to the Plan text or maps. New factors affecting current issues can also present situations where this Plan may have to be amended.

Comprehensiveness: The various elements of this Comprehensive Outdoor Recreation Plan update are well addressed and flexible in order to guide future City outdoor recreation facility actions and specific decisions. This Comprehensive Outdoor Recreation Plan update recognizes, however, that the Plan may benefit from more detailed study and analysis. For major issues that require greater analysis than offered by this Comprehensive Outdoor Recreation Plan update, a Plan amendment may be justified if additional analysis presented to the City indicates such an amendment is needed. The amendment may be recommended by the City Common Council, with input from the Parks Commission and the Plan Commission at any time. The further detailed planning of specific areas of the City or of specific public parks, as described earlier, would also fall into this type of Plan amendment--such as the preparation of detailed site and landscape plans for each individual public park which is owned by the City.

Data Updates/Emergence of New Data: The maps, tables, and statistics upon which this Comprehensive Outdoor Recreation Plan update is based are factual in nature but some types of data are temporal as well as factual in nature (such as population data) and, therefore, may change through time. Thus, the general annual review of this Comprehensive Outdoor Recreation Plan update is necessary and, where deemed appropriate by the City Common Council, with input from the Parks Commission and the Plan Commission, amendments to this Plan should be made to keep this data current.

Plan Amendment Process

It is critical to have and to follow guidelines when determining if an amendment to the Comprehensive Outdoor Recreation Plan update is appropriate. All projections, forecasts, and assumptions should be reviewed in detail at meetings where City officials and citizens are provided information on all new factors which might affect this Comprehensive Outdoor Recreation Plan update. Officials and citizens should be asked to submit any additional concerns. This Comprehensive Outdoor Recreation Plan update should be revised in a manner similar to its original development, with citizen participation, significant participation of the City Parks Commission, and City Plan Commission, prior to any formal Comprehensive Outdoor Recreation Plan change by the Common Council.

In developing this Comprehensive Outdoor Recreation Plan update, special care has been taken to address forecast needs. Only a major change in land use, such as one involving significant changes in community or neighborhood character, intensity of development, or required services, would require a significant change in the Comprehensive Outdoor Recreation Plan update. The need for Plan changes on a yearly basis is unlikely, but a general review on a yearly basis is still important. A significant

update to this Plan every five years, therefore, may be a sufficient response to changing conditions or public attitudes.

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Chapter 2

Population Projections and Forecasts

INTRODUCTION

This chapter presents a recommended population projection for the City of Franklin to the year ~~2030~~²⁰²⁵, and notes certain forecasts to the year 2035 and beyond. The analysis and establishment of reasonable population projections and forecasts have significant importance in guiding and properly targeting the City's recreational needs through the year ~~2030~~²⁰²⁵, and beyond. These projections and forecasts serve, in part, as the rationale, or basis, for the development of public park, open space, and outdoor recreation principles, goals, objectives, and standards as presented in Chapter 3. The projections and forecasts, when used in conjunction with the various public park, open space, and outdoor recreation standards presented in Chapter 3, will result in ascertaining the City's public outdoor recreational needs to the year ~~2030~~²⁰²⁵ and beyond as described in Chapter 5.

CITY OF FRANKLIN POPULATION GROWTH: HISTORIC PERSPECTIVE

Population projections and forecasts are based upon an analysis of historic and current population data in order to project or forecast future population levels. As such, prior to making population projections and forecasts it is necessary to have an historical data base from which to work. Table 2.1 indicates the actual historic population levels for both Milwaukee County and the City of Franklin from 1850 through 2010. Figure 2.1 graphically illustrates the population growth trend for the City of Franklin from 1960 (the City of Franklin was incorporated in 1956) to ~~2014~~²⁰¹⁹. As can be noted from Figure 2.1, this trend has been towards increased City population. An important public outdoor recreation planning-related implication of this trend will be, as discussed in Chapters 5, 6, and 7, the provision of an adequate level of such facilities during the planning period from the years 2010 to ~~2030~~²⁰²⁵.

As can be noted from Table 2.1, Milwaukee County has generally decreased in population from 1970 to 2010 by about ~~106,514~~^{125,800} persons, or about ~~10.1~~^{11.9} percent. During this same period, however, the City of Franklin has gained ~~23,204~~^{21,653} persons representing an overall population increase of nearly ~~189~~¹⁷⁷ percent which is a significantly higher growth rate than that experienced by the declining County population during that same period.

Much of the growth which the City of Franklin has experienced during the last 40-year period can be attributed to the large amounts of vacant and undeveloped land available to accommodate growth, increases in residential construction throughout Milwaukee County and the southeast Wisconsin

region, the expansion of the City's commercial base in the S. 27th Street corridor area, the expansion of the City's industrial and business park areas, expansion of public services such as sanitary sewer and water service, and the quality of life afforded by the City which attracts new residents to the City.

Table 2.1

HISTORIC POPULATION OF MILWAUKEE COUNTY AND
THE CITY OF FRANKLIN: 1850 TO 2010~~2000~~

| Year | Milwaukee County | | City of Franklin | |
|-------|-------------------------------|-------------------------------------|--------------------------|-------------------------------------|
| | Population | Percent Change from Previous Period | Population | Percent Change from Previous Period |
| 1850 | 31,077 | -- | 1,176 (a) | -- |
| 1860 | 62,518 | 101.2 | 1,773 (a) | 50.8 |
| 1870 | 89,930 | 43.8 | 2,090 (a) | 17.9 |
| 1880 | 138,537 | 54.0 | 1,819 (a) | -13.0 |
| 1890 | 236,101 | 70.4 | 1,868 (a) | 2.7 |
| 1900 | 330,541 | 40.0 | 1,738 (a) | -7.0 |
| 1910 | 433,187 | 31.1 | 1,770 (a) | 1.8 |
| 1920 | 539,459 | 24.5 | 1,712 (a) | -3.3 |
| 1930 | 725,263 | 34.4 | 2,012 (a) | 17.5 |
| 1940 | 766,885 | 5.7 | 2,304 (a) | 14.5 |
| 1950 | 871,047 | 13.6 | 3,886 (a) | 68.7 |
| 1960 | 1,036,047 | 18.9 | 10,006 (b) | 157.5 |
| 1970 | 1,054,249 | 1.8 | 12,247 | 22.4 |
| 1980 | 964,988 | -8.5 | 16,871 | 37.8 |
| 1990 | 959,275 | -0.6 | 21,855 | 29.5 |
| 2000 | 940,164 | -2.0 | 29,494 | 34.9 |
| 2010* | 947,735 928 +49 | 0.8 +2 | 35,451 33,900 | 20.2 +4.9 |

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* Year 2010 Census data became available after adoption of this CORP by the City on April 11, 2011, but has been included here at the request of the Wisconsin Department of Natural Resources.

Resources Final population estimate from the Wisconsin Department of Administration

(a) Indicates data for the former Town of Franklin.

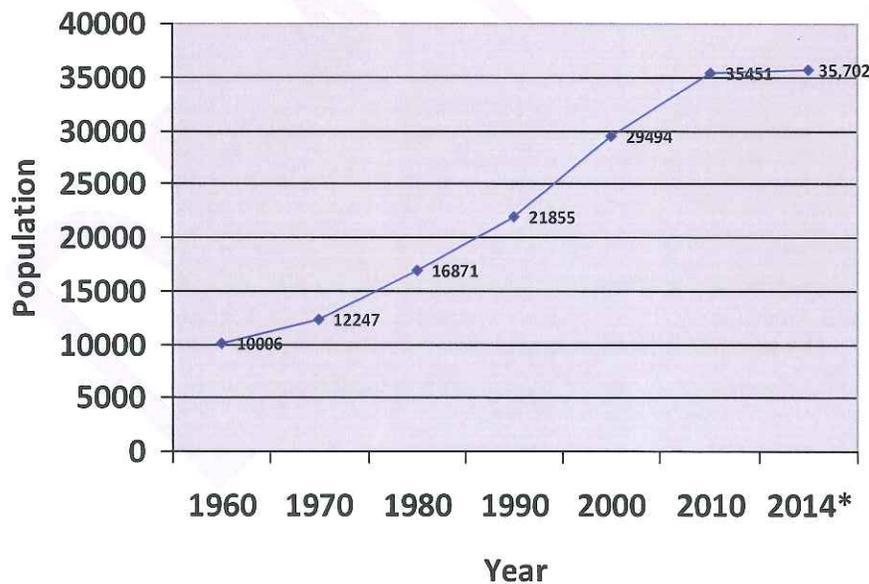
(b) The City of Franklin was incorporated as the City of Franklin in 1956.

Source: U.S. Bureau of the Census, and SEWRPC, and Meekun & Company, Inc.

Figure 2.1

HISTORIC POPULATION GROWTH IN THE CITY OF FRANKLIN:
1960 TO 2014~~2019~~

City of Franklin Historic Population: 1960 to 2014



* Final Population Estimate from the Wisconsin Department of Administration

Source: U.S. Bureau of the Census and Wisconsin Department of Administration

POPULATION PROJECTIONS AND FORECASTS

Before presenting and discussing various projections and forecasts for the City of Franklin, it is first important to understand the difference between a *projection* and a *forecast*. For the purposes of the Comprehensive Outdoor Recreation Plan, a *projection* is defined as a numerical value determined from a mathematical formula and is based upon past trends. On the other hand, a *forecast* is defined as a numerical value determined from a mathematical formula based upon past trends and tempered with judgment. The formulation of projections and forecasts for the City of Franklin is a particularly difficult task fraught with numerous uncertainties. Therefore, it should be borne in mind that projections only represent trends based upon past conditions and forecasts are modified by judgment, when necessary, in order to present the best estimate of a future condition.

Population projections for the City of Franklin ~~as set forth in Table 2.2 for the years 2015, 2020, and 2025~~ were prepared by the Demographic Services Center of the Wisconsin Department of Administration in ~~May/October, 2013~~ 2008, and are utilized in this CORP update.

Population forecasts were prepared for the City of Franklin (SEWRPC's Planning Analysis Area No. 17) for the year 2035 by the Southeastern Wisconsin Regional Planning Commission (SEWRPC) in June 2006 as part of its planning effort for the preparation of SEWRPC Planning Report No. 48 titled *A Regional Land Use Plan for Southeastern Wisconsin: 2035*.

Wisconsin Department of Administration Projections

In accordance with Wisconsin Statutes Section 16.96, the Demographic Services Center of the Wisconsin Department of Administration periodically prepares a consistent set of statewide small area population projections. The small area projections tally with the Department's state and county level population projections. The Department's projections are based on past and recent population trends.

In the use of these projections, the Department cautions that the smaller the community, the wider is the margin of error. The Department indicates that when using its projections, it is advisable to use a 5- to 10-year projection instead of a 25-year projection if possible. In addition, the Department urges that these projections be examined along with available forecasts which incorporate additional information such as land use, zoning regulations, and planned and proposed developments.

The Demographic Services Center of the Wisconsin Department of Administration population projections for Milwaukee County and the City of Franklin (actual 1970 to ~~2000, estimate for~~ 2010, and projected for the years 2015, 2020, ~~and~~ 2025, 2030, 2035 and 2040) are shown in Table 2.2 and graphically indicated for the City of Franklin ~~through the year 2025~~ in Figure 2.2.

Table 2.2

ACTUAL, ~~ESTIMATED~~, AND PROJECTED POPULATION LEVELS FOR MILWAUKEE COUNTY AND THE CITY OF FRANKLIN: 1970 TO ~~2040~~2025 PREPARED BY THE WISCONSIN DEPARTMENT OF ADMINISTRATION

| Year | Milwaukee County | | City of Franklin | |
|---|------------------------------------|-------------------------------------|---------------------------------|-------------------------------------|
| | Population | Percent Change from Previous Period | Population | Percent Change from Previous Period |
| ACTUAL | | | | |
| 1970 | 1,054,249 | -- | 12,247 | -- |
| 1980 | 964,988 | -8.5 | 16,871 | 37.8 |
| 1990 | 959,275 | -0.6 | 21,855 | 29.5 |
| 2000 | 940,164 | -2.0 | 29,494 | 34.9 |
| <u>2010</u> | <u>947,735</u> | <u>0.8</u> | <u>35,451</u> | <u>20.2</u> |
| WISCONSIN DEPARTMENT OF ADMINISTRATION PROJECTED | | | | |
| 2010 | 928,449 | -1.2 | 33,900 | -14.9 |
| 2015 | <u>963,810</u> 8,077 | <u>1.7</u> -0.1 | <u>36,890</u> 715 | <u>4.18</u> -3 |
| 2020 | <u>972,610</u> 3,910 | <u>0.9</u> -0.4 | <u>38,500</u> 802 | <u>4.47</u> -9 |
| 2025 | <u>974,680</u> 2,020 | <u>0.2</u> -1.3 | <u>39,870</u> 564 | <u>3.47</u> -9 |
| <u>2030</u> | <u>980,450</u> | <u>0.6</u> | <u>41,390</u> | <u>3.7</u> |
| <u>2035</u> | <u>1,004,730</u> | <u>2.5</u> | <u>43,730</u> | <u>5.7</u> |
| <u>2040</u> | <u>1,016,250</u> | <u>1.1</u> | <u>45,560</u> | <u>4.2</u> |

* Updated year 2015, 2020 and 2025 data and new year 2030, 2035 and 2040 data, became available after adoption of this CORP by the City on April 11, 2011, but has been included here at the request of the Wisconsin Department of Natural Resources

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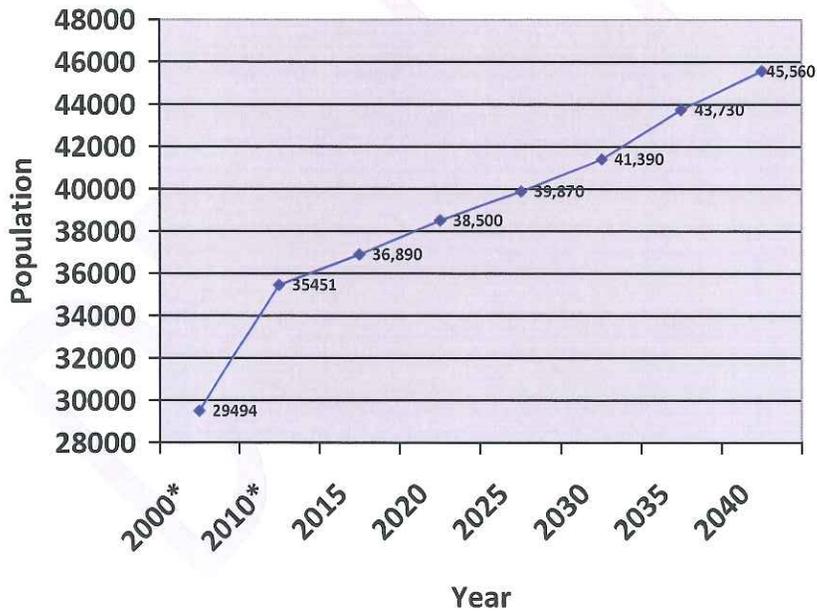
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Source: *U.S. Bureau of the Census and the Demographic Services Center of the Wisconsin Department of Administration.*

Figure 2.2

ACTUAL, ~~ESTIMATED~~ AND PROJECTED POPULATION LEVELS FOR
THE CITY OF FRANKLIN: 2000 TO ~~2040~~2025
PREPARED BY THE WISCONSIN DEPARTMENT OF ADMINISTRATION

WI. DEPT. OF ADMIN PROJECTIONS



* U.S. Bureau of the Year 2000 Census Actual Population

** Wisconsin Department of Administration Estimates

Source: U.S. Bureau of the Census and Demographic Services Center
of the Wisconsin Department of Administration

Southeastern Wisconsin Regional Planning Commission (SEWRPC) Forecasts

SEWRPC has prepared its own population forecasts -- to the year 2035 -- for use in its regional planning efforts, as documented in Planning Report No. 48 titled *A Regional Land Use Plan for Southeastern Wisconsin--2035* (Waukesha, WI: SEWRPC, June 2006). These SEWRPC-prepared forecasts for the year 2035 have been termed "Sewered Population 2035 Recommended Plan" and "Sewered Population High-Growth Scenario".

The SEWRPC forecasts for the City of Franklin are shown in Table 2.3. Table 2.3 indicates forecasts for total population and total households. Figure 2.3 graphically indicates the SEWRPC population forecasts for the City of Franklin based upon the "Sewered Population 2035 Recommended Plan".

As indicated earlier, the year 2010 ~~estimated~~ population for the City of Franklin is ~~35,451~~~~33,900~~ persons--an increase of ~~5,957~~~~4,406~~ persons, or about ~~20.2~~~~14.9~~ percent, over only a 10-year period. It can also be noted from Table 2.3 that the two growth forecasts for the year 2035 indicate rapid growth of the City of Franklin population during this period. The "Regional Land Use Plan for Southeastern Wisconsin: 2035" indicates an increase of 15,349 persons, or 43.3 percent, over the year 2010 projected population of 35,451 persons. The "Sewered Population 2035 Recommended Plan," indicates an increase of ~~15,209~~~~16,760~~ persons, or ~~42.9~~~~49.4~~ percent, over the year 2010 ~~projected~~ population of ~~35,451~~~~33,900~~ persons, and the "Sewered Population 2035 High-Growth Scenario" indicates an increase of ~~19,759~~~~21,310~~ persons, or ~~55.7~~~~62.9~~ percent over the year 2010 ~~projected~~ population level.

SEWRPC population forecasts for the City of Franklin are often significantly higher than the DOA's projections. One reason for the higher population forecast/projection is that SEWRPC assumed that public sanitary sewer service (and attendant higher density development) will be provided to a portion of the southwest part of the City by the year 2035. Another reason for the higher forecast/projection is that SEWRPC assumes that the same density of residential development which has occurred to date in the City (as indicated by the current mix of R-1 through R-8 zoning districts) will continue, although the City of Franklin 2025 Comprehensive Master Plan tends to envision less dense residential development. It is recognized, however, that should the City of Franklin choose to develop at higher densities (particularly higher residential densities), use of the SEWRPC population forecasts should be considered, and this plan should be revised accordingly.

Table 2.3

COMPARISON OF WISCONSIN DEPARTMENT OF ADMINISTRATION
PROJECTION~~RECOMMENDED PLAN~~ TO ALTERNATIVE SEWRPC
 POPULATION AND HOUSEHOLD FORECASTS
 FOR THE CITY OF FRANKLIN: ~~2010~~2000 TO 2035

| Forecast Type | <u>2010</u> <u>Actual</u> | <u>2030 DOA</u> <u>Projection</u> 2025 Recommended Plan (WI DOA Data) | Sewered Population 2035 (SEWRPC's Recommended Plan) | Sewered Population 2035 (SEWRPC's High-Growth Scenario) |
|--------------------------|------------------------------|---|---|---|
| Total Population | <u>35,451</u> | <u>41,390</u> 40,564 | 50,660 | 55,210 |
| Total Households | <u>14,356</u> | <u>16,727</u> 15,827 | 19,635 | 21,399 |
| Persons per Household | <u>2.47</u> | <u>2.34</u> 2.56 | 2.58 | 2.58 |

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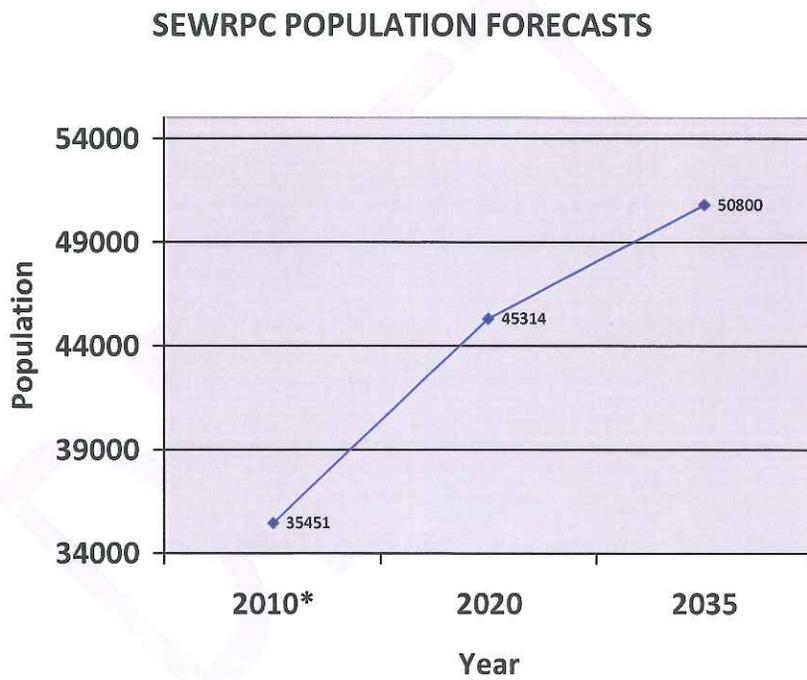
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~~NA = Not Available.~~ *Updated SEWRPC population and household forecasts will not be available until December of 2015 upon completion of the Vision 2050 Plan.

Source: U.S. Bureau of the Census, The Wisconsin Department of Administration, and SEWRPC

Figure 2.3

SEWRPC POPULATION FORECASTS
FOR THE CITY OF FRANKLIN: ~~2010~~2000 TO 2035



* Year ~~2000 and~~ 2010 Census Actual Population

HISTORIC AND PROBABLE FUTURE AGE DISTRIBUTION

The historic year ~~2000-2010~~ and forecast year 2025 age distribution for residents of the City of Franklin are indicated in Table 2.4 and graphically shown in Figure 2.4. Forecast year 2030 age distribution data was requested from the Wisconsin Department of Administration Demographic Services Center (DOA). However, the DOA replied that municipal populations' age structures are not sufficiently stable or predictable to allow meaningful population projection by age at that level of geographic specificity. Therefore, this plan still reflects the 2025 age distribution forecast.

Based upon the forecast year 2025 age cohorts for Milwaukee County prepared by the Wisconsin Department of Administration, including the City of Franklin, age distribution forecast ranges for the City of Franklin were prepared for the following age groups: less than 5 years (representing preschool children), 5 to 9 years (representing elementary school grades K-4), 10 to 14 years (representing school grades 5-9), 15 to 19 years (generally representing high school age population including grades 10-12) 20 to 64 years (representing the working age population), and over 65 years (representing the elderly population). These year 2025 age-related population forecast ranges are comparatively summarized, relative to ~~2010-2000~~ U.S. Bureau of the Census data for the City of Franklin, in Table 2.4 and also graphically shown in Figure 2.4.

In the year ~~2010-2000~~, the age group of less than 5 years represented ~~1,869,663~~ persons, or ~~5.356~~ percent of the City's total population. In 2025, this group will increase to about 2,671 persons in the City of Franklin representing about 6.6 percent of the City's total population. The increase of persons in this age group will be about ~~802,008~~ persons, or about ~~42.9606~~ percent, over actual year ~~2010-2000~~ levels. This increase will result in a correspondingly slight impact upon the need for preschool, or toddler, recreational facilities in the City's neighborhood and community parks.

In the year ~~2010-2000~~, the age group of 5 to 9 years represented ~~2,093,836~~ persons, or ~~5.962~~ percent of the City's total population. In 2025, this group will increase to about 2,573 persons in the City of Franklin representing about 6.3 percent of the total population. The increase in persons in this age group will be about ~~480,737~~ persons, or about ~~22.9404~~ percent, over actual year ~~2010-2000~~ levels. This increase will have a slight impact on the provision of adequate neighborhood park facilities as well as the provision of parks and playgrounds associated with elementary school facilities.

In the year ~~2010-2000~~, the age group of 10 to 14 years represented ~~2,295,215~~ persons, or ~~6.574~~ percent of the City's total population. In 2025, this group will increase to about 2,594 persons in the City of Franklin representing about 6.4 percent of the City's total population. The increase in persons in this age group will be about ~~299,435~~ persons, or about ~~13.0204~~ percent, over actual year ~~2010-2000~~ levels. As in the age group 5 to 9 years, this increase will also have a slight impact on the provision of adequate neighborhood park facilities as well as the provision of parks and playgrounds associated with elementary and junior high school facilities.

In the year ~~2010~~~~2000~~, the age group of 15 to 19 years represented ~~2,210~~~~2,159~~ persons, or ~~6.27~~~~3~~ percent of the City's total population. In 2025, this group will increase to about 2,547 persons in the City of Franklin representing about 6.3 percent of the City's total population. The increase in persons in this age group will be about ~~337~~~~388~~ persons, or about an ~~15.2~~~~18.0~~ percent increase over actual year ~~2010~~~~2000~~ levels. As in the previous two age groups, this slight increase will have a slight impact upon the neighborhood park facilities as well as the provision of parks and playgrounds associated with middle school and high school facilities.

In the year ~~2010~~~~2000~~, the age group of 20 to 64 years represented ~~22,249~~~~18,835~~ persons, or about ~~62.7~~~~63.9~~ percent of the City's total population. In 2025, this group is expected to increase to about 23,260 persons in the City of Franklin representing about 57.3 percent of the City's total population. The increase in persons in this age group will be about ~~1,011~~~~4,425~~ persons, representing a ~~4.5~~~~23.5~~ percent increase over actual year ~~2010~~~~2000~~ levels. This significant increase will result in a correspondingly significant impact on the provision of public sites and facilities.

Table 2.4

HISTORIC AND FORECAST POPULATION FOR
THE CITY OF FRANKLIN BY AGE GROUP: ~~2010~~~~2000~~ & 2025

| Age Group (Years) | 2010 Actual | | 2025 Forecast | |
|----------------------|-------------------|---------------------|---------------|---------------------|
| | Number | Percent of Total | Number | Percent of Total |
| Less than 5 | 1,869 | 5.3 | 2,671 | 6.6 |
| 5 to 9 | 2,093 | 5.9 | 2,573 | 6.3 |
| 10 to 14 | 2,295 | 6.5 | 2,594 | 6.4 |
| 15 to 19 | 2,210 | 6.2 | 2,547 | 6.3 |
| 20 to 64 | 22,249 | 62.7 | 23,259 | 57.3 |
| 65 and Over | 4,735 | 13.4 | 6,920 | 17.1 |
| TOTAL | 35,451 | 100.0 | 40,564 | 100.0 |

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Source: U.S. Bureau of the Census and the Wisconsin Department of Administration

In the year ~~2010~~²⁰⁰⁰, the age group of 65 years or older represented ~~4,735~~^{2,920} persons in the City, or about ~~13.49~~⁹ percent of the City's total population. By 2025, this group is expected to greatly increase to about 6,920 persons in the City of Franklin representing about 17.1 percent of the total population. The increase in persons in this age group will be at about ~~2,185~~^{4,000} persons, representing a ~~46.1~~¹³⁷ percent increase over actual year ~~2010~~²⁰⁰⁰ levels. This dramatic increase in the elderly age group will result in a correspondingly dramatic increase for the need for elderly-related recreational facilities for these City of Franklin residents.

These potential forecast changes in both the population and age composition of the population of the City of Franklin have important implications for the sound planning of a variety of outdoor and indoor recreational facilities within the City.

Figure 2.4

HISTORIC ~~2010~~²⁰⁰⁰ AND FORECAST 2025 POPULATION RANGE
FOR THE CITY OF FRANKLIN BY AGE GROUP

Source: U.S. Bureau of the Census and the Wisconsin Department of Administration